H.B. NO. 1871

### A BILL FOR AN ACT

RELATING TO THE PUBLIC UTILITIES COMMISSION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that part V of chapter 269, Hawaii Revised Statutes, requires electric utility 2 companies in the State to establish renewable portfolio 3 standards of one hundred per cent of their net electricity sales 4 by December 31, 2045. However, the legislature recognizes that 5 gas utility companies in the State are not held to any 6 equivalent requirement. The legislature believes that requiring 7 electric utilities, but not gas utilities, to increase their 8 reliance on renewable energy creates an unfair playing field, 9 and leaves Hawaii gas utility customers reliant on nonrenewable 10 fossil fuels in the coming years. The legislature also believes 11 that due to the impact that fossil fuels have on the global 12 13 environment, gas utilities' use of fossil fuels should be 14 reduced.

15 The purpose of this Act is to require the State's gas
16 utility companies to establish renewable portfolio standards of



one hundred per cent of their total gas sales by December 31, 1 2 2045. 3 SECTION 2. Chapter 269, Hawaii Revised Statutes, is amended by adding a new section to part V to be appropriately 4 designated and to read as follows: 5 "§269- Renewable portfolio standards for gas utility 6 companies. (a) Each gas utility company that sells gas for 7 consumption in the State shall establish a renewable portfolio 8 9 standard of: (1) per cent of its total gas sales by December 31, 10 11 2020; (2) per cent of its total gas sales by December 31, 12 13 2030; per cent of its total gas sales by December 31, 14 (3) 15 2040; and (4) One hundred per cent of its total gas sales by 16 17 December 31, 2045. (b) The public utilities commission may establish 18 standards for each gas utility company that prescribe what 19 portion of the renewable portfolio standards shall be met by 20 specific types of renewable energy resources. 21



1	(c)	If the public utilities commission determines that a	
2	gas utility company failed to meet the renewable portfolio		
3	standard,	after a hearing in accordance with chapter 91, the gas	
4	utility company shall be subject to penalties to be established		
5	by the public utilities commission; provided that if the		
6	commission determines that the gas utility company is unable to		
7	meet the renewable portfolio standards due to reasons beyond the		
8	reasonable control of the company, as set forth in subsection		
9	(d), the commission, in its discretion, may waive in whole or i		
10	part any otherwise applicable penalties.		
11	(d) Events or circumstances that are outside of a gas		
12	utility company's reasonable control may include, to the extent		
13	the event or circumstance could not be reasonably foreseen and		
14	ameliorate	ed:	
15	(1)	Weather-related damage;	
16	(2)	Natural disasters;	
17	(3)	Mechanical or resource failure;	
18	(4)	Failure of renewable gas producers or suppliers to	
19		meet contractual obligations to the gas utility	
20		company;	
21	. (5)	Labor strikes or lockouts;	



1	(6)	Actions of governmental authorities that adversely
2		affect the production, transmission, or distribution
3		of renewable gas under contract to a gas utility
4		company;
5	(7)	Inability to obtain permits or land use approvals for
6		renewable gas projects;
7	(8)	Inability to acquire sufficient renewable gas to meet
8		the renewable portfolio standard goals beyond 2040 in
9		a manner that is cost-effective or beneficial to
10		Hawaii's economy in relation to comparable fossil fuel
11		resources;
12	(9)	Substantial limitations, restrictions, or prohibitions
13		on utility renewable gas projects; and
14	(10)	Other events and circumstances of a similar nature."
15	SECT	ION 3. Section 196-41, Hawaii Revised Statutes, is
16	amended b	y amending subsections (a) and (b) to read as follows:
17	"(a)	The department of land and natural resources and
18	departmen	t of business, economic development, and tourism shall
19	facilitat	e the private sector's development of renewable energy
20	projects by supporting the private sector's attainment of the	
21	renewable	portfolio standards in [ <del>section</del> ] <u>sections</u> 269-92[ <del>.</del> ]



