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A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1		PART I
2	SECT	'ION 1. Findings; purpose. (a) The legislature finds
3	that:	
4	(1)	Because of the policies guiding the management of
5		urbanized public lands with commercial, industrial,
6		hotel, and resort uses, there has been little
7		incentive for the lessees of those properties to make
8		major investments in improvements to their
9		infrastructure, resulting in the deterioration of
10		infrastructure and facilities;
11	(2)	The lack of improvement to property in many of these
12		areas has resulted in dilapidation, deterioration,
13		age, or obsolescence of the buildings and structures
14		in those areas; and
15	(3)	The department of land and natural resources has the
16		responsibility of planning for the disposition of



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1	c	commercial, industrial, hotel, and resort classes of
2	ŗ	public lands to determine:
3	((A) Specific use or uses;
4	((B) Minimum size of parcels;
5	((C) Required building construction or improvements;
6		and
7	((D) Lease terms and requirements.
8	(b) T	The purpose of this Act is to establish a ten-year
9	pilot proje	ect for the redevelopment of the Kanoelehua industrial
10	area and Ba	anyan drive region and establish and implement
11	guidelines	for the redevelopment of the Kanoelehua industrial
12	area and Ba	anyan drive region that will:
13	(1) E	Define the policies for the management of public lands
14	i	n the designated area;
15	(2) E	Establish a plan for the designated area, including
16	õ	listrict-wide improvements, that is coordinated with
17	S	state and county land use and planning policies; and
18	(3) I	implement asset and property management concepts that
19	C	an optimize income from the properties and evolve in

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1 response to changing principles of property 2 administration. 3 SECTION 2. Definitions. As used in this Act, unless the context indicates otherwise: 4 "Department" means the department of land and natural 5 6 resources. 7 "Board" means the board of land and natural resources. 8 "Planning committee" or "committee" means the policy-making 9 committee established for the redevelopment district. "Public facilities" include streets and highways, storm 10 11 drainage systems, water systems, street lighting systems, off-12 street parking facilities, and sanitary sewerage systems. 13 "Redevelopment district" or "designated district" means the 14 area of public lands designated for redevelopment within the Kanoelehua industrial area and Banyan drive region. 15 SECTION 3. Redevelopment district pilot project; 16 17 Kanoelehua industrial area and Banyan drive region; established. The Kanoelehua industrial area and Banyan drive region shall be 18 established as a redevelopment district until June 30, 2028. 19

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1 SECTION 4. Planning committee; district administrator; 2 repeal. (a) A planning committee for the redevelopment 3 district shall be established and placed in the department for 4 administrative purposes. 5 (b) The committee shall be a policy-making committee for 6 the designated district and shall consist of nine members. The 7 members shall consist of: 8 The chairperson of the board of land and natural (1)resources and the director of planning of the county 9 in which the designated district is located, or their 10 designated representatives who shall be ex-officio, 11 voting members of the committee; and 12 (2) Seven public, voting members appointed by the governor 13 14 pursuant to section 26-34, Hawaii Revised Statutes; 15 provided that of the members appointed pursuant to 16 this paragraph: Three members shall be selected from a list of 17 (A) six names submitted by the president of the 18 19 senate and speaker of the house of 20 representatives in collaboration with the

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1	legislators from the county in which the
2	designated district is located and two members
3	shall be selected from a list of four names
4	submitted by the mayor of the county in which the
5	designated district is located;
6	(B) The seven members shall be selected on the basis
7	of their knowledge, experience, and expertise in:
8	(i) Management of small or large businesses;
9	(ii) Economics, banking, investment, or finance;
10	(iii) Real estate development or management;
11	(iv) Cultural or recreational matters;
12	(v) Marketing; or
13	(vi) Hotel and resort management; and
14	(C) All seven members shall be residents of the
15	county of Hawaii.
16	(c) The committee shall elect its chairperson from among
17	its public, voting members.
18	(d) The members of the committee shall serve without
19	compensation but shall be reimbursed for reasonable expenses,

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including travel expenses, incurred in the performance of their
 duties.

