

DAVID Y. IGE GOVERNOR

June 7, 2019 GOV. MSG. NO. 1182

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirtieth State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirtieth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 7, 2019, the following bill was signed into law:

HB999 HD1 SD1 CD1

RELATING TO EXEMPTIONS FROM CIVIL SERVICE.

ACT 081 (19)

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

ORIGINAL

ACT 081 H.B. NO. 999 H.D. 1 S.D. 1

HOUSE OF REPRESENTATIVES THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII

A BILL FOR AN ACT

RELATING TO EXEMPTIONS FROM CIVIL SERVICE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The department of human services has one of the
- 2 largest operating budgets of any state department and a staff of
- 3 more than 2,400 employees deployed statewide. To effectively
- 4 lead and manage the department's programs and improve service
- 5 delivery, the department requires a well-experienced and
- 6 knowledgeable leadership team.
- 7 The department serves one in four Hawaii residents through
- 8 programs and services that include: protection of vulnerable
- 9 children and adults; vocational rehabilitation and financial
- 10 assistance to disabled individuals; the Supplemental Nutrition
- 11 Assistance Program; financial assistance; job training and
- 12 placement; housing and support services for individuals and
- 13 families experiencing homelessness; medicaid services for the
- 14 State's low income population; and prevention, treatment, and
- 15 housing and services for the State's youthful offenders and
- 16 other young adults at risk for homelessness, chronic

- 1 unemployment, and vulnerable to becoming victims of labor or sex
- 2 trafficking.
- 3 Each program is governed by complex state and federal laws,
- 4 rules, and regulations. To improve the efficiency and
- 5 accessibility to these services statewide, the federal and state
- 6 governments have made significant investments to transform the
- 7 department's information technology systems from a thirty-plus
- 8 year old siloed legacy system to an integrated enterprise
- 9 system. Once completed, the department of human services
- 10 enterprise system will be capable of determining eligibility for
- 11 multiple programs, improve timely service delivery, and provide
- 12 greater program and fiscal oversight.
- To capitalize on investments made to the medicaid
- 14 eligibility system, known as KOLEA, and enable complex analytics
- 15 of public health insurance medical claims through the all-payer
- 16 claims data warehouse, in 2018, the legislature established the
- 17 department's health analytics program in the med-QUEST division.
- 18 That program will begin to provide analysis of state-funded
- 19 medical insurance claims that will assist policy makers and
- 20 program administrators to make necessary adjustments to the
- 21 coverage of health care in Hawaii.

- 1 Improving the department's information technology systems
- 2 likewise necessitates robust investment in department
- 3 administrators who have the expertise in design and maintenance
- 4 of information technology systems, the establishment of security
- 5 programs to ensure the department has sufficient security
- 6 protocols and processes, and investment in a workforce that is
- 7 trained to recognize and respond to potential system breaches
- 8 and or attempted hacks.
- 9 The effective management and transformation of the
- 10 department into an integrated service delivery system requires
- 11 department management to lead internal changes and to engage in
- 12 collaborative efforts with other state and federal agencies,
- 13 legislative bodies, and other external and community partners.
- 14 Expertise, experience, foresight, and continuity in leadership
- 15 are necessary to drive departmental changes to address
- 16 conditions that give rise to poverty and other public welfare
- 17 problems.
- 18 The department is challenged in attracting and retaining
- 19 professionals with necessary qualifications to assume the
- 20 leadership and oversee personnel matters, fiscal and budget
- 21 issues, information technology development, and operational

- 1 matters related to quality control, program oversight, and
- 2 reporting.
- 3 Specific issues regarding homelessness in Hawaii also need
- 4 dedicated and predictable leadership resources. Homelessness in
- 5 Hawaii is a major social and economic issue that impacts
- 6 individuals and families, residents and visitors, and businesses
- 7 and communities. There are multiple causes of homelessness and
- 8 an effective, coordinated response to homelessness requires a
- 9 focused, strategic effort by the governor's coordinator on
- 10 homelessness who has the expertise, ability, authority, and
- 11 credentials to work with all stakeholders.
- 12 The legislature passed Act 79, Session Laws of Hawaii 2016
- 13 (Act 79), that exempted from the civil service requirements of
- 14 chapter 76, Hawaii Revised Statutes, for a period of three
- 15 calendar years commencing on the effective date of Act 79, the
- 16 following positions in the Med-QUEST division of the department
- 17 of human services: the division administrator, finance officer,
- 18 health care services branch administrator, medical director, and
- 19 clinical standards administrator. The department seeks to
- 20 permanently exempt these positions from civil service.

