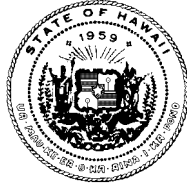


DAVID Y. IGE  
GOVERNOR



PANKAJ BHANOT  
DIRECTOR

BRIDGET HOLTHUS  
DEPUTY DIRECTOR

STATE OF HAWAII  
DEPARTMENT OF HUMAN SERVICES  
P. O. Box 339  
Honolulu, Hawaii 96809-0339

January 30, 2017

TO: The Honorable Senator Josh Green, Chair  
Senate Committee on Human Services

The Honorable Senator Will Espero, Chair  
Senate Committee on Housing

The Honorable Senator Lorraine R. Inouye, Chair  
Senate Committee on Transportation and Energy

FROM: Pankaj Bhanot, Director

SUBJECT: SB271 – RELATING TO HOMELESSNESS

Hearing: January 30, 2017, 3:05 p.m.  
Conference Room 016, State Capitol

**DEPARTMENT'S POSITION:** The Department of Human Services (DHS) appreciates the intent of this bill to provide additional funding to address the State's homeless crisis. In particular, DHS supports the measure so much as it is consistent with and not adverse to the Governor's budget priorities: Part II, expanded funding for the rent subsidy program, expanded funding for the Housing First program, which is an evidence-based best practice targeted at the unsheltered homeless population with the highest acuity and chronicity, expanded funding of the rapid rehousing program, and expanded funding of the homeless outreach program. DHS asks the Legislature to appropriate the funds requested for these services through the Governor's Executive budget request; becoming part of the base budget adds to overall continuity of programs. Adding appropriations in addition to the Governor's executive budget request for homelessness, while understandable, needs to be considered in light of the executive budget ceiling.

As to Part III, we offer comments, and defer to the Departments of Health and Transportation (Part IV) respectively.

**PURPOSE:** The purpose of the bill is to appropriate additional funding for various homeless programs, these include appropriations for:

- Part II Section 2: the rent subsidy program;
- Part II Section 3: the State’s Housing First Program including additional staff to oversee the program;
- Part II Section 4: the State’s Rapid Rehousing Program to move individuals and families out of shelters into permanent housing;
- Part II Section 5: operations of family and elderly housing programs;
- Part II Section 6: the State’s Homeless Outreach Program;
- Part II Section 7: the storage for homeless person’s property program;
- Part III Section 9: the Department of Health for an outreach program for homeless persons with serious and persistent mental illness;
- Part III Section 10: outreach, counseling, and diversion services for unsheltered homeless persons experiencing substance use; and
- Part IV Section 11: the Department of Transportation to deal with homelessness-related issues pertaining to security, health and safety.

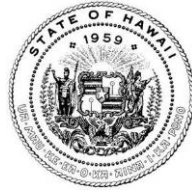
With regard to the program identified in Part II section 5, the Homeless Programs Office (HPO) is trying to shift the paradigm of the past. Previously shelters were viewed and treated as housing. Shelters need to be seen as programs that help individuals and families obtain permanent housing. The 2015 Homeless Service Utilization Report described that 39% of all individuals served were in families with at least one child and 9% were age 60 or older. Consequently, the other half of individuals served by homeless providers were a combination of other household demographics. HPO acknowledges that there are populations who require targeted types of services, however less fragmentation or specificity of the kind of individual or household programs may serve, allows providers to serve the needs of the individuals or families they encounter regardless of age or household makeup.

With regard to the program identified in Part II Section 7, the Governor requested \$2 million for a statewide storage program in the Executive Budget.

As to Part III, the services identified are currently provided within the Homeless Outreach Program identified in Part II section 6. The Homeless Outreach Program includes referral services to mental health and substance abuse programs. The Homeless Outreach Program also allows the provider agencies, if capable, to provide those items as a direct service.

