

DAVID Y. IGE  
GOVERNOR

DOUGLAS S. CHIN  
LIEUTENANT GOVERNOR



LINDA CHU TAKAYAMA  
DIRECTOR

DAMIEN A. ELEFANTE  
DEPUTY DIRECTOR

**STATE OF HAWAII**  
**DEPARTMENT OF TAXATION**  
830 PUNCHBOWL STREET, ROOM 221  
HONOLULU, HAWAII 96813

<http://tax.hawaii.gov/>  
Phone: (808) 587-1540 / Fax: (808) 587-1560  
Email: Tax.Directors.Office@hawaii.gov

To: The Honorable Donovan M. Dela Cruz, Chair  
and Members of the Senate Committee on Ways and Means

Date: Thursday, March 1, 2018  
Time: 12:05 P.M.  
Place: Conference Room 211, State Capitol

From: Linda Chu Takayama, Director  
Department of Taxation

Re: S.B. 2346, S.D. 1, Relating to Address Confidentiality

The Department of Taxation (Department) appreciates the intent of S.B. 2346, S.D. 1, and offers the following comments for the Committee's consideration.

S.B. 2346, S.D. 1, establishes the address confidentiality program which provides a substitute address for victims of abuse to use whenever an address is required for public records. The measure is effective July 1, 2019.

The Senate Committee on Judiciary made an amendment to this measure at the Department's suggestion. The Department appreciates the consideration of its testimony and notes that it can implement this measure as currently drafted.

Thank you for the opportunity to provide comments.



**TO: Chair Dela Cruz, Vice Chair Keith-Agaran, and Members of the Senate Committee on Ways and Means**

**FROM: Ryan Kusumoto, President & CEO of Parents And Children Together (PACT)**

**DATE/LOCATION: March 1, 2018; 12:05 p.m., Conference Room 211**

**RE: TESTIMONY IN SUPPORT OF SB 2346 – RELATING TO ADDRESS CONFIDENTIALITY**

**We urge you to support SB 2346– Relating to establishing the Address Confidentiality Program to help survivors of domestic abuse, sexual assault, and stalking to relocate and keep their addresses confidential.** We support this bill which would establish the Address Confidentiality Program in the department of the attorney general to protect the confidentiality of the actual address of a victim of domestic abuse, a sexual offense, or stalking and to prevent the victim's assailants or potential assailants from finding the victim through public records. 36 states have launched address confidentiality programs that help to protect victims of crimes such as sexual assault, domestic violence and stalking.

As a provider of domestic violence services, we work with victims of abuse and violence who find it difficult to keep their perpetrators from finding them or who live in fear daily that their perpetrators will find them. They go to great lengths to keep their identities and whereabouts protected; changing their physical appearances, jobs, locations and more. Living in fear is not okay and does nothing to help one to move forward. Victims of stalking or abuse are often burdened not only by the trauma they endured but also by the residual, time-consuming, process of getting to a safe place and staying safe. This process can include many time intensive responsibilities including but not limited to obtaining TROs, going to court appearances, and attending individual or group therapy sessions all while trying to keep their identities and whereabouts protected. In addition to their daily responsibilities, these people are juggling many additional obligations on their road to being safe and having their address remain confidential would help to alleviate fear and aid them in this process.

Many of our clients who are brave enough or lucky enough to escape traumatic relationships and abusive experiences are working hard to rebuild their lives. Those who are determined choose to focus on putting the pieces of themselves and their lives back together to become healthy and

whole again. All victims deserve to be safe. All people deserve to be safe. With laws in place that help to protect their safety, we can all work together to help them triumph over trauma and focus on the positive future ahead.

Founded in 1968, Parents And Children Together (PACT) is one of Hawaii's not-for-profit organizations providing a wide array of innovative and educational social services to families in need. Assisting more than 18,000 people across the state annually, PACT helps families identify, address and successfully resolve challenges through its 16 programs. Among its services are: early education programs, domestic violence prevention and intervention programs, child abuse prevention and intervention programs, child and adolescent behavioral health programs, sex trafficking intervention, and community building programs.