H.B. NO. H.D. 1

- 1 To provide oversight on continued development of the
- 2 department's enterprise system and address increased security
- 3 needs of the information technology infrastructure and program
- 4 integrity, the department seeks to permanently exempt from civil
- 5 service the following positions in the director's office:
- 6 enterprise officer, information security and compliance officer,
- 7 security and privacy compliance engineer, and security and
- 8 privacy compliance analyst, to support the overall security of
- 9 the department's enterprise system.
- 10 Act 79 also temporarily exempted a research/health
- 11 analytics manager in the med-QUEST division, and the
- 12 community/project development director and policy director in
- 13 the director's office. The department seeks to continue the
- 14 temporary exemptions of these positions for three additional
- 15 years. Additionally, the department seeks a similar temporary
- 16 exemption of the special assistant to the director.
- 17 The purpose of this Act is to permanently exempt from
- 18 provisions of civil service the following positions: the
- 19 governor's coordinator on homelessness, five positions at the
- 20 Med-QUEST division, and four positions in the office of the
- 21 director of human services. Further, this Act temporarily

- 1 exempts from civil service the research/health analytics manager
- 2 in the med-QUEST division and the community/project development
- 3 director, policy director, and special assistant to the director
- 4 in the director's office.
- 5 SECTION 2. Chapter 346, Hawaii Revised Statutes, is
- 6 amended by adding to part XVIII a new section to be
- 7 appropriately designated and to read as follows:
- 8 "§346- Governor's coordinator on homelessness. The
- 9 governor shall appoint the governor's coordinator on
- 10 homelessness for the proper administration and enforcement of
- 11 this chapter without regard to chapter 76."
- 12 SECTION 3. Section 76-16, Hawaii Revised Statutes, is
- 13 amended by amending subsection (b) to read as follows:
- "(b) The civil service to which this chapter applies shall
- 15 comprise all positions in the State now existing or hereafter
- 16 established and embrace all personal services performed for the
- 17 State, except the following:
- 18 (1) Commissioned and enlisted personnel of the Hawaii
- 19 National Guard as such, and positions in the Hawaii
- 20 National Guard that are required by state or federal
- 21 laws or regulations or orders of the National Guard to

1		be filled from those commissioned or enlisted
2		personnel;
3	(2)	Positions filled by persons employed by contract where
4		the director of human resources development has
5		certified that the service is special or unique or is
6		essential to the public interest and that, because of
7		circumstances surrounding its fulfillment, personnel
8		to perform the service cannot be obtained through
9		normal civil service recruitment procedures. Any such
10		contract may be for any period not exceeding one year;
11	(3)	Positions that must be filled without delay to comply
12		with a court order or decree if the director
13		determines that recruitment through normal recruitment
14		civil service procedures would result in delay or
15		noncompliance, such as the Felix-Cayetano consent
16		decree;
17	(4)	Positions filled by the legislature or by either house
18		or any committee thereof;
19	(5)	Employees in the office of the governor and office of
20		the lieutenant governor, and household employees at

Washington Place;