3 (e) The committee shall appoint a district administrator, 4 who shall be the chief executive officer for the designated 5 district. The district administrator shall have experience and 6 expertise in engineering, planning, architecture, real estate, 7 or law. The committee shall set the district administrator's 8 duties, responsibilities, holidays, vacations, leaves, hours of 9 work, and working conditions. The committee shall set the 10 salary of the district administrator, who shall serve at the 11 pleasure of the committee and shall be exempt from chapter 76, 12 Hawaii Revised Statutes.

(f) The committee shall be dissolved on June 30, 2028.
SECTION 5. Planning committee; powers and duties;
generally. The committee shall have the powers and duties
related to its functions in the designated district that are
delegated to the committee by the board. In addition, the
committee may:

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(1) Through its district administrator, appoint staff and employees, prescribe their duties and qualifications,



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	and fix their salaries, without regard to chapter 76,
	Hawaii Revised Statutes;
(2)	Through its district administrator, allocate space or
	spaces that are to be occupied by the committee and
	appropriate staff, and purchase necessary supplies,
	equipment, or furniture;
(3)	Prepare a redevelopment plan for the designated
	district and consider any plans established by any
	existing redevelopment agency established under
	chapter 53, Hawaii Revised Statutes;
(4)	Notwithstanding any other law to the contrary, renew
	or renegotiate with the current lessee of any public
	land lease in connection with any project contained in
	the redevelopment plan for the designated district, on
	terms and conditions as the committee deems advisable;
(5)	Prepare or cause to be prepared plans, design
	criteria, landscaping, and estimates of costs for the
	construction, rehabilitation, or repair of any project
	contained in the redevelopment plan for the designated
	(3)

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1		district, and from time to time to modify the plans or
2		estimates;
3	(6)	Conduct studies in conjunction with county and state
4		agencies, to include third party studies coordinated
5		with county and state agencies, necessary to determine
6		the appropriate activities for redevelopment in the
7		designated district;
8	(7)	Reduce or waive the lease rental on any lease of
9		public land for any project in the designated district
10		that requires substantial improvements; provided that
11		the reduction or waiver shall not exceed one year in
12		duration;
13	(8)	Make and execute all contracts and instruments that
14		are necessary for the exercise of the committee's
15		powers and functions relating to the designated
16		district, including the engaging of the services of
17		consultants for the rendering of professional and
18		technical assistance and advice;
19	(9)	Enter into a redevelopment agreement with a developer
20		or developers for any project contained in the

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1	redevelopment plan; provided that the redevelopment
2	agreement shall contain:
3	(A) The location, area, and size of the parcel to be
4	redeveloped;
5	(B) The use or uses to which the parcel shall be put
6	in conformance with the redevelopment plan, and
7	with applicable state and county laws and
8	ordinances;
9	(C) The period of time for the construction and
10	completion of the redevelopment; and
11	(D) Other terms and conditions that the committee
12	deems necessary;
13	provided that where the contract for a construction
14	project exceeds \$200,000, the redevelopment agreement
15	shall require the developer or developers or their
16	contractors or subcontractors to pay craft employees
17	not less than the prevailing wage rates subject to
18	chapter 104, Hawaii Revised Statutes, and this
19	prevailing wage requirement shall be stated in the
20	redevelopment agreement, which shall be filed with the



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1 committee; and provided further that the developer or 2 developers shall submit weekly certified payrolls to 3 the committee; 4 Work closely and communicate with the county (10)5 government to coordinate the execution of the designated district's planning, incremental projects, 6 7 work schedules, public works, and budget; and 8 Do any and all things necessary to carry out the (11)9 committee's purposes and exercise the powers 10 established pursuant to this Act. SECTION 6. District redevelopment plan. (a) 11 The committee shall prepare a redevelopment plan for the designated 12 13 district, including district development policies, the district improvement program, necessary public facilities, and the 14 development quidelines and rules for the designated district. 15 In carrying out its planning activities, the committee shall 16 17 comply with applicable state and county statutes, ordinances, 18 and rules. The committee shall liaise with any existing redevelopment authority established by chapter 53, Hawaii 19 Revised Statutes, in preparing and implementing the plan. 20

