# A BILL FOR AN ACT

RELATING TO MEDICAL CANNABIS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Act 241, Session 2 Laws of Hawaii 2015, codified as chapter 329D, Hawaii Revised 3 Statutes, established a licensing framework for a statewide 4 system of medical cannabis dispensaries to ensure access to 5 medical cannabis for qualifying patients. Act 230, Session Laws 6 of Hawaii 2016, Act 41, Session Laws of Hawaii 2017, and Act 7 116, Session Laws of Hawaii 2018, made further amendments. 8 The legislature further finds that additional amendments to the law are warranted to clarify legislative intent, to ensure 9 smooth administration of the law, to allow for adequate patient 10 11 access to medical cannabis, and to resolve issues that have 12 arisen under the current law. The purpose of this Act is to: 13 Allow physician assistants practicing under (1)
- 14
- 15 supervision to provide written certification for qualifying patients to improve patient access to 16
- **17** medical cannabis;

1	(2)	Allow licensed dispensaries to have manufacturing or
2		processing centers separate from their production
3		facilities, while remaining subject to all regulations
4		under the law;
5	(3)	Provide a process for the voluntary or involuntary
6		sale or transfer of a dispensary license;
7	(4)	Allow dispensaries to operate on state and federal
8		holidays;
9	(5)	Allow a licensed dispensary to purchase medical
10		cannabis or manufactured cannabis products from
11		another licensed dispensary, with approval from the
12		department of health, to ensure patient access to
13		cannabis in the event of a crop failure; and
14	(6)	Allow licensed retail dispensaries to sell edible
15		cannabis and cannabidiol products.
16	SECT	ION 2. Chapter 329D, Hawaii Revised Statutes, is
17	amended b	y adding a new section to be appropriately designated
18	and to re	ad as follows:
19	" <u>§32</u>	9D- Sale or transfer of dispensary license. (a) In
20	the event	of death, legal incapacity, or permanent disability of
21	an indivi	dual dignengary licensee the relevant entity licensee

- 1 shall notify the department within thirty days of the individual
- 2 licensee's inability to continue in the individual's capacity as
- 3 a licensee, and shall provide to the department within another
- 4 thirty days, a plan for the sale or transfer of the individual
- 5 license to another individual who shall meet all the
- 6 requirements under this chapter and shall have been a resident
- 7 of the State for not less than five years preceding the date of
- 8 transfer.
- 9 (b) In the event of a voluntary resignation by an
- 10 individual licensee, termination of an individual licensee's
- 11 employment with an entity licensee with or without cause, or any
- 12 other permanent separation of the relationship between an
- 13 individual licensee and an entity licensee, the relevant entity
- 14 licensee shall submit a plan to the department for approval at
- 15 least thirty days prior to any sale or transfer of the
- 16 individual license to another individual who shall meet all the
- 17 requirements under this chapter and shall have been a resident
- 18 of the state for not less than five years preceding the date of
- 19 transfer.

- 1 (c) The department may deny a request for transfer of
- 2 ownership if it deems the transferee has failed to meet all the
- 3 requirements of section 329D-3 for ownership."
- 4 SECTION 3. Section 329-121, Hawaii Revised Statutes, is
- 5 amended by amending the definition of "physician" to read as
- 6 follows:
- 7 ""Physician" means a person who is licensed to practice
- 8 under chapter 453 and is licensed with authority to prescribe
- 9 drugs and is registered under section 329-32. "Physician" [does
- 10 not] shall include a physician assistant as described in section
- **11** 453-5.3."
- 12 SECTION 4. Section 329D-1, Hawaii Revised Statutes, is
- 13 amended by adding a new definition to be appropriately inserted
- 14 and to read:
- "Production locations" means the physical location by
- 16 address or tax map key (TMK) where cultivation and/or
- 17 manufacturing occur;
- 18 "Cultivation centers" means enclosed indoor facilities at
- 19 production locations where medical cannabis is grown and
- 20 harvested; and

1	"Manufacturing or processing centers" means enclosed indoor
2	facilities at production locations where harvested cannabis is
3	processed into manufactured medical cannabis products and
4	packaged and stored for retail sale.
5	SECTION 5. Section 329D-2, Hawaii Revised Statutes, is
6	amended by amending subsection (f) to read as follows:
7	"(f) A dispensary licensee may operate:
8	(1) Up to two production <u>location</u> [shall be allowed] under
9	each dispensary license; and
10	(2) Up to two separate manufacturing or processing centers
11	which shall meet all requirements of any dispensary
12	facility, but shall not be considered as production
13	location for the purposes of the two production
14	<pre>location limit;</pre>
15	provided that, except as otherwise specified in subsection (k),
16	each production <u>location</u> shall be limited to no more than three
17	thousand cannabis plants. For purposes of this subsection,
18	"plant" means a cannabis plant that is greater than twelve
19	vertical inches in height from where the base of the stalk
20	emerges from the growth medium to the tallest point of the
21	plant, or greater than twelve horizontal inches in width from

- 1 the end of one branch to the end of another branch; provided
- 2 that multiple stalks emanating from the same root ball or root
- 3 system shall be considered part of the same single plant."
- 4 SECTION 6. Section 329D-3, Hawaii Revised Statutes, is
- 5 amended by amending subsection (c) to read as follows:
- 6 "(c) A dispensary license shall not be sold or otherwise
- 7 transferred from one person to another person [-] without
- 8 approval from the department as provided in section 329D- ."
- 9 SECTION 7. Section 329D-6, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- 11 "§329D-6 Dispensary operations. (a) No person shall
- 12 operate a dispensary, nor engage in the production, manufacture,
- 13 or sale of cannabis or manufactured cannabis products, unless
- 14 the person has obtained a license from the department pursuant
- 15 to this chapter.
- 16 (b) No dispensary licensee, its officers, employees, or
- 17 agents shall provide written certification for the use of
- 18 medical cannabis or manufactured cannabis products for any
- 19 person.
- 20 (c) No person under the age of twenty-one shall be
- 21 employed by a dispensary licensee.

1	(d)	Notwithstanding any other law to the contrary,
2	including	but not limited to sections 378-2 and 378-2.5,
3	dispensar	ies:
4	(1)	Shall deny employment to any individual who has been:
5		(A) Convicted of murder in any degree;
6		(B) Convicted of a class A or class B felony; or
7		(C) Convicted of a class C felony involving
8		trafficking, distributing, or promoting a
9		schedule I or II controlled substance other than
10		cannabis within the last ten years; and
11	(2)	May deny employment to any individual who has been
12		convicted of a class C felony involving:
13		(A) Fraud, deceit, misrepresentation, embezzlement,
14		or theft; or
15		(B) Endangering the welfare of a minor.
16	Employmen	t under this chapter shall be exempt from section
17	378-2(a)(	1), as it relates to arrest and court record
18	discrimin	ation, and section 378-2.5.
19	(e)	Retail dispensing locations shall not be open for
20	retail sa	les before 8:00 a.m. or after 8:00 p.m., Hawaii-
21	Aleutian	Standard Time, Monday through Sunday. [Retail

- 1 dispensing locations shall be closed on official state and
- 2 federal holidays.]
- 3 (f) All dispensary facilities, including but not limited
- 4 to production locations [and], retail dispensing locations, and
- 5 manufacturing or processing centers shall comply with all local
- 6 county zoning and building code requirements, shall be enclosed
- 7 indoor facilities and shall maintain twenty-four hour security
- 8 measures, including but not limited to an alarm system, video
- 9 monitoring and recording on the premises, and exterior lighting.
- 10 A dispensary licensee who intends to utilize, as a production
- 11 location, an enclosed indoor facility that includes a roof that
- 12 is partially or completely transparent or translucent, as
- 13 provided under section 329D-1, shall notify the department of
- 14 that intention prior to altering or constructing the facility.
- 15 Production locations and manufacturing or processing centers
- 16 shall remain locked at all times. Retail dispensing locations
- 17 shall remain locked at all times, other than business hours as
- 18 authorized by subsection (e), and shall only be opened for
- 19 authorized persons.
- 20 (g) In all dispensary facilities, only the licensee, if an
- 21 individual  $[\tau]$ ; registered employees of the dispensary

- 1 licensee  $[\tau]_{\underline{i}}$  registered employees of a subcontracted production
- 2 <u>location</u> [ex], retail dispensing location, or manufacturing or
- 3 processing center; employees of a certified laboratory for
- 4 testing purposes[7]; state employees authorized by the director
- 5 of health[ $\tau$ ]; and law enforcement and other government officials
- 6 acting in their official capacity shall be permitted to touch or
- 7 handle any cannabis or manufactured cannabis products, except
- 8 that a qualifying patient, primary caregiver, qualifying out-of-
- 9 state patient, or caregiver of a qualifying out-of-state patient
- 10 may receive manufactured cannabis products at a retail
- 11 dispensing location following completion of a sale.
- 12 (h) A dispensary shall provide the department with the
- 13 address, tax map key number, and a copy of the premises lease,
- 14 if applicable, of the proposed location of a production location
- 15 or manufacturing or processing center allowed under a license
- 16 for a county not later than thirty days prior to any medical
- 17 cannabis or manufactured cannabis products being produced [ex],
- 18 manufactured, processed, packaged, or stored at that production
- 19 location [-] or manufacturing or processing center.
- 20 (i) A dispensary shall provide the department with the
- 21 address, tax map key number, and a copy of the premises lease,

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1	if	applicable,	of	the	nronoged	location	of	each	retail
1	11	applicable,	OT	Lne	proposed	TOCALION	OT	eacn	recarr

- 2 dispensing location allowed under a license not less than sixty
- 3 days prior to opening for business.
- 4 (j) The department shall establish, maintain, and control
- 5 a computer software tracking system that shall have real time,
- 6 twenty-four-hour access to the data of all dispensaries.
- 7 (1) The computer software tracking system shall collect
- **8** data relating to:
  - (A) The total amount of cannabis in possession of all dispensaries from either seed or immature plant state, including all plants that are derived from cuttings or cloning, until the cannabis, cannabis plants, or manufactured cannabis product is sold
    - or destroyed pursuant to section 329D-7;
- 15 (B) The total amount of manufactured cannabis product
- 16 inventory, including the equivalent physical
- 17 weight of cannabis that is used to manufacture
- 18 manufactured cannabis products, purchased by a
- 19 qualifying patient, primary caregiver, qualifying
- 20 out-of-state patient, and caregiver of a
- 21 qualifying out-of-state patient from all retail

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1		dispensing locations in the State in any fifteen-
2		day period;
3	(C)	The amount of waste produced by each plant at
4	4	harvest; [and]
5	(D)	The transport of cannabis and manufactured
6		cannabis products between production locations
7		and retail dispensing locations, production
8		locations and manufacturing or processing
9		centers, retail dispensing locations and
10		manufacturing or processing centers, and between
11		dispensaries as permitted by subsection (r),
12		shall include [including] tracking identification
13		issued by the tracking system, the identity of
14		the person transporting the cannabis or
15		manufactured cannabis products, and the make,
16		model, and license number of the vehicle being
17		used for the transport; and
18	(E)	All sales and purchases of cannabis or
19		manufactured cannabis products undertaken
20		pursuant to subsection (r);

1	(2)	The producement of the computer software tracking
2		system established pursuant to this subsection shall
3		be exempt from chapter 103D; provided that:
4		(A) The department shall publicly solicit at least
5		three proposals for the computer software
6		tracking system; and
7		(B) The selection of the computer software tracking
8		system shall be approved by the director of the
9		department and the chief information officer; and
10	(3)	Notwithstanding any other provision of this subsection
11		to the contrary, once the department has authorized a
12		licensed dispensary to commence sales of cannabis or
13		manufactured cannabis products, if the department's
14		computer software tracking system is inoperable or is
15		not functioning properly, as an alternative to
16		requiring dispensaries to temporarily cease
17		operations, the department may implement an alternate
18		tracking system that will enable a qualifying patient,
19		primary caregiver, qualifying out-of-state patient,
20		and caregiver of a qualifying out-of-state patient to

purchase cannabis or manufactured cannabis products

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1		Tiom a licensed dispensary on a temporary basis. The						
2		department shall seek input regarding the alternate						
3		tracking system from medical cannabis licensees. The						
4		alternate tracking system may operate as follows:						
5		(A) The department may immediately notify all						
6		licensed dispensaries that the computer software						
7		tracking system is inoperable; and						
8		(B) Once the computer software tracking system is						
9		operational and functioning to meet the						
10		requirements of this subsection, the department						
11		may notify all licensed dispensaries, and the						
12		alternate tracking system in this subsection						
13		shall be discontinued.						
14	(k)	A dispensary licensed pursuant to this chapter shall						
15	purchase,	operate, and maintain a computer software tracking						
16	system th	at shall:						
17	(1)	Interface with the department's computer software						
18		tracking system established pursuant to subsection						
19		(j);						
20	(2)	Allow each licensed dispensary's production <u>location</u>						
21		to submit to the department in real time, by automatic						

### H.B. NO. 673 H.D. 2

identification and data capture, all cannabis,
cannabis plants, and manufactured cannabis product
inventory in possession of that dispensary from either
seed or immature plant state, including all plants
that are derived from cuttings or cloning, until the
cannabis or manufactured cannabis product is sold or
destroyed pursuant to section 329D-7;

location to submit to the department in real time for the total amount of cannabis and manufactured cannabis product purchased by a qualifying patient, primary caregiver, qualifying out-of-state patient, and caregiver of a qualifying out-of-state patient from the dispensary's retail dispensing locations in the State in any fifteen day period; provided that the software tracking system shall impose an automatic stopper in real time, which cannot be overridden, on any further purchases of cannabis or manufactured cannabis products, if the maximum allowable amount of cannabis has already been purchased for the applicable fifteen day period; provided further that additional

l	purchases	shall	not	be	permitted	until	the	next
2	applicable	e perio	od; a	and				

- Allow the licensed dispensary to submit all data
  required by this subsection to the department and
  permit the department to access the data if the
  department's computer software tracking system is not
  functioning properly and sales are made pursuant to
  the alternate tracking system under subsection (j).
  - (1) No free samples of cannabis or manufactured cannabis products shall be provided at any time, and no consumption of cannabis or manufactured cannabis products shall be permitted on any dispensary premises.
  - (m) [A] Except as permitted pursuant to subsection (r), a dispensary shall not transport cannabis or manufactured cannabis products to another county or another island; provided that this subsection shall not apply to the transportation of cannabis or any manufactured cannabis product solely for the purposes of laboratory testing pursuant to section 329D-8, and subject to subsection (j), if no certified laboratory is located in the county or on the island where the dispensary is located; provided further that a dispensary shall only transport samples

1	٥f	cannahie	and	manufactured	cannahig	products	for	laborators	.,
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- 2 testing for purposes of this subsection in an amount and manner
- 3 prescribed by the department, in rules adopted pursuant to this
- 4 chapter, and with the understanding that state law and its
- 5 protections do not apply outside of the jurisdictional limits of
- 6 the State.
- 7 (n) [A] Except for dispensary-to-dispensary sales as
- 8 provided in subsection (r), a dispensary shall be prohibited
- 9 from off-premises delivery of cannabis or manufactured cannabis
- 10 products to a qualifying patient, primary caregiver, qualifying
- 11 out-of-state patient, or caregiver of a qualifying out-of-state
- 12 patient.
- (o) A dispensary shall not:
- 14 (1) Display cannabis or manufactured cannabis products in
- windows or in public view; or
- 16 (2) Post any signage other than a single sign no greater
- than one thousand six hundred square inches bearing
- only the business or trade name in text without any
- 19 pictures or illustrations; provided that if any
- 20 applicable law or ordinance restricting outdoor

