# A BILL FOR AN ACT

RELATING TO MEDICAL CANNABIS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that Act 241, Session
2	Laws of Hawaii 2015, codified as chapter 329D, Hawaii Revised
3	Statutes, established a licensing framework for a statewide
4	system of medical cannabis dispensaries to ensure access to
5	medical cannabis for qualifying patients. Act 230, Session Laws
6	of Hawaii 2016, Act 41, Session Laws of Hawaii 2017, and Act
7	116, Session Laws of Hawaii 2018, made further amendments.
8	The legislature further finds that additional amendments to
9	the law are warranted to clarify legislative intent, to ensure
10	smooth administration of the law, to allow for adequate patient
11	access to medical cannabis, and to resolve issues that have
12	arisen under the current law.
13	The purpose of this Act is to:
14	(1) Allow physician assistants practicing under
15	supervision to provide written certification for
16	qualifying patients to improve patient access to
17	medical cannabis;

1	(2)	Allow licensed dispensaries to have manufacturing or
2		processing facilities separate from their production
3		facilities, while remaining subject to all regulations
4		under the law;
5	(3)	Provide a process for the voluntary or involuntary
6		sale or transfer of a dispensary license;
7	(4)	Allow dispensaries to operate on state and federal
8		holidays;
9	(5)	Allow a licensed dispensary to purchase medical
10		cannabis or manufactured cannabis products from
11		another licensed dispensary, with approval from the
12		department of health, to ensure patient access to
13		cannabis in the event of a crop failure; and
14	(6)	Allow licensed retail dispensaries to sell edible
15		cannabis and cannabidiol products.
16	SECT	ION 2. Section 328-1, Hawaii Revised Statutes, is
17	amended b	y amending the definition of "food" to read as follows:
18	""Fo	ood" means:
19	(1)	Articles used for food or drink by humans, dogs, or
20		<pre>cats[+], except edible cannabis products;</pre>
21	(2)	Oborring gram as

1 (3) Articles used for components of any such article." SECTION 3. Chapter 329D, Hawaii Revised Statutes, is 2 3 amended by adding a new section to be appropriately designated 4 and to read as follows: 5 "§329D- Sale or transfer of dispensary license. (a) In 6 the event of death, legal incapacity, or permanent disability of 7 an individual dispensary licensee, the relevant entity licensee 8 shall notify the department within thirty days of the individual 9 licensee's inability to continue in the individual's capacity as 10 a licensee, and shall provide to the department within another 11 thirty days, a plan for the sale or transfer of the individual 12 license to another individual who shall meet all the 13 requirements under this chapter and shall have been a resident 14 of the State for not less than five years preceding the date of 15 transfer. 16 (b) In the event of a voluntary resignation by an **17** individual licensee, termination of an individual licensee's 18 employment with an entity licensee with or without cause, or any 19 other permanent separation of the relationship between an 20 individual licensee and an entity licensee, the relevant entity 21 licensee shall submit a plan to the department for approval at

- 1 least thirty days prior to any sale or transfer of the
- 2 individual license to another individual who shall meet all the
- 3 requirements under this chapter and shall have been a resident
- 4 of the state for not less than five years preceding the date of
- 5 transfer.
- 6 (c) The department may deny a request for transfer of
- 7 ownership if it deems the transferee has failed to meet all the
- 8 requirements of section 329D-3 for ownership."
- 9 SECTION 4. Section 329-121, Hawaii Revised Statutes, is
- 10 amended by amending the definition of "physician" to read as
- 11 follows:
- ""Physician" means a person who is licensed to practice
- 13 under chapter 453 and is licensed with authority to prescribe
- 14 drugs and is registered under section 329-32. "Physician" [does
- 15 not] shall include a physician assistant as described in section
- **16** 453-5.3."
- 17 SECTION 5. Section 329D-1, Hawaii Revised Statutes, is
- 18 amended by adding a new definition to be appropriately inserted
- 19 and to read:
- ""Manufacturing or processing facility" means an enclosed
- 21 indoor facility that meets the requirements of section 329D-6



