A BILL FOR AN ACT

RELATING TO THE TRANSIENT ACCOMMODATIONS TAX.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1		PART I
2	SECT	ION 1. (a) The legislature finds that:
3	(1)	Pursuant to Act 174, Session Laws of Hawaii 2014, the
4		state-county functions working group was convened to
5		evaluate the division of duties and responsibilities
6		between the State and counties relating to the
7		provision of public services and to recommend an
8		appropriate allocation of the transient accommodations
9		tax revenues between the State and counties that
10		properly reflects the division of duties and
11		responsibilities relating to the provision of public
12		services;
13	(2)	Though the transient accommodations tax has evolved to
14		meet the needs and purposes of the times, its
15		structure and frequent amendment, combined with the
16		cyclical nature of the visitor industry and the tax
17		revenues it generates, has resulted in ongoing



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discussions among the various stakeholders, including 1 the State, the counties, the visitor industry, the 2 Hawaii tourism authority, and other recipients or 3 potential recipients of transient accommodations tax 4 5 revenues; The state-county functions working group, composed of 6 (3) state, county, and visitor industry representatives 7 and other knowledgeable and concerned citizens, and 8 which has been aided by experts, considered the 9 legislature's assignment for over a year and delivered 10 to the legislature its final unanimous report, 11 inclusive of analysis, findings, conclusions, and 12 recommendations; 13 In particular, the state-county functions working 14 (4) group found and concluded that: 15 The application of the transient accommodations 16 (A) tax and the allocation of its revenues should be 17 simplified and stabilized so as to be clear, 18 consistent, and predictable over time, in view of 19 the need to invest in tourism as a premier 20 industry; 21



The tourism special fund should be provided a 1 (B) 2 priority distribution of the transient 3 accommodations tax revenues at an assured minimum level, adjusted for inflation, and regardless of 4 overall transient accommodations tax collections; 5 After the priority distribution of the transient 6 (C) accommodations tax revenues to the tourism 7 special fund, existing allocations to the Turtle 8 Bay conservation easement special fund, 9 convention center enterprise special fund, and 10 special land and development fund should be 11 maintained at their current levels, with any 12 additional state funding of these efforts made 13 out of state general funds by separate 14 appropriation; 15 Based on a review of state and county functions, 16 (D) including tourism expenditures, an appropriate 17 allocation of the remaining transient 18 accommodations tax revenues is fifty-five per 19 cent to the state general fund and forty-five per 20 cent to the counties; and 21



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1		(E) There should be no fixed dollar amounts, caps,
2		floors, or similar restrictions on allocations to
3		the State and counties of the remaining revenues;
4		instead, both the State and the county
5		allocations should increase or decrease
6		proportionately with increasing or decreasing
7		transient accommodations tax revenues; and
8	(5)	The state-county functions working group
9		recommendations reflect a fair, balanced, and
10		reasonable compromise of competing needs for scarce
11		resources and provide a sound policy base for the
12		further administration of the transient accommodations
13		tax and its revenues.
14	(b)	The purpose of this Act is to:
15	(1)	Provide a fair, consistent, and predictable priority
16		allocation of transient accommodations tax revenues,
17		of an assured minimum amount, to the tourism special
18		fund;
19	(2)	Maintain allocation of transient accommodations tax
20		revenues to existing obligations at present levels;



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1	(3)	Provide a fair, consistent, and predictable allocation					
2		of the balance of the transient accommodations tax					
3		revenues between the State and the counties; and					
4	(4)	Provide flexibility to the tourism special fund,					
5		State, and counties in the utilization of their					
6		respective allocations.					
7		PART II					
8	SECT	ION 2. Section 237D-6.5, Hawaii Revised Statutes, is					
9	amended b	y amending subsection (b) to read as follows:					
10	"(b) Revenues collected under this chapter shall be						
11	distribut	ed in the following priority, with the excess revenues					
12	to be dep	posited into the general fund:					
13	[(1)	\$1,500,000 shall be allocated to the Turtle Bay					
14		conservation easement special fund beginning July 1,					
15		2015, for the reimbursement to the state general fund					
16		of debt service on reimbursable general obligation					
17		bonds, including ongoing expenses related to the					
18		issuance of the bonds, the proceeds of which were used					
19		to-acquire-the conservation casement and other real					
20		property interests in Turtle Bay, Oahu, for the					
21		protection, preservation, and enhancement of natural					



1		resources important to the State, until the bonds are
2		fully amortized;]
3	(1)	\$82,000,000 shall be allocated to the tourism special
4		fund established under section 201B-11; provided that,
5		beginning July 1, 2017, and in each fiscal year
6		thereafter, the dollar amount of revenues allocated to
7		the tourism special fund under this paragraph shall be
8		adjusted by an amount equal to the dollar amount
9		multiplied by the percentage, if any, by which the
10		Honolulu region consumer price index for all urban
11		consumers (CPI-U), or a successor index, as calculated
12		by the United States Department of Labor, for the
13		preceding calendar year exceeds the consumer price
14		index for the calendar year 2016; and provided further
15		that:
16		(A) Of the revenues allocated to the tourism special
17		fund:
18		(i) \$1,000,000 shall be allocated for the
19		operation of a Hawaiian center and the
20		museum of Hawaiian music and dance at the
21		Hawaii convention center; and



