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October 5, 2018

The Honorable Ronald D. Kouchi,
President, and
Members of The Senate
Twenty-Ninth State Legislature
Hawaii State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki,
Speaker, and
Members of The House of Representatives
Twenty-Ninth State Legislature
Hawaii State Capitol, Room 431
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services (ETS) received for the Hawaii Department of Human Services Systems Modernization Project Independent Verification and Validation (IV&V) report.

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

TODD NACAPUY Chief Information Officer

State of Hawai'i

Attachment (1)





Hawaii Department of Human Services Systems Modernization Project Independent Verification & Validation (IV&V) Monthly Status Report

Reporting Month: August 2018





Overview

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Executive Summary



Executive Summary IV&V Project Summary

PCG began working with DHS in June 2018 to provide oversight services on the Benefits Eligibility Solution (BES) modernization project. These services include assessing the transitions from the incumbent support vendor, KPMG, to DHS' Enterprise System Integrator (ESI), BIAS, and the new Application System Integrator (ASI), Unisys. The ESI transition completed before PCG's services began, and therefore our ESI assessment has focused on ongoing Maintenance and Operations (M&O) activities between BIAS and DHS, and BIAS' ability to support future work with Unisys.

In general, this monthly report was designed to provide updates on PCG's activities throughout the month and ongoing IV&V findings and recommendations related to the BES Project. PCG will provide two separate reports for each of the aforementioned assessments, which will contain any major findings and a determination on how well the ESI and ASI are positioned to support DHS in the future. While activities related to the two transition assessments are shared in this monthly report, the final findings and recommendations will be delivered in standalone deliverables. Our initial set of activities and preliminary observations are provided on the following pages.

| Jun | Jul | Aug | Category | IV&V Observations |
|-----|-----|-----|---|--|
| L | | L | IV&V Activities | The IV&V team completed activities for the ESI M&O assessment and attended BES kickoff activities. The team focus is shifting to ASI transition assessment activities and BES project startup activities. |
| n/a | n/a | M | Transition Assessment – ESI M&O (KPMG to BIAS) | The ESI M&O Team is focused on upgrades for the Identity Management (IDM) project and meets weekly with DHS to prioritize additional upcoming work. Communication and governance processes continue to improve although there remain areas in need of remediation. Overall, the ESI is able to maintain the Enterprise Platform but should refine their governance processes to ensure they can continue supporting multiple vendors concurrently. The IV&V Team will provide a full description of findings and recommendations in our final assessment report that will be released later this month. |



Executive Summary IV&V Project Summary

| Jun | Jul | Aug | Category | IV&V Observations |
|-----|-----|------|---|---|
| n/a | n/a | M | Transition Assessment – M&O to ASI (KPMG to Unisys) | The IV&V team attended the BES project kickoff and is reviewing transition documents as they are made available. There is a preliminary concern that the planned transition schedule may not be long enough to allow for all transition activities to complete. The transition was initially planned for six months and may be reduced to three months. |
| n/a | n/a | L | Benefits Eligibility Solution (BES) | The BES project kicked off this month. The selected vendor, Unisys, conducted an overview session to review their approach and the overall project timeline. BES DD&I activities will begin following the transition of M&O to Unisys. |
| n/a | n/a | n/a) | CCWIS Solution (CCWIS) | The CCWIS project has not yet started. A start date is not yet known. |
| n/a | n/a | n/a | Transition Assessment – BES from Design, Development and Integration (DDI) to M&O | Transition date is not yet known. |
| n/a | n/a | n/a | Transition Assessment – CCWIS from DDI to M&O | Transition date is not yet known. |

IV&V Findings and Recommendations



IV&V Findings and Recommendations Transition Assessment – ESI M&O (KPMG to BIAS)

| Status | IV&V Observations | | | | |
|--------|--|--|--|--|--|
| | The IV&V Team interviewed key stakeholders involved with the ESI M&O activities to gather data and feedback on the ESI M&O activities. These interviews included staff from: DHS MQD, DHS OIT, KPMG, and BIAS. The interviews revealed positive aspects of the transition and ongoing M&O activities: | | | | |
| | 1. The ESI is successfully supporting the Enterprise Platform. Over the last year there have been several successful production releases and component upgrades that indicate the ESI is capable of maintaining the existing solutions and enhancing components as needed. | | | | |
| M | 2. The ESI and existing ASI have fostered an open environment to help each other and have been responsive to DHS needs. Although issues have arisen, both parties have responded quickly to resolve those issues. | | | | |
| | 3. MQD workers have been pleased with the responsiveness and cordialness of the Help Desk when calling in to resolve concerns. | | | | |
| | Overall, support of the Enterprise Platform has been successful. Updates to the Enterprise Content Management (ECM) component were completed, and ongoing and upcoming projects include updates to the Identity Management (IDM) component, Consent Management Platform, and migrating SharePoint servers. | | | | |