1	where harvested cannabis is processed into manufactured medical
2	cannabis products, packaged, and stored for retail sale."
3	SECTION 6. Section 329D-2, Hawaii Revised Statutes, is
4	amended by amending subsection (f) to read as follows:
5	"(f) A dispensary licensee may operate:
6	(1) Up to two production centers [shall be allowed] under
7	each dispensary license; and
8	(2) Up to two separate manufacturing or processing
9	facilities which shall meet all requirements of any
10	dispensary facility, but shall not be considered as
11	production center for the purposes of the two
12	<pre>production center limit;</pre>
13	provided that, except as otherwise specified in subsection (k),
14	each production center shall be limited to no more than three
15	thousand cannabis plants. For purposes of this subsection,
16	"plant" means a cannabis plant that is greater than twelve
17	vertical inches in height from where the base of the stalk
18	emerges from the growth medium to the tallest point of the
19	plant, or greater than twelve horizontal inches in width from
20	the end of one branch to the end of another branch; provided

- 1 that multiple stalks emanating from the same root ball or root
- 2 system shall be considered part of the same single plant."
- 3 SECTION 7. Section 329D-3, Hawaii Revised Statutes, is
- 4 amended by amending subsection (c) to read as follows:
- 5 "(c) A dispensary license shall not be sold or otherwise
- 6 transferred from one person to another person [→] without
- 7 approval from the department as provided in section 329D- ."
- 8 SECTION 8. Section 329D-6, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "§329D-6 Dispensary operations. (a) No person shall
- 11 operate a dispensary, nor engage in the production, manufacture,
- 12 or sale of cannabis or manufactured cannabis products, unless
- 13 the person has obtained a license from the department pursuant
- 14 to this chapter.
- 15 (b) No dispensary licensee, its officers, employees, or
- 16 agents shall provide written certification for the use of
- 17 medical cannabis or manufactured cannabis products for any
- 18 person.
- 19 (c) No person under the age of twenty-one shall be
- 20 employed by a dispensary licensee.

1	(d)	Notwithstanding any other law to the contrary,
2	including	but not limited to sections 378-2 and 378-2.5,
3	dispensar	ies:
4	(1)	Shall deny employment to any individual who has been:
5		(A) Convicted of murder in any degree;
6		(B) Convicted of a class A or class B felony; or
7		(C) Convicted of a class C felony involving
8		trafficking, distributing, or promoting a
9		schedule I or II controlled substance other than
10		cannabis within the last ten years; and
11	(2)	May deny employment to any individual who has been
12		convicted of a class C felony involving:
13		(A) Fraud, deceit, misrepresentation, embezzlement,
14		or theft; or
15		(B) Endangering the welfare of a minor.
16	Employmen	t under this chapter shall be exempt from section
17	378-2(a)(	1), as it relates to arrest and court record
18	discrimin	ation, and section 378-2.5.
19	(e)	Retail dispensing locations shall not be open for
20	retail sa	les before 8:00 a.m. or after 8:00 p.m., Hawaii-
21	Aleutian	Standard Time, Monday through Sunday. [ <del>Retail</del>

- 1 dispensing locations shall be closed on official state and
- 2 federal holidays.]
- 3 (f) All dispensary facilities, including but not limited
- 4 to production centers [and], retail dispensing locations, and
- 5 manufacturing or processing facilities shall be enclosed indoor
- 6 facilities and shall maintain twenty-four hour security
- 7 measures, including but not limited to an alarm system, video
- 8 monitoring and recording on the premises, and exterior lighting.
- 9 A dispensary licensee who intends to utilize, as a production
- 10 center, an enclosed indoor facility that includes a roof that is
- 11 partially or completely transparent or translucent, as provided
- 12 under section 329D-1, shall notify the department of that
- 13 intention prior to altering or constructing the facility.
- 14 Production centers and manufacturing or processing facilities
- 15 shall remain locked at all times. Retail dispensing locations
- 16 shall remain locked at all times, other than business hours as
- 17 authorized by subsection (e), and shall only be opened for
- 18 authorized persons.
- 19 (g) In all dispensary facilities, only the licensee, if an
- 20 individual  $[\tau]$ ; registered employees of the dispensary
- 21 licensee  $[\tau]$ ; registered employees of a subcontracted production

