

DAVID Y. IGE  
GOVERNOR



WESLEY K. MACHIDA  
DIRECTOR

LAUREL A. JOHNSTON  
DEPUTY DIRECTOR

EMPLOYEES' RETIREMENT SYSTEM  
HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND  
OFFICE OF THE PUBLIC DEFENDER

**STATE OF HAWAII**  
**DEPARTMENT OF BUDGET AND FINANCE**  
P.O. BOX 150  
HONOLULU, HAWAII 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE  
BUDGET, PROGRAM PLANNING AND  
MANAGEMENT DIVISION  
FINANCIAL ADMINISTRATION DIVISION  
OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

**WRITTEN ONLY**

TESTIMONY BY WESLEY K. MACHIDA  
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE  
TO THE SENATE COMMITTEE ON WAYS AND MEANS  
ON  
HOUSE BILL NO. 904, H.D. 1, S.D. 1

**March 30, 2017**

**1:40 p.m.**

**Room 211**

RELATING TO INVASIVE SPECIES

House Bill No. 904, H.D. 1, S.D. 1, expedites the response to newly detected invasive species in the State of Hawaii by establishing procedures for emergency declarations and expenditures. The bill creates the Invasive Species Rapid Response Special Fund to mitigate or eradicate invasive species that would generate revenues through legislative appropriations and investment earnings. The bill appropriates an unspecified sum of general funds for FY 18 and FY 19 for deposit into the new fund. The Invasive Species Council will administer and expend moneys from the special fund.

The Department of Budget and Finance, as a matter of general policy, does not support the creation of any special fund which does not meet the requirements of Section 37-52.3, HRS. Special funds should: 1) serve a need that cannot be implemented successfully under the general fund appropriation process; 2) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity; and 4) demonstrate the

capacity to be financially self-sustaining. In regards to House Bill No. 904, H.D. 1, S.D. 1, it is unclear why response efforts for newly detected invasive species cannot be addressed through the general fund appropriation process and whether the proposed fund would be self-sustaining.

Thank you for your consideration of our comments.

DAVID Y. IGE  
GOVERNOR OF  
HAWAII



SUZANNE D. CASE  
CHAIRPERSON  
BOARD OF LAND AND NATURAL RESOURCES  
COMMISSION ON WATER RESOURCE MANAGEMENT

KEKOA KALUHIWA  
FIRST DEPUTY

JEFFREY T. PEARSON, P.E.  
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES  
BOATING AND OCEAN RECREATION  
BUREAU OF CONVEYANCES  
COMMISSION ON WATER RESOURCE MANAGEMENT  
CONSERVATION AND COASTAL LANDS  
CONSERVATION AND RESOURCES ENFORCEMENT  
ENGINEERING  
FORESTRY AND WILDLIFE  
HISTORIC PRESERVATION  
KAHOOLAWE ISLAND RESERVE COMMISSION  
LAND  
STATE PARKS

STATE OF HAWAII  
DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621  
HONOLULU, HAWAII 96809

Testimony of  
SUZANNE D. CASE  
Chairperson

Before the Senate Committee on  
WAYS AND MEANS

Thursday, March 30, 2017  
1:40 PM  
State Capitol, Conference Room 211

In consideration of  
HOUSE BILL 904, HOUSE DRAFT 1, SENATE DRAFT 1  
RELATING TO INVASIVE SPECIES

House Bill 904, House Draft 1, Senate Draft 1 proposes to establish an invasive species rapid response special fund to facilitate invasive species detection and control in situations where the Governor has declared an invasive species emergency. **The Department of Land and Natural Resources (Department) supports this initiative, as long as it does not replace our priorities requested in the Executive Budget.**

The Department manages a variety of invasive species programs and is the administrative host of the Hawaii Invasive Species Council (HISC). For both departmental programs and interagency projects supported by the HISC, project costs are assigned at the beginning of a fiscal year. There is no source of funding that specifically supports new emergency responses to invasive species incursions that happen after the start of the fiscal year. The presence of an invasive species rapid response fund would better enable the state to respond to threats at the time of first detection, when the likelihood of success is highest and the cost of eradication is lowest.

Thank you for the opportunity to comment on this measure.

