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March 30, 2018

TO: The Honorable Senator Donovan M. Dela Cruz, Chair
Senate Committee on Ways and Means

FROM: Pankaj Bhanot, Director

SUBJECT: **HB 1926 HD1 – RELATING TO HUMAN SERVICES**

Hearing: Wednesday, April 4, 2018 at 10:30 a.m.
Conference Room 211, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) supports this bill as it is the remaining vehicle consistent with the department's administration proposal SB 2793 SD2 requiring DHS to use an integrated and multigenerational approach to deliver human services to reduce the incidences of intergenerational poverty and dependence on public benefits. The measure is also aligned with the goals of SB 2662 SD2 HD1 that codifies sustainable development goals based on Goal 1, no poverty, and Goal 3, good health and well-being, of the United Nations' Global Goals in the Hawaii State Planning Act.

DHS respectfully requests the committee to amend the effective date to be "effective upon approval."

PURPOSE: The purpose of this bill requires the Department of Human Services to use an integrated and multigenerational approach to delivering human services to reduce the incidence of intergenerational poverty and dependence on public benefits.

DHS has a large stake in ending poverty in Hawaii. DHS provides benefits and services to one in four Hawaii residents, or nearly 360,000 individuals, and provides medical insurance coverage for nearly one-half of Hawaii's children. DHS has the largest operating

budget of any state department, approximately \$3.3 billion, to provide benefits and services relating to homelessness, education, employment, health care, child care, food security, protective services, and vocational rehabilitation.

DHS is part of the national movement to improve the delivery of human services lead by the National Governors Association, the American Public Human Services Association, and Ascend of the Aspen Institute, the Urban Institute, and others. DHS is adopting a service integration and multigenerational approach, is redesigning its business processes, and continues to improve its technology systems.

DHS is also engaged in its first departmental strategic plan to improve overall program outcomes and establish outcome measures of services for children, parents, and families geared to reduce adverse risks and increase protective factors that promote educational attainment and wage progression that lead to economic self-sufficiency. Through service integration and addressing the needs of multiple generations in a family concurrently, efforts and resources will be better targeted to support the well-being of individuals and families. Investment is also being directed to improving the human services workforce by supporting professional development to improve the work environment, encourage retention, and renew employees' dedication to helping Hawaii's vulnerable residents reach their human and economic potential.

Ultimately, the goals of transformation are to improve well-being of individuals, families, and the community, reduce intergenerational poverty, reduce dependence on public benefits, and reduce the human and fiscal costs of poverty. This administration bill will underpin the department's transformation from a siloed service delivery model to an integrated and multi-generational model.

DHS is implementing the 'Ohana Nui initiative that focuses the department's service delivery to a multigenerational approach to reduce the time a child and family spends in poverty and to prevent intergenerational reliance on government assistance. Investments in family-oriented services such as home visiting programs, financial capability services, and family literacy, will make great impact in stabilizing a child's basic needs and environment to enhance their ability to learn, improve all recipients' economic security, and ultimately reduce intergenerational poverty in Hawaii.

Multiple studies identify the consequences of growing up in poverty: "individuals who grow up in poor families are more likely to be poor in early adulthood;" and "the chances of being poor in early adulthood increases sharply the longer the time spent in poverty in early childhood." See, Robert L. Wagmiller, Jr., and Robert M. Adelman, "Childhood and Intergenerational Poverty: The Long-Term Consequences of Growing up Poor."

The groundbreaking 1988 Adverse Childhood Experiences (ACE) Study showed clear linkage of the number of ACEs a child experienced to negative health outcomes in adulthood.

Further, a 2015 Swedish study, similarly confirmed the findings of the ACE study using Swedish population data, and concluded that "creating equal opportunities for educational attainment may help to reduce the long-term effect of a disadvantaged childhood and postpone functional health problems." See N. Agahi, B. Shaw, S. Fors, "Social and economic conditions in childhood and the progression of functional health problems from midlife into old age," *J Epidemiol Community Health* 2014; 0:1–7. doi:10.1136/jech-2013-20369.

Preliminary analysis of data from Hawaii's Supplemental Nutrition Assistance Program (SNAP) show that a percentage of Hawaii's SNAP recipients experience intergenerational poverty. For those born from 1987-1996 (currently, 21-30 years old), over 35,000 received SNAP benefits in childhood and as adults, or 21 percent of (166,081) the total number of those born from 1987-1996 who received SNAP benefits during their lifetime. For those born, during the period 1977-1986 (currently, 31-40 years old), more than 33,000 received SNAP benefits in childhood and as adults, or 23.5 percent of (140,930) the total number of those born during the period 1977-1986 whoever received SNAP.