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1	(6)	Positions	filled	hiz	nonular	wote:
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- 2 (7) Department heads, officers, and members of any board,
 3 commission, or other state agency whose appointments
 4 are made by the governor or are required by law to be
 5 confirmed by the senate;
 - (8) Judges, referees, receivers, masters, jurors, notaries public, land court examiners, court commissioners, and attorneys appointed by a state court for a special temporary service;
- One bailiff for the chief justice of the supreme court 10 (9) who shall have the powers and duties of a court 11 12 officer and bailiff under section 606-14; one **13** secretary or clerk for each justice of the supreme court, each judge of the intermediate appellate court, 14 15 and each judge of the circuit court; one secretary for the judicial council; one deputy administrative 16 director of the courts; three law clerks for the chief 17 18 justice of the supreme court, two law clerks for each associate justice of the supreme court and each judge 19 of the intermediate appellate court, one law clerk for 20 21 each judge of the circuit court, two additional law

1		clerks for the civil administrative judge of the
2		circuit court of the first circuit, two additional law
3 .		clerks for the criminal administrative judge of the
4		circuit court of the first circuit, one additional law
5		clerk for the senior judge of the family court of the
. 6		first circuit, two additional law clerks for the civil
7 .		motions judge of the circuit court of the first
8		circuit, two additional law clerks for the criminal
9		motions judge of the circuit court of the first
10		circuit, and two law clerks for the administrative
11		judge of the district court of the first circuit; and
12		one private secretary for the administrative director
13		of the courts, the deputy administrative director of
14		the courts, each department head, each deputy or first
15		assistant, and each additional deputy, or assistant
16		deputy, or assistant defined in paragraph (16);
17	(10)	First deputy and deputy attorneys general, the
18		administrative services manager of the department of
19		the attorney general, one secretary for the
20		administrative services manager, an administrator and
21		any support staff for the criminal and juvenile

1		just	ice resources coordination functions, and law
2		cler	ks;
3	(11)	(A)	Teachers, principals, vice-principals, complex
4			area superintendents, deputy and assistant
5			superintendents, other certificated personnel,
6			not more than twenty noncertificated
7			administrative, professional, and technical
8			personnel not engaged in instructional work;
9		(B)	Effective July 1, 2003, teaching assistants,
10			educational assistants, bilingual/bicultural
11			school-home assistants, school psychologists,
12			psychological examiners, speech pathologists,
13			athletic health care trainers, alternative school
14			work study assistants, alternative school
15			educational/supportive services specialists,
16			alternative school project coordinators, and
17			communications aides in the department of
18			education;
19		(C)	The special assistant to the state librarian and
20			one secretary for the special assistant to the
21			state librarian, and

1		(D)	Members of the faculty of the University of
2			Hawaii, including research workers, extension
3			agents, personnel engaged in instructional work,
4		,	and administrative, professional, and technical
5			personnel of the university;
6	(12)	Empl	oyees engaged in special, research, or
7		demo	enstration projects approved by the governor;
8	(13)	(A)	Positions filled by inmates, patients of state
9			institutions, persons with severe physical or
10			mental disabilities participating in the work
11			experience training programs;
12		(B)	Positions filled with students in accordance with
13			guidelines for established state employment
14			programs; and
15	•	(C)	Positions that provide work experience training
16			or temporary public service employment that are
17 ,			filled by persons entering the workforce or
18			persons transitioning into other careers under
19			programs such as the federal Workforce Investment
20			Act of 1998, as amended, or the Senior Community
21			Service Employment Program of the Employment and

1		Training Administration of the United States
2		Department of Labor, or under other similar state
3		programs;
4	(14)	A custodian or guide at Iolani Palace, the Royal
5		Mausoleum, and Hulihee Palace;
6	(15)	Positions filled by persons employed on a fee,
7		contract, or piecework basis, who may lawfully perform
8		their duties concurrently with their private business
9		or profession or other private employment and whose
10		duties require only a portion of their time, if it is
11		impracticable to ascertain or anticipate the portion
12		of time to be devoted to the service of the State;
13	(16)	Positions of first deputies or first assistants of
14		each department head appointed under or in the manner
15		provided in section 6, article V, of the Hawaii State
16		Constitution; three additional deputies or assistants
17		either in charge of the highways, harbors, and
18	, .	airports divisions or other functions within the
19		department of transportation as may be assigned by the
20		director of transportation, with the approval of the
21		governor; four additional deputies in the department