DHS respectfully asks the Legislature to make appropriations for these services through the Governor's executive budget request to provide better program continuity and predictability, and in consideration of the executive budget ceiling.

Thank you for the opportunity to testify on this bill.



**EXECUTIVE CHAMBERS**  
HONOLULU

**DAVID Y. IGE**  
GOVERNOR

January 30, 2017

**TO:** The Honorable Senator Josh Green, Chair  
Senate Committee on Human Services

The Honorable Senator Will Espero, Chair  
Senate Committee on Housing

The Honorable Lorraine R. Inouye, Chair  
Senate Committee on Transportation and Energy

**FROM:** Scott Morishige, MSW, Governor's Coordinator on Homelessness

**SUBJECT: SB 271 – RELATING TO HOMELESSNESS**

Hearing: Monday, January 30, 2017, 3:05 p.m.  
Conference Room 016, State Capitol

**POSITION:** The Governor's Coordinator on Homelessness appreciates the intent of this measure as it proposes to provide funding to address key aspects of the State's work to end homelessness. The Coordinator asks for the Legislature's support of the Governor's Executive Budget request of \$20.9 million, which includes appropriations to the Hawaii Public Housing Authority (HPHA) for the Rent Supplement program and Family and Elderly Housing program; appropriations to the Department of Human Services (DHS) for Housing First, Rapid Rehousing, homeless outreach, and storage of homeless persons property; appropriations to the Department of Health (DOH) for outreach services to homeless persons with serious and persistent mental illness, and outreach, counseling, and diversion services for unsheltered homeless persons experiencing substance abuse; and appropriations to the highways division of the Department of Transportation (DOT) to respond to issues related to security, health, and safety.

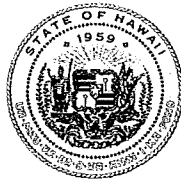
**PURPOSE:** The purpose of the bill is to make appropriations to DHS, DOH, and DOT in addition to the \$20.9 million in the Governor’s Executive Budget request to address issues related to homelessness.

The State has adopted a comprehensive framework to address homelessness, which includes a focus on three primary leverage points – affordable housing, health and human services, and public safety. All three of these leverage points must be addressed to continue forward momentum in addressing the complex issue of homelessness. Accordingly, the Governor’s Executive Budget request includes \$20.9 million for homeless services. The Executive Budget specifically increases resources for homeless outreach, mental health and substance use treatment, as well as addressing housing costs through programs such as Housing First, Rapid Re-Housing and the State Rent Supplement. In addition, DHS has recently procured new contracts for homeless shelter, outreach, emergency grant, and housing placement program services that set specific performance targets for service providers that are aligned with federal performance benchmarks.

The Coordinator’s support of this measure is limited to the extent that passage of this bill does not replace or adversely impact priorities indicated in the Executive Budget.

Thank you for the opportunity to testify on this bill.

DAVID Y. IGE  
GOVERNOR



Testimony by:  
FORD N. FUCHIGAMI  
DIRECTOR

Deputy Directors  
JADE T. BUTAY  
ROSS M. HIGASHI  
EDWIN H. SNIFFEN  
DARRELL T. YOUNG

IN REPLY REFER TO:

STATE OF HAWAII  
DEPARTMENT OF TRANSPORTATION  
869 PUNCHBOWL STREET  
HONOLULU, HAWAII 96813-5097

January 30, 2017  
3:05 p.m.  
State Capitol, Room 016

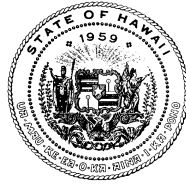
**S.B. 271  
RELATING TO HOMELESSNESS.**

Senate Committee(s) on Human Services, Housing, Transportation and Energy

The Department of Transportation (DOT) **supports** the intent of this bill to allocate additional funding to the departments of human services, health, and transportation to support homelessness outreach, mitigation, and prevention efforts in the State as long as it does not replace priorities requested in the Executive Budget.