DAVID Y. IGE  
Governor

SHAN S. TSUTSUI  
Lt. Governor



State of Hawaii  
**DEPARTMENT OF AGRICULTURE**  
1428 South King Street  
Honolulu, Hawaii 96814-2512  
Phone: (808) 973-9600 FAX: (808) 973-9613

SCOTT E. ENRIGHT  
Chairperson, Board of Agriculture

PHYLLIS SHIMABUKURO-GEISER  
Deputy to the Chairperson

**TESTIMONY OF SCOTT E. ENRIGHT  
CHAIRPERSON, BOARD OF AGRICULTURE**

**BEFORE THE SENATE COMMITTEE ON WAYS & MEANS**

**MARCH 30, 2017  
1:40 P.M.  
CONFERENCE ROOM 211**

**HOUSE BILL NO. 904 HD1 SD1  
RELATING TO INVASIVE SPECIES**

Chairperson Tokuda and Members of the Committees:

Thank you for the opportunity to present testimony on House Bill 904 HD1 SD1. This bill provides funding for rapid response to new Invasive Pest Species. The Department of Agriculture supports this bill and offers a comment.

The passage of House Bill 904 HD1 SD1 will be useful in trying to address eradication of a new invasive pest species at a time when establishment has limited range and dispersion. Some of our most serious invasive pest species, such as coqui frog and little fire ant, would be minimized by rapid response to new invasive pest species detection. A dedicated fund will ensure resources for a quick and effective response. The Department would like to note the support for HB1339 and SB776, relating to the creation of the Hawaii Invasive Species Authority, which would repeal Chapter 194 and create a new authority to carry out the duties of biosecurity and invasive species. Should HB1339 and SB776 move forward this session, the Department would like to see this rapid response fund carry over to the Hawaii Invasive Species Authority.

Thank you for the opportunity to testify on this measure.



DAVID Y. IGE  
GOVERNOR OF HAWAII

SHAN TSUTSUI  
LIEUTENANT GOVERNOR



## HAWAII INVASIVE SPECIES COUNCIL

1151 PUNCHBOWL ST, #325  
HONOLULU, HAWAII 96813

### VOTING MEMBERS

SUZANNE CASE  
DEPARTMENT OF LAND & NATURAL  
RESOURCES

SCOTT ENRIGHT  
HAWAII DEPARTMENT OF AGRICULTURE

KEITH KAWAOKA D.Env.  
DEPARTMENT OF HEALTH

MARIA GALLO, Ph.D.  
UNIVERSITY OF HAWAII

LEO ASUNCION  
OFFICE OF PLANNING, DEPARTMENT OF  
BUSINESS, ECONOMIC DEVELOPMENT &  
TOURISM

DAVID RODRIGUEZ  
DEPARTMENT OF TRANSPORTATION

## TESTIMONY OF THE HAWAII INVASIVE SPECIES COUNCIL BEFORE THE SENATE COMMITTEE ON WAYS AND MEANS

Thursday, March 30, 2017

1:40 PM

State Capitol, Conference Room 211

### HOUSE BILL 904 HOUSE DRAFT 1, SENATE DRAFT 1 RELATING TO INVASIVE SPECIES

House Bill 904 House Draft 1, Senate Draft 1 proposes to establish an invasive species rapid response special fund to facilitate invasive species detection and control in situations where the Governor has declared an invasive species emergency. **The Hawaii Invasive Species Council (HISC) supports this measure.**

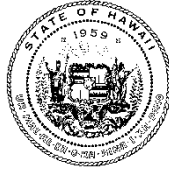
For both departmental programs and interagency projects supported by the HISC, project costs are assigned at the beginning of a fiscal year. There is no source of funding that specifically supports new emergency responses to invasive species incursions that are detected during the fiscal year. The presence of an invasive species rapid response fund would better enable the state to respond to threats at the time of first detection, when the likelihood of success is highest and the cost of eradication is lowest.

The Hawaii Interagency Biosecurity Plan recommends establishing a response fund for this purpose under action item BorPol1.3. Passage of this measure would facilitate timely implementation of the Biosecurity Plan. The HISC supports passage of this measure provided that it does not impact other requests relating to invasive species in the Executive Budget.

The HISC notes that in the event of passage of either Senate Bill 776 or House Bill 1339, which would restructure the HISC as the Hawaii Invasive Species Authority, this measure would need to be amended to reflect the administrative changes of the HISC.

Thank you for the opportunity to comment on this measure.

