THE SENATE TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII S.B. NO. <sup>2304</sup> s.D. 2 H.D. 2

# A BILL FOR AN ACT

RELATING TO TOBACCO.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the density of
 tobacco retailers around schools has a significant impact on the
 prevalence of youth tobacco use. A 2008 study by L. Henriksen,
 et al., found that the incidence of smoking was significantly
 higher among students in schools with the highest density of
 surrounding tobacco retailers compared with students in schools
 without any tobacco retailers nearby.

The legislature further finds that electronic smoking 8 9 devices are especially popular among youth, surpassing 10 cigarettes as the most commonly used tobacco product. The 2015 Hawaii Youth Risk Behaviors Survey found that twenty-five per 11 12 cent of high school students and fifteen per cent of middle school students reported using electronic vapor products in the 13 14 thirty days preceding the survey. The popularity of these 15 devices is concerning, as electronic smoking devices are not safe alternatives to other tobacco products, and exposure to 16

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nicotine increases the risk of addiction and may disrupt
 critical brain development.

The legislature recognizes that tobacco advertising and 3 4 retailers suggest that smoking is acceptable, and youth and 5 children are particularly susceptible to these cues. Tobacco 6 and electronic smoking device manufacturers employ tactics that appeal to youth, such as child-friendly flavors, celebrity 7 8 endorsements, and high-tech design. The tobacco industry spends 9 \$24,300,000 on marketing per year in Hawaii. In addition, the 10 electronic smoking device industry spent an estimated 11 \$115,000,000 on marketing in 2014, a nearly 1,700 per cent 12 increase from 2011. Youth who walk or take public 13 transportation to school may be exposed to advertising of 14 tobacco products and electronic smoking devices at locations 15 such as convenience stores, grocery stores, and gas stations.

16 The legislature further finds that several cities in
17 California and New York have implemented tobacco retail buffer
18 zones, ranging from three hundred to fifteen hundred feet, where
19 sales of tobacco products and permits for tobacco retailers are
20 prohibited within a certain proximity to schools, parks,
21 libraries, and other youth-oriented areas. Tobacco retail

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buffer zones encourage responsible tobacco retailing, reduce
 tobacco-related health disparities, and most importantly, reduce
 youth tobacco use, especially the use of electronic smoking
 devices.

5 The purpose of this Act is to reduce the use of, access to, 6 and exposure to tobacco products by youth by prohibiting the 7 issuance and renewal of retail tobacco permits for, and the sale 8 of a tobacco product or an electronic smoking device at, a place 9 of business within five hundred feet of preschools, schools, and 10 public playgrounds.

SECTION 2. Chapter 245, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to read as follows:

14 Good cause to suspend, revoke, or decline to renew "§245 15 a retail tobacco permit. (a) In addition to any other acts or 16 conditions provided by law, the department may suspend or, after 17 hearing, revoke or decline to renew any retail tobacco permit 18 whenever the department finds that the applicant or permittee 19 has failed to comply with chapter 245 or any rule adopted under 20 chapter 245, or for any other good cause. Good cause includes 21 instances where an applicant or permittee has:

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1	(1)	Submitted a false or fraudulent application or
2		intentionally provided a false statement in an
3		application;
4	(2)	Possessed or displayed a false or fraudulent license
5		or retail tobacco permit;
6	(3)	Failed to meet or maintain the conditions and
7		requirements necessary to qualify for the granting of
8		a license or retail tobacco permit;
9	(4)	Procured a wholesaler or dealer license or retail
10		tobacco permit through fraud, misrepresentation, or
11		deceit;
12	(5)	Aided and abetted a person or entity that does not
13		possess a license or retail tobacco permit to directly
14		or indirectly perform activities requiring a license
15		or retail tobacco permit;
16	(6)	Instances of noncompliance, violation, or conviction
17		of any law directly pertaining to the sale,
18		importation, acquisition, possession, stamping,
19		distribution, transportation, or smuggling of
20		cigarettes, counterfeit cigarettes, counterfeit tax



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1		stamps, or other tobacco products in violation of
2		county, state, or federal law;
3	(7)	Intentionally failed to make accessible for inspection
4		any records of the licensee or permittee for the
5		purpose of determining compliance with chapter 245 to
6		any representative of the department or the attorney
7		general; or
8	(8)	Failed to comply with applicable tax obligations.
9	(b)	In assessing whether good cause exists when
10	consideri	ng a revocation, suspension, or declination to renew a
11	retail to	bacco permit based upon a person's or entity's
12	employee'	s violations of section 712-1257, the department may
13	consider	whether the sale of the tobacco product to the minor
14	<u>was an is</u>	olated incident, and if not, the extent to which the
15	person or	entity acted in reckless disregard of the risk that
16	tobacco p	roducts would be sold to minors.
17	(c)	In determining "good cause" the department may
18	consider:	
19	(1)	The nature, circumstances, extent, and gravity of the
20		violation;