The DOT also recommends that the appropriation apply to all DOT (Airports, Harbors and Highways) properties statewide.

Thank you for the opportunity to provide testimony.



STATE OF HAWAII  
DEPARTMENT OF HEALTH  
P. O. Box 3378  
Honolulu, HI 96801-3378  
doh.testimony@doh.hawaii.gov

**Testimony COMMENTING on S.B. 271  
RELATING TO HOMELESSNESS**

SENATOR JOSH GREEN, CHAIR  
SENATE COMMITTEE ON HUMAN SERVICES

SENATOR WILL ESPERO, CHAIR  
SENATE COMMITTEE ON HOUSING

SENATOR LORRAINE R. INOUE, CHAIR  
SENATE COMMITTEE ON TRANSPORTATION AND ENERGY

Hearing Date: January 30, 2017

Room Number: 016

1 **Fiscal Implications:** Not determined

2 **Department Testimony:** The Department of Health (DOH) applauds the intent of this bill to  
3 appropriate additional funding across multiple departments in support of key aspects of the  
4 State's work to end homelessness which are led by the Governor's Coordinator on Homelessness  
5 (Coordinator). The DOH continues to follow the lead of the Coordinator to ensure that efforts  
6 are synchronized in support of the State's comprehensive framework to address homelessness  
7 across the system of care. The framework includes focus of efforts on three primary leverage  
8 points – affordable housing, health and human services, and public safety. With respect to  
9 Part III of S.B. 271, the DOH asks the Legislature's support of the Governor's Executive Budget  
10 request of \$20.9 million, which includes appropriations to the DOH for outreach services to  
11 homeless persons with serious and persistent mental illness, and outreach, counseling, and  
12 diversion services for unsheltered homeless persons experiencing substance abuse. The DOH  
13 requests that any appropriations resulting from this bill do not supplant or replace priorities  
14 requested in the Executive Budget.

15 Thank you for the opportunity to provide testimony.



## THE QUEEN'S HEALTH SYSTEMS

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To: The Honorable Josh Green, Chair  
The Honorable Stanley Chang, Vice Chair  
Members, Committee on Human Services

The Honorable Will Espero, Chair  
The Honorable Breene Harimoto, Vice Chair  
Members, Committee on Housing

The Honorable Lorraine R. Inouye, Chair  
The Honorable Donovan M. Dela Cruz, Vice Chair  
Members, Committee on Transportation and Energy

From: Paula Yoshioka, Senior Vice President, The Queen's Health Systems

Date: January 28, 2017

Hrg: Senate HMS, HOU, TRE Joint Hearing; Monday, January 30, 2017 at 3:05PM in Room 016

Re: **Support for SB 271, Relating to Homelessness**

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My name is Paula Yoshioka, and I am a Senior Vice President at The Queen's Health Systems (QHS). QHS would like to express **support** for the intent of SB 271, Relating to Homelessness. This bill would make appropriations to the Department of Human Services, Department of Health, and Department of Transportation to assist with homelessness and housing issues.

At QHS we are committed to providing care for Hawaii's most underserved. Getting homeless persons into housing along with ensuring good nutrition, health care screenings, treatment for mental health and addiction issues, and other preventive services go a long way to mitigating the demand for high cost medical services down the road.

The costs to the entire continuum of care—from hospitals to long-term care facilities to home-based services—of treating the homeless population are large and growing. QHS shoulders majority of the burden of care for Hawaii's homeless population experiencing a net loss of \$10.6 million in FY15 providing unfunded and underfunded care for homeless patients. The Hawaii Health Information Corporation (HHIC) reports that QHS hospitals provided 64 percent of the care for homeless individuals seeking treatment with 10,459 total encounters as opposed to 5,381 encounters at all other facilities in FY15. Over 90 percent of the care QHS provided occurred in the emergency room setting.

We commend the legislature for introducing this measure and support its intent to provide funding for homeless related programs. Thank you for your time and attention to this important issue.

*The mission of The Queen's Health Systems is to fulfill the intent of Queen Emma and King Kamehameha IV to provide in perpetuity quality health care services to improve the well-being of Native Hawaiians and all of the people of Hawai'i.*



# HAWAII YOUTH SERVICES NETWORK

677 Ala Moana Boulevard, Suite 904 Honolulu, Hawaii 96813

Phone: (808) 489-9549

Web site: <http://www.hysn.org> E-mail: [info@hysn.org](mailto:info@hysn.org)

Rick Collins, President

Judith F. Clark, Executive Director

Bay Clinic

Big Brothers Big Sisters of  
Hawaii

Bobby Benson Center

Central Oahu Youth Services  
Association

Child and Family Service

Coalition for a Drug Free Hawaii

Domestic Violence Action Center

EPIC, Inc.

Family Programs Hawaii

Family Support Hawaii

Hale Kipa, Inc.

Hale 'Opio Kauai, Inc.

Hawaii Student Television

Ho'ola Na Pua

Hui Malama Learning Center

Kokua Kalihi Valley

Life Foundation

Marimed Foundation

Maui Youth and Family Services

P.A.R.E.N.T.S., Inc.

Parents and Children Together  
(PACT)

Planned Parenthood of the  
Great Northwest and  
Hawaiian Islands

Salvation Army Family  
Intervention Services

Sex Abuse Treatment Center

Susannah Wesley Community  
Center

The Catalyst Group

Uhane Pohaku Na Moku  
O Hawai'i

Waikiki Health

January 30, 2017

Senator Josh Green, Chair  
And members of the Committee on Human Services

Senator Will Espero, Chair  
And members of the Committee on Housing

Senator Lorraine Inouye, Chair  
And members of the Committee on Transportation and Energy

## Testimony in Support of SB 271 Relating to Homelessness

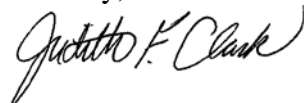
Hawaii Youth Services Network, a statewide coalition of youth-serving organizations, supports SB 271 Relating to Homelessness.

Hawaii's homeless population includes runaway and homeless youth who are living on the streets without support or guidance from their families. More than 40% were thrown out of their homes by their families. They are the most vulnerable segment of our homeless population because they are children who have not completed their education, lack employment experience, and have not yet learned the skills for adult living.

It is critical that a portion of this funding be designated for our runaway and homeless youth. In particular, we would like to see at least \$400,000 of the funds for outreach designated for youth. Outreach to runaway and homeless youth requires different strategies and skills than outreach to homeless adults and thus, funds need to be provided to non-profit service providers who have experience working with this population.

Thank you for this opportunity to testify.

Sincerely,



Judith F. Clark, MPH  
Executive Director



**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Monday, January 30, 2017 6:41 AM  
**To:** HMS Testimony  
**Cc:** darakawa@lurf.org  
**Subject:** Submitted testimony for SB271 on Jan 30, 2017 15:05PM

**SB271**

Submitted on: 1/30/2017

Testimony for HMS/HOU/TRE on Jan 30, 2017 15:05PM in Conference Room 016

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
David Z. Arakawa	Land Use Research Foundation of Hawaii	Support	No

Comments: The Land Use Research Foundation of Hawaii SUPPORTS SB 271, which proposes State General Fund allocations of funding to the departments of human services, health, and transportation to support homelessness outreach, mitigation, and prevention efforts in the State.

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Friday, January 27, 2017 10:41 PM  
**To:** HMS Testimony  
**Cc:** williamrandysmith@gmail.com  
**Subject:** \*Submitted testimony for SB271 on Jan 30, 2017 15:05PM\*

**SB271**

Submitted on: 1/27/2017

Testimony for HMS/HOU/TRE on Jan 30, 2017 15:05PM in Conference Room 016

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
William R Smith	Individual	Support	No

Comments:

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