1		(ii) 0.5 per cent shall be transferred to a sub-
2		account in the tourism special fund to
3		provide funding for a safety and security
4		budget, in accordance with the Hawaii
5		tourism strategic plan; and
6		(B) Of the revenues remaining in the tourism special
7		fund after revenues have been deposited as
8		provided in this paragraph and except for any sum
9		authorized by the legislature for expenditure
10		from revenues subject to this paragraph,
11		beginning July 1, 2007, funds shall be deposited
12		into the tourism emergency special fund,
13		established in section 201B-10, in a manner
14		sufficient to maintain a fund balance of
15		\$5,000,000 in the tourism emergency special fund;
16	(2)	\$26,500,000 shall be allocated to the convention
17		center enterprise special fund established under
18		section 201B-8;
19	[(3)	\$82,000,000 shall be allocated to the tourism special
20		fund established under section 201B-11; provided that:



1	(A)	Begin	ming on July 1, 2012, and ending on June-30,
2		2015,	-\$2,000,000 shall be expended from the
3		touri	.sm-special fund for development and
4		imple	mentation of initiatives to take advantage
5		of ex	anded visa programs and increased travel
6		oppoi	ctunities for international visitors to
7		Hawai	i,
8	-(B)-	Of t ł	ne \$82,000,000 allocated:
9		(i)	\$1,000,000 shall be allocated for the
10			operation of a Hawaiian center and the
11			museum of Hawaiian music and dance at the
12			Hawaii convention center; and
13		(ii)	0.5 per cent of the \$82,000,000 shall be
14			transferred to a sub-account in the tourism
15			special fund to provide funding for a safety
16			and security budget, in accordance with the
17			Hawaii tourism strategic plan 2005-2015; and
18	(C)	Of t	he revenues remaining in the tourism special
19		fund	after revenues have been deposited as
20	·	prov	ided in this paragraph and except for any sum
21		auth	orized by the legislature for expenditure



1			from revenues subject to this paragraph,
2			beginning July 1, 2007, funds shall be deposited
3			into the tourism emergency special fund,
4			established in section 201B-10, in a manner
5			sufficient to maintain a fund balance of
6			\$5,000,000 in the tourism emergency special
7			fund;]
8	(3)	\$3,0	00,000 shall be allocated to the special land and
9		deve	lopment fund established under section 171-19;
10		prov	ided that the allocation shall be expended in
11		acco	rdance with the Hawaii tourism authority strategic
12		plan	for:
13		<u>(A)</u>	The protection, preservation, maintenance, and
14			enhancement of natural resources, including
15			beaches, important to the visitor industry;
16		<u>(B)</u>	Planning, construction, and repair of facilities;
17			and
18		(C)	Operation and maintenance costs of public lands,
19			including beaches, connected with enhancing the
20			visitor experience;



1	(4)	\$1,500,000 shall be allocated to the Turtle Bay
2	·	conservation easement special fund beginning July 1,
3		2017, for the reimbursement to the state general fund
4		of debt service on reimbursable general obligation
5		bonds, including ongoing expenses related to the
6		issuance of the bonds, the proceeds of which were used
7		to acquire the conservation easement and other real
8		property interests in Turtle Bay, Oahu, for the
9		protection, preservation, and enhancement of natural
10		resources important to the State, until the bonds are
11		fully amortized; and
12	[-(4-)-]	<u>(5)</u> [\$103,000,000 for fiscal year 2014-2015,
13		\$103,000,000 for fiscal year 2015 2016, \$103,000,000
14		for fiscal year 2016 2017, and \$93,000,000 for each
15		fiscal year thereafter] Of the remaining revenues
16		collected under this chapter, forty-five per cent
17		shall be allocated to the counties and shall be
18		distributed as follows: Kauai county shall receive
19		14.5 per cent, Hawaii county shall receive 18.6 per
20		cent, city and county of Honolulu shall receive 44.1
21		per cent, and Maui county shall receive 22.8 per cent;



provided that commencing with fiscal year 2018-2019, a 1 sum that represents the difference between a county 2 public employer's annual required contribution for the 3 separate trust fund established under section 87A-42 4 and the amount of the county public employer's 5 contributions into that trust fund shall be retained 6 by the state director of finance and deposited to the 7 credit of the county public employer's annual required 8 contribution into that trust fund in each fiscal year, 9 as provided in section 87A-42, if the respective 10 county fails to remit the total amount of the county's 11 required annual contributions, as required under 12 section 87A-43[; and 13 (5) \$3,000,000 shall be allocated to the special land and 14 development_fund_established_under_section_171-19; 15 provided that the allocation shall be expended in 16 accordance with the Hawaii tourism authority strategic 17 plan for: 18 (A) The protection, preservation, maintenance, and 19 enhancement of natural resources, including 20 beaches, important to the visitor industry; 21