IV&V Findings and Recommendations Transition Assessment – ESI M&O (KPMG to BIAS) – Cont'd

| Status | IV&V Observations |
|--------|---|
| | Several common themes were discussed in these sessions and represent areas for improvement, including: |
| M | 1. Lack of established governance processes by the ESI has lead to confusion about the platform rules and guidelines, including which vendor should have access to system environments and components at any given time and who should be contacted if issues arise. These processes are necessary to ensure all platform participants and vendors are following the same procedures and should be developed quickly before the new ASI comes on board. |
| | 2. Poor communication by the ESI to key stakeholders has resulted in inefficient meetings involving many attendees but not the right decision makers. The ESI should look to identify key meeting participants and conduct pre-meeting workshops and direct communications to reduce the volume and length of meetings. |
| | 3. Lack of ESI staff expertise in key areas such as the Enterprise Content Management (ECM) solution components and Project Management (PM) has resulted in longer than expected resolution times and workarounds. The ESI should look to bring in senior technical and PM staff to more quickly resolve issues. |
| | 4. Roles and responsibilities are unclear for the DHS teams as to who should be directing vendor staff and how much authority they have to enforce contract terms, Service Level Agreements, and deliverable timelines. DHS is working to mitigate this risk by bringing in an Enterprise Officer and should clarify the roles for the PMO, OIT, and individual staff as well as their specific tasks, areas of responsibility, quality controls, and deliverables. |
| | The IV&V Team will share the full report on the identified findings and recommendations our draft assessment report later this month. |



IV&V Findings and Recommendations Transition Assessment – M&O to ASI (KPMG to Unisys)

| Status | IV&V Observations |
|--------|---|
| | The new ASI vendor, Unisys, conducted a project kick-off that introduced key team members, reviewed a high-level schedule, and the planned scope of the upcoming project. The IV&V Team was surprised to hear that several deliverable expectation documents (DEDs) have already been provided to DHS for review. These documents are helpful to ensure involved parties agree on document content and structure, and the IV&V team will look to review the DEDs in the next month. |
| M | The IV&V team also understands that DHS does not plan to extend KPMG's existing M&O contract and will look to complete the M&O transition within 3 months instead of the originally planned 6 months. Based on experience with the ESI transition, there is a risk that there will not be adequate time for the ASI turnover, and that the efficacy of turnover is satisfactory. To mitigate this risk, it is IV&V's understanding that DHS plans to contract with KPMG for follow-on support on a retainer basis for two months. DHS continues to evaluate how to measure the completeness and effectiveness of training/turnover to assure that transition activities and knowledge transfer is complete as a method of mitigating the risk. PCG will continue to monitor this topic and has requested transition artifacts for review. |

IV&V Status



IV&V Engagement Status

| IV&V Engagement Area | Status | Comments |
|--|--------|--|
| IV&V Budget | | |
| IV&V Schedule | | |
| IV&V Deliverables | | Debriefing with the State's Chief Innovation Officer for the IV&V Report began on 8/31/2018 and will occur the first Monday of each month going forward. Debriefings will include key stakeholders from DHS. |
| Centers for Medicare and Medicaid Services (CMS) IV&V Progress Reports | n/a | Not required until start of BES DDI |
| CMS Milestone Reviews | n/a | Not required until start of BES DDI |
| IV&V Staffing | | |
| IV&V Scope | | |

| | Engagement Rating Legend | | | | | | | |
|-----|--------------------------|-------------------|---|--|---|---|---|--|
| (n/ | /a | Not Applicable | L | Green – The engagement area is within acceptable parameters | M | Yellow – The engagement area is somewhat outside acceptable parameters. | Н | Red – This engagement area poses a significant risk to the IV&V project quality and requires immediate attention |



IV&V Activities

- IV&V activities completed in monthly reporting period:
 - Assessment of ESI M&O procedures
 - Assessment of ESI and ASI interactions
 - Conducted interviews with key stakeholders
 - Reviewed in progress transition deliverables and provided feedback to DHS
- IV&V work in progress in monthly reporting period:
 - Attend ESI project meetings (see Additional Inputs page for details)
 - Assessment of ASI onboarding activities
- Planned IV&V activities for next reporting period:
 - Review of ESI deliverables
 - Assessment of ESI procedures
 - Assessment of ESI and ASI interactions
 - Assessment of ASI transition activities



Deliverables Reviewed

| Deliverable Name | Deliverable Date | Version |
|--|------------------|---------|
| ASI Onboarding Deep Dive – DHS Enterprise Platform | 8/15/2018 | N/A |
| M&O Governance – ESI Knowledge Sharing with Unisys | 8/17/2018 | N/A |
| Lokahi Alliance – ASI Onboarding Workshop | 8/19/2018 | N/A |
| | | |
| | | |