DAVID Y. IGE  
GOVERNOR



SARAH ALLEN  
ADMINISTRATOR  
MARA SMITH  
ASSISTANT ADMINISTRATOR

**STATE OF HAWAII  
STATE PROCUREMENT OFFICE**

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TESTIMONY  
OF  
SARAH ALLEN, ADMINISTRATOR  
STATE PROCUREMENT OFFICE

TO THE SENATE COMMITTEE

ON

WAYS AND MEANS

MARCH 30, 2017, 1:40 p.m.

HOUSE BILL 904, HD1, SD1  
RELATING TO INVASIVE SPECIES

Chair Tokuda, Vice-Chair Dela Cruz and members of the committee, thank you for the opportunity to submit testimony on House Bill 904, HD1 SD1. The State Procurement Office's (SPO) comments are limited to Section 2, lines 16 through 20 on page 2:

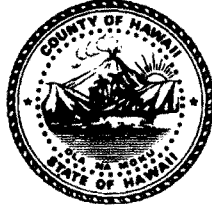
“(c) Upon declaration by the governor pursuant to subsection (b) that there exists an invasive species emergency, the council may take action in response to the emergency and make expenditures from the fund without legislative approval and without regard to chapters 36, 37, 89, and 103D.”

Exemption from HRS Chapter 103D is unnecessary as the Governor already has the ability to suspend the requirement to follow HRS Chapter 103D pursuant to HRS 127A-12 (b)(8) which states:

“...Chapter 103D and sections 103-50, 103-53, 103-55, 105-1 to 105-10, and 464-4 shall not apply to any emergency management functions of the governor to the extent that the governor finds that the provisions, in whole or in part, impede or tend to impede the expeditious discharge of those functions, or that compliance therewith is impracticable due to existing conditions;...”

Thank you for the opportunity to testify.

Harry Kim  
Mayor



Wil Okabe  
Managing Director

Barbara J. Kossow  
Deputy Managing Director

County of Hawai'i  
Office of the Mayor

25 Aupuni Street, Suite 2603 • Hilo, Hawai'i 96720 • (808) 961-8211 • Fax (808) 961-6553  
KONA: 74-5044 Ane Keohokalole Hwy., Bldg. C • Kailua-Kona, Hawai'i 96740  
(808) 323-4444 • Fax (808) 323-4440

March 29, 2017

Senator Jill N. Tokuda, Chair  
Committee on Ways and Means  
Hawai'i State Capitol  
Honolulu, HI 96813

Dear Chair Tokuda and Committee Members:

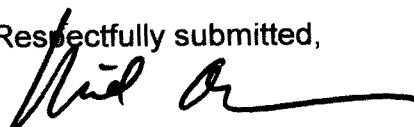
**RE: HB 904, HD 1, SD 1 – Relating to Invasive Species (rapid response)**  
**HB 1006, HD 1, SD 1 – Relating to Invasive Species (little fire ants)**  
**HB 1339, HD 1, SD 1 – Relating to Invasive Species (restructuring)**

You have several bills on today's agenda dealing with invasive species, including HB 904, HD1, SD1; HB1006, HD1, SD1; HB1339, HD1, SD1; and HB655, HD1, SD1. Although I am reluctant to single out one bill over another, and prefer to defer to your good judgment as to the merits of each, I do want to urge that funding to fight little fire ants (HB1006) be approved if at all possible.

Beyond that, I primarily want to thank you for the focus you have put on this issue this session. The Council of Mayors has identified invasive species as a top-priority that deserves the attention of all of us. Even our best efforts are often inadequate to protect our islands from harmful pests, and limited resources make it imperative that we work together in pursuing solutions to what often seem intractable problems.

With the possible exception (so far) of the parakeet problem, it seems that Hawaii County has suffered a disproportionate share of the damage caused by invasive species, including coffee berry borer beetle, little fire ants, coqui frogs, rapid ohia death and probably others. But all our islands, and all our constituents, are at risk. My primary request to you would be "Please don't give up." As a county, we do not have the resources or expertise to fight these devastating invaders on our own. We need as much assistance from you as you can offer.