Thank you for the opportunity to testify in **support of SB 2346**, please contact me at (808) 847-3285 or [rkusumoto@pacthawaii.org](mailto:rkusumoto@pacthawaii.org) if you have any questions.

Executive Director  
Adriana Ramelli

Advisory Board

President  
Mimi Beams

Joanne H. Arizumi

Mark J. Bennett

Andre Bisquera

Kristen Bonilla

Marilyn Carlsmith

Dawn Ching

Senator (ret.)  
Suzanne Chun Oakland

Monica Cobb-Adams

Donne Dawson

Dennis Dunn

Steven T. Emura, MD

Councilmember  
Carol Fukunaga

Senator  
Josh Green, MD

David I. Haverly

Linda Jameson

Michael P. Matsumoto

Nadine Tenn Salle, MD

Deane Salter

Joshua A. Wisch

Date: March 1, 2018

To: The Honorable Donovan Dela Cruz, Chair  
The Honorable Gilbert Keith-Agaran, Vice Chair  
Senate Committee on Ways and Means

From: Justin Murakami, Policy Research Associate  
The Sex Abuse Treatment Center  
A Program of Kapi'olani Medical Center for Women & Children

RE: Testimony in Strong Support of S.B. 2346 S.D. 1  
Relating to Address Confidentiality

Good afternoon Chair Dela Cruz, Vice Chair Keith-Agaran, and members of the Senate Committee on Ways and Means:

The Sex Abuse Treatment Center (SATC) strongly supports S.B. 2346 S.D. 1, which would establish an address confidentiality program to help survivors of domestic violence and sexual assault relocate and keep their addresses confidential.

Most sexual assaults are not committed by strangers, but by intimate partners, family members and acquaintances. Moreover, sexual assault often does not occur in isolation, but can be one feature of a pattern of violence and intimidation between non-strangers that also includes physical abuse and stalking. In order to ensure their own safety and the safety of loved ones, survivors are sometimes forced to relocate in order to avoid further actual or threatened violence.

Unfortunately, modern search technologies and access to public records make it easy for perpetrators to find survivors' new addresses. This places survivors in harm's way and can complicate the difficult task of recovering from the trauma of sexual assault.

An address confidentiality program would enhance survivors' safety and privacy, providing them the means to shield their actual locations through the use of substitute addresses, and penalizing unauthorized disclosures of actual address information. In addition, by establishing an address confidentiality program, Hawai'i would place itself on equal footing with 36 other states that have already implemented these protections.

By ensuring that survivors of sexual assault who are forced to relocate in order to escape their attackers are able to enjoy the security and peace of mind that is due to them, your support of S.B. 2346 S.D. 1, is a powerful reaffirmation of the State of Hawai'i's commitment to protect its citizens from offenders of violent crime.

To: Hawaii State Senate Committee on Ways and Means  
Hearing Date/Time: Thursday, Mar. 1, 2018, 12:05 p.m.  
Place: Hawaii State Capitol, Rm. 211  
Re: Testimony of Planned Parenthood Votes Northwest and Hawaii in strong support of S.B. 2346, SD1, relating to Address Confidentiality

Dear Chair Dela Cruz and Members of the Committee,

Planned Parenthood Votes Northwest and Hawaii (“PPVNH”) writes in strong support of S.B. 2346, SD1, which seeks to establish the address confidentiality program to help survivors of domestic abuse, sexual assault, and stalking to relocate and keep their addresses confidential.

Passage of this bill is long overdue for those survivors of partner violence who are stalked, harassed and intimidated through pursuit. Requiring survivors to provide their current addresses when seeking help places them at further risk and could discourage them from seeking help because the address could be discovered or overheard by an abuser.