Additional Inputs



- Meetings Attended/Observed:
 - ASI onboarding SharePoint and ServiceNow Workshop 8/2/18
 - DHS MQD Interview for ESI Assessment 8/3/18
 - DHS OIT Interview for ESI Assessment 8/6/18
 - KPMG Interview for ESI Assessment 8/7/18
 - ESI Platform Deep Dive 8/8/18
 - BIAS Interview for ESI Assessment 8/10/18
 - M&O Governance ESI Knowledge Sharing with Unisys 8/13/18
 - BES Kickoff 8/30/18
 - KOLEA Functional Overview and Demo 8/31/18
 - BIAS/DHS Project Meeting recurring
 - Platform M&O Scheduling Meeting recurring
 - IDM Technical Touch base Meeting recurring
 - IDM Scheduling Meeting recurring
 - Weekly IDM Touch base recurring
 - Project Status Report-Out Weekly Meeting recurring
 - Platform M&O Status and Whiteboard Meeting recurring
 - Weekly Change Advisory Committee recurring
 - Enterprise Operations Committee Meeting recurring
 - Operations Committee Meeting recurring
 - Data Governance Meeting recurring
 - Help Desk Touchpoint recurring
- Project Artifact Inputs:
 - Meeting agendas and minutes

Appendix A – Risk Identification Report



Appendix A – Risk Identification Report

- No Risks or Issues have been formally identified to date for the BES DD&I project.
- The complete Risk Identification Report (or Log) for the ESI Transition Assessment will be included with PCG's draft assessment report to be provided in September 2018.



Appendix B – Acronyms and Glossary

| Acronym | Definition |
|---------|---|
| APD | Advance Planning Document |
| ASI | Application System Integrator |
| CM | Configuration Management |
| CMMI | Capability Maturity Model Integration |
| CMS | Center for Medicare and Medicaid Services |
| DDI | Design, Development and Implementation |
| DED | Deliverable Expectation Document |
| DHS | Hawaii Department of Human Services |
| DLV | Deliverable |
| E&E | Eligibility and Enrollment |
| EA | Enterprise Architecture |
| ECM | Enterprise Content Management (FileNet and DataCap) |
| ESI | Enterprise System Integrator (Platform Vendor) |
| ETS | State of Hawaii Office of Enterprise Technology Services |
| FIPS | Federal Information Processing Standard |
| HIPAA | Health Information Portability and Accountability Act of 1996 |
| IAR | Initial Assessment Report |
| IDM | Identity and Access Management (from KOLEA to State Hub) |
| IEEE | Institute of Electrical and Electronics Engineers |
| IES | Integrated Eligibility Solution |
| ITIL | Information Technology Infrastructure Library |
| IV&V | Independent Verification and Validation |



Appendix B – Acronyms and Glossary

| Acronym | Definition |
|---------|---|
| M&O | Maintenance & Operations |
| MEELC | Medicaid Eligibility and Enrollment Life Cycle |
| MEET | Medicaid Eligibility and Enrollment Toolkit |
| MOU | Memorandum of Understanding |
| MQD | Hawaii Department of Human Services MedQuest Division |
| NIST | National Institute of Standards and Technology |
| OE | Operating Environment |
| PAR | Periodic Assessment Report |
| PMBOK® | Project Management Body of Knowledge |
| PMI | Project Management Institute |
| PMO | Project/Program Management Office |
| QA | Quality Assurance |
| QM | Quality Management |
| RFP | Request for Proposal |
| RMP | Requirements Management Plan |
| RTM | Requirements Traceability Matrix |
| SEI | Software Engineering Institute |
| SLA | Service-Level Agreement |
| SME | Subject Matter Expert |
| SOA | Service Oriented Architecture |
| SOW | Statement of Work, Scope of Work |
| VVP | Software Verification and Validation Plan |
| XLC | Expedited Life Cycle |
| | |



Appendix C – Project Background

Systems Modernization Projects

The DHS Enterprise Program Roadmap includes contracting with three separate vendors with the following high-level scope:

- ESI or Platform Vendor provides the shared technology and services required for multiple Application DDI vendors to implement and support functionality that leverages the DHS Enterprise Platform.
- ASI or ASI Vendor responsible for the DDI of the Benefits
 Eligibility Solution enhancing the currently implemented Medicaid
 E&E Solution (BES Project) and providing support for the
 combined Solutions.
- CCWIS Vendor responsible for the DDI of the CCWIS Solution to meet the needs of child welfare services and adult protective services (CCWIS Project) and providing support for the Solution.



Appendix C – IV&V Project Background

IV&V Project

IV&V performs objective assessments of the design, development/configuration and implementation (DDI) of DHS' System Modernization Projects. DHS has identified three high-risk areas where IV&V services are required:

- Transition of M&O from DHS' incumbent vendor to the ESI and ASI vendors
- BES DDI
- CCWIS DDI

IV&V is responsible for:

- Evaluating efforts performed by the Projects (processes, methods, activities) for consistency with Federal requirements and industry best practices and standards
- Reviewing or validating the work effort performed and deliverables produced by the ASI vendors as well as that of DHS to ensure alignment with project requirements
- Anticipating project risks, monitoring project issues and risks, and recommending potential risk mitigation strategies and issue resolutions throughout the project's life cycle
- Developing and providing independent project oversight reports to DHS, ASI vendors, State of Hawaii Office of Enterprise Technology Services (ETS) and DHS' Federal partners