# A BILL FOR AN ACT

RELATING TO TRANSIT-ORIENTED DEVELOPMENT ZONES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the construction and
- 2 installation of certain public facilities are necessary and
- 3 desirable to facilitate the renewal and redevelopment of areas
- 4 proximate to proposed fixed rail transit stations. Transit-
- 5 oriented development is a powerful tool that can ultimately
- 6 deliver a wide range of social, environmental, and economic
- 7 benefits. Transit-oriented development promotes development
- 8 patterns that support quality of life, preserve the natural
- 9 environment, provide a range of housing choices for residents,
- 10 and encourage walking, biking, and use of mass transit.
- 11 The State plays an important role in overcoming barriers to
- 12 transit-oriented development, including encouraging needed
- 13 investments in regional public facilities, such as roads,
- 14 sewers, and drainage systems. This Act is intended to move
- 15 current transit-oriented development planning efforts forward
- 16 into structures that benefit the community.

1	The purpose of this Act is to establish a transit-oriented
2	development infrastructure improvement zone program to foster
3	community development by strategically investing in public
4	facilities under the Hawaii community development authority.
5	SECTION 2. Chapter 201H, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	"§201H- Transit-oriented development infrastructure
9	improvement zone subaccounts. (a) At the request of the Hawaii
10	community development authority, the corporation may establish
11	and operate a transit-oriented development infrastructure
12	improvement zone subaccount within the dwelling unit revolving
13	fund established pursuant to section 201H-191 for the benefit of
14	infrastructure improvement projects within a transit-oriented
15	development infrastructure improvement zone.
16	(b) Each transit-oriented development infrastructure
17	improvement zone subaccount shall consist of the following
18	sources of revenue:
19	(1) Moneys received by the corporation from counties for
20	the repayment of the loan principal and the payment of
21	simple interest from various assessments or fees from

1		special improvement districts, improvement districts,
2		tax increment financing districts, community
3		facilities districts, and other areas where property
4		value increases are captured over periods of time for
5		the purposes of transit-oriented development
6		infrastructure improvement zone financing;
7	(2)	Appropriations from the legislature;
8	(3)	Federal grants and subsidies to the State or counties;
9	(4)	Private investments; and
10	(5)	Voluntary contributions.
11	<u>(c)</u>	The corporation shall expend revenues in the
12	subaccoun	ts to make grants and loans to state agencies or
13	counties	and loans to private developers for the costs, in whole
14	or in par	t, of improvements in transit-oriented development
15	infrastru	cture improvement zones that would increase the
16	capacity	of the infrastructure facilities, including regional
17	sewer sys	stems, water systems, drainage systems, roads, and
18	telecommu	nications and broadband.
19	Gran	nts and loans may be made only for capital improvement
20	projects	approved by the Hawaii community development authority
21	and the r	respective county council and mayor, or state agency, as

1 applicable, with a view toward the development or renewal and 2 redevelopment of areas proximate to proposed fixed rail transit 3 stations. 4 (d) Eligible costs shall include those for planning, 5 design, feasibility studies, construction, and materials. 6 grant or loan shall be made: 7 (1) For maintenance or repair costs unless the 8 construction would simultaneously increase the 9 carrying capacity of the infrastructure facility; or 10 (2) Solely for mass transit or electrical utilities. 11 The corporation may also expend revenues in the subaccounts 12 to repay private investors for their investment plus any 13 interest accrued on their investments made into the subaccounts 14 to finance, in whole or in part, improvements in transit-15 oriented development infrastructure improvement zones that would 16 facilitate the renewal and redevelopment of areas proximate to 17 proposed fixed rail transit stations. 18 The corporation may accept improved land from the

Hawaii community development authority, counties, or private

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developers in repayment of their loans.

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1	<u>(f)</u>	The corporation shall adopt rules in accordance with				
2	chapter 9	1 for the purposes of this section.				
3	<u>(g)</u>	(g) For purposes of this section, "transit-oriented				
4	developme	nt infrastructure improvement zone" shall have the same				
5	meaning a	s in section 206E-2."				
6	SECT	ION 3. Section 201H-191, Hawaii Revised Statutes, is				
7	amended to	o read as follows:				
8	"§20	1H-191 Dwelling unit revolving fund. (a) There is				
9	created a	dwelling unit revolving fund. The funds appropriated				
10	for the p	urpose of the dwelling unit revolving fund and all				
11	moneys re	ceived or collected by the corporation for the purpose				
12	of the re	volving fund shall be deposited in the revolving fund.				
13	The proce	eds in the revolving fund shall be used $[rac{ extsf{to}}{ extsf{:}}]$ :				
14	(1)	To reimburse the general fund to pay the interest on				
15		general obligation bonds issued for the purposes of				
16		the revolving fund, [for] as applicable;				
17	(2)	For the necessary expenses in administering housing				
18		development programs [and] _ regional state				
19		infrastructure programs, and [for] the transit-				
20		oriented development infrastructure improvement zone				
21		program under section 206E-6;				

