A BILL FOR AN ACT

RELATING TO HEALTH.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that the name "board of
3	dental examiners" is no longer an accurate description of the
4	board's scope and function. The legislature finds that the name
5	"board of dentistry and dental hygiene" is a more appropriate
6	and logical choice, since the board's purview encompasses the
7	regulation of dentistry, under chapter 448, Hawaii Revised
8	Statutes, and dental hygienists, under chapter 447, Hawaii
9	Revised Statutes. Furthermore, the board no longer exists
10	merely for purposes related to conducting licensing exams. The
11	board now has additional responsibilities to regulate its
12	members and the profession.
13	The legislature further finds that there are currently
14	twelve members on the board. Eight of these members are
15	practicing dentists, while only two members are dental
16	hygienists. As of April 13, 2015, there were 1,512 dentists and
17	1,052 dental hygienists licensed by the State. According to

- 1 these numbers, one dentist board member represents one hundred
- 2 eighty-nine licensed dentists, while one dental hygienist board
- 3 member represents five hundred twenty-six licensed dental
- 4 hygienists.
- 5 Like the eight dentist members on the board, the two dental
- 6 hygienist members are practicing professionals and must arrange
- 7 for time off, often as unpaid leave, to fulfill their increasing
- 8 duties. It is challenging for the two dental hygienist members
- 9 to carry out their growing responsibilities, which includes
- 10 providing dental hygienist expertise and perspective, as
- 11 compared to the eight dentists sharing board member tasks.
- 12 The legislature finds that dental hygiene is one of the few
- 13 health professions that is generally controlled by another
- 14 profession. Due to the significantly higher representation of
- 15 dentists on the board, the dental hygienists' contributions and
- 16 guidance are often not reflected in the board's actions. A 1993
- 17 state auditor's report noted that adequate representation for
- 18 dental hygienists was particularly important, "since the
- 19 interests of [dental hygienists] may conflict with and be
- 20 outweighed by those of dentists."
- 21 Accordingly, the purpose of this part is to:

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1	(1) Update the name of the board of dental exam	iners to
2	the board of dentistry and dental hygiene,	which more
3	accurately reflects the board's scope; and	
4	(2) Beginning on July 1, 2018, increase the boa	ırd
5	membership to fifteen members and apportion	ı the dental
6	hygienist representation among Oahu and nei	.ghbor
7	island residents.	
8	SECTION 2. Section 448-5, Hawaii Revised Statut	es, is
9	amended to read as follows:	
10	"§448-5 Board of [examiners;] dentistry and den	tal
11	hygiene; appointment. The board of [dental examiners	dentistry
12	and dental hygiene shall consist of twelve members, e	ight of
13	whom shall be practicing dentists who have been engage	ged in the
14	practice of dentistry for a period of five years pred	eding their
15	several appointments, two of whom shall be practicing	dental
16	hygienists, duly licensed under section 447-1, who ha	ve been
17	engaged in the practice of dental hygiene in the Stat	e for a
18	period of five years preceding appointment, and two o	of whom
19	shall be public members. No member shall be in any w	<i>a</i> y
20	connected with, or interested financially in, any den	ıtal supply
21	company. One member in the practice of dentistry sha	ıll be

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- 1 appointed from each of the counties of Hawaii, Maui, and Kauai
- 2 and five members in the practice of dentistry shall be appointed
- 3 from the city and county of Honolulu. As used in this chapter,
- 4 "board" means the board of [dental examiners.] dentistry and
- 5 dental hygiene."
- 6 SECTION 3. Section 448-5, Hawaii Revised Statutes, is
- 7 amended to read as follows:
- 8 "§448-5 Board of [examiners;] dentistry and dental
- 9 hygiene; appointment. The board of [dental examiners] dentistry
- 10 and dental hygiene shall consist of [twelve] fifteen members,
- 11 eight of whom shall be practicing dentists who have been engaged
- 12 in the practice of dentistry for a period of five years
- 13 preceding their several appointments, [two] five of whom shall
- 14 be practicing dental hygienists, duly licensed under section
- 15 447-1, and who have been engaged in the practice of dental
- 16 hygiene in the State for a period of five years preceding
- 17 appointment, and two of whom shall be public members. A
- 18 background in public health dentistry is a desirable
- 19 qualification, but not a requirement, for at least one member of
- 20 the board who is a practicing dentist. Of the members who are
- 21 practicing dental hygienists, three shall be residents of Oahu,