- 1 center [or], retail dispensing location, or manufacturing or
- 2 processing facility; employees of a certified laboratory for
- 3 testing purposes  $[\tau]$ ; state employees authorized by the director
- 4 of health[7]; and law enforcement and other government officials
- 5 acting in their official capacity shall be permitted to touch or
- 6 handle any cannabis or manufactured cannabis products, except
- 7 that a qualifying patient, primary caregiver, qualifying out-of-
- 8 state patient, or caregiver of a qualifying out-of-state patient
- 9 may receive manufactured cannabis products at a retail
- 10 dispensing location following completion of a sale.
- 11 (h) A dispensary shall provide the department with the
- 12 address, tax map key number, and a copy of the premises lease,
- 13 if applicable, of the proposed location of a production center
- 14 or manufacturing or processing facility allowed under a license
- 15 for a county not later than thirty days prior to any medical
- 16 cannabis or manufactured cannabis products being produced [or],
- 17 manufactured, processed, packaged, or stored at that production
- 18 center[-] or manufacturing or processing facility.
- (i) A dispensary shall provide the department with the
- 20 address, tax map key number, and a copy of the premises lease,
- 21 if applicable, of the proposed location of each retail

1	dispensing	location	allowed	under	a	license	not	less	than	sixty
2	days prior	to openir	ng for b	usiness	3.					

- (j) The department shall establish, maintain, and control
  a computer software tracking system that shall have real time,
  twenty-four-hour access to the data of all dispensaries.
  - (1) The computer software tracking system shall collect data relating to:
    - (A) The total amount of cannabis in possession of all dispensaries from either seed or immature plant state, including all plants that are derived from cuttings or cloning, until the cannabis, cannabis plants, or manufactured cannabis product is sold or destroyed pursuant to section 329D-7;
    - (B) The total amount of manufactured cannabis product inventory, including the equivalent physical weight of cannabis that is used to manufacture manufactured cannabis products, purchased by a qualifying patient, primary caregiver, qualifying out-of-state patient, and caregiver of a qualifying out-of-state patient from all retail

1			dispensing locations in the State in any fifteen-
2			day period;
3		(C)	The amount of waste produced by each plant at
4			harvest; [and]
5		(D)	The transport of cannabis and manufactured
6			cannabis products between production centers and
7			retail dispensing locations[7] and between
8			dispensaries as permitted by subsection (r),
9			including tracking identification issued by the
10			tracking system, the identity of the person
11			transporting the cannabis or manufactured
12			cannabis products, and the make, model, and
13			license number of the vehicle being used for the
14			transport; and
15		<u>(E)</u>	All sales and purchases of cannabis or
16			manufactured cannabis products undertaken
17			pursuant to subsection (r);
18	(2)	The	procurement of the computer software tracking
19 .		syst	em established pursuant to this subsection shall
20		be e	exempt from chapter 103D; provided that:

1		(A) The department shall publicly solicit at least
2		three proposals for the computer software
3		tracking system; and
4		(B) The selection of the computer software tracking
5		system shall be approved by the director of the
6		department and the chief information officer; and
7	(3)	Notwithstanding any other provision of this subsection
8		to the contrary, once the department has authorized a
9		licensed dispensary to commence sales of cannabis or
10		manufactured cannabis products, if the department's
11		computer software tracking system is inoperable or is
12		not functioning properly, as an alternative to
13		requiring dispensaries to temporarily cease
14		operations, the department may implement an alternate
15		tracking system that will enable a qualifying patient,
16		primary caregiver, qualifying out-of-state patient,
17		and caregiver of a qualifying out-of-state patient to
18		purchase cannabis or manufactured cannabis products
19		from a licensed dispensary on a temporary basis. The
20		department shall seek input regarding the alternate