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1	(3)	For carrying out the purposes of housing development
2		programs [and regional state infrastructure programs,
3		including but not limited to the expansion of
4		community facilities and regional state infrastructure
5		constructed in conjunction with housing and mixed-use
6		transit-oriented development projects], including
7		permanent primary or secondary financing, and
8		supplementing building costs, federal guarantees
9		required for operational losses, and all things
10		required by any federal agency in the construction and
11		receipt of federal funds or low-income housing tax
12		credits for housing projects[-];
13	(4)	For carrying out the purposes of regional state
14		infrastructure programs, including the expansion of
15		community facilities and regional state infrastructure
16		constructed in conjunction with housing and mixed-use
17		transit-oriented development projects; and
18	<u>(5)</u>	For carrying out the purposes of transit-oriented
19		development infrastructure improvement zone program
20		projects in a transit-oriented development zone.

1	(b) Subject to the requirements of subsection (a),
2	proceeds in the revolving fund may be used to establish and
3	operate regional state infrastructure subaccounts pursuant to
4	section 201H-191.5[+] and transit-oriented development
5	infrastructure improvement zone subaccounts pursuant to section
6	<u>201H</u>
7	(c) For purposes of this section, "transit-oriented
8	development infrastructure improvement zone" shall have the same
9	meaning as in section 206E-2."
10	SECTION 4. Section 206E-2, Hawaii Revised Statutes, is
11	amended by adding a new definition to be appropriately inserted
12	and to read as follows:
13	"Transit-oriented development infrastructure improvement
14	zone" means the parcels of land:
15	(1) Containing infrastructure;
16	(2) Located in a county's transit-oriented development
17	zone within a one-half mile radius around a proposed
18	or existing fixed transit station; and
19	(3) Determined by the authority by taking into account

proximity, walkability, adopted county plans, and

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1	other relevant factors, including surrounding regiona		
2	infrastructure."		
3	SECTION 5. Section 206E-3, Hawaii Revised Statutes, is		
4	amended to read as follows:		
5	"§206E-3 Hawaii community development authority;		
6	established. (a) There is established the Hawaii community		
7	development authority, which shall be a body corporate and a		
8	public instrumentality of the State, for the purpose of		
9	mplementing this chapter. The authority shall be placed withi		
10	the department of business, economic development, and tourism		
11	for administrative purposes.		
12	(b) The authority shall consist of the following members:		
13	(1) The director of finance or the director's designee;		
14	[ <del>the</del> ]		
15	(2) The director of transportation or the director's		
16	designee; [a]		
17	(3) A cultural specialist; [an]		
18	(4) An at-large member; [an]		
19	$\underline{\text{(5)}}$ An at-large member nominated by the senate president;		
20	[ <del>an</del> ]		

1	<u>(6)</u>	$\underline{\mathtt{An}}$ at-large member nominated by the speaker of the
2		house; [three]
3	(7)	Three representatives of the Heeia community
4		development district, [comprising two] which shall
5		consist of the following:
6		(A) Two residents of that district or the Koolaupoko
7		district, which consists of sections 1 through 9
8		of zone 4 of the first tax map key division $[-]$ :
9		and [ <del>one</del> ]
10		(B) One owner of a small business or one officer or
11		director of a nonprofit organization in the Heeia
12		community development district or Koolaupoko
13		district,
14		nominated by the county council of the county in which
15		the Heeia community development district is located;
16		[ <del>three</del> ]
17	(8)	Three representatives of the Kalaeloa community
18		development district, [comprising two] which shall
19		consist of the following:
20		(A) Two residents of the Ewa zone (zone 9, sections 1
21		through 2) or the Waianae zone (zone 8, sections