1		of health, each in charge of one of the following:
2		behavioral health, environmental health, hospitals,
3		and health resources administration, including other
4		functions within the department as may be assigned by
5		the director of health, with the approval of the
6		governor; an administrative assistant to the state
7		librarian; and an administrative assistant to the
8		superintendent of education;
9	(17)	Positions specifically exempted from this part by any
10		other law; provided that:
11		(A) Any exemption created after July 1, 2014, shall
12		expire three years after its enactment unless
13		affirmatively extended by an act of the
14		legislature; and
15		(B) All of the positions defined by paragraph (9)
16		shall be included in the position classification
17		plan;
18	(18)	Positions in the state foster grandparent program and
19		positions for temporary employment of senior citizens
20		in occupations in which there is a severe personnel
21		shortage or in special projects;

1	(19)	Household employees at the official residence of the
2		president of the University of Hawaii;
3	(20)	Employees in the department of education engaged in
4	•	the supervision of students during meal periods in the
5		distribution, collection, and counting of meal
6		tickets, and in the cleaning of classrooms after
7		school hours on a less than half-time basis;
8	(21)	Employees hired under the tenant hire program of the
9		Hawaii public housing authority; provided that not
10		more than twenty-six per cent of the authority's
11		workforce in any housing project maintained or
12		operated by the authority shall be hired under the
13		tenant hire program;
14	(22)	Positions of the federally funded expanded food and
15		nutrition program of the University of Hawaii that
16		require the hiring of nutrition program assistants who
17		live in the areas they serve;
18	(23)	Positions filled by persons with severe disabilities
19		who are certified by the state vocational
20		rehabilitation office that they are able to perform
21		safely the duties of the positions;

1	(24)	The sheriff;
2	(25)	A gender and other fairness coordinator hired by the
3		judiciary;
4	(26)	Positions in the Hawaii National Guard youth and adult
5		education programs;
6	(27)	In the state energy office in the department of
7		business, economic development, and tourism, all
8		energy program managers, energy program specialists,
9		energy program assistants, and energy analysts; [and]
10	(28)	Administrative appeals hearing officers in the
11	•	department of human services[+];
12	(29)	In the Med-QUEST division of the department of human
13		services, the division administrator, finance officer,
14		health care services branch administrator, medical
15		director, and clinical standards administrator; and
16	(30)	In the director's office of the department of human
17		services, the enterprise officer, information security
18		and privacy compliance officer, security and privacy
19	•	compliance engineer, and security and privacy
20		compliance analyst.

1	The director shall determine the applicability of this
2	section to specific positions.
3	Nothing in this section shall be deemed to affect the civi
4	service status of any incumbent as it existed on July 1, 1955."
5	SECTION 4. Notwithstanding any other law to the contrary,
6	including section 76-16(b)(17), Hawaii Revised Statutes, and
7	unless affirmatively extended by an act of the legislature, for
8	a period of three calendar years commencing on the effective
9	date of this Act, the following positions shall be exempt from
10	the civil service requirements of chapter 76, Hawaii Revised
11	Statutes:
12	(1) In the Med-QUEST division of the department of human
13	services, the research/health analytics manager; and
14	(2) In the director's office of the department of human
15	services, the community/project development director,
16	policy director, and the special assistant to the
17	director.
18	SECTION 5. Statutory material to be repealed is bracketed
19	and stricken. New statutory material is underscored.
20	SECTION 6. This Act shall take effect on June 29, 2019.

APPROVED this 7 day of

JUN

, 2019

GOVERNOR OF THE STATE OF HAWAII

HB No. 999, HD 1, SD 1, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 30, 2019 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirtieth Legislature of the State of Hawaii, Regular Session of 2019.

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Scott K. Saiki Speaker House of Representatives

This I. I Cold

Brian L. Takeshita

Chief Clerk

House of Representatives

THE SENATE OF THE STATE OF HAWAI'I

Date: April 30, 2019 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirtieth Legislature of the State of Hawai'i, Regular Session of 2019.

President of the Senate

Clerk of the Senate