Currently, we are one of a minority of states that currently do not have an address confidentiality program, which works by giving victims a legal substitute address to use in place of their physical address. The address can be used whenever an address is required by public agencies and first class mail sent to the substitute address is forwarded to the victim's actual address. Please help to ensure survivors' safety by passing this bill.

Thank you for this opportunity to testify in support of this important measure.

Sincerely,

Laurie Field  
Hawaii Legislative Director



TO: Chair Dela Cruz  
Vice Chair Keith-Agaran  
Members of the Committee

FR: Nanci Kreidman, M.A

Re: Testimony in Support of SB 2346 SD!, Relating to Address Confidentiality

Aloha. Thank you for the opportunity to provide testimony in strong support of this bill establishing an Address Confidentiality Program (“ACP”) in Hawaii. The ACP creates a mechanism to assist survivors of domestic violence, sexual assault, and stalking relocate and keep their addresses confidential.

Since 1991, thirty-six states enacted legislation and launched ACP’s. The legislative intent of every program is to protect the location of a survivor’s actual address and reduce the risk of future harm. Women in Hawaii who are fleeing domestic abuse must leave their home and relocate to a safe place. However, each woman is only safe so long as her abuser does not track her down. Advancing Internet technologies, the release of personal information by state agencies, and Court-ordered disclosures in family court proceedings make it easier than ever for abusers to locate survivors. The risks may also prove deadly for the woman who underestimates the lengths to which her abuser will go to continue the abuse. Further, the fear of having identifying information disclosed has actually deterred survivors from filing restraining orders, and divorce complaints.

There are countless women whose safety may be preserved as a result of this legislation. These are not perceived or imagined threats to survivor’s safety. At the Domestic Violence Action Center we see countless examples of stalking, harassment and pursuit that establishes risk to safety and urgent terror. There is no question an ACP is necessary in the State of Hawaii.

This testimony is provided to your committee to respectfully request the passage of Senate Bill 2346, SD1 which reflects a significant legislative concern for survivors of domestic violence, and a desire to facilitate their efforts to start a new life free from abuse.

Thank you for this opportunity to share our perspective.

**SB-2346-SD-1**

Submitted on: 2/27/2018 7:12:45 PM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Mihoko Ito	Testifying for Hawaii Women Lawyers	Support	No

Comments:

February 27, 2018

Senator Donovan M. Dela Cruz, Chair  
Committee on Ways and Means

Re: S.B. 2346 S.D. 1, Relating to Address Confidentiality

Hearing: Thursday, February 1, 2018, 12:00 pm.

Dear Chair Dela Cruz and Members of the Committee on Ways and Means:

Hawaii Women Lawyers submits testimony in strong support of S.B.2346 S.D. 1 which would establish an address confidentiality program to help survivors of domestic violence, sexual assault, and stalking to relocate and keep their addresses confidential. The bill also appropriates funds to establish the program.

The mission of Hawaii Women Lawyers is to improve the lives and careers of women in all aspects of the legal profession, influence the future of the legal profession, and enhance the status of women and promote equal opportunities for all.

This measure will help to protect women who are victims of domestic violence, sexual assault and stalking, by protecting their location and keeping them safe as they are trying to escape from domestic violence or sex assault situations. With the technology available today, it has become increasingly easier to locate victims via publicly available data and social media. The program proposed in the bill to protect victims' safety will help to address this issue, and has been implemented successfully in many other states.

We respectfully request that the Committee pass S.B.2346. Thank you for the opportunity to submit testimony in support of this measure.







March 1, 2018

To: Senator Donovan Dela Cruz, Chair  
Senator Gilbert Keith-Agaran, Vice Chair and  
Members of the Committee on Ways and Means

From: Jeanne Y. Ohta, Co-Chair

RE: SB 2346 SD1 Relating to Address Confidentiality  
Hearing: Thursday, March 1, 2018, 12:05 p.m., Room 211

POSITION: Strong Support

The Hawai'i State Democratic Women's Caucus writes in strong support of SB 2346 SD1 Relating to Address Confidentiality which would establish an address confidentiality program for survivors of domestic violence, sexual assault, and stalking. This measure would provide a life-saving tool by allowing survivors to use a substitute legal address in place of their physical address. Additionally, it would provide for a mail forwarding system so that their physical address would remain confidential.

