#### HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII

H.B. NO. 910

### A BILL FOR AN ACT

RELATING TO PRIVATE FINANCING FOR MASS TRANSIT AND REPEALING GENERAL EXCISE TAX SURCHARGE.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the cost of 2 constructing the rail has greatly exceeded prior estimates and 3 will continue to increase. The rail was initially projected to 4 cost \$4.6 billion, but that number is now \$8.2 billion. Tax 5 payers are being forced to cover the overrun through the county 6 surcharge increase on Hawaii's general excise tax, enacted in 7 2015.

8 The legislature further finds that Hawaii residents face an 9 extremely high cost-of-living. In a 2014 report Hawaii was 10 ranked the second most expensive state in the nation and 11 Honolulu was ranked as the second most expensive city. Hawaii's 12 general excise tax is deemed the most burdensome in the country 13 when equated to a sales tax. The effects of the increase in the 14 county surcharge on the state general excise tax are untenable 15 for Hawaii families, and disproportionally inhibit Hawaii's low-16 income residents.



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1 Furthermore, other countries have found creative ways to fund state-of-the-art rail systems without reaching into the 2 3 pockets of tax payers. Cities like Tokyo and Hong Kong have 4 incorporated private companies into rail development by selling 5 land development rights along rail routes. These companies are 6 then able to develop stations and diverse revenue streams from 7 rail-related projects and services, such as real estate 8 development, advertising, retail sales, and passenger travel 9 services. A share of total development profits is then paid to 10 the government.

11 The purpose of this Act is to repeal the five-year increase 12 in the county surcharge on Hawaii's general excise tax that was 13 enacted to fund Honolulu's rail system, and instead provide 14 funding through private entities.

15 SECTION 2. Section 51-4, Hawaii Revised Statutes, is 16 amended to read as follows:

17 "§51-4 Financing the acquisition, construction, etc., of
18 mass transportation systems. (a) Any mass transportation
19 system owned or operated or to be acquired by a county is a
20 public improvement of the county within the meaning and purview
21 of chapter 47, and an undertaking of the county within the



meaning and purview of chapter 49. Any county may issue its 1 2 general obligation bonds or notes pursuant to chapter 47, or its 3 revenue bonds or notes pursuant to chapter 47 or 49, or both 4 general obligation and revenue bonds or notes in order to pay 5 the costs to the county of acquiring, constructing, 6 reconstructing, improving, bettering, extending, equipping, or 7 furnishing a mass transportation system or systems in the 8 county. 9 (b) Provided that a county is developing a rail mass 10 transportation system, the county shall offer development rights 11 to a private entity according to the following guidelines: 12 A responsible public entity may solicit, receive, (1) 13 consider, evaluate, and accept a proposal for a 14 qualifying transportation facility. 15 (2) In soliciting and selecting a private entity with 16 which to enter into a public-private initiative, the 17 responsible public entity may utilize one or more of 18 the following procurement approaches: 19 (A) Competitive sealed bidding; 20 (B) Competitive selection of proposals, based on 21 qualifications, best value, or both; or



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1		(C)	Any other competitive selection process that the
2			responsible public entity determines to be
3			appropriate or reasonable and in the best
4			interest of the public.
5	(3)	The	responsible public entity may consider the
6		foll	owing factors in evaluating and selecting a bid or
7		prop	osal to enter into a public-private initiative:
8		(A)	The ability of the transportation facility to
9			improve safety, reduce congestion, increase
10			capacity, and promote economic growth along the
11			rail corridor;
12		<u>(B)</u>	The proposed cost of and financial plan for the
13			transportation facility;
14		(C)	The general reputation, qualifications, industry
15			experience, and financial capacity of the private
16			entity;
17		(D)	The proposed design, operation, and feasibility
18			of the transportation facility;
19		<u>(E)</u>	Comments from citizens within affected
20			jurisdictions;
21		(F)	Benefits to the public;



1	(G) The safety record of the private entity; and			
2	(H) Other criteria that the responsible public entity			
3	deems appropriate.			
4	(4) The responsible public entity may select multiple			
5	private entities with which to enter a public-private			
6	initiative for a transportation facility if it is in			
7	the public interest to do so.			
8	(d) The private entity will be responsible for the			
9	development of stations and diverse revenue streams from rail-			
10	related projects and services, such as real estate development,			
11	advertising, retail sales, and passenger travel services. A			
12	portion of revenues from the aforementioned activities will be			
13	used to fund further rail extensions.			
14	(e) Any contract for services executed pursuant to this			
15	section shall be exempt from chapter 103D, Hawaii Revised			
16	Statutes."			
17	SECTION 3. Act 240, Session Laws of Hawaii 2015, is			
18	repealed.			
19	SECTION 4. New statutory material is underscored.			
20	SECTION 5. This Act shall take effect on July 1, 2017.			
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H.B. NO.970

INTRODUCED BY:



JAN 2 3 2017



### **Report Title:** Mass Transit Project; Financing; Private Entity

#### Description:

Repeals the extension of the increase in the county surcharge on the State general excise tax, and replaces financing for the Honolulu mass transit project with private funding.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