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1	(b)	The committee shall prepare a redevelopment plan for
2	the desig	nated district that:
3	(1)	Establishes, if applicable, areas principally for:
4		(A) Commercial activities;
5		(B) Processing, construction, manufacturing,
6		transportation, wholesaling, storage, and similar
7		industrial activities;
8		(C) Resort and hotel activities, including uses that
9		provide facilities and services for visitors; or
10		(D) Public facilities and recreational facilities,
11		with detailed standards for height, bulk, size,
12		and location of buildings;
13	(2)	Includes a district-wide improvement program for
14		necessary district-wide public facilities within the
15		designated district;
16	(3)	Includes plans, specifications, and estimates of the
17		costs for the development, construction,
18		reconstruction, or improvement of any project in the
19		designated district; provided that the committee may



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1		from time to time modify the plans, specifications, or
2		estimates;
3	(4)	If possible, identifies specific uses for areas in the
4		designated district and the required parceling of land
5		into minimum size areas related to the specific uses;
6	(5)	Determines the lease rental that should be established
7		for the specific uses and the terms and conditions of
8		the leases; and
9	(6)	Establishes interim development controls to be
10		implemented during the transition to the execution of
11		the provisions of the redevelopment plan, such as
12		recommending the holdover of a lessee pursuant to
13		section 171-40, Hawaii Revised Statutes, or issuance
14		of permits pursuant to section 171-55, Hawaii Revised
15		Statutes, to existing lessees upon the expiration of
16		their lease terms.
17	(c)	The district redevelopment plan may provide for the
18	withdrawal	l or taking for public purposes of the public land or
19	portion of	the public land under a lease. The rental shall be

20 reduced in proportion to the value of the portion of the

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premises condemned, and the lessee shall be entitled to receive
 the proportionate value of the permanent improvements legally
 made to or constructed upon the land by the lessee taken in the
 proportion that it bears to the unexpired term of the lease.

5 (d) The committee shall hold annual public hearings on a
6 proposed redevelopment plan for the designated district, and
7 shall consider the comments received and incorporate any
8 revisions to the plan that may be necessary.

(e) Two years after the date the committee is established, 9 10 the committee shall submit a report to the board with the redevelopment plan recommended by the committee along with 11 recommendations for appropriations by the legislature, the 12 13 authorization of bonds, or both, to implement the redevelopment plan in a timely manner. The board shall submit the report to 14 15 the governor and the legislature, not later than twenty days 16 prior to the convening of the 2020 regular session, with a 17 request for the required appropriations, bond authorization, or 18 both.

19 (f) The designated district redevelopment plan shall20 supersede all other inconsistent ordinances and rules relating

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to the use, planning, development, and construction on public
 land in the designated district.

3 SECTION 7. Transfer of documents and property. (a) Upon
4 the repeal of this Act, all leases, contracts, agreements,
5 permits, or other documents executed or entered into, by or on
6 behalf of the redevelopment district planning committee shall
7 remain in full force and effect and shall be administered by the
8 department of land and natural resources.

9 (b) Upon the repeal of this Act, all appropriations,
10 records, equipment, machines, files, supplies, contracts, books,
11 papers, documents, maps, and other personal property held by the
12 redevelopment district planning committee shall be transferred
13 to the department of land and natural resources.

SECTION 8. There is appropriated out of the special land and development fund the sum of \$ or so much thereof as may be necessary for fiscal year 2018-2019 to carry out the purposes of this Act.

18 The sum appropriated shall be expended by the department of 19 land and natural resources for the purposes of this Act.

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1	PART II
2	SECTION 9. Section 171-36, Hawaii Revised Statutes, is
3	amended as follows:
4	1. By amending subsection (b) to read:
5	"(b) The board, from time to time, upon the issuance or
6	during the term of any intensive agricultural, aquaculture,
7	commercial, mariculture, special livestock, pasture, <u>hotel,</u>
8	resort, or industrial lease, may:
9	(1) Modify or eliminate any of the restrictions specified
10	in subsection (a);
11	(2) Extend or modify the fixed rental period or the term
12	of the lease [; provided that the aggregate of the
13	initial term and any extension granted shall not
14	exceed sixty five years;] upon approval by the board
15	of a development agreement proposed by the lessee to
16	make substantial improvements to the existing
17	improvements or to construct new improvements;
18	provided that the remaining term of the lease and the
19	extension granted shall not exceed sixty-five years;
20	or



