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A BILL FOR AN ACT

RELATING TO CHECK CASHING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that deferred deposit
- 2 agreements, commonly referred to as payday loans, are small,
- 3 short term, unsecured loans that borrowers commit to repay from
- 4 their next paycheck or a regular income payment. According to a
- 5 study by the Pew Charitable Trusts, the majority of borrowers
- 6 use deferred deposit agreements for recurring expenses, rather
- 7 than unexpected expenses or emergencies, because they live
- 8 paycheck to paycheck. Furthermore, deferred deposit agreements
- 9 often last well beyond a borrower's next paycheck. When fees
- 10 are included, a typical deferred deposit loan payment may take
- 11 one-third of a borrower's next paycheck, an amount that most
- 12 consumers who turn to deferred deposit lenders cannot afford.
- 13 According to Pew, the average deferred deposit loan borrower is
- 14 in debt for almost six months a year and pays an average of \$520
- 15 in fees for \$375 in credit.
- 16 The legislature further finds that existing state law
- 17 permits check cashers to charge a fee of fifteen per cent of the



- 1 face value of a check and lend up to a maximum of \$600. This
- 2 fee can amount to an annual percentage rate of four hundred
- 3 fifty-nine per cent, which can trap Hawaii borrowers in a cycle
- 4 of high interest loans. The legislature notes that there is a
- 5 growing trend around the country to provide more consumer
- 6 protections for deferred deposit loans. According to the
- 7 Consumer Federation of America, the nationwide trend is toward
- 8 an annual percentage rate cap at thirty-six per cent or less on
- 9 these types of small loans. The thirty-six per cent cap also
- 10 follows precedent established by the federal government, who in
- 11 2006 made it illegal to charge more than a thirty-six per cent
- 12 annual percentage rate on payday loans to active-duty service
- 13 members and their families.
- 14 The legislature additionally finds that deferred deposit
- 15 loans can be regulated to address certain problems within the
- 16 industry without denying customers access to these loans. The
- 17 legislature notes that Colorado and Washington have enacted
- 18 certain payday reform laws. For example, borrowers in Colorado
- 19 spent forty-two per cent less annually on deferred deposit
- 20 loans, while receiving more days of credit, after its 2010
- 21 payday lending reforms. Colorado also saw a decline in the

Ţ	number of	defaults per porrower and a decrease in the amount of
2	fees for	returned checks.
3	Acc	ordingly, the purpose of this Act is to increase certain
4	consumer	protection aspects of the deferred deposit loan
5	industry	by:
6	(1)	Specifying that a customer has the right to rescind a
7		deferred deposit by returning the principal amount
8		used to fund the deferred deposit within a specified
9		time frame;
10	(2)	Permitting customers to convert a deferred deposit
11		into an installment loan plan in certain circumstances
12		and specifying requirements for the installment loan
13		plan;
14	(3)	Protecting against harmful collection practices;
15	(4)	Adding a definition for annual percentage rate;
16	(5)	Requiring a check casher to provide a written
17		agreement to a customer that clearly discloses
18		specific information relating to the cost and fees
19		associated with the deferred deposit, among other
20		things;

- 1	(6) Capping the annual percentage rate at thirty-six per
2	cent for deferred deposit of a personal check; and
3	(7) Permitting prepayment of deferred deposit agreements
4	with no additional fees.
5	SECTION 2. Chapter 480F, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	"§480F-A Right of rescission. (a) A customer shall have
9	the right to rescind a deferred deposit, on or before the close
10	of business on the next day of business at the location where
11	the deferred deposit was originated, by returning the principal
12	in cash or the original check disbursed by the check casher to
13	fund the deferred deposit. The check casher may not charge the
14	customer for rescinding the loan and shall return to the
15	customer any postdated check taken as collateral for the
16	deferred deposit or any electronic equivalent.
17	(b) The check casher shall conspicuously disclose the
18	right of rescission to the customer in the written agreement
19	made pursuant to section 480F-4(b).
20	§480F-B Deferred deposit loan installment plan; terms;
21	restrictions. (a) If a customer notifies a check casher that

- 1 the customer will be or is unable to repay the deferred deposit
- 2 prior to the maturity of the loan term in writing, the check
- 3 casher shall inform the customer that the customer may convert
- 4 the customer's deferred deposit to a loan installment plan
- 5 pursuant to subsection (d). The check casher shall convert the
- 6 deferred deposit to a loan installment plan if the customer
- 7 requests such conversion.
- 8 (b) Each agreement for a loan installment plan shall be in
- 9 writing and acknowledged by both the customer and the check
- 10 casher. The check casher shall not assess any other fee,
- 11 interest charge, or other charge on the customer as a result of
- 12 converting the deferred deposit into a loan installment plan.
- 13 (c) The loan installment plan agreement shall provide
- 14 payment terms for the total amount due on the deferred deposit
- 15 as follows:
- 16 (1) For a loan amount of \$400 or less, a period of at
- 17 least ninety days; and
- 18 (2) For a loan amount over \$400, a period of at least one
- 19 hundred eighty days;
- 20 provided that the loan term is not longer than six months.