Of particular concern is that individuals in the above age groups represent parents of young children. To change the trajectory of these families and individuals, DHS must transform its practices and provide services more effectively in a way that will support the child's, parent's and other individual's social capital, educational and economic potential to become self-sufficient, and reduce their dependence on public benefits.

DHS respectfully requests the committee to amend the effective date to be "effective upon approval."

Thank you for the opportunity to provide testimony in support of this measure.



**Testimony to the Senate Committee on Ways and Means
Wednesday, April 4, 2018; 10:30 a.m.
State Capitol, Conference Room 211**

RE: SUPPORTING HOUSE BILL NO. 1926, HOUSE DRAFT 1, RELATING TO HUMAN SERVICES.

Chair Dela Cruz, Vice Chair Keith-Agaran, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA **SUPPORTS** House Bill No. 1926, House Draft 1, RELATING TO HUMAN SERVICES.

The bill, as received by your Committee, would clarify the mission of the Department of Human Services to emphasize an integrated and multigenerational approach to improve economic security and reduce the incidence of intergenerational poverty and dependence on public benefits. For discussion purposes, the bill would take effect on July 1, 3000.

Federally Qualified Health Centers (FQHCs) provide desperately needed medical services at the frontlines in rural communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of health.

In 1854, Abraham Lincoln wrote that the "*object of government is to do for a community of people whatever they need to have done, but cannot do at all, or cannot so well do, for themselves, in their separate and individual capacities.*" Lincoln believed, in other words, that government is how we organize our responsibilities to each other.

The path envisioned by Lincoln, where government naturally assumes a smaller role -- not by refusing to meet its responsibilities, but because in meeting those responsibilities fully, the need for government diminishes, would appear to be at the heart of the proposed bill.

Taking responsible steps to reduce poverty is not merely a moral imperative but an economic one. And government should act now. This bill ensures that the State of Hawaii firmly moves toward that end.

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President Lincoln couldn't have envisioned the complex problems we face now. But when he wrote that government "*embraces all which, in its nature, and without wrong, requires combined action, as public roads and highways, public schools, charities, pauperism, orphanage, estates of the deceased, and the machinery of government itself,*" he had a good handle on what it meant to use government as a tool to provide the stability and opportunity needed to attack poverty.

Accordingly, we **SUPPORT** this measure and urge your favorable consideration.

In advance, thank you for your consideration of our testimony.



DATE: Wednesday, April 4, 2018; 10:30 AM
State Capitol, Conference Room 211

TO: The Honorable Donovan Dela Cruz, Chair
The Honorable Gilbert Keith-Agaran, Vice Chair
Members of the Senate Committee on Ways and Means

FROM: Ryan Kusumoto, President & CEO
Parents And Children Together

RE: Testimony in **SUPPORT** of HB 1926 – RELATING TO HUMAN SERVICES

Parents And Children Together supports HB 1926 – Relating to Human Services and DHS using an integrated multigenerational approach to addressing poverty and dependence on public benefits.

Poverty across the globe has reached epidemic proportions. In Hawaii, it is no different. As one of Hawaii's social service providers, serving over 18,000 clients annually, we have a vested interest in helping Hawaii's residents to break the cycles of poverty. Over 90% of the clients we serve are living in poverty. Many factors contribute to poverty: political and economic structures, community conditions, exploitation and the least of which is an individual's choice. We would be remiss in not supporting the department in clarifying their vision for addressing poverty in a way that it is aligned with best-practice and supports those in poverty.

The number of individuals and families whose lives are affected by poverty in Hawaii is disheartening. The existence of intergenerational poverty is prevalent. The costs associated with poverty are well documented. The long-term effects of poverty on individuals and families, especially children, are harmful and detrimental to the potential for healthy and promising futures.

- Aloha United Way's ALICE (Asset Limited Income Constrained, Employed) Report notes:
 - 48% of Hawaii's families with children have incomes below the ALICE survival budget
 - 37% of senior households in Hawaii qualify as ALICE.
 - \$72,336 is the average annual Household Survival Budget for a family of four living in Hawaii.
 - Housing represents a Hawai'i family's greatest expense—an average of \$1,362 per month for a two-bedroom apartment (Source: U.S. Department of Housing and Urban Development).
- National Center for Children in Poverty notes:
 - Poverty can impede children's ability to learn and contribute to social, emotional, and behavioral problems.
 - Poverty contributes to poor health and mental health.
 - Risks are greatest for children who experience poverty when they are young and/or experience deep and persistent poverty.
 - Poverty is the single greatest threat to children's well-being.