1		1 through 9) of the first tax map key
2		division[-]; and [one]
3		(B) One owner of a small business or one officer or
4		director of a nonprofit organization in the Ewa
5		or Waianae zone,
6		nominated by the county council of the county in which
7		the Kalaeloa community development district is
8		located; [three]
9	(9)	Three representatives of the Kakaako community
10		development district, [comprising two] which shall
11		consist of the following:
12		(A) Two residents of the district; and [one]
13		(B) One owner of a small business or one officer or
14		director of a nonprofit organization in the
15		district,
16		nominated by the county council of the county in which
17		the Kakaako community development district is located;
18		[ <del>the</del> ]
19	(10)	The director of planning and permitting of each county
20		in which a community development district is located
21		or the director's designee, who shall serve in an ex

1	officio, nonvocing capacity [7] on all matters except		
2	matters affecting transit-oriented development		
3	infrastructure improvement zones pursuant to		
4	subsection (c)(4); and [the]		
5	(11) The chairperson of the Hawaiian homes commission or		
6	the chairperson's designee, who shall serve in an ex		
7	officio, nonvoting capacity.		
8	All members, except the director of finance, director of		
9	transportation, county directors of planning and permitting, and		
10	chairperson of the Hawaiian homes commission or their designees.		
11	shall be appointed by the governor pursuant to section 26-34.		
12	The two at-large members nominated by the senate president and		
13	speaker of the house and the nine representatives of the		
14	respective community development districts shall each be		
15	appointed by the governor from a list of three nominees		
16	submitted for each position by the nominating authority		
17	specified in this subsection.		
18	(c) The authority shall be organized and shall exercise		
19	jurisdiction as follows:		
20	(1) For matters affecting the Heeia community development		
21	district, the following members shall be considered in		

1		determining quorum and majority and shall be eligible
2		co vote:
3		(A) The director of finance or the director's
4		designee;
5		(B) The director of transportation or the director's
6		designee;
7		(C) The cultural specialist;
8		(D) The three at-large members; and
9		(E) The three representatives of the Heeia community
10		development district;
11		provided that the director of planning and permitting
12		of the relevant county or the director's designee
13		shall participate in these matters as an ex officio,
14		nonvoting member and shall not be considered in
15		determining quorum and majority;
16	(2)	For matters affecting the Kalaeloa community
17		development district, the following members shall be
18		considered in determining quorum and majority and
19		shall be eligible to vote:
20		(A) The director of finance or the director's
21		designee;

1		(B) The director of transportation or the director's
2		designee;
3		(C) The cultural specialist;
4		(D) The three at-large members; and
5		(E) The three representatives of the Kalaeloa
6		community development district;
7		provided that the director of planning and permitting
8		of the relevant county and the chairperson of the
9		Hawaiian homes commission, or their respective
10		designees, shall participate in these matters as ex
11		officio, nonvoting members and shall not be considered
12		in determining quorum and majority;
13 (	(3)	For matters affecting the Kakaako community
14		development district, the following members shall be
15		considered in determining quorum and majority and
16		shall be eligible to vote:
17		(A) The director of finance or the director's
18		designee;
19		(B) The director of transportation or the director's
20		designee;
21		(C) The cultural specialist;

1		(D) The three at-large members; and
2		(E) The three representatives of the Kakaako
3		community development district;
4		provided that the director of planning and permitting
5		of the relevant county or the director's designee
6		shall participate in these matters as an ex officio,
7		nonvoting member and shall not be considered in
8		determining quorum and majority[+]; and
9	(4)	For matters affecting transit-oriented development
10		infrastructure improvement zones, including the
11		creation of transit-oriented development
12		infrastructure improvement zones, the following
13		members or individuals shall be considered in
14		determining quorum and majority and shall be eligible
15		to vote:
16		(A) The director of finance or the director's
17		designee;
18		(B) The director of transportation or the director's
19		designee;
20		(C) The director of planning and permitting of the
21		relevant county or the director's designee;

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1	<u>(D)</u>	The cultural specialist;	
2	<u>(E)</u>	The three at-large members serving pursuant to	
3		subsection (b)(4) through (6);	
4	<u>(F)</u>	The director of the office of planning or the	
5		director's designee, who shall serve in an ex	
6		officio capacity; and	
7	(G)	The executive director of the Hawaii housing	
8		finance and development corporation or the	
9		executive director's designee, who shall serve in	
10		an ex officio capacity.	
11	<u>(d)</u> [ <del>In</del>	the event of If a vacancy $[\tau]$ occurs, a member	
12	shall be appoi	nted to fill the vacancy in the same manner as the	
13	original appoi	ntment within thirty days of the vacancy or within	
14	ten days of th	e senate's rejection of a previous appointment, as	
15	applicable.		
16	The terms of the director of finance, director of		
17	transportation, director of the office of planning, executive		
18	director of th	e Hawaii housing finance and development	
19	corporation, county directors of planning and permitting, and		
20	chairperson of the Hawaiian homes commission or their respectiv		
21	designees shal	l run concurrently with each official's term of	

