



# UNIVERSITY OF HAWAII SYSTEM

## Legislative Testimony

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Testimony Presented Before the  
House Committee on Finance  
February 28, 2018 at 1:00 p.m.

By  
Jan Gouveia  
Vice President for Administration  
University of Hawai'i

### HB 2299 HD1 – RELATING TO INDEMNIFICATION OF COUNTY AGENCIES

Chair Luke, Vice Chair Cullen, and members of the committee:

Thank you for the opportunity to present testimony in support of HB 2299 HD1 – Relating to Indemnification of County Agencies.

HB 2299 HD1 seeks to authorize the Board of Regents of the University of Hawai'i, or its designee, to indemnify, defend, and hold harmless a county agency, its officers, agents, and employees when the University uses county property for a University purpose or a University function, when certain conditions are met. Currently, the law only authorizes the Governor to approve such indemnification. However, consistent with the University's autonomy, this measure seeks to allow the University to enter into such provisions on its behalf.

Based on the testimony and committee reports on SB 1603 (Act 152, SLH 2007), the historical reasons for enacting the original language of HRS § 46-71.5(a) to indemnify county agencies are undocumented. In 2010, Act 145, SLH 2010 (SB 2116) was signed into law that allowed the Governor to delegate the authority to indemnify a county agency to the superintendent of education where (1) the use of the county property will be for a public school purpose or function; (2) the Governor approves, in writing, the indemnity provision to be used, which may, upon approval, serve as approval for the remainder of the same school year; and (3) the Comptroller has obtained an sufficient insurance policy or has determined that obtaining insurance is not in the State's best interest, as set forth in HRS § 46-71.5(b). The legislative history indicates that the statute was amended due to a finding that the measure would streamline an approval process that the Department of Education was required to complete several times every year for the same activities and that the requirement that the schools obtain the consent from the Governor for such purposes was unnecessarily burdensome, especially for school purposes and functions that occur repeatedly throughout the school year.

The University is seeking a similar amendment as the Department of Education to streamline an approval process that is unnecessarily burdensome and time consuming.

In 2016 and 2017, the University processed approximately 50 requests each year.

Each request requires 7-9 signatures, including the Hawai'i Governor, Hawai'i Attorney General, Hawai'i Comptroller, UH Vice President for Legal Affairs, UH Vice President for Administration, and the UH Chancellor. It also routes to at least 2 additional offices not identified by signatures. None of this is done electronically. On average, the entire process takes 1-2 months. A copy of a typical memorandum is attached hereto as Exhibit A.

As a semi-autonomous agency, the University of Hawai'i has its own risk management program that finances its liabilities through a combination of self-insurance and commercial insurance. Since 2003, the University has self-funded all of its judgements and settlements; they are not presented to the Legislature for funding as part of the State's annual "Claims Bill." As such, this measure seeks to authorize the Board of Regents of the University of Hawai'i, or its designee, to indemnify, defend, and hold harmless a county agency, its officers, agents, and employees when the University uses county property for a University purpose or a University function, when certain conditions are met, on its own behalf. If approved, the University will no longer need to engage in the lengthy approval process to support day-to-day operational transactions of the University, for which it already assumes financial responsibility for.

Based on the foregoing, the University strongly supports HB 2299 HD1.



UNIVERSITY  
of HAWAI'I®  
SYSTEM

1801106

January 11, 2018

**MEMORANDUM**

TO: The Honorable David Y. Ige  
Governor of the State of Hawai'i

The Honorable Roderick K. Becker, Comptroller  
Department of Accounting and General Services *Roderick K. Becker*

The Honorable Douglas S. Chin  
Attorney General *Russell A. Suzuki*

VIA: Carrie K. S. Okinaga *Carrie Okinaga*  
Vice President for Legal Affairs and University General Counsel

FROM: Jan S. Gouveia *Jan S. Gouveia*  
Vice President for Administration

SUBJECT: INDEMNIFICATION APPROVAL FOR USE OF CITY AND COUNTY  
OF HONOLULU FACILITIES UNDER HAWAI'I REVISED STATUTES  
§46-71.5

Transmitted herewith for your review and approval is an indemnification request for the use of the City and County of Honolulu, Department of Parks and Recreation Ho'omaluhia Botanical Garden to conduct a BOT 130 field trip on February 20 & 23, 2018 from 9:00 a.m. to 11:00 a.m.