(3) Extend the term <u>and modify any provisions</u> of the
 lease,

to the extent necessary to qualify the lease for mortgage 3 lending or guaranty purposes with any federal mortgage lending 4 agency $[\tau]$; to qualify the lessee for any state or private 5 6 lending institution loan, private loan guaranteed by the State, 7 or any loan in which the State and any private lender 8 participates [7]; or to amortize the cost of substantial 9 improvements to the demised premises that are paid for by the lessee without institutional financing[, such]. An extension 10 [being] of the fixed rental period or term of the lease shall be 11 based on the economic life of the improvements as determined by 12 13 the board or an independent appraiser; provided that the 14 approval of any extension shall be subject to the following: 15 The demised premises have been used substantially for (1)the purpose for which they were originally leased; 16 The aggregate of the initial term and any extension 17 [-(2)]granted shall not be for more than sixty five years;] 18 The length of the extension granted for the lease or 19 (2) 20 the fixed rental period of the lease shall not extend



1		the fixed rental period of the original lease by more
2		than thirty-nine years;
3	(3)	$[\frac{1}{1} + \frac{1}{2} + \frac{1}{2}]$ If a reopening $[\frac{1}{7}]$ occurs, the rental
4		for any ensuing period shall be the fair market rental
5		as determined under subsection 171-17(d) at the time
6		of reopening;
7	(4)	Any federal or private lending institution shall be
8		qualified to do business in the State;
9	(5)	Proceeds of any mortgage or loan shall be used solely
10		for the operations or improvements on the demised
11		premises;
12	(6)	Where improvements are financed by the lessee, the
13		lessee shall submit receipts of expenditures within a
14		time period specified by the board, otherwise the
15		lease extension shall be canceled; and
16	(7)	The rules of the board, setting forth any additional
17		terms and conditions, which shall ensure and promote
18		the purposes of the demised lands."
19	2.	By amending subsections (d) and (e) to read:

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1	"(d)	The board, from time to time, during the term of any	
2	agricultu	re, intensive agriculture, aquaculture, commercial,	
3	maricultu	re, special livestock, pasture, <u>hotel, resort,</u> or	
4	industria	l lease, may modify or eliminate any of the	
5	[[]restri	ctions[]] specified in subsection (a), extend or modify	
6	the fixed	rental period of the lease, or extend the term of the	
7	lease upon a showing of significant economic hardship directly		
8	caused by:		
9	(1)	State disaster, pursuant to chapter 209, including	
10		seismic or tidal wave, tsunami, hurricane, volcanic	
11		eruption, typhoon, earthquake, flood, or severe	
12		drought; or	
13	(2)	A taking of a portion of the area of the lease by	
14		government action by eminent domain, withdrawal, or	
15		conservation easement; provided that the portion taken	
16		shall not be less than ten per cent of the entire	
17		leased area unless otherwise approved by the board;	
18		and provided that the board determines that the lessee	
19		will not be adequately compensated pursuant to the	
20		lease provisions.	

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1	(e)	The approval of any extension granted pursuant to
2	subsectio	n (d) shall be subject to the following:
3	(1)	The demised premises has been used substantially for
4		the purposes for which they were originally leased;
5	[(2)	The aggregate of the initial term and any extension
6		granted shall not be for more than fifty five years;
7	(3)]	(2) The rental shall not be less than the rental for
8		the preceding term;
9	[-{-4-}-]	(3) The rules of the board, setting forth any
10		additional terms and conditions which shall ensure and
11		promote the purposes of the demised lands; and
12	[-(5) -]	(4) The length of the extension shall not exceed a
13		reasonable length of time for the purpose of providing
14		relief and shall in no case [exceed five years.]
15		extend the original lease's fixed rental period by
16		more than thirty-nine years."
17		PART III
18	SECT	ION 10. This Act does not affect rights and duties
19	that matu	red, penalties that were incurred, and proceedings that
20	were begu	n before its effective date.

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SECTION 11. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.
 SECTION 12. This Act shall take effect on July 1, 2060;
 provided that this Act shall be repealed on June 30, 2028, and
 section 171-36, Hawaii Revised Statutes, shall be reenacted in
 the form in which it read on June 30, 2060.



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Report Title:

Public Lands; Redevelopment; Lease Restrictions; Appropriation; Kanoelehua Industrial Area Pilot Project

Description:

Establishes a ten-year redevelopment district pilot project within the Kanoelehua Industrial Area and Banyan Drive region until 6/30/2028. Modifies public land lease restrictions. Appropriates funds. (SB3058 HD1)

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