Respectfully submitted,

  
for Harry Kim  
Mayor

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Tuesday, March 28, 2017 6:29 PM  
**To:** WAM Testimony  
**Cc:** littlefireanthui@gmail.com  
**Subject:** \*Submitted testimony for HB904 on Mar 30, 2017 13:40PM\*

**HB904**

Submitted on: 3/28/2017

Testimony for WAM on Mar 30, 2017 13:40PM in Conference Room 211

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Carolyn Dillon	Little Fire Ant HUI	Support	No

Comments:

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**Conservation Council  
for Hawai'i**

*Hawai'i's voice for wildlife*

*Kō Hawai'i leo no nā holoholona lōhiu*



Testimony Submitted to the Senate Committee on Ways and Means  
By the Conservation Council for Hawai'i  
Hearing: Thursday, March 30, 2017 1:40 pm  
Room 211

Support for HB 904 HD 1 SD 1 Relating to Invasive Species

Chair Tokuda, Vice Chair Dela Cruz, and Members of the Committee,

Aloha. The Conservation Council for Hawai'i supports HB 904 HD 1 SD 1, which establishes the invasive species rapid response special fund within DLNR, establishes procedures for emergency declarations and expenditures, and appropriates moneys.

Experts recommend a minimum investment of \$50 million a year to, essentially, implement the Hawai'i Interagency Biosecurity Plan. The plan includes the most important actions we can take to prevent invasive species from entering the islands and prevent the spread of invasive species already here. We have a ways to go, and we appreciate this bill.

Invasive species are the most significant environmental and economic threat in Hawai'i. If you bathe or drink water, you should be concerned about the destruction of essential watersheds on ceded lands. Invasive species are responsible for the loss of habitat for native plants and animals, and contribute to species endangerment and extinctions in Hawai'i. Invasive species degrade cultural and public recreation areas, rendering these areas unusable (e.g., invasive strawberry guava in Hawaiian forests). The introduction of biting flies and stinging midges (for example) could destroy our visitor industry.

Please pass HB 904 HD 1 SD 1. Mahalo nui loa for the opportunity to testify.

*Marjorie Ziegler*

Marjorie Ziegler



Ants attacking sooty tern chick

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P.O. Box 2923 | Honolulu, HI 96802 | Office: 250 Ward Ave., Suite 215 | Honolulu, HI 96814  
President: Wayne Tanaka | Vice President: Koalani Kaulukukui | Secretary: Rachel Sprague  
Treasurer: Les Welsh | Director: Anne Walton  
Executive Director: Marjorie Ziegler | Administrator: Jonnetta Peters



**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 29, 2017 9:45 AM  
**To:** WAM Testimony  
**Cc:** skaye@hawaii.edu  
**Subject:** Submitted testimony for HB904 on Mar 30, 2017 13:40PM

**HB904**

Submitted on: 3/29/2017

Testimony for WAM on Mar 30, 2017 13:40PM in Conference Room 211

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Springer Kaye	Big Island Invasive Species Committee	Support	No

Comments: BIISC respectfully asks for your support for this measure, establishing a Rapid Response Fund. Currently, there is no source of funding that specifically supports new emergency responses to invasive species incursions that happen after the start of the fiscal year. The presence of an invasive species rapid response fund would better enable the state to respond to threats at the time of first detection, when the likelihood of success is highest and the cost of eradication is lowest. The availability of these funds is particularly critical when a high-impact pest that qualifies for substantial federal matching funds arrives after the start of the fiscal year, when all available funds have been allocated to other programs, as was the case with the coconut rhinoceros beetle, and might be the case if a brown tree snake population were detected. It is our understanding that without a special fund, state entities have no way to reserve money for a time-sensitive emergency. Mahalo for the opportunity to provide these comments.

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Testimony of The Nature Conservancy of Hawai'i  
Supporting H.B.904 HD1 SD1 Relating to Invasive Species  
Senate Committee on Ways and Means  
Thursday, March 30, 2017, 1:40PM, Room 211

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*The Nature Conservancy of Hawai'i is a private non-profit conservation organization dedicated to the preservation of the lands and waters upon which life depends. The Conservancy has helped to protect nearly 200,000 acres of natural lands in Hawai'i. We manage 40,000 acres in 14 preserves and work in 19 coastal communities to help protect the near-shore reefs and waters of the main Hawaiian Islands. We forge partnerships with government, private parties and communities to protect Hawai'i's important watershed forests and coral reefs.*

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The Nature Conservancy supports H.B. 904 HD1 SD1 to create a mechanism and fund for rapid response to address newly detected invasive species threats.

Invasive weeds, insects, diseases, snakes, and other pests are one of the greatest threats to Hawaii's economy, agriculture, natural environment, and the health and lifestyle of its people. With favorable conditions and limited competition, non-native species arrive in the Hawaiian Islands to find an easy environment in which to thrive.