- 1 office. The terms of the appointed voting members shall be for
- 2 four years, commencing on July 1 and expiring on June 30;
- 3 provided that the initial terms of all voting members initially
- 4 appointed pursuant to Act 61, Session Laws of Hawaii 2014, shall
- 5 commence on March 1, 2015. The governor shall provide for
- 6 staggered terms of the initially appointed voting members so
- 7 that the initial terms of four members selected by lot shall be
- 8 for two years, the initial terms of four members selected by lot
- 9 shall be for three years, and the initial terms of the remaining
- 10 five members shall be for four years.
- 11 The governor may remove or suspend for cause any member
- 12 after due notice and public hearing.
- (e) Notwithstanding section 92-15, a majority of all
- 14 eligible voting members as specified in this [subsection]
- 15 section shall constitute a quorum to do business, and the
- 16 concurrence of a majority of all eligible voting members as
- 17 specified in this [subsection] section shall be necessary to
- 18 make any action of the authority valid. All members shall
- 19 continue in office until their respective successors have been
- 20 appointed and qualified. Except as herein provided, no member

- 1 appointed under this [subsection] section shall be an officer or
- 2 employee of the State or its political subdivisions.
- 3 (f) For purposes of this section, "small business" means a
- 4 business [which] that is independently owned and [which] is not
- 5 dominant in its field of operation.
- 6 [<del>(c)</del>] (g) The authority shall appoint the executive
- 7 director who shall be the chief executive officer. The
- 8 authority shall set the salary of the executive director, who
- 9 shall serve at the pleasure of the authority and shall be exempt
- 10 from chapter 76.
- 11 [<del>(d)</del>] (h) The authority shall annually elect the
- 12 chairperson and vice chairperson from among its members.
- 13 [<del>(e)</del>] (i) The members of the authority appointed under
- 14 subsection (b) shall serve without compensation, but each shall
- 15 be reimbursed for expenses, including travel expenses, incurred
- 16 in the performance of their duties."
- 17 SECTION 6. Section 206E-6, Hawaii Revised Statutes, is
- 18 amended as follows:
- 1. By amending its title and subsections (a) and (b) to
- **20** read:

1	"§206E-6 District-wide improvement program[+]; transit-		
2	oriented development infrastructure improvement zone program.		
3	(a) The authority shall develop a district-wide improvement		
4	program and a transit-oriented development infrastructure		
5	improvement zone program to identify necessary district-wide and		
6	transit-oriented development infrastructure improvement zone		
7	public facilities within a community development district $[-]$ or		
8	transit-oriented development infrastructure improvement zone.		
9	(b) Whenever the authority shall determine to undertake,		
10	or cause to be undertaken, any public facility as part of the		
11	district-wide improvement program[7] or transit-oriented		
12	development infrastructure improvement zone program, the cost of		
13	providing the public facilities shall be assessed against the		
14	real property in the community development district specially		
15	benefiting from [such] these public facilities. The authority		
16	shall determine the areas of the community development district		
17	[which] or transit-oriented development infrastructure		
18	improvement zone that will benefit from the public facilities to		
19	be undertaken and, if less than the entire community development		
20	district or transit-oriented development infrastructure		
21	improvement zone benefits, the authority may establish		

- 1 assessment areas within the community development district [-] or
- 2 transit-oriented development infrastructure improvement zone.
- 3 The authority may issue and sell bonds in [such] amounts as may
- 4 be authorized by the legislature to provide funds to finance
- 5 [such] these public facilities. The authority shall fix the
- 6 assessments against real property specially benefited. All
- 7 assessments made pursuant to this section shall be a statutory
- 8 lien against each lot or parcel of land assessed from the date
- 9 of the notice declaring the assessment until paid and [such] the
- 10 lien shall have priority over all other liens except the lien of
- 11 property taxes. As between liens of assessments, the earlier
- 12 lien shall be superior to the later lien."
- 13 2. By amending subsection (i) to read:
- 14 "(i) Notwithstanding any law to the contrary, whenever as
- 15 part of a district-wide improvement program or transit-oriented
- 16 development infrastructure improvement zone program it becomes
- 17 necessary to remove, relocate, replace, or reconstruct public
- 18 utility facilities, the authority shall establish by rule the
- 19 allocation of cost between the authority, the affected public
- 20 utilities, and properties that may specially benefit from [such]
- 21 the improvement, if any. In determining the allocation of cost,