Upon your approval, please forward to:

University of Hawai'i  
Office of Risk Management  
2444 Dole Street, Bachman 112  
Honolulu, HI 96822

If you have any questions, please feel free to call this office at 956-7243.

Attachment



LEEWARD  
COMMUNITY COLLEGE

January 2, 2018

MEMORANDUM

TO: The Honorable David Y. Ige  
Governor  
State of Hawai'i

The Honorable Roderick K. Becker  
Comptroller  
State of Hawai'i

The Honorable Douglas S. Chin  
Attorney General  
State of Hawai'i

VIA: Carrie K.S. Okinaga  
Vice President for Legal Affairs and University General Counsel

VIA: Jan S. Gouveia  
Vice President for Administration

VIA: Manuel Cabral  
Chancellor, University of Hawai'i Leeward Community College

VIA: Della Teraoka  
Vice Chancellor for Academic Affairs  
University of Hawai'i Leeward Community College

VIA: James Goodman  
Dean, Arts and Sciences  
University of Hawai'i, Leeward Community College

FROM: Jennie Thompson  
Chair, Department of Mathematics & Natural Sciences  
University of Hawai'i, Leeward Community College

SUBJECT: REQUEST TO APPROVE INDEMNIFICATION OF CITY AND COUNTY OF  
HONOLULU UNDER HRS §46-71.5 FOR THE USE OF HO'OMALUHIA  
BOTANICAL GARDEN

Pursuant to Hawai'i Revised Statutes § 46-71.5, we respectfully request your approval of an indemnification to allow the University of Hawai'i for the benefit of Leeward Community College, Department of Mathematics & Natural Sciences to utilize Ho'omaluhia Botanical Garden, to conduct a field trip for BOT 130 on February 20 & 23, 2018 from 9:00 a.m. to 11:00 a.m.

Under HRS §46-71.5, the State may agree to indemnify, defend, and hold harmless a county agency if certain preconditions are satisfied: 1) the Governor approves the State's proposed indemnification; and 2) the Comptroller, pursuant to Section 41D-8.5 HRS, has (a) obtained an insurance policy in an amount sufficient to cover reasonably anticipated liability of the State that may arise or (b) determined that obtaining such a policy is not in the best interest of the State.

#### A. Indemnity Protection to be Provided

The State shall indemnify, defend, and hold harmless the City, its officers, employees and agents, from any and all claims of liability for any damage to real or personal property or injury to or death of any persons when such damage, injury or death arises out of the action or omission of the State, its officers, employees, agents, consultants, contractors, or invitees; provided that the State shall not be required to indemnify, defend, or hold harmless the City, its officers, employees, agents, from any claims of liability for any damages to real or personal property or injury to or death of any persons, when such damage, injury or death arises out of the action or omission of the City, and/or its officers, employees, agents, consultants, contractors, or invitees, regarding the maintenance and repair of the Park. This provision shall not be read or interpreted to create any liability of the State of any person or entity to any person or entity, except for the duties to indemnify, defend, and hold harmless set forth herein. This provision is not intended to and shall not be interpreted to benefit any third person, or to benefit or create any third-party beneficiary.

#### B. Inspection

For the purposes of this request, Leeward Community College, Department of Mathematics & Natural Sciences has inspected the site it will be utilizing within Ho'omaluhia Botanical Garden and has determined that the site is satisfactory for its intended use. Further, Leeward Community College, Department of Mathematics & Natural Sciences believes there is no significant risk or liability to the University to use the facility as indicated in our request.

#### C. Conclusion

Because of the benefits to the University and its employees, we respectfully request your approval of the foregoing indemnity protection for the City and County of Honolulu so we may proceed with use of the facility as stated above.

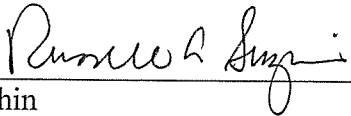
Should you have any questions, please contact the University of Hawai'i Risk Management Office at 956-7243.

96-045 Ala Ike  
Pearl City, Hawaii 96782  
Phone: (808) 455-0251  
Fax: (808) 455-0559

D. Attorney General Review

The Attorney General has reviewed and approved the proposed request for the above mentioned dates.


**Attorney General's Recommendation for Approval:**


  
\_\_\_\_\_  
Douglas S. Chin  
✓ Attorney General, State of Hawai'i

1-17-18  
Date

**Comptroller Review and Approval:**

\_\_\_\_\_ Pursuant to HRS §41D-8.5, the Comptroller has obtained an insurance policy or policies in an amount sufficient to cover the liability of the State that reasonably may be anticipated to arise under the indemnity provision set forth in this memorandum.