1	(d) Payments for the loan installment plan shall not
2	exceed five per cent of a customer's monthly gross income
3	calculated at the time of conversion from a deferred deposit to
4	a loan installment plan. The loan installment plan shall
5	provide for equal installment payments; provided that the final
6	loan installment payment may be a balance of the loan
7	installment plan.
8	(e) The customer shall provide proof of income at the time
9	of the conversion from a deferred deposit to a loan installment
10	plan; provided that if the customer fails to provide proof of
11	income or does not have income, the deferred deposit shall
12	become due and payable.
13	(f) All outstanding principal, costs, and fees allowed by
14	this chapter, associated with the deferred deposit loan
15	converted to a loan installment plan, shall be amortized over
16	the life of the loan installment plan.
17	(g) The customer may pay the balance of the loan
18	installment plan at any time. The check casher shall not charge
19	any penalty, fee, or charge to the customer for prepayment of
20	the loan installment plan by the customer. If the customer
21	prepays the loan installment prior to the maturity of the loan

1	installment term, the check casher shall refund to the customer
2	a prorated portion of the unearned cost and fees, based upon the
3	ratio of time left before maturity to the loan installment term.
4	(h) The check casher shall conspicuously disclose the
5	availability of a loan installment plan to the customer in the
6	written agreement made pursuant to section 480F-4(b).
7	(i) A check casher's violation of any of the requirements
8	for loan installment plans shall be a violation of this chapter.
9	§480F-C Restrictions on collection by check casher or
10	third party. (a) A check casher may not threaten criminal
11	prosecution as a method of collecting a delinquent deferred
12	deposit or threaten to take any legal action against the
13	customer that is not otherwise permitted by law.
14	(b) Unless invited by the customer, a check casher shall
15	not visit a customer's residence or place of employment for the
16	purpose of collecting a delinquent deferred deposit. A check
17	casher shall not impersonate a law enforcement officer or make
18	any statements that might be construed as indicating an official
19	connection with any federal, state, or county law enforcement
20	agency or any other governmental agency while engaged in
21	collecting a deferred deposit.

1	<u>(c)</u>	A check casher shall not communicate with a customer
2	in a mann	er intended to harass, intimidate, abuse, or embarrass
3	a custome	r, including but not limited to communication at an
4	unreasona	ble hour, with unreasonable frequency, by threats of
5	force or	violence, or by use of offensive language. A
6	communica	tion shall be presumed to have been made for the
7	purposes	of harassment if it is initiated by the check casher
8	for the p	urposes of collection and the communication is made:
9	(1)	With a customer or the customer's spouse in any form,
10		manner, or place, more than three times in a seven day
11		<pre>period;</pre>
12	(2)	With a customer at the customer's place of employment
13		more than one time in a seven day period or to a
14		customer after the check casher has been informed that
15		the customer's employer prohibits such communications;
16	(3)	With the customer or the customer's spouse at the
17		customer's place of residence between the hours of
18		9:00 p.m. and 7:30 a.m.; or
19	(4)	To a party other than the customer, the customer's
20		attorney, the check casher's attorney, or a consumer
21		reporting agency if otherwise permitted by law except

1	for purposes of acquiring location or contact
2	information about the customer.
3	(d) A check casher shall maintain a communication log of
4	all telephone and written communications with a customer
5	initiated by the check casher regarding any collection efforts,
6	including date, time, and the nature of each communication.
7	(e) This section shall apply to any employee, agent, or
8	third party assignee of a check casher, for purposes of
9	collection."
10	SECTION 3. Section 480F-1, Hawaii Revised Statutes, is
11	amended by adding a new definition to be appropriately inserted
12	and to read as follows:
13	""Annual percentage rate" means the rate charged for
14	borrowing, expressed as a single percentage number that
15	represents the actual yearly cost of funds over the term of a
16	loan and includes any fees or additional costs associated with
17	the transaction. The annual percentage rate shall be determined
18	in accordance with the federal Truth in Lending Act for closed-
19	end loans."
20	SECTION 4. Section 480F-4, Hawaii Revised Statutes, is
21	amended to read as follows:

. 1	"§48	OF-4 Deferred deposits, when allowed. (a) No check
2	casher ma	y defer the deposit of a check except as provided in
3	this sect	ion.
4	(b)	Each deferred deposit shall be made pursuant to a
5	written a	greement that has been signed by the customer and the
6	check cas	her or an authorized representative of the check
7	casher.	The written agreement shall contain [a]:
8	(1)	The name of the consumer;
9	(2)	The transaction date;
10	(3)	The principal amount of the deferred deposit;
11	(4)	The annual percentage rate charged for the deferred
12		deposit;
13	(5)	$\underline{\underline{\mathtt{A}}}$ statement of the total amount of any fees charged
14		for the deferred deposit, expressed both in United
15		States currency and as an annual percentage rate [+] :
16	(6)	The dollar amount of each periodic payment that is due
17		over the life of the deferred deposit;
18	(7)	The name, address, and telephone number of any agent
19		or third-party assignee involved in the deferred
20		deposit;



1	(8)	A notice that the customer has the right to rescind a
2		deferred deposit pursuant to the requirements of
3		section 480F-A; and
4	(9)	A notice that the customer has the ability to convert
5		a deferred deposit into a loan installment plan
6	,	pursuant to the requirements of section 480F-B.
7	The w	ritten agreement shall authorize the check casher to
8	defer depo	sit of the personal check until a specific date not
9	later than	thirty-two days from the date the written agreement
10	was signed	. The written agreement shall not permit the check
11	casher to	accept collateral[-], except for the customer's
12	postdated	personal check in an amount permitted by this chapter.
13	(c)	The face amount of the check shall not exceed \$600 and
14	the deposi	t of a personal check written by a customer pursuant
15	to a defer	red deposit transaction may be deferred for no more
16	than thirt	y-two days. A check casher may charge [a fee for] <u>an</u>
17	annual per	centage rate of no more than thirty-six per cent for
18	deferred d	eposit of a personal check [in an amount not to exceed
19	fifteen pe	r cent of the face amount of the check]. Any fees,
20	costs, and	interest charged for deferred deposit of a personal

- 1 check in compliance with this [section] chapter shall be exempt
- 2 from chapter 478.
- 3 (d) The check casher shall not charge any penalty, fee, or
- 4 charge to the customer for prepayment of the deferred deposit by
- 5 the customer. If the customer prepays the deferred deposit
- 6 prior to the maturity of the loan term, the check casher shall
- 7 refund to the customer a prorated portion of any unearned cost
- 8 and fees, based upon the ratio of time left before maturity to
- 9 the loan term.
- 10 [(d)] (e) A check casher shall not enter into an agreement
- 11 for deferred deposit with a customer during the period of time
- 12 that an earlier agreement for a deferred deposit for the same
- 13 customer is in effect. A deferred deposit transaction shall not
- 14 be repaid, refinanced, or consolidated by or with the proceeds
- 15 of another deferred deposit transaction.
- 16 [(e)] (f) A check casher who enters into a deferred
- 17 deposit agreement and accepts a check passed on insufficient
- 18 funds, or any assignee of that check casher, shall not be
- 19 entitled to recover damages in any action brought pursuant to or
- 20 governed by chapter 490. Instead, the check casher may charge

- 1 and recover a fee for the return of a dishonored check in an
- 2 amount not greater than \$20.
- 3 [(f)] (g) No amount in excess of the amounts authorized by
- 4 this section and no collateral products such as insurance shall
- 5 be directly or indirectly charged by a check casher pursuant or
- 6 incident to a deferred deposit agreement."
- 7 SECTION 5. In codifying the new sections added by section
- 8 2 of this Act, the revisor of statutes shall substitute
- 9 appropriate section numbers for the letters used in designating
- 10 the new sections in this Act.
- 11 SECTION 6. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 7. This Act shall take effect upon its approval.

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Report Title:

Check Cashing; Deferred Deposit Agreements; Fees; Annual Percentage Rate; Right to Rescind; Installment Loan Plan; Collection Practices

Description:

Specifies a customer has the right to rescind a deferred deposit by returning the principal amount used to fund the deferred deposit within a specified time frame. Permits customers to convert a deferred deposit into an installment loan plan in certain circumstances and specifies requirements for the installment loan plan. Protects against harmful collection practices. Defines annual percentage rate. Requires a check casher to provide a written agreement to a customer that clearly discloses specific information relating to the cost and fees associated with the deferred deposit, among other things. Caps the annual percentage rate at thirty-six per cent for deferred deposit of a personal check. Permits prepayment of deferred deposit agreements with no additional fees.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.