In Marcella Wilson's book *Diagnosis Poverty*, she encourages us to think about "treating poverty as condition that can be treated by proper assessment, standards of care, and quality-control measures. After decades of well-intentioned but ineffective remedies... poverty needs nothing less than a scalable, sustainable, national standard of care to treat the condition of poverty that requires verifiable and accountable coordination among human services, healthcare, education, and government programs."

DHS provides services to nearly one in four Hawaii residents or close to 360,000 individuals on an annual basis. Social service agencies like Parents And Children Together attempt to focus our services on "integrated, multigenerational approach[es] to addressing poverty and dependence of public benefits". It behooves us to support DHS in their mission to focus on reducing the time children, families, and individuals spend in poverty and supporting every person's ability to meet their human and economic potential.

Founded in 1968, Parents And Children Together (PACT) is one of Hawaii's not-for-profit organizations providing a wide array of innovative and educational social services to families in need. Assisting more than 18,000 people across the state annually, PACT helps families identify, address and successfully resolve challenges through its 16 programs. Among its services are: early education programs, domestic violence prevention and intervention programs, child abuse prevention and intervention programs, child and adolescent behavioral health programs, sex trafficking intervention, and community building programs.

Thank you for the opportunity to testify in **support of HB 1926**, please contact me at (808) 847-3285 or rkusumoto@pacthawaii.org if you have any questions.

HB-1926-HD-1

Submitted on: 4/3/2018 2:54:17 AM

Testimony for WAM on 4/4/2018 10:30:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Melodie Aduja	Testifying for Oahu County Committee on Legislative Priorities of the Democratic Party of Hawai'i	Support	No

Comments:

To the Honorable Donovan M. Dela Cruz, Chair; the Honorable Gilbert S.C. Keith-Agaran, Vice-Chair and Members of the Committee on Ways and Means:

Good morning, my name is Melodie Aduja. I serve as Chair of the Oahu County Committee ("OCC") Legislative Priorities Committee of the Democratic Party of Hawaii. Thank you for the opportunity to provide written testimony on House Bill No. 1926, HD1, relating to the Department of Human Services; Integrated and Multigenerational Approach; and the Reduction of Intergenerational Poverty.

The OCC Legislative Priorities Committee is in favor of House Bill No.1926, HD1 and supports its passage.

House Bill No.1926, HD1 is in alignment with the Platform of the Democratic Party of Hawai'i ("DPH"), 2016, as it requires the Department of Human Services to use an integrated and multigenerational approach to delivering human services to reduce the incidence of intergenerational poverty and dependence on public benefits.

The DPH Platform states that "[w]e believe that all families should have an equal opportunity to build their assets and become self-sufficient, and we support a strong safety net of programs that will afford them the opportunity to do so. We must protect our children, our future, from violence and neglect and provide them with a safe and healthy environment in which to grow and thrive."

"We support initiatives that enhance access and equity in education, employment, and business opportunities intended to lift families and individuals out of poverty and remove existing barriers to equal opportunity in our communities. We support legislation and best practice policies that prioritize the safety," (Platform of the DPH, P. 4, Lines 184-191 (2016)).

"We believe in the concept of "Housing First" to develop affordable, stable housing and support services to break the cycle of homelessness for people with the fewest housing options."

"We support dedicated social services and housing opportunities for Hawaii's homeless population, to get them off the streets and reintegrated into society, with specific devoted services for disenfranchised groups including but not limited to the Hawaiian community, aged-out foster kids, youth, returning veterans, the aged, and lesbian, gay, bisexual and transgender homeless." (Platform of the DPH, P. 7, Lines 352-358 (2016)).

Given that House Bill No. 1926, HD1 requires the Department of Human Services to use an integrated and multigenerational approach to delivering human services to reduce the incidence of intergenerational poverty and dependence on public benefits, it is the position of the OCC Legislative Priorities Committee to support this measure.

Thank you very much for your kind consideration.

Sincerely yours,

/s/ Melodie Aduja

Melodie Aduja, Chair, OCC Legislative Priorities Committee

Email: legislativepriorities@gmail.com, Text/Tel.: (808) 258-8889