- 1 and two shall be residents of neighbor islands. No member shall
- 2 be in any way connected with, or interested financially in, any
- 3 dental supply company. One member in the practice of dentistry
- 4 shall be appointed from each of the counties of Hawaii, Maui,
- 5 and Kauai and five members in the practice of dentistry shall be
- 6 appointed from the city and county of Honolulu. As used in this
- 7 chapter, "board" means the board of [dental examiners.]
- 8 dentistry and dental hygiene."
- 9 SECTION 4. Sections 26-9, 423-1, 447-1(a), 447-1.5, 447-2,
- 10 447-3, 447-3.5, 447-4, 447-6, 447-7, 448-1.5, 448-2, 448-3,
- 11 448-7, 448-9.6, 448-11, 448-12, 448-13, 448-16, 448-16.5,
- 12 448-22, 448-23, and 451D-2, Hawaii Revised Statutes, are amended
- 13 by substituting the words "board of dentistry and dental
- 14 hygiene", or similar term, wherever the words "board of dental
- 15 examiners", or similar term, appears, as the context requires.
- 16 PART II
- 17 SECTION 5. The legislature finds that the current law
- 18 requiring passage of the American Board of Dental Examiners
- 19 (ADEX) examination for licensure as a dentist in the State was
- 20 originally enacted to allow Hawaii to participate in a
- 21 standardized national examination process. The first ADEX

- 1 dental examination was administered in Hawaii in December 2005.
- 2 However, since that time, limiting the approved examination to
- 3 only the ADEX examination has created many difficulties for
- 4 dentists seeking to obtain licensure in Hawaii. For example,
- 5 experienced, qualified, and competent dentists who have been
- 6 practicing licensed dentistry in other states prior to 2005 and
- 7 who desire to relocate and practice dentistry in Hawaii have
- 8 been unable to do so because they did not take and pass the ADEX
- 9 examination.
- 10 Permitting successful passage of other nationally
- 11 recognized clinical dental examinations recommended by the
- 12 American Dental Association or meeting certain professional
- 13 qualifications as part of the licensure process will allow more
- 14 dentists, whose professional competency has been clearly
- 15 demonstrated in other states, to practice within the State,
- 16 thereby increasing access to dental services for Hawaii
- 17 residents.
- 18 The purpose of this part is to increase access to high-
- 19 quality dental care in the State by allowing the board of dental
- 20 examiners to accept other nationally recognized clinical dental
- 21 examinations recommended by the American Dental Association or

1	certain pr	rofessional qualifications to meet licensure
2	requiremen	nts.
3	SECTI	ION 6. Section 448-9.4, Hawaii Revised Statutes, is
4	amended to	read as follows:
5	"§448	3-9.4 [American Board of Dental Examiners (ADEX)
6	examinati o	on; regional examinations.] Dental licensure
7	examination	on; other licensing qualifications. An applicant shall
8	[take] <u>:</u>	
9	(1)	Take and pass the ADEX examination[, and neither the
10		state examination nor any regional examination shall
11		be accepted.] or any other nationally recognized
12		clinical dental examination recommended by the
13		American Dental Association; or
14	(2)	Be a practicing dentist who:
15		(A) Graduated from an accredited school of dentistry;
16		(B) Holds a license to practice dentistry in another
17		state whose licensing requirements include
18		passage of the ADEX examination, its predecessor
19		examination, or another nationally recognized,
20		substantially equivalent examination recommended
21		by the American Dental Association;