Thirty-six other states in the nation have implemented address confidentiality programs. Violent partners are very resourceful and determined to harm their victims; the availability of search engines, social media, and other on-line resources have made it easier to discover personal information.

This confidentiality program will help to keep vulnerable women and children safe from their abusers. We urge the committee to pass this measure.

The Hawai'i State Democratic Women's Caucus is a catalyst for progressive, social, economic, and political change through action on critical issues facing Hawaii's women and girls. Thank you for the opportunity to provide testimony.



## Hawaii Women's Coalition

**COMMITTEE ON WAYS AND MEANS**  
**Senator Donovan M. Dela Cruz, Chair**  
**Senator Gilbert S.C. Keith-Agaran, Vice Chair**

DATE: Thursday, March 1, 2018  
TIME: 12:05 p.m.  
PLACE: Conference Room 211

**STRONG SUPPORT FOR SB 2346 Address Confidentiality for victims of domestic violence**

Aloha Chair Dela Cruz, Vice Chair Keith-Agaran and members,

In 2008 Royal Kaukani, 25, was gunned down in broad daylight, allegedly by her ex-boyfriend whom she had a protective order against an order that did nothing to protect her life. In December of last year Kevin Walts was charged with choking his 33-year-old girlfriend in Waikiki. He was charged in three other assaults.

According to Hawaii Says NO MORE 575 Hawaii domestic violence survivors seek support from local programs every day, and 50,000 women between 18 and 64 are victims of domestic violence each year.

A day does not go by in our aloha state that some woman and/or her children are not assaulted and too often killed by domestic abusers. Sadly, even if they report or go to a shelter there is no guarantee that the perpetrator will not find them because court paper work demands that the victim make her address a matter of public record.

This bill would correct that deficiency. Please pass out of committee.

Mahalo for the opportunity to testify,

Ann S. Freed Co-Chair, Hawai'i Women's Coalition  
Contact: [annsfreed@gmail.com](mailto:annsfreed@gmail.com) Phone: 808-623-5676



**HAWAII STATE COALITION AGAINST DOMESTIC VIOLENCE**  
1164 Bishop Street, Suite 1609, Honolulu, HI 96813

DATE: February 28, 2018

TO:

**State of Hawaii Senate Committee on Ways and Means**

Chair Donovan M. Dela Cruz

Vice Chair Gilbert Keith-Agaran

J. Kalani English

Brickwood Galuteria

Breene Harimoto

Lorraine Inouye

Kaiali'i Kahele

Michelle Kidani

Gil Riviere

Maile Shimabukuro

Glen Wakai

FROM: Carmen Golay, Hawaii State Coalition Against Domestic Violence

RE: Testimony in SUPPORT of SB2346 SD 1  
RELATING TO ADDRESS CONFIDENTIALITY

Aloha:

On behalf of the Hawaii State Coalition Against Domestic Violence (HSCADV) and our 22 member organizations across the state, I am submitting testimony in STRONG SUPPORT of SB2346 which creates a safe way for victims of domestic violence, sexual assault and stalking to maintain their confidential addresses.

When survivors flee their abusers it is often difficult to remain hidden, especially on an island. It is not uncommon for abusers to find their victims, stalk them, harass them and create terrifying and dangerous situations. Each time a survivor has to give out their address they risk being found and it may discourage them from seeking help at all. Survivors are required to provide a physical address, (not P.O. boxes) for public agencies, employment, and even court documents. This legislation would give them an option to use a safe physical address where their mail can go and then be forwarded on to their actual address.