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1		trac	king system from medical cannabis licensees. The
2		alte	rnate tracking system may operate as follows:
3		(A)	The department may immediately notify all
4			licensed dispensaries that the computer software
5			tracking system is inoperable; and
6		(B)	Once the computer software tracking system is
7			operational and functioning to meet the
8			requirements of this subsection, the department
9			may notify all licensed dispensaries, and the
10			alternate tracking system in this subsection
11			shall be discontinued.
12	(k)	A di	spensary licensed pursuant to this chapter shall
13	purchase,	oper	ate, and maintain a computer software tracking
14	system th	at sh	all:
15	(1)	Inte	rface with the department's computer software
16		trac	king system established pursuant to subsection
17		(j);	
18	(2)	Allo	w each licensed dispensary's production center to
19		subm	it to the department in real time, by automatic
20		iden	tification and data capture, all cannabis,
21		cann	abis plants, and manufactured cannabis product

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inventory in possession of that dispensary from either seed or immature plant state, including all plants that are derived from cuttings or cloning, until the cannabis or manufactured cannabis product is sold or destroyed pursuant to section 329D-7;

(3) Allow the licensed dispensary's retail dispensing location to submit to the department in real time for the total amount of cannabis and manufactured cannabis product purchased by a qualifying patient, primary caregiver, qualifying out-of-state patient, and caregiver of a qualifying out-of-state patient from the dispensary's retail dispensing locations in the State in any fifteen day period; provided that the software tracking system shall impose an automatic stopper in real time, which cannot be overridden, on any further purchases of cannabis or manufactured cannabis products, if the maximum allowable amount of cannabis has already been purchased for the applicable fifteen day period; provided further that additional purchases shall not be permitted until the next applicable period; and

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1	(4)	Allow the licensed dispensary to submit all data
2		required by this subsection to the department and
3		permit the department to access the data if the
4		department's computer software tracking system is not
5		functioning properly and sales are made pursuant to
6		the alternate tracking system under subsection (j).

- (1) No free samples of cannabis or manufactured cannabis products shall be provided at any time, and no consumption of cannabis or manufactured cannabis products shall be permitted on any dispensary premises.
- 11 [A] Except as permitted pursuant to subsection (r), a (m) dispensary shall not transport cannabis or manufactured cannabis 12 13 products to another county or another island; provided that this 14 subsection shall not apply to the transportation of cannabis or any manufactured cannabis product solely for the purposes of 15 16 laboratory testing pursuant to section 329D-8, and subject to 17 subsection (j), if no certified laboratory is located in the 18 county or on the island where the dispensary is located; 19 provided further that a dispensary shall only transport samples 20 of cannabis and manufactured cannabis products for laboratory 21 testing for purposes of this subsection in an amount and manner

1	prescribed	by	the	department,	in	rules	adopted	pursuant	to	this
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- 2 chapter, and with the understanding that state law and its
- 3 protections do not apply outside of the jurisdictional limits of
- 4 the State.
- 5 (n) [A] Except for dispensary-to-dispensary sales as
- 6 provided in subsection (r), a dispensary shall be prohibited
- 7 from off-premises delivery of cannabis or manufactured cannabis
- 8 products to a qualifying patient, primary caregiver, qualifying
- 9 out-of-state patient, or caregiver of a qualifying out-of-state
- 10 patient.
- (o) A dispensary shall not:
- 12 (1) Display cannabis or manufactured cannabis products in
- windows or in public view; or
- 14 (2) Post any signage other than a single sign no greater
- than one thousand six hundred square inches bearing
- only the business or trade name in text without any
- pictures or illustrations; provided that if any
- applicable law or ordinance restricting outdoor
- signage is more restrictive, that law or ordinance
- 20 shall govern.

1	(p)	No cannabis or manufactured cannabis products shall be
2	transport	ed to, from, or within any federal fort or arsenal,
3	national p	park or forest, any other federal enclave, or any other
4	property p	possessed or occupied by the federal government.
5	(p)	A dispensary licensed pursuant to this chapter shall
6	be prohib	ited from providing written certification pursuant to
7	section 3	29-122 for the use of medical cannabis for any person.
8	<u>(r)</u>	In the event of a crop failure of cannabis plants that
9	could aff	ect patient access, the department may permit a
10	dispensar	y to purchase medical cannabis and manufactured
11	cannabis	products from another dispensary in an amount and
12	manner pr	escribed by the department by rules adopted pursuant to
13	this chap	ter and chapter 91; provided that:
14	(1)	The purchasing dispensary shall dispose of or destroy
15		any failed cannabis plants in accordance with
16		standards established pursuant to section 329D-7(15);
17	(2)	All sales and purchases of cannabis and manufactured
18		cannabis products pursuant to this subsection shall be
19		subject to the data collection and reporting
20		requirements of the computer software tracking system
21		outlined in section 329D-6(j);



1	(3)	The purchasing dispensary documents:
2		(A) The failure of the cannabis crops; and
3		(B) The disposal or destruction of any failed
4		product; and submits the documentation to the
5		<pre>department;</pre>
6	(4)	The selling dispensary is permitted by the department
7		to transport cannabis or manufactured cannabis
8		products to another county or another island, for the
9		limited purpose of completing its sale to the
10		purchasing dispensary pursuant to this subsection, in
11		an amount and manner prescribed by the department by
12		rules adopted pursuant to this chapter and chapter 91
13		and with the understanding that state law and its
14		protections do not apply outside of the jurisdictional
15		limits of the State; and
16	(5)	Nothing in this subsection shall relieve any
17		dispensary of its responsibilities and obligations
18		under this chapter and chapter 329."
19	SECT	TION 9. Section 329D-10, Hawaii Revised Statutes, is
20	amended t	to read as follows:

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"§329D-10 Types of manufactured cannabis products.
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    The types of medical cannabis products that may be manufactured
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    and distributed pursuant to this chapter shall be limited to:
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         (1)
              Capsules;
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              Lozenges;
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         (3)
              Pills;
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              Oils and oil extracts;
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         (5)
              Tinctures;
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         (6)
              Ointments and skin lotions;
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         (7)
              Transdermal patches;
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         (8)
              Pre-filled and sealed containers used to aerosolize
              and deliver cannabis orally, such as with an inhaler
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              or nebulizer; provided that containers need not be
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              manufactured by the licensed dispensary but shall be
              filled with cannabis, cannabis oils, or cannabis
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              extracts manufactured by the licensed dispensary;
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              shall not contain nicotine, tobacco-related products,
              or any other non-cannabis derived products; and shall
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              be designed to be used with devices used to provide
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              safe pulmonary administration of manufactured cannabis
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              products;
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1	(9)	Devi	ces that provide safe pulmonary administration;
2		prov	rided that:
3		(A)	The heating element of the device, if any, is
4			made of inert materials such as glass, ceramic,
5			or stainless steel, and not of plastic or rubber;
6		(B)	The device is distributed solely for use with
7			single-use, pre-filled, tamper-resistant, sealed
8			containers that do not contain nicotine or other
9			tobacco products;
10		(C)	The device is used to aerosolize and deliver
11			cannabis by inhalation, such as an inhaler,
12			medical-grade nebulizer, or other similar medical
13			grade volitization device;
14		(D)	There is a temperature control on the device that
15			is regulated to prevent the combustion of
16			cannabis oil; and
17		(E)	The device need not be manufactured by the
18			licensed dispensary; [and]
19	(10)	Edik	ole cannabis products, provided that such products
20		shal	ll be prepared in a commercial kitchen dedicated



1		sole	ly to the preparation of edible cannabis products	
2		and no other food;		
3	(11)	Cann	abidiol products, including products not	
4		manu	factured by the licensee provided that:	
5		<u>(A)</u>	Licensed dispensaries clearly label all third-	
6			party cannabidiol products to indicate that	
7			third-party products are not manufactured by the	
8			licensee;	
9		<u>(B)</u>	Licensed dispensaries ensure that third-party	
10			cannabidiol products meet all laboratory	
11			standards required for licensee-manufactured	
12			products; and	
13		(C)	Licensed dispensaries ensure that third-party	
14			cannabidiol products meet all other requirements	
15			of chapter 329D on potency limitation, packaging,	
16			and other requirements; and	
17	(12)	Othe	er products as specified by the department.	
18	(b)	As u	sed in this section[ <del>, "lozenge"</del> ]:	
19	<u>"Loz</u>	enge"	means a small tablet manufactured in a manner to	
20	allow for	the	dissolving of its medicinal or therapeutic	
21	component	slow	yly in the mouth.	



