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LEGISLATIVE REFERENCE BUREAU
State of Hawaii
State Capitol, Room 446
415 S. Beretania Street
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Written Comments

HB2582, HD1 RELATING TO PUBLIC SAFETY

Charlotte A. Carter-Yamauchi, Director
Legislative Reference Bureau

Presented to the Senate Committees on Public Safety, Intergovernmental, and Military Affairs
and Higher Education

Thursday, March 15, 2018, 2:00 p.m.
Conference Room 229

Chairs Nishihara and Kahele and Members of the Committee:

Good afternoon Chairs Nishihara and Kahele and members of the Committees, my name is Charlotte Carter-Yamauchi and I am the Director of the Legislative Reference Bureau. Thank you for providing the opportunity to submit written comments on H.B. No. 2582, H.D. 1, Relating to Public Safety.

The purpose of this measure is to support the State of Hawaii in its efforts to plan for, respond to, and recover from disasters and emergencies by establishing a Hawaii Disaster Preparedness Task Force within the National Disaster Preparedness Training Center at the University of Hawaii to review current disaster management coordination and other functional components of disaster planning, and to develop recommendations for a Hawaii disaster preparedness plan.

The measure also requires the Legislative Reference Bureau to assist:

- (1) The Hawaii Disaster Preparedness Task Force in drafting a preliminary report for submission to the Legislature and the National Disaster Preparedness Training Center prior to the convening of the 2019 Regular Session; and

- (2) The National Disaster Preparedness Training Center in drafting a final report, and an update to its final report, for submission to the Legislature prior to the convening of the 2020 and 2021 Regular Sessions, respectively.

The Bureau takes no position on the merits of this measure, but submits the following comments for your consideration.

As a general matter, we note that the task force established in this measure contains very few members of the Legislature relative to the overall membership of the task force, and will be situated in the National Disaster Preparedness Training Center at the University of Hawaii, an executive branch agency. The Bureau is statutorily directed to use its resources and services to assist the Legislature and its members, unless otherwise directed by the Legislature.

Accordingly, we have some concerns with how the measure is currently drafted with respect to the work requested of the Bureau. The language of the measure requires the Bureau to not only provide assistance to the Hawaii Disaster Preparedness Task Force with the drafting of its preliminary report, even though the task force is housed within an executive agency, but to also assist the National Disaster Preparedness Training Center at the University of Hawaii with the drafting of its reports as well.

We note that, pursuant to section 2(e) of the measure, the National Disaster Preparedness Training Center at the University of Hawaii Task Force is required to assist the Task Force with the duties mandated under the measure, which essentially makes the Bureau's responsibilities under the measure redundant to that of the National Disaster Preparedness Training Center.

Furthermore, according to its website, the National Disaster Preparedness Training Center at the University of Hawaii appears to be part of a national consortium of organizations that provide training to local and state agencies in disaster (natural and manmade) mitigation and response. The consortium appears to be under the aegis of the Department of Homeland Security and the Federal Emergency Management Authority. Further, from its website, the National Disaster Preparedness Training Center at the University of Hawaii appears to be well-staffed and well-funded, and thus, it is not clear what, if any, assistance that the Legislative Reference Bureau can offer.

If the Committees decide to recommend the passage of this measure and desire to keep the Bureau involved, we respectfully request that the measure be amended to specifically clarify that the Bureau assist with only the finalizing the Task Force's and Center's reports and draft proposed legislation. We would also request that it be specified that the respective draft reports be submitted to the Bureau no later than September 1, 2018, 2019, and 2020, respectively, so that work on these reports would not adversely impact our ability to provide our core services to the Legislature for these upcoming Regular Sessions.

If the measure is amended to address the concerns noted above to have the Bureau assist with finalizing the reports and proposed legislation, the Bureau believes that the services requested under the measure would be manageable and that the Bureau will be able to provide the services in the time allotted; provided that the Bureau's interim workload is not adversely impacted by too many other studies or additional responsibilities, such as conducting, writing, or finalizing other reports, drafting legislation, or both, for other state agencies, task forces, or working groups that may be requested or required under other legislative measures.

Thank you again for your consideration.



UNIVERSITY OF HAWAII SYSTEM

Legislative Testimony

Testimony Presented Before the
Senate Committees on Public Safety, Intergovernmental, and Military Affairs, and
Higher Education

Thursday, March 15, 2018 at 2:00 p.m.