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- 1 the authority shall consider the cost allocation policies for
- 2 improvement districts established by the county in which the
- 3 removal, relocation, replacement, or reconstruction is to take
- 4 place."
- 5 SECTION 7. (a) The Hawaii community development authority
- 6 shall establish a transit-oriented development infrastructure
- 7 improvement zone that includes the Aloha Stadium transit
- 8 station.
- 9 (b) The executive director of the Hawaii housing finance
- 10 and development corporation, in collaboration with the executive
- 11 director of the Hawaii community development authority, and the
- 12 Hawaii interagency council for transit-oriented development,
- 13 shall conduct a study examining the current infrastructure of
- 14 the transit-oriented development infrastructure improvement zone
- 15 established by the Hawaii community development authority
- 16 pursuant to subsection (a) and the requirements necessary to
- 17 upgrade the infrastructure to facilitate future transit-oriented
- 18 development. The study shall:
- 19 (1) Include recommendations and a general implementation
- 20 plan for improving the infrastructure in the transit-

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1	OLI	ented development infrastructure improvement zone;	
2	and	l	
3	(2) Be	conducted in coordination with and build upon:	
4	(A)	Any ongoing or recently completed study on behalf	
5		of the Hawaii interagency council for transit-	
6		oriented development or the state office of	
7		planning that is assessing or has assessed	
8		infrastructure needs in the state transient-	
9		oriented development priority areas; and	
10	(B)	The ongoing infrastructure planning of the city	
11		and county of Honolulu.	
12	(c) The	e executive director of the Hawaii housing finance	
13	and developme	ent corporation, in collaboration with the executive	
14	director of the Hawaii community development authority and the		
15	Hawaii interagency council for transit-oriented development,		
16	shall submit a report of the findings and recommendations of the		
17	infrastructure study, including any proposed legislation, to the		
18	legislature no later than twenty days prior to the convening of		
19	the regular session of 2020.		
20	SECTION	8. There is appropriated out of the dwelling unit	
21	revolving fur	nd established under section 201H-191, Hawaii	

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- 1 Revised Statutes, the sum of \$ or so much thereof as may
- 2 be necessary for fiscal year 2018-2019 to conduct the
- 3 infrastructure study pursuant to section 7 of this Act.
- 4 The sum appropriated shall be expended by the Hawaii
- 5 housing finance and development corporation for the purposes of
- 6 this Act.
- 7 SECTION 9. There is appropriated out of the general
- 8 revenues of the State of Hawaii the sum of \$ or so much
- 9 thereof as may be necessary for fiscal year 2018-2019 for the
- 10 hiring of one temporary full-time equivalent (1.0 FTE) position
- 11 in the Hawaii community development authority to maintain the
- 12 staff necessary to develop and manage the transit-oriented
- 13 development infrastructure improvement zone program.
- 14 The sum appropriated shall be expended by the Hawaii
- 15 community development authority for the purposes of this Act.
- 16 SECTION 10. Statutory material to be repealed is bracketed
- 17 and stricken. New statutory material is underscored.
- 18 SECTION 11. This Act shall take effect on July 1, 2050.

#### Report Title:

Transit-oriented Development Infrastructure Improvement Zones; Public Facilities; HCDA; Dwelling Unit Revolving Fund; HHFDC; Study; Appropriation

#### Description:

Establishes the transit-oriented development infrastructure improvement zone program to facilitate the development of certain areas. Authorizes the creation of transit-oriented development infrastructure improvement zone subaccounts to make grants or loans. Expands the use of the dwelling unit revolving fund to improve and increase the capacity of infrastructure facilities. Identifies the members of the Hawaii Community Development Authority authorized to exercise jurisdiction over matters affecting transit-oriented development infrastructure improvement zones. Appropriates funds for an infrastructure study and for staff to develop and manage the transit-oriented development infrastructure improvement zone program. (SB2943 HD1)

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