1	signage is more restrictive, that law or ordinance
2	shall govern.
3	(p) No cannabis or manufactured cannabis products shall be
4	transported to, from, or within any federal fort or arsenal,
5	national park or forest, any other federal enclave, or any other
6	property possessed or occupied by the federal government.
7	(q) A dispensary licensed pursuant to this chapter shall
8	be prohibited from providing written certification pursuant to
9	section 329-122 for the use of medical cannabis for any person.
10	(r) In the event of a crop failure of cannabis plants that
11	could affect patient access, the department may permit a
12	dispensary to purchase medical cannabis and manufactured
13	cannabis products from another dispensary in an amount and
14	manner prescribed by the department by rules adopted pursuant to
15	this chapter and chapter 91; provided that:
16	(1) The purchasing dispensary shall dispose of or destroy
17	any failed cannabis plants in accordance with
18	standards established pursuant to section 329D-7(15);
19	(2) All sales and purchases of cannabis and manufactured
20	cannabis products pursuant to this subsection shall be
21	subject to the data collection and reporting

1		requirements of the computer software tracking system				
2		outlined in section 329D-6(j);				
3	(3)	The purchasing dispensary documents:				
4		(A) The failure of the cannabis crops; and				
5		(B) The disposal or destruction of any failed				
6		product; and submits the documentation to the				
7		department;				
8	(4)	The selling dispensary is permitted by the department				
9		to transport cannabis or manufactured cannabis				
10		products to another county or another island, for the				
11		limited purpose of completing its sale to the				
12		purchasing dispensary pursuant to this subsection, in				
13		an amount and manner prescribed by the department by				
14		rules adopted pursuant to this chapter and chapter 91				
15		and with the understanding that state law and its				
16		protections do not apply outside of the jurisdictional				
17		limits of the State; and				
18	<u>(5)</u>	Nothing in this subsection shall relieve any				
19		dispensary of its responsibilities and obligations				
20		under this chapter and chapter 329."				

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         SECTION 8. Section 329D-10, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§329D-10 Types of manufactured cannabis products. (a)
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    The types of medical cannabis products that may be manufactured
5
    and distributed pursuant to this chapter shall be limited to:
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         (1)
              Capsules;
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         (2)
              Lozenges;
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         (3)
              Pills;
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         (4)
              Oils and oil extracts;
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         (5)
              Tinctures;
11
         (6)
              Ointments and skin lotions;
12
         (7)
              Transdermal patches;
              Pre-filled and sealed containers used to aerosolize
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         (8)
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              and deliver cannabis orally, such as with an inhaler
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              or nebulizer; provided that containers need not be
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              manufactured by the licensed dispensary but shall be
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              filled with cannabis, cannabis oils, or cannabis
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              extracts manufactured by the licensed dispensary;
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              shall not contain nicotine, tobacco-related products,
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              or any other non-cannabis derived products; and shall
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              be designed to be used with devices used to provide
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1		sate	pulmonary administration of manufactured cannabis				
2		prod	products;				
3	(9)	Devi	ces that provide safe pulmonary administration;				
4		prov	ided that:				
5		(A)	The heating element of the device, if any, is				
6			made of inert materials such as glass, ceramic,				
7			or stainless steel, and not of plastic or rubber;				
8		(B)	The device is distributed solely for use with				
9			single-use, pre-filled, tamper-resistant, sealed				
10			containers that do not contain nicotine or other				
11			tobacco products;				
12		(C)	The device is used to aerosolize and deliver				
13			cannabis by inhalation, such as an inhaler,				
14			medical-grade nebulizer, or other similar medical				
15			grade volitization device;				
16		(D)	There is a temperature control on the device that				
17			is regulated to prevent the combustion of				
18			cannabis oil; and				
19		(E)	The device need not be manufactured by the				
20			licensed dispensary; [and]				

1	(10)	Edib	le cannabis products, provided that such products
2		shal	l be prepared in a commercial kitchen dedicated
3		sole	ly to the preparation of edible cannabis products
4		and	no other food;
5	(11)	Cann	abidiol products, including products not
6		manu	factured by the licensee provided that:
7		(A)	Licensed dispensaries clearly label all third-
8			party cannabidiol products to indicate that
9			third-party products are not manufactured by the
10			licensee;
11		<u>(B)</u>	Licensed dispensaries ensure that third-party
12			cannabidiol products meet all laboratory
13		•	standards required for licensee-manufactured
14			products; and
15		(C)	Licensed dispensaries ensure that third-party
16			cannabidiol products meet all other requirements
17			of chapter 329D on potency limitation, packaging,
18			and other requirements; and
19	(12)	Othe	r products as specified by the department.
20	(b)	As u	sed in this section[ <del>, "lozenge"</del> ]:



