STAND. COM. REP. NO. 3106

Honolulu, Hawaii

APR 0 6 2018

RE: H.B. No. 2605

H.D. 2 S.D. 2

Honorable Ronald D. Kouchi President of the Senate Twenty-Ninth State Legislature Regular Session of 2018 State of Hawaii

Sir:

Your Committee on Ways and Means, to which was referred H.B. No. 2605, H.D. 2, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS,"

begs leave to report as follows:

The purpose and intent of this measure is to amend various laws relating to transient accommodations.

Specifically, the measure:

- (1) Establishes a process by which the Director of Taxation may permit a transient accommodations broker to register to act as a tax collection agent with respect to transient accommodations taxes and general excise taxes for its operators and plan managers;
- (2) Provides that any violation of a county transient accommodations ordinance shall result in, at a minimum, a civil penalty of not less than \$25,000 to be levied by the county planning director;
- (3) Authorizes counties to require the disgorgement of certain profits obtained through unfair or unlawful business practices;

- (4) Authorizes counties to adopt ordinances prohibiting transient accommodations brokers from engaging in business with an operator or plan manager who is not in compliance with all state laws and county ordinances, including laws and ordinances regarding land use, taxes, and professional licenses;
- (5) Authorizes counties to adopt ordinances requiring an operator or plan manager to remove certain noncompliant advertisements within seven days of receiving a notice, a violation of which shall be subject to a civil fine of not less than \$25,000, to be levied by the county planning director of the county where the subject property is located;
- (6) Authorizes counties to adopt ordinances to amortize or phase out transient vacation rental units;
- (7) Provides that, upon the establishment by a county of a process for providing verification of compliance by an operator or plan manager with that county's land use ordinances, the State shall transfer, from the transient accommodations tax revenues, up to \$1,000,000 to each county for implementation or enforcement of those land use ordinances; and
- (8) Establishes a new chapter of the Hawaii Revised Statutes to regulate transient accommodations that, among other things:
 - (A) Prohibits a person who is acting as, or on behalf of, a transient accommodations broker from:
 - (i) Engaging in business with an operator or plan manager, including any person or entity employed, contracted, or otherwise engaged by the operator or plan manager, who is not in compliance with all state laws and county ordinances, including any laws and ordinances regarding land use, taxes, and professional licenses; or

- (ii) Employing, contracting, or otherwise engaging in business with any person or entity to manage any property of the operator or plan manager or to act as an activity provider for transients served by the operator or plan manager if the person or entity is not in compliance with all state laws and county ordinances, including any laws and ordinances regarding land use, taxes, and professional licenses; and
- (B) Prohibits a person acting as, or on behalf of, a hosting platform from providing, and collecting a fee for, booking services in connection with transient vacation rentals located in the State if those transient vacation rentals are not lawfully certified, registered, or permitted as a transient vacation rental under applicable county ordinance at the time the transient vacation rental is rented.

Your Committee received written comments in support of this measure from the Office of the Governor; Department of Taxation; Office of Hawaiian Affairs; Department of Planning and Permitting, City and County of Honolulu; Planning Department, County of Kauai; two members of the Maui County Council; American Hotel and Lodging Association; Hawaii Advocates For Consumer Rights; Hawaii Lodging and Tourism Association; Hilton Hawaii; Keep It Kailua; Kohala Coast Resort Association; Kupuna Caucus of the Democratic Party of Hawaii; Marriott Resorts Hawaii; Pacific Resource Partnership; and eight individuals.

Your Committee received written comments in opposition to this measure from Airbnb; Bridges to Paradise Rentals, Inc.; Coalition for Equal Taxation; Condominium Rentals Hawaii Expedia, Inc.; Hale Ono Loa Owners Association; Hawaii Vacation Rental Association; Kona Coast Vacations; Maui Nuts, LLC; Rental By Owner Awareness Association; Rocky Point Properties, LLC; Timberline Land Co. HI, LLC; and numerous individuals.

Your Committee received written comments on this measure from the Department of the Attorney General; Department of Budget and Finance; Hawaii Tourism Authority; Office of the Mayor, County of Hawaii; Tax Foundation of Hawaii; UNITE HERE Local 5; and four individuals.

Your Committee finds that this measure establishes a workable framework to monitor the lawful provision of transient accommodations while ensuring the collection of taxes and the promotion of fair business practices.

Your Committee has amended this measure by:

- (1) Inserting a one-time tax amnesty program for certain eligible taxpayers with respect to transient accommodations tax and general excise tax liabilities;
- (2) Replacing a requirement that a transient accommodations broker place certain information in certain advertisements with a requirement that the broker notify the operator or plan manager that such information is required in those advertisements under law;
- (3) Changing the penalties in the new chapter of the Hawaii Revised Statutes from criminal penalties to civil penalties; and
- (4) Making technical nonsubstantive changes for the purposes of clarity, consistency, and style.

As affirmed by the record of votes of the members of your Committee on Ways and Means that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 2605, H.D. 2, S.D. 1, as amended herein, and recommends that it pass Third Reading in the form attached hereto as H.B. No. 2605, H.D. 2, S.D. 2.

Respectfully submitted on behalf of the members of the Committee on Ways and Means,

DONOVAN M. DELA CRUZ, Chair

The Senate Twenty-Ninth Legislature State of Hawaiʻi

Record of Votes Committee on Ways and Means WAM

Bill / Resolution No.:*	Committee Referral: Date:				
4B2605 HOZSOI	1B2605 HD2SDI ETT/PSM, WAM 4/3/18				
The Committee is reconsidering its previous decision on this measure.					
If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye	Aye (W	R) N	lay Excused
DELA CRUZ, Donovan M. (C)		×			
KEITH-AGARAN, Gilbert S.C. ((VC)	×			
ENGLISH, J. Kalani		×			
GALUTERIA, Brickwood		X			
HARIMOTO, Breene					×
INOUYE, Lorraine R.		×			
KAHELE, Kaiali'i		X			
KIDANI, Michelle N.					X
RIVIERE, Gil		×			
SHIMABUKURO, Maile S.L.		X			
WAKAI, Glenn		Х			
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TOTAL		9			2_
Recommendation: Adopted Not Adopted					
Chair's or Designee's Signature:					
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy					

^{*}Only one measure per Record of Votes