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1	(2) With respect to the permittee, the degree of
2	culpability and any history of prior compliance or
3	prior violations; and
4	(3) Such other matters as justice may require or as the
5	department deems relevant.
6	(d) Revocation, suspension, or declination to renew a
7	retail tobacco permit shall have no effect on liability for
8	payment of taxes, fees, penalties, or interest incurred or
9	imposed."
10	SECTION 3. Chapter 328J, Hawaii Revised Statutes, is
11	amended by adding a new section to be appropriately designated
12	and to read as follows:
13	"§328J- Tobacco products and electronic smoking devices;
14	prohibited locations. (a) It shall be unlawful to sell a
15	tobacco product or an electronic smoking device at a place of
16	business located within five hundred feet of a public or private
17	preschool; a public or private elementary, intermediate, or high
18	school; or public playground. The distance of five hundred feet
19	shall be measured from the boundary of the preschool, school, or
20	a public playground to the boundary of the place of business'
21	premises. Public or private beaches and public or private day



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1	care centers located in or adjacent to commercial areas shall
2	not be deemed schools or public playgrounds for purposes of this
3	subsection. Vocational or licensing schools, or other schools
4	attended primarily by adults, shall not be considered schools
5	for the purposes of this subsection.
6	(b) Any person who violates this section shall be fined
7	\$500 for the offense and no less than \$500 and no more than
8	\$2,000 for each subsequent offense. Each day a violation
9	continues shall constitute a separate offense.
10	(c) This section shall not apply to retailers with a valid
11	tobacco permit.
12	(d) For purposes of this section:
13	"Electronic smoking device" shall have the same meaning as
14	in_section 712-1258.
15	"Public playground" means an area of land that is used for
16	outdoor play or recreation, especially by children, maintained
17	by city, county, or state government, that contains one or more
18	of the following:
19	(1) Pieces of recreational equipment such as a slide or a
20	swing;



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1	(2) Facilities for playing informal games such as a
2	baseball diamond or tennis court; or
3	(3) Fields for playing of sports such as soccer or
4	football.
5	"Tobacco product" shall have the same meaning as in section
6	712-1258.
7	"To sell" shall have the same meaning as in section 712-
8	1257."
9	SECTION 4. Section 245-2.5, Hawaii Revised Statutes, is
10	amended by amending subsection (c) to read as follows:
11	"(c) The retail tobacco permit shall be issued by the
12	department upon application by the retailer in the form and
13	manner prescribed by the department, and the payment of a fee of
14	\$20[-]; provided that, beginning November 1, 2018, the place of
15	business for which a new retail tobacco permit is issued shall
16	not be within five hundred feet of a public or private
17	preschool; a public or private elementary, intermediate, or high
18	school; or a public playground. Permits shall be valid for one
19	year, from December 1 to November 30, and renewable annually[+];
20	provided that for permits validly issued before November 1,
21	2018, for a place of business that is located within five



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1	hundred feet of a public or private preschool; a public or
2	private elementary, intermediate, or high school; or public
3	playground shall be eligible for renewal notwithstanding the
4	business's location. Whenever a retail tobacco permit is
5	defaced, destroyed, or lost, or the permittee relocates the
6	permittee's business, the department may issue a duplicate
7	retail tobacco permit to the permittee for a fee of \$5 per copy.
8	The distance of five hundred feet shall be measured from the
9	boundary of the preschool, school, or public playground to the
10	boundary of the place of business' premises. Public or private
11	beaches, and public or private day care centers located in or
12	adjacent to commercial areas shall not be deemed schools or
13	public playgrounds for purposes of this subsection. Vocational
14	or licensing schools, or other schools attended primarily by
15	adults, shall not be considered schools for the purposes of this
16	subsection. "Public playground" shall have the same meaning as
17	in section 328J"
18	SECTION 5. This Act does not affect rights and duties that
19	matured, penalties that were incurred, and proceedings that were

20 begun before its effective date.

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1	SECTION 6. Statutory material to be repealed is bracketed
2	and stricken. New statutory material is underscored.
3	SECTION 7. This Act shall take effect on July 1, 2050;
4	provided that section 3 shall take effect on December 1, 2051.





#### Report Title:

Tobacco; Electronic Smoking Devices; Tobacco Retailer Buffer Zones; Keiki Caucus

#### Description:

Prohibits the issuance of new retail tobacco permits, beginning 11/1/18, for businesses that are located within 500 feet of a preschool, school, or public playgrounds. Enunciates that a business holding a valid retail tobacco permit prior to 11/1/18, is eligible for renewal even though the business is within 500 feet of a preschool, school, or public playgrounds. Beginning on 12/1/2051, prohibits the sale of tobacco products and electronic smoking devices by businesses that are located within 500 feet of a preschool, school, or certain public playgrounds. Codifies the Department of Taxation's administrative rule specifying when the Department may suspend, revoke, or decline to renew a retail tobacco permit. (SB2304 HD2)

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