1	(C) Is in good standing in the state of licensure;
2	and .
3	(D) Has a least five years of experience in the
4	practice of dentistry."
5	PART III
6	SECTION 7. The legislature finds that existing law permits
7	duly licensed and registered dentists to employ auxiliary
8	personnel, known as dental assistants, to assist a dentist in
9	the dentist's practice. Like dental hygienists, dental
10	assistants are a valuable part of a dental team. However,
11	dental assistants are not currently licensed or certified in
12	Hawaii and are not required to meet the same stringent standards
13	of training and care as licensed dental hygienists. The
14	legislature notes that some concerns have been raised over
15	proposed expansion by rule of the duties of a dental assistant
16	and whether those duties would overlap with duties currently
17	within the scope of practice for licensed dental hygienists.
18	The legislature additionally finds that it is important for
19	those in the field of dentistry to be aware of and adhere to
20	legislatively determined parameters regarding the duty and scope
21	of practice for licensed dental hygienists. It is also

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- 1 important that unlicensed persons do not infringe upon any
- 2 licensed profession's scope of practice. The legislature also
- 3 finds that training and education for dental assistants are
- 4 important. However, it is not appropriate for unlicensed
- 5 auxiliary personnel to be expected or required to perform
- 6 duties, activities, or functions that, if performed by a dental
- 7 hygienist, would require licensure.
- 8 The legislature's intent is to make clear that if the board
- 9 of dental examiners wishes to amend the scope of practice for
- 10 licensed professionals or auxiliary personnel under the board's
- 11 purview, then the board must approach the legislature, so such a
- 12 change can be made in statute.
- 13 Accordingly, the purpose of this part is to clarify the
- 14 allowable and prohibited practices for dental assistants.
- 15 SECTION 8. Section 448-3, Hawaii Revised Statutes, is
- 16 amended by amending subsection (b) to read as follows:
- "(b) A duly licensed and registered dentist may employ
- 18 auxiliary personnel, other than registered dental hygienists, to
- 19 assist the dentist in executing the dentist's practice of
- 20 dentistry. These employees shall be known as dental assistants
- 21 and shall perform all duties assigned to them under the

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- 1 supervision, direction, and responsibility of the dentist.
- 2 [Duties] Additional duties of the dental assistant and
- 3 regulatory directives [shall] may be delineated under rules
- 4 which the board of dental examiners may from time to time
- 5 adopt[-]; provided that the rules shall not infringe upon,
- 6 overlap with, or conflict with the duties and scope of practice
- 7 for any licensed professional. No person shall employ, direct,
- 8 or otherwise order a dental assistant or other person to perform
- 9 services or procedures within the scope of practice of dental
- 10 hygiene as provided in chapter 447, unless the person who
- 11 performs the services or procedures is a licensed dental
- 12 hygienist under section 447-1."
- 13 PART IV
- 14 SECTION 9. This Act does not affect rights and duties that
- 15 matured, penalties that were incurred, and proceedings that were
- 16 begun before its effective date.
- 17 SECTION 10. Statutory material to be repealed is bracketed
- 18 and stricken. New statutory material is underscored.
- 19 SECTION 11. This Act shall take effect on July 1, 2017;
- 20 provided that section 3 of this Act shall take effect on July 1,
- 21 2018.

Report Title:

Board of Dentistry and Dental Hygiene; Dentists; Dental Hygienists; Dental Licensure; Examination; Qualifications; Dental Assistants; Scope of Practice

Description:

Part I: changes the name of the board of dental examiners to the board of dentistry and dental hygiene; beginning on 7/1/2018, changes the board composition by increasing dental hygienist representation and ensuring Oahu and neighbor island representation among dental hygienist members. Part II: expands the required qualifications that applicants may fulfill as part of the requirements for dental licensure to include passage of any other nationally recognized clinical dental examination recommended by the American Dental Association and dental licensure in another state; provided that the applicant meets specific qualifications. Part III: clarifies the allowable and prohibited practices requirements for dental assistants; clarifies that rules shall not infringe upon, overlap with, or conflict with the duties and scope of practice for licensed professionals; and prohibits persons from employing, directing, or ordering a dental assistant or other person to perform services or procedures within the scope of practice of dental hygiene. (Proposed SD1)

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