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1	(B) Planning, construction, and repair of facilities;
2	and
3	(C) Operation and maintenance costs of public lands,
4	including beaches, connected with enhancing the
5	visitor experience].
6	All transient accommodations taxes shall be paid into the
7	state treasury each month within ten days after collection and
8	shall be kept by the state director of finance in special
9	accounts for distribution as provided in this subsection.
10	As used in this subsection, "fiscal year" means the twelve-
11	month period beginning on July 1 of a calendar year and ending
12	on June 30 of the following calendar year."
13	PART III
14	SECTION 3. Section 87A-42, Hawaii Revised Statutes, is
15	amended by amending subsection (d) to read as follows:
16	"(d) In any fiscal year subsequent to the 2017-2018 fiscal
17	year in which a county public employer's contributions into the
18	fund are less than the amount of the annual required
19	contribution, the amount that represents the excess of the
20	annual required contribution over the county public employer's
21	contributions shall be deposited into the fund from a portion of



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all transient accommodations tax revenues collected by the 1 department of taxation under section [237D-6.5(b)(4).] 237D-2 6.5(b)(5). The director of finance shall deduct the amount 3 necessary to meet the county public employer's annual required 4 contribution from the revenues derived under section [237D-5 6.5(b)(4)] 237D-6.5(b)(5) and transfer the amount to the board 6 for deposit into the appropriate account of the separate trust 7 fund." 8

9 SECTION 4. Section 171-19, Hawaii Revised Statutes, is
10 amended by amending subsection (a) to read as follows:

There is created in the department a special fund to "(a) 11 be designated as the "special land and development fund". 12 Subject to the Hawaiian Homes Commission Act of 1920, as 13 amended, and section 5(f) of the Admission Act of 1959, all 14 proceeds of sale of public lands, including interest on deferred 15 payments; all moneys collected under section 171-58 for mineral 16 and water rights; all rents from leases, licenses, and permits 17 derived from public lands; all moneys collected from lessees of 18 public lands within industrial parks; all fees, fines, and other 19 administrative charges collected under this chapter and chapter 20 183C; a portion of the highway fuel tax collected under chapter 21



1 243; all moneys collected by the department for the commercial use of public trails and trail accesses under the jurisdiction 2 of the department; transient accommodations tax revenues 3 collected pursuant to section [237D-6.5(b)(5);] 237D-6.5(b)(3); 4 and private contributions for the management, maintenance, and 5 development of trails and accesses shall be set apart in the 6 fund and shall be used only as authorized by the legislature for 7 8 the following purposes: To reimburse the general fund of the State for 9 (1)advances made that are required to be reimbursed from 10 the proceeds derived from sales, leases, licenses, or 11 permits of public lands; 12 For the planning, development, management, operations, 13 (2) or maintenance of all lands and improvements under the 14 control and management of the board pursuant to title 15 12, including but not limited to permanent or 16 temporary staff positions who may be appointed without 17 regard to chapter 76; provided that transient 18 accommodations tax revenues allocated to the fund 19 shall be expended as provided in section [237D-20 21 6.5(b)(5);] 237D-6.5(b)(3);



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1	(3)	To repurchase any land, including improvements, in the
2		exercise by the board of any right of repurchase
3		specifically reserved in any patent, deed, lease, or
4		other documents or as provided by law;
5	(4)	For the payment of all appraisal fees; provided that
6		all fees reimbursed to the board shall be deposited in
7		the fund;
8	(5)	For the payment of publication notices as required
9		under this chapter; provided that all or a portion of
10		the expenditures may be charged to the purchaser or
11		lessee of public lands or any interest therein under
12		rules adopted by the board;
13	(6)	For the management, maintenance, and development of
14		trails and trail accesses under the jurisdiction of
15		the department;
16	(7)	For the payment to private land developers who have
17		contracted with the board for development of public
18		lands under section 171-60;
19	(8)	For the payment of debt service on revenue bonds
20		issued by the department, and the establishment of



1		debt service and other reserves deemed necessary by
2		the board;
3	(9)	To reimburse the general fund for debt service on
4		general obligation bonds issued to finance
5		departmental projects, where the bonds are designated
6		to be reimbursed from the special land and development
7		fund;
8	(10)	For the protection, planning, management, and
9		regulation of water resources under chapter 174C; and
10	(11)	For other purposes of this chapter."
11		PART IV
12	SECT	ION 5. Statutory material to be repealed is bracketed
13	and stric	ken. New statutory material is underscored.
14	SECT	TION 6. This Act shall take effect on July 1, 2017.
15		hal. A.
		INTRODUCED BY: By Request
		By Request

JAN 2 0 2017



Report Title:

Hawaii State Association of Counties Package; Transient Accommodations Tax; Allocation; Tourism Special Fund; Counties

Description:

Adjusts allocation of transient accommodations tax revenues to the tourism special fund for inflation. Adjusts allocation to the counties to equal 45% of the amount of revenues remaining after all other allocations are made.

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