By

Denise Eby Konan, PhD
Dean, College of Social Sciences

And

Debora Halbert
Associate Vice Chancellor for Academic Affairs
University of Hawai'i at Mānoa

HB 2582 HD1 – RELATING TO PUBLIC SAFETY

Chairs Nishihara and Kahele, Vice Chairs Wakai and Kim, and members of the committees:

Thank you for the opportunity to provide testimony on House Bill 2582 HD1. This measure establishes a Hawai'i disaster preparedness task force within the National Disaster Preparedness Training Center (NDPTC) in the College of Social Sciences at the University of Hawai'i. It requires the task force to review current disaster management coordination and other functional components of disaster planning, and to review, solicit input on, and develop recommendations for the Hawai'i disaster preparedness plan to ensure its relevance as a guide for future long-term disaster planning. The task force is to submit a preliminary report of its findings to the legislature and to NDPTC no later than twenty days prior to the convening of the regular session of 2019. A final report is due no later than twenty days prior to the convening of the regular session of 2020.

NDPTC is authorized by the U.S. Congress to develop and deliver training courses on natural hazards and disaster response and recovery. It has developed FEMA certified training courses and has trained more than 30,000 emergency managers and first responders across 270 cities in the United States. The College and NDPTC support the intent of the bill to improve statewide disaster and emergency preparedness systems and protocols, provided that its passage does not replace or adversely impact priorities as indicated in the University's Board of Regents approved executive supplemental budget.

We support the State of Hawai'i in its efforts to plan for, respond to, and recover from disasters and emergencies. Successfully accomplishing these critical goals requires adequate staffing with appropriate expertise. If this effort is fully funded by the legislature, NDPTC will support the task force and its important work. However, NDPTC lacks resources to undertake the project within the existing UH budget.

Preliminary budget estimates are \$700,000 for two years, with work beginning this summer to meet the reporting deadline. Details are provided in the following three attachments: budget, activities and deliverables, and activities and budget.

Hawaii Disaster Preparedness Task Force

BUDGET

Salaries	FTE	Year 1	Year 2	Total
Principal Investigator	8%	13,468.00	13,468.00	26,936.00
Project Coordinator	100%	60,000.00	60,000.00	120,000.00
Emergency Management Planner	100%		70,000.00	70,000.00
Project Assistant	100%	55,000.00	55,000.00	110,000.00
Graduate Assistant	50%	20,472.00	20,472.00	40,944.00
Total Salaries		148,940.00	218,940.00	367,880.00
Fringe Benefits				
Principal Investigator	58.13%	7,829.00	7,829.00	15,658.00
Project Coordinator	36.13%	21,678.00	21,678.00	43,356.00
Emergency Management Planner	36.13%	-	25,291.00	25,291.00
Project Assistant	36.13%	19,872.00	19,872.00	39,744.00
Graduate Assistant	12.00%	2,457.00	2,457.00	4,914.00
Total Fringe Benefits		51,836.00	77,127.00	128,963.00
Travel				
Meetings with Counties (1+1)				
Inter-island Airfare		2,400.00	2,400.00	4,800.00
Per Deim		3,720.00	3,720.00	7,440.00
Hawaii Disaster Preparedness Task Force Meetings (2+4)				
Inter-island Airfare		4,400.00	8,800.00	13,200.00
Per Deim		6,820.00	13,640.00	20,460.00
Mileage		1,800.00	3,600.00	5,400.00
Total Travel		19,140.00	32,160.00	51,300.00
Materials & Supplies				
Project Supplies		3,000.00	4,000.00	7,000.00
Meeting Supplies		2,200.00	4,020.00	6,220.00
Total Materials & Supplies		5,200.00	8,020.00	13,220.00
Other				
Subject Matter Expert Consultant Services		29,500.00	34,000.00	63,500.00
Meeting Room Rentals		3,000.00	5,000.00	8,000.00
Publication Costs		1,500.00	2,000.00	3,500.00
Total Other		34,000.00	41,000.00	75,000.00
Total Direct Costs		259,116.00	377,247.00	636,363.00
Indirect Costs	10%	25,912.00	37,725.00	63,637.00
Total Costs		285,028.00	414,972.00	700,000.00

Hawaii Disaster Preparedness Task Force
Hawaii Disaster Preparedness Plan

TASKS and BUDGET

#	TASK DESCRIPTION	COST				TASK RESPONSIBILITY		
		Salaries	Travel	Materials & Supplies	Others	Total	Coordination	Support
1	Hawaii Disaster Preparedness Task Force							
1a	Task Force Meetings and Consultations							
1a1	Task Force Meetings (6)	49,079	42,966	1,616	9,166	102,827	Task Force	PI, PC
1ab	County Consultation Meetings (2x4)	49,079	13,464	1,616	9,166	73,325	Task Force	PI, PC
1b	Assessment of State's current disaster management system, processes, and incidents	49,079	-	1,616	9,166	59,861	Task Force	PI, PC
1c	Research on disaster management system, processes, and incidents of other jurisdictions	49,079	-	1,616	9,166	59,861	Task Force	PI, PC
1d	Identifying best practices	49,079	-	1,617	9,167	59,863	Task Force	PI, PC
1e	Submission of preliminary report of findings, program recommendations and proposed legislation	49,079	-	1,617	9,167	59,863	Task Force	PI, PC
2	Hawaii Disaster Preparedness Plan							
2a	Develop Hawaii Disaster Preparedness Plan	84,018	-	1,616	9,166	94,800	PI, PC	EMP
2b	Final Report Hawaii Disaster Preparedness Plan	84,018	-	1,616	9,166	94,800	PI, PC	EMP
2c	Hawaii Disaster Preparedness Plan Update	84,018	-	1,616	9,166	94,800	PI, PC	EMP
Total						700,000		

Note:

- PI Principal Investigator
- PC Project Coordinator
- EMP Emergency Management Planner

HB-2582-HD-1

Submitted on: 3/14/2018 1:15:37 PM

Testimony for PSM on 3/15/2018 2:00:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Melodie Aduja	Testifying for OCC Legislative Priorities Committee, Democratic Party of Hawai'i	Support	No

Comments:

Good afternoon, my name is Melodie Aduja. I serve as Chair of the Oahu County Committee ("OCC") Legislative Priorities Committee of the Democratic Party of Hawaii. Thank you for the opportunity to provide written testimony on House Bill No.2582 HD1 relating to Hawaii Disaster Preparedness Plan, and Hawaii Disaster Preparedness Task Force.

The OCC Legislative Priorities Committee is in favor of House Bill No. 2582 HD1 and support its passage.

House Bill No. 2582 HD1 is in alignment with the Platform of the Democratic Party of Hawai'i ("DPH"), 2016, as it (1) establishes a task force to make recommendations for the Hawaii Disaster Preparedness Plan, (2) requires the National Disaster Preparedness Training Center at the University of Hawaii to assist the task force in preparing the Plan, and (3) appropriates funds.

The DPH Platform states that "[w]e believe in a government that will adequately, efficiently, courteously, openly, ethically and fairly administer to the needs of the people." (Platform of the DPH, P. 5, Lines 245-246 (2016)).

Given that House Bill No. 2582 HD1 (1) establishes a task force to make recommendations for the Hawaii Disaster Preparedness Plan, (2) requires the National Disaster Preparedness Training Center at the University of Hawaii to assist the task force in preparing the Plan, and (3) appropriates funds, it is the position of the OCC Legislative Priorities Committee to support this measure.

Thank you very much for your kind consideration.

Sincerely yours,

/s/ Melodie Aduja

Melodie Aduja, Chair, OCC Legislative Priorities Committee

Email: legislativepriorities@gmail.com, Text/Tel.: (808) 258-8889



**TESTIMONY OF TINA YAMAKI,
PRESIDENT
RETAIL MERCHANTS OF HAWAII
March 15, 2018**

Re: HB 2582 HD1 RELATING TO PUBLIC SAFETY

Good afternoon Chairperson Nishihara and members of the Senate Committee on Public Safety, Intergovernmental and Military Affairs. I am Tina Yamaki, President of the Retail Merchants of Hawaii and I appreciate this opportunity to testify.

The Retail Merchants of Hawaii (RMH) is a statewide not-for-profit trade organization committed to supporting the retail industry and business in general in Hawaii. The retail industry is one of the largest employers in the state, employing 25% of the labor force.

The Retail Merchants of Hawaii supports HB 2582 HD1 Relating to Public Safety. This measure establishes a task force to make recommendations for the Hawaii Disaster Preparedness Plan. A comprehensive plan with input from not only government but businesses as well is a step in the right direction.

Mahalo for this opportunity to testify.