The [Hawai'i Interagency Biosecurity Plan](#)—prepared by the Department of Agriculture with the support of its many government and non-government partners—addresses the full range of invasive species prevention, early detection, rapid response, control, research, and outreach priorities across the state. The Biosecurity Plan recommends that a multi-agency emergency response task force prepare species-specific response plans and strategies for high-risk priority pests and coordinate and respond to new pest threats, and that money is allocated on a yearly basis to a biosecurity emergency response fund.

We agree, but also hope that providing the necessary and critical support for rapid response to new pests will be additive and not prevent the Legislature, the Administration and partners from also devoting appropriate attention and funding to the full range of pest issues across the islands as outlined in the comprehensive Biosecurity Plan. The Hawai'i Invasive Species Council—or the proposed Hawai'i Invasive Species Authority ([HB1339/SB776](#))—is the appropriate multi-agency venue for this broader effort. This approach necessarily results in prioritization based on a variety of issues including human health, safety and well-being, economic harm, and the threat to the health and function of the environment.

Thank you for the opportunity to testify in support of this bill.

BOARD OF TRUSTEES

Mark Agne Paul Alston Christopher Benjamin Dr. C. Tana Burkert Anne Carter Richard Cooke III Brian Doyle  
Thomas Gottlieb James Haynes III Sean Hehir Eiichiro Kuwana Duncan MacNaughton Kathy Matsui  
James Polk Jean Rolles Scott Rolles Crystal Rose Dustin Sellers Nathan Smith Peter Tomozawa



The Senate  
Committee on Ways and Means  
March 30, 2017  
1:40 p.m., Conference Room 211  
State Capitol

### Testimony in Support of HB 904 HD1 SD1

Aloha Chair Tokuda, Vice Chair Dela Cruz, and Committee Members,

The Coordinating Group on Alien Pest Species (CGAPS) **is in support of HB 904 HD1 SD1, Relating to Invasive Species**. The aim of this measure is to create a mechanism for the declaration of an invasive species emergency, and to create a rapid response fund so that newly detected threats may be immediately addressed.

The molasses spill in Honolulu Harbor in September 2013 was quickly addressed using clear criteria for HDOH for response, and tapped the Hawai'i Department of Health's Environmental Response Revolving Fund (HRS 128D-2) to immediately begin work. Recent work by CGAPS and its partners, and incursions of invasive species in the past few years really highlight the need for clear criteria for designating an emergency, and an emergency response fund that can be tapped for use.

For example, the Hawai'i Plant Health Emergency Response Plan (see <http://www.cgaps.org/wp-content/uploads/Hawaii-Plant-Health-Emergency-Response-Plan-Final-12-30-2013.pdf>) was drafted and tested in a Tabletop exercise (a discussion-based response exercise) in November 2013. The Plan and tabletop documented the challenges of not having clear criteria for the designation of an "emergency", and it also documented the lack of funding for immediate response. The fictitious scenario used in the Tabletop was the "discovery" of Coconut Rhinoceros Beetle (CRB). Coincidentally the following month, CRB were discovered on Oahu, which put the Plan to a real test, and added evidence that the stumbling blocks identified in the Plan and the Tabletop are real and must be dealt with. For CRB, the first few months of response borrowed staff, vehicles, and equipment of many agencies and NGOs, without the benefit of a pre-existing emergency response framework which the official designation provides. Everyone was happy to do it, but again by coincidence, that same month that CRB were discovered, Little Fire Ants (LFA) were also discovered to have been moved in hapu'u logs on Oahu, Maui, and Lāna'i, and those same agencies and staff were also providing the personnel, vehicles, and equipment for responding to LFA. All other work was on hold for months while agencies and NGOs scrambled to assist HDOA with two responses. Neither of the situations were declared an emergency, and only CRB was eligible for federal assistance.

From our perspective, there is a need for a transparent process and clear criteria that should be used for assessing the situation, and the steps for the declaration of an emergency for invasive species. Second, there must be emergency funding available within two weeks, or at

most a month from the discovery of the emergency if we hope to have a chance of containing and eradicating the pest. Mahalo for your consideration.

Aloha,  
Christy Martin  
CGAPS

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 29, 2017 9:56 AM  
**To:** WAM Testimony  
**Cc:** kbfitmaui@gmail.com  
**Subject:** \*Submitted testimony for HB904 on Mar 30, 2017 13:40PM\*

**HB904**

Submitted on: 3/29/2017

Testimony for WAM on Mar 30, 2017 13:40PM in Conference Room 211

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Paul Strauss	Individual	Support	No

Comments:

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