We are grateful to the State Department of the Attorney General who has agreed to administer this vital service and grateful for the appropriations that will be included in the bill.

Passing this legislation would be a gift to survivors of intimate partner violence and stalking. Hawaii would then join the other 36 states that already have this program in place. During the course of this legislative season the HSCADV has received two phone calls from survivors asking about an address confidentiality program because they are relocating and need protection. This is timely and relevant.

As stated above, HSCADV strongly supports SB 2346.

Thank you for your consideration of our testimony.

*Together we can do amazing things*



February 28, 2018

To: Hawaii State Senate Committee on Ways and Means  
Hearing Date/Time: Thursday, March 1, 2018 (12:05 pm)  
Place: Hawaii State Capitol, Rm. 211  
Re: Testimony in support of SB2346 HD1

Dear Senator Donovan M. Dela Cruz (Chair), Senator Gilbert S. C. Keith-Agaran (Vice Chair) and Members of the Committee,

I am grateful for this opportunity to testify in **strong support of S.B. 2346 H.D. 1**, relating to address confidentiality of gender violence survivors (specifically of domestic violence, sexual assault, and stalking, each of them, serious crimes). The ability to use a substitute legal address is key to the safety of survivors.

My testimony is on behalf of the approximately 400 members of the American Association of University Women (AAUW) in Hawaii, who list gender-based violence as an important current concern.

This submission is informed by many years of work in the field of domestic violence, and research conducted with survivors of intimate partner violence. In addition, when I lived in New Zealand, I managed a 24-hour, 7-days/week domestic violence hotline, and trained Advocates for Women to respond skillfully and empathetically to survivors of violence. At many times, we worked with police, courts, and other service agencies on behalf of survivors. At that time, New Zealand had address confidentiality, and it was an essential strand of police and court policy for maintaining survivors' safety. Providing this service for victims of violence is important since the ultimate penalty for survivors, and family members, who are located by violent perpetrators is death or serious injury.

It should also be noted that in the USA, many other states (currently 30+) have enacted similar types of programs since the early 1990s. Given that we now have 25 years of data indicated the success of these laws for diminishing violence towards adults and children, the time seems ripe for moving S.B. 2346 H.D. 1 into Hawaiian law. It should also be ensured that the application form should be of a straightforward nature, so that an individual may apply for this service on her own, without requiring a lawyer's assistance.

In conclusion, passage of S.B. 2346 H.D. 1 is an important step in improving justice for women.

Thank you for the opportunity to testify.

Sincerely

*Susan J. Wurtzburg*, Ph.D.

Policy Chair

**SB-2346-SD-1**

Submitted on: 2/27/2018 2:00:21 PM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Raymund Liongson	Testifying for University of Hawaii-Leeward	Support	No

Comments:

I STRONGLY SUPPORT SB 2346, providing survivors of domestic abuse, sexual offenses, or stalking -- most of whom are women -- with a substitute legal address to protect them from their abusers and attackers.

Thank you for the opportunity to support this bill.

**SB-2346-SD-1**

Submitted on: 2/28/2018 11:58:16 AM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Melodie Aduja	Testifying for OCC Legislative Priorities Committee, Democratic Party of Hawai'i	Support	No

Comments:

**SB-2346-SD-1**

Submitted on: 2/27/2018 12:59:37 PM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Benton Kealii Pang, Ph.D.	Individual	Support	No

Comments:

**SB-2346-SD-1**

Submitted on: 2/27/2018 6:13:07 PM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Lea Minton	Individual	Support	No

Comments:



**SB-2346-SD-1**

Submitted on: 2/28/2018 9:08:18 AM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Amy Monk	Individual	Support	No

Comments:

**SB-2346-SD-1**

Submitted on: 2/27/2018 6:32:42 PM

Testimony for WAM on 3/1/2018 12:05:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Cynthia J. Goto	Individual	Support	No

Comments: