A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL PROTECTION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that a significant amount
- 2 of pesticides and insecticides continue to be released into
- 3 Hawaii's fragile environment which poses significant health
- 4 risks to our residents, particularly our Keiki O Ka 'Aina. When
- 5 used properly, pesticides can protect plants or homes from
- 6 damage. But, when the label instructions are not followed
- 7 correctly, plant injury may occur, pests may not be controlled,
- $oldsymbol{8}$ health may be impaired, and pesticides may contribute to soil,
- 9 air, or water pollution.
- 10 The United States Environmental Protection Agency
- 11 classifies pesticides as restricted use pesticides if they are
- 12 determined to cause "unreasonable adverse effects on the
- 13 environment" when used "without additional regulatory
- 14 restrictions." The legislature also finds that information
- 15 pertaining to the use of pesticides, including intensive use,
- 16 within the State is not readily available to the public.

1 In 2013, the department of agriculture began the Kauai 2 agricultural good neighbor program to collect and publish 3 information regarding outdoor usage of restricted use pesticides 4 by commercial agricultural operations in the county of Kauai. 5 Similar programs do not exist for the other counties or 6 political subdivisions in the State. Moreover, the information 7 collected is completely voluntary, is unverified, and is only 8 published on the department's website months after the reported 9 pesticide applications. As a result, the public is unable to **10** evaluate the full extent of any impacts accruing to Hawaii's 11 environment or its residents and to decide whether the risks 12 associated with the agricultural use of such pesticides across 13 the State is acceptable. 14 The legislature further finds that the State currently does 15 not have an adequate regulatory structure in place to monitor 16 the human health impacts of pesticide drift near sensitive 17 populations. Pesticides may volatilize, or change from a solid 18 or liquid state into a vapor state, into the lower atmosphere 19 for days, weeks, or months after the application. Accordingly, 20 drift from pesticides may have lingering effects on the 21 environment long after the initial exposure. The direct,

- 1 indirect, and cumulative impacts on the environment and public
- 2 health related to long-term intensive use of pesticides has yet
- 3 to be properly or independently evaluated.
- 4 The study entitled, "Pesticide Use by Large Agribusinesses
- 5 on Kaua'i, " published by the independent Joint Fact Finding (JFF)
- 6 Study Group and issued in May 2016, confirms that the State
- 7 lacks sufficient data on pesticide use and human and
- 8 environmental exposure. The JFF Study Group recommended the
- 9 good neighbor program be made mandatory, and that its
- 10 implementation be expanded statewide.
- 11 The legislature finds that Hawaii's children, elderly,
- 12 other sensitive residents, and animals have no choice but to
- 13 live, work, and commute daily in close proximity to areas where
- 14 pesticides and insecticides are being sprayed. Children can be
- 15 exposed to pesticides and insecticides applied on school
- 16 grounds, pesticides and insecticides that drift onto school
- 17 grounds, or pesticide and insecticide residue. One key concern
- 18 is that restricted use pesticides such as chlorpyrifos, which
- 19 scientists have definitively linked to developmental delays in
- 20 children, and other toxic exposure to pesticides during fetal,
- 21 neonatal, and infant life will disrupt critical development

- 1 processes. Life-long pesticide exposure for those living in
- 2 exposed areas has been linked to long-term health effects,
- 3 including cancer and other serious diseases, decreased cognitive
- 4 function, and behavioral problems.
- 5 Pesticides usually contain more than one ingredient, and
- 6 each may have a different toxicity level. While the
- 7 Environmental Protection Agency continues to improve regulations
- 8 regarding the use of pesticides, problems continue to be
- 9 reported. In December 2013, the European Union health
- 10 authorities issued a warning that two products from commonly
- 11 used pesticides, neonicotinoids and imidacloprids, may be toxic
- 12 to the developing human brain and should be more strictly
- 13 controlled to reduce exposure to the public.
- In 2009 and 2010, multiple studies were conducted by Dana
- 15 Boyd Barr and other environmental health researchers on the
- 16 human health threats of pyrethroids. According to these
- 17 studies, this class of pesticides, previously thought to be
- 18 safe, also poses a significant environmental and health risk,
- 19 particularly to neurological, immune, and reproductive systems.
- 20 While approximately seventy per cent of people in the United
- 21 States have been exposed to pyrethroids, children face the

- 1 highest exposure as they spend more time, and take part in more
- 2 activities that occur, on the ground.
- Furthermore, a 2014 study led by University of California
- 4 at Davis researchers showed that pyrethroid exposure is
- 5 increasing, with the pesticide being found in two-thirds of
- 6 adults and children residing in homes that were tested.
- 7 Additionally, pyrethroid use is rapidly growing in the
- 8 United States due to the ever increasing restrictions being
- 9 placed on the use of more commonly found pesticides such as
- 10 chlorpyrifos. In California, pyrethroid use increased fifty-
- 11 eight per cent in a one-year period after the 2001 federally
- 12 mandated phase-out of insecticides, such as chlorpyrifos and
- 13 diazinon.
- 14 Moreover, contamination run-off flows into oceans, streams,
- 15 and other water sources which may adversely affect fish, aquatic
- 16 organisms, and marine life. Lethal amounts of pyrethroid were
- 17 found in sediments in the bottom of rivers and streams in the
- 18 Central Valley area of California. Scientists determined that
- 19 about one-fifth of the sediment samples killed organisms at an
- 20 elevated rate due to the presence of pyrethroids. Hawaii's

1	fragile ecosystem requires that we, as stewards, love the land				
2	and care for it righteously.				
3	The purpose of this Act is to protect the State's				
4	environme	nt and residents from the unintended impacts of			
5	pesticide and insecticide use by implementing the recommendation				
6	of the JF	F Study Group's report that the good neighbor program			
7	be revise	d and expanded to all persons and entities by:			
8	(1)	Making the reporting guidelines of the Kauai			
9		agricultural good neighbor program mandatory for			
10		restricted pesticide and insecticide use across the			
11		State; and			
12	(2)	Establishing disclosure and public notification			
13		requirements for outdoor applications of pesticides			
14		and insecticides in, as well as in proximity to,			
15		schools, healthcare facilities, institutions of higher			
16	• .	learning, childcare and eldercare facilities, and			
17		other environmentally sensitive areas.			
18	SECT	ION 2. Chapter 149A, Hawaii Revised Statutes, is			
19	amended b	y adding a new part to be appropriately designated and			
20	to read a	s follows:			

1	"PART . PESTICIDE MANDATORY DISCLOSURE
2	§149A-A Definitions. As used in this part:
3	"Adult residential care home" means an adult residential
4	care home, as defined in section 321-15.1, that is licensed by
5	the State.
6	"Ahupuaa" shall have the same meaning as in section 226-2.
7	"Assisted living facility" means an assisted living
8	facility as defined in section 321-15.1 that is licensed by the
9	State.
10	"Child care facility" means a child care facility, as
11	defined in section 346-151, that is licensed by the State.
12	"Commercial agricultural entity" means any individual,
13	partnership, association, corporation, limited liability
14	company, or organized group of persons, regardless of whether
15	incorporated, that is engaged in commercial agricultural
16	production.
17	"Commercial agricultural production" means:
18	(1) Commercial production of any seed, crop, plant,
19	timber, livestock, poultry, fish, bees, or apiary
20	products; or

- (2) Testing or experimental production of any seed, crop,
 plant, timber, livestock, poultry, fish, bees, or
 apiary products.
- "Commercial agricultural production area" means real
 properties and areas owned, leased, or otherwise operated or
 controlled and used by a commercial agricultural entity for
 commercial agricultural production.
- 8 "Early childhood education and care facility" means any
 9 property licensed by the State for the care and instruction of
 10 children from birth to age five.
- "Expanded adult residential care home" means an expanded adult residential care home, as defined in section 321-15.1, that is licensed by the State.
- "Experimental use pesticide" means a pesticide whose use is authorized by an experimental use permit by either the EPA or the department.
- "Extended care adult residential care home" shall have the same meaning as in section 323D-2.
- "Family child care home" means a family child care home, as
 defined in section 346-151, that is licensed by the State.

- 1 "Group child care center" means a group child care center,
- 2 as defined in section 346-151, that is licensed by the State.
- 3 "Group child care home" means a group child care home, as
- 4 defined in section 346-151, that is licensed by the State.
- 5 "Health" includes physical and mental health.
- 6 "Hospice home" shall have the same meaning as in section
- **7** 321-15.1.
- 8 "Hospital" includes all health care facilities pursuant to
- 9 section 323D-2.
- 10 "Insecticide" means chlorpyrifos, imidacloprids,
- 11 neonicotinoids, pyrethroids, or any combination thereof,
- 12 intended for preventing, destroying, repelling or mitigating any
- 13 insects which may be present in any environment.
- 14 "Outdoor application" means an application of a pesticide
- 15 made outside of a building or enclosed structure. The term
- 16 excludes indoor applications of pesticides and insecticides.
- 17 "Person" means an individual, corporation, organization,
- 18 governmental entity, or other legal entity.
- 19 "Primary care clinic" means a primary care clinic, as
- 20 defined in section 323D-2, that is licensed by the State.

1	"School" means	an academic institution, including a public
2	school, department s	school, and charter school, as those terms
3	are defined in sect:	ion 302A-101, early education institution, or
4	private school licer	nsed by the State and institution of higher
5	education, as define	ed in section 346-16.
6	"School grounds	s" means:
7	(1) Land assoc	ciated with any school, child care facility,
8	early chil	ldhood education and care facility, family
9	child care	e home, group child care center, or group
10	child care	e home, including playgrounds, athletic
11	fields, an	nd agricultural fields used by students or
12	staff of t	these entities; and
13	(2) Any other	outdoor area used by students or staff of a
14	school that	at is under the control or operation of any
15	school, cl	hild care facility, early childhood education
16	and care	facility, family child care home, group child
17	care cente	er, or group child care home.
18	Sensitive area	a" includes any:

(1) School, school grounds, hospital, adult residential

care home, assisted living facility, child care

facility, early childhood education and care facility,



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1		family child care home, group child care center, group	
2		child care home, hospice home, extended care adult	
3		residential care home, expanded adult residential care	
4		home, health care facility, and primary care clinic;	
5		and	
6	(2)	Shoreline, watershed, and bodies of perennial waters.	
7	"Sho	reline" shall have the same meaning as in section	
8	205A-1.		
9	"Wat	ershed" means an area:	
10	(1)	From which the domestic water supply of any city,	
11		town, or community is or may be obtained; or	
12	(2)	Where water infiltrates into artesian or other ground-	
13		water areas from which the domestic water supply of	
14		any city, town, or community is or may be obtained,	
15	as determ	nined by the department of land and natural resources	
16	pursuant to section 183-31.		
17	§149	A-B Mandatory disclosure and notification of outdoor	
18	pesticide	and insecticide use on affected grounds. Effective	
19	one year	following the effective date of Act , Session Laws	
20	of Hawaii	2017, any person or commercial agriculture entity that	
21	uses or p	ourchases in excess of ten pounds or ten gallons of	

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	1	restricted	use	pesticides	or	insecticides	during	the	prior
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- 2 calendar year shall disclose the use of all insecticides or
- 3 pesticides, including restricted use, general use, and
- 4 experimental use pesticides, as follows:
- public posting of pesticide or insecticide outdoor
 application. At a minimum of twenty-four hours prior
 to the outdoor application of any pesticide or
 insecticide on affected grounds, each entity subject
 to this section shall post public warning signs in the
 area in which pesticides or insecticides are to be
 applied, in the manner prescribed by section 149A-C;
 - (2) Notification to parents and guardians, and occupants and residents of sensitive areas. At a minimum of twenty-four hours prior to the outdoor application of any pesticide or insecticide on affected grounds, each entity subject to this section shall provide written notification in the manner prescribed by section 149A-C to:
 - (A) The parents or guardians of a child attending a school, a child care facility, early childhood education and care facility, family child care

1		nome, group chirid care center, or group chirid
2		care home;
3	(B)	An adult student attending a school, a child care
4		facility, early childhood education and care
5		facility, family child care home, group child
6		care center, group child care home, or an
7		institution of higher education;
8	(C)	A patient of a hospital, adult residential care
9		home, assisted living facility, child care
10		facility, early childhood education and care
11		facility, family child care home, group child
12		care center, group child care home, hospice home,
13		extended care adult residential care home,
14		expanded adult residential care home, health care
15		facility, and primary care clinic; or
16	(D)	Any property owner, lessee, or person otherwise
17		occupying any residential property within eight
18		hundred feet of the property line of the entity
19		where any pesticide or insecticide is anticipated
20		to be applied outdoors; and

1	(3) Recordkeeping and annual public disclosure. No later
2	than sixty days following the end of each calendar
3	year, each entity subject to this section shall
4	provide to the department annual public reports of all
5	pesticides used in outdoor applications during the
6	preceding calendar year. The annual reports shall
7	comply with the requirements of section 149A-D.
8	§149A-C Public warning signs; written notifications;
9	contents. (a) Any public warning sign required to be posted
10	under section 149A-B shall remain posted during the outdoor
11	application of any pesticide or insecticide and until expiration
12	of the applicable restricted-entry interval established by the
13	EPA for the particular pesticide or insecticide. The posting of
14	a warning sign during and after the outdoor application of any
15	pesticide or insecticide shall conform to the worker protection
16	standard established by the EPA.
17	(b) The department shall adopt rules pursuant to chapter
18	91 requiring that all warning signs posted, and written
19	notifications provided, pursuant to section 149A-B include the
20	following information:

1	(1)	The trade name of the pesticides or insecticides to be
2		applied;
3	(2)	The names of the active ingredients of the pesticides
4		or insecticides to be applied;
5	(3)	The potential hazards to humans and domestic animals,
6		as listed in the precautionary statements of the
7		pesticide's or insecticide's label;
8	(4)	Emergency telephone numbers to call in case of
9		poisoning from the pesticides or insecticides; and
10	(5)	Any other related information the department deems
11		appropriate.
12	§149 <i>i</i>	A-D Public reports; contents. The department shall
13	adopt rule	es, pursuant to chapter 91, requiring that public
14	annual rep	ports required under section 149A-B include the
15	following	information:
16	(1)	A listing of all pesticides and insecticides used in
17		outdoor applications by federal and state
18		registrations or permit numbers, commercial product
19		names, and active ingredients;
20	(2)	The total quantities used for each pesticide and
21		insecticide; and



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              A general description of the geographic location,
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              including at minimum the tax map key number and
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              ahupuaa, where the pesticides and insecticides were
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              used.
         §149A-E Penalties and citizen suits. (a)
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                                                      The department
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    may bring an action in a court of competent jurisdiction to
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    enjoin any person or entity from violating this part.
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              The department may assess a fine for any violation of
         (b)
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    this part, as follows:
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         (1)
                        for a first violation;
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         (2)
                        for a second violation; and
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                        for a third or subsequent violation.
         (3)
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    Each day of violation shall be considered a separate violation.
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         (c) Any injured citizen of the State who acts in the
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    public interest, at least ninety after first giving notice of
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    the alleged violation to the department and the alleged
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    violator, may bring an action to enjoin violation of this part
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    in any court of competent jurisdiction. The court may award to
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    a prevailing plaintiff reasonable costs and attorney's fees
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    incurred in investigating and prosecuting an action to enforce
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- 1 this part. An award may not include monetary damages, but only
- 2 fee and cost recovery.
- 3 §149A-F Authority of local government. Nothing in this
- 4 part shall be construed to preempt or prohibit the authority of
- 5 a unit of local government in the State, including counties and
- 6 any other political subdivisions of the State, to regulate
- 7 pesticide and insecticide disclosure, notification, and use,
- 8 including the establishment of buffer zones against pesticides
- 9 and insecticides, in a manner that is more stringent than, the
- 10 provisions contained in this part.
- 11 §149A-G Rules. The department shall adopt rules pursuant
- 12 to chapter 91 to implement this part; provided that the
- 13 department may not establish exemptions not expressly authorized
- 14 in this part."
- 15 SECTION 3. This Act does not affect rights and duties that
- 16 matured, penalties that were incurred, and proceedings that were
- 17 begun before its effective date.
- 18 SECTION 4. If any provision of this Act, or the
- 19 application thereof to any person or circumstance, is held
- 20 invalid, the invalidity does not affect other provisions or
- 21 applications of the Act that can be given effect without the

- 1 invalid provision or application, and to this end the provisions
- 2 of this Act are severable.
- 3 SECTION 5. In codifying the new sections added by section
- 4 2 of this Act, the revisor of statutes shall substitute
- 5 appropriate section numbers for the letters used in designating
- 6 the new sections in this Act.
- 7 SECTION 6. This Act shall take effect upon its approval.

Report Title:

Reporting of Pesticide Use; Large-scale Agricultural Operations

Description:

Establishes disclosure and public notification requirements for outdoor application of restricted use pesticides and insecticides in various sensitive areas. (HB790 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.