1	"Edible cannabis products" means products intended for
2	human consumption that are infused with any cannabinoid
3	extracted from the cannabis plant as regulated by administrative
4	rules of the department.
5	"Cannabidiol products" means any products derived from the
6	cannabis sativa which contain cannabidiol, including cannabidio
7	derived from hemp as defined in the Agriculture Improvement Act
8	of 2018, Public Law. 115-334."
9	SECTION 10. Section 329D-16, Hawaii Revised Statutes, is
10	amended to read as follows:
11	"[+]§329D-16[+] Criminal offense; unauthorized access to
12	production centers[-] or manufacturing or processing facilities
13	(a) No person shall intentionally or knowingly enter or remain
14	upon the premises of a medical cannabis production center or
15	manufacturing or processing facility unless the person is:
16	(1) An individual licensee or registered employee of the
17	production center[+] or manufacturing or processing
18	<pre>facility;</pre>
19	(2) A government employee or official acting in the
20	person's official capacity; or

1	(3)	Prev	iously included on a current department-approved
2		list	provided to the department by the licensee of
3		thos	e persons who are allowed into that dispensary's
4		faci	lities for a specific purpose for that dispensary,
5		incl	uding but not limited to construction,
6		main	tenance, repairs, legal counsel, or investors;
7		prov	ided that:
8		(A)	The person has been individually approved by the
9			department to be included on the list;
10		(B)	The person is at least twenty-one years of age,
11			as verified by a valid government issued
12			identification card;
13		(C)	The department has confirmed that the person has
14			no felony convictions;
15		(D)	The person is escorted by an individual licensee
16			or registered employee of the dispensary at all
17			times while in the dispensary facility;
18		(E)	The person is only permitted within those
19			portions of the dispensary facility as necessary
20			to fulfill the person's purpose for entering;

	(1)	the person is only permitted within the
2		dispensary facility during the times and for the
3		duration necessary to fulfill the person's
4		purpose for entering;
5	(G)	The dispensary shall keep an accurate record of
6		each person's identity, date and times upon
7		entering and exiting the dispensary facility,
8		purpose for entering, and the identity of the
9		escort; and
10	(H)	The approved list shall be effective for one year
11		from the date of department approval.
12	(b) No i	ndividual licensee or registered employee of a
13	medical cannab	is dispensary with control over or responsibility
14	for a producti	on center or manufacturing or processing facility
15	shall intentio	nally or knowingly allow another to enter or
16	remain upon th	e premises of the production center[ $ au$ ] or
17	manufacturing	or processing facility, unless the other is
18	permitted to e	nter and remain as specified in subsection (a).
19	(c) Unau	thorized access to a production center <u>or</u>
20	manufacturing	or processing facility is a class C felony."

- 1 SECTION 11. This Act does not affect rights and duties
- 2 that matured, penalties that were incurred, and proceedings that
- 3 were begun before its effective date.
- 4 SECTION 12. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 13. This Act shall take effect on July 1, 2050.

#### Report Title:

Department of Health; Cannabis; Cannabidiol Products; License; Dispensary

#### Description:

Allows physician assistants to provide written certification for qualifying patients. Allows licensed dispensaries to have up to two additional manufacturing or processing facilities separate from their production facilities. Provides a process for the voluntary or involuntary sale or transfer of an individual dispensary license. Allows retail dispensaries to operate on state and federal holidays. Allows a licensed dispensary to purchase medical cannabis or manufactured cannabis products from another licensed dispensary, with department approval, in the event of a crop failure. Allows licensed retail dispensaries to sell edible cannabis and cannabidiol products. (HB673 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.