 \_\_\_\_\_ The Comptroller has determined that it is not in the best interest of the State to obtain insurance for the indemnity set forth herein and approves the indemnity without further need of insurance.

  
\_\_\_\_\_  
Roderick K. Becker  
Comptroller, State of Hawai'i

1/18/18  
Date

**Governor's Approval:**

  
\_\_\_\_\_  
David Y. Ige  
Governor of the State of Hawai'i

JAN 22 2018  
Date

**HB-2299-HD-1**

Submitted on: 2/27/2018 9:26:26 AM

Testimony for FIN on 2/28/2018 1:00:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Jay Hubert	Academy for Creative Media, University of Hawaii at Manoa	Comments	No

Comments:

My name is Jay Hubert, and I am the Media Center Director at the Academy for Creative Media at the University of Hawai'i at Mānoa. One of my responsibilities is helping our students obtain permits for their film shoots, and I am proud to say that we strictly enforce our policy of requiring students to get permits for all shoots on public lands (in comparison to a number of film schools on the mainland that even at the graduate level leave it entirely up to the students to decide whether or not to get permits). This requires us to purchase a comprehensive insurance package each school year to meet the permitting requirements of both county and state film offices, and for fourteen years we successfully obtained county and state permits for our student film shoots with no hitches.

Last year provision **§46-71.5**, which deals with the indemnification of county agencies, was brought to the attention of the Honolulu Film Office, and the wording of the provision has left that office with no choice but to stop issuing county permits to our students because they are part of a state institution. This has kept our students from getting permitted for use of county lands for the past year, despite the fact that their productions are fully insured and carry a liability policy separate from the "self-insurance" of the state. This has severely limited the choice of locations to which our students have access for their film productions.

It is my hope that this issue will be addressed under the umbrella of provisions set forth in HB2299, so that our film students may once again gain access to county administered lands which they are fully insured to use.

**HB-2299-HD-1**

Submitted on: 2/27/2018 12:56:02 PM

Testimony for FIN on 2/28/2018 1:00:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Audrey Tamashiro-Kamii	Individual	Support	No

Comments:

Aloha Chair Sylvia Luke, Vice Chair Ty J.K. Cullen, and members of the committee:

Thank you for allowing me the opportunity to provide testimony in support of HB 2299 HD1 – Relating to the Indemnification of County Agencies. I am writing as a concerned resident of Makawao, Maui who would be greatly affected by the passage of this bill.

I work as the Program & Data Assistant for Leeward Haleakalā Watershed Restoration Partnership (LHWRP) which is a sponsored project of the Research Corporation of the University of Hawai'i (RCUH). LHWRP as with all RCUH sponsored watershed partnership and invasive species projects on Maui are grant funded. Each year the County of Maui, Department of Water Supply (DWS) generously provides grant funding to our organizations for watershed protection. These continuing grants are contracted through the University of Hawaii's (UH) Office of Research Services (ORS) and must be indemnified by the Governor. Due to the paperwork involved in this process, contracting takes an additional 2 months making the average processing time for a DWS contract approximately 4 months. This delay causes project funding gaps and can potentially trigger staff layoffs.

Funding gap layoffs are not temporary. If a layoff were to occur, staff will be terminated, and lose all of their accumulated benefits and tenor with RCUH. When the contract is finally executed and funding is made available again, recruitment to rehire staff will begin. All staff must reapply for their positions and compete with other applicants for their job. The recruitment and hiring process will take at least a month and there is no guarantee that the same staff will be rehired. It would take an enormous amount of work and resources just to get the project started again.

HB 2299 HD1 would enable the University to have the same approval authority as the Department of Education. It would greatly streamline the contracting process and reduce the risk of project funding gaps. By supporting this bill you will essentially be protecting our jobs, and ensuring that watershed conservation and restoration work can continue uninterrupted. For these reasons I humbly ask that you support HB 2299 HD1.

Mahalo,



Audrey Tamashiro-Kamii

Makawao, HI

**HB-2299-HD-1**

Submitted on: 2/26/2018 2:58:30 PM

Testimony for FIN on 2/28/2018 1:00:00 PM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Shannon Paapanen	Individual	Support	No

Comments:

This bill will improve interagency coordination and support conservation work across the state. Please support this bill.