1	"Lozenge" means a small tablet manufactured in a manner to				
2	allow for the dissolving of its medicinal or therapeutic				
3	component slowly in the mouth.				
4	"Edible cannabis products" means products intended for				
5	human consumption that are infused with any cannabinoid				
6	extracted from the cannabis plant as regulated by administrative				
7	rules of the department.				
8	"Cannabidiol products" means any products derived from the				
9	cannabis sativa which contain cannabidiol, including cannabidiol				
10	derived from hemp as defined in the Agriculture Improvement Act				
11	of 2018, Public Law. 115-334."				
12	SECTION 9. Section 329D-16, Hawaii Revised Statutes, is				
13	amended to read as follows:				
14	"[+]§329D-16[+] Criminal offense; unauthorized access to				
15	production <pre>locations[+] or manufacturing or processing centers.</pre>				
16	(a) No person shall intentionally or knowingly enter or remain				
17	upon the premises of a medical cannabis production <u>location</u> or				
18	manufacturing or processing center unless the person is:				
19	(1) An individual licensee or registered employee of the				
20	production location[+] or manufacturing or processing				

center;

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1	(2)	A go	vernment employee of official accing in the
2		pers	on's official capacity; or
3	(3)	Prev	iously included on a current department-approved
4		list	provided to the department by the licensee of
5		those persons who are allowed into that dispensary's	
6		facilities for a specific purpose for that dispensary	
7		including but not limited to construction,	
8		maintenance, repairs, legal counsel, or investors;	
9		prov	ided that:
10		(A)	The person has been individually approved by the
11			department to be included on the list;
12		(B)	The person is at least twenty-one years of age,
13			as verified by a valid government issued
14			identification card;
15		(C)	The department has confirmed that the person has
16			no felony convictions;
17	6.5	(D)	The person is escorted by an individual licensee
18			or registered employee of the dispensary at all
19			times while in the dispensary facility;

1	(E)	The person is only permitted within those	
2		portions of the dispensary facility as necessary	
3		to fulfill the person's purpose for entering;	
4	(F)	The person is only permitted within the	
5		dispensary facility during the times and for the	
6		duration necessary to fulfill the person's	
7		purpose for entering;	
8	(G)	The dispensary shall keep an accurate record of	
9		each person's identity, date and times upon	
10		entering and exiting the dispensary facility,	
11		purpose for entering, and the identity of the	
12		escort; and	
13	(H)	The approved list shall be effective for one year	
14		from the date of department approval.	
15	(b) No i	ndividual licensee or registered employee of a	
16	medical cannab	is dispensary with control over or responsibility	
17	for a production location or manufacturing or processing center		
18	shall intentio	nally or knowingly allow another to enter or	
19	remain upon the premises of the production $\underline{location}[\tau]$ or		
20	manufacturing	or processing center, unless the other is	
21	permitted to e	enter and remain as specified in subsection (a).	

- 1 (c) Unauthorized access to a production location or
- 2 manufacturing or processing center is a class C felony."
- 3 SECTION 10. This Act does not affect rights and duties
- 4 that matured, penalties that were incurred, and proceedings that
- 5 were begun before its effective date.
- 6 SECTION 11. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 12. This Act shall take effect on July 1, 2050

#### Report Title:

Department of Health; Cannabis; Cannabidiol Products; License; Dispensary

#### Description:

Allows physician assistants to provide written certification for qualifying patients. Allows licensed dispensaries to have up to two additional manufacturing or processing facilities separate from their production facilities. Provides a process for the voluntary or involuntary sale or transfer of an individual dispensary license. Allows retail dispensaries to operate on state and federal holidays. Allows a licensed dispensary to purchase medical cannabis or manufactured cannabis products from another licensed dispensary, with department approval, in the event of a crop failure. Allows licensed retail dispensaries to sell edible cannabis and cannabidiol products. (HB673 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.