1	and 269 Both departments shall provide meaningful support	
2	in areas relevant to the mission and functions of each	
3	department as provided in this section, as well as in other	
4	areas the directors of each department may deem appropriate.	
5	(b) The department of land and natural resources shall:	
6	(1) Develop and publish a catalog by December 31, 2006,	
7	and every five years thereafter, of potential sites	
8	for the development of renewable energy; and	
9	(2) Work with electric and gas utility companies and with	
10	other renewable energy developers on all applicable	
11	planning and permitting processes to expedite the	
12	development of renewable energy resources."	
13	SECTION 4. Section 269-91, Hawaii Revised Statutes, is	
14	amended as follows:	
15	1. By adding two new definitions to be appropriately	
16	inserted and to read:	
17	""Gas utility company" means a public utility as defined in	
18	section 269-1, for the production, conveyance, transmission,	
19	delivery, or furnishing of gas to end users through an	
20	underground system of pipes.	



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1	"Utility company" means an electric utility company or a		
2	gas utility company."		
3	2. By amending the definition of "cost-effective" to		
4	read:		
5	""Cost-effective" means the ability to produce or purchase		
6	[ <del>electric</del> ] energy or firm capacity, or both, <u>as applicable,</u> from		
7	renewable energy resources at or below avoided costs or as the		
8	commission otherwise determines to be just and reasonable		
9	consistent with the methodology set by the public utilities		
10	commission in accordance with section 269-27.2."		
11	3. By amending the definition of "renewable portfolio		
12	standard" to read:		
13	""Renewable portfolio standard" means, in the context of:		
14	(1) An electric utility company, the percentage of		
15	electrical energy sales that is represented by		
16	renewable electrical energy[-]; or		
17	(2) A gas utility company, the percentage of total gas		
18	sales that is represented by renewable gas energy."		
19	SECTION 5. Section 269-92, Hawaii Revised Statutes, is		
20	amended as follows:		
21	1. By amending its title to read:		



1	"§269	9-92 Renewable portfolio standards[-] for electric
2	utility co	ompanies."
3	2. I	By amending subsections (b) and (c) to read:
4	"(b)	The public utilities commission may establish
5	standards	for each <u>electric</u> utility <u>company</u> that prescribe what
6	portion of	f the renewable portfolio standards shall be met by
7	specific	types of renewable energy resources; provided that:
8	(1)	Prior to January 1, 2015, at least fifty per cent of
9.		the renewable portfolio standards shall be met by
10		electrical energy generated using renewable energy as
11		the source, and after December 31, 2014, the entire
12		renewable portfolio standard shall be met by
13		electrical generation from renewable energy sources;
14	(2)	Beginning January 1, 2015, electrical energy savings
15		shall not count toward renewable energy portfolio
16		standards;
17	(3)	Where electrical energy is generated or displaced by a
18		combination of renewable and nonrenewable means, the
19		proportion attributable to the renewable means shall
20		be credited as renewable energy; and



(4) Where fossil and renewable fuels are co-fired in the
 same generating unit, the unit shall be considered to
 generate renewable electrical energy (electricity) in
 direct proportion to the percentage of the total heat
 input value represented by the heat input value of the
 renewable fuels.

If the public utilities commission determines that an 7 (C) electric utility company failed to meet the renewable portfolio 8 standard, after a hearing in accordance with chapter 91, the 9 electric utility company shall be subject to penalties to be 10 established by the public utilities commission; provided that if 11 the commission determines that the electric utility company is 12 unable to meet the renewable portfolio standards due to reasons 13 beyond the reasonable control of [an electric utility,] the 14 company, as set forth in subsection (d), the commission, in its 15 discretion, may waive in whole or in part any otherwise 16 17 applicable penalties."

18 SECTION 6. Section 269-93, Hawaii Revised Statutes, is 19 amended to read as follows:

20 "§269-93 Achieving portfolio standard. (a) [An electric]
21 A utility company and its [electric] utility affiliates may



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aggregate their renewable portfolios to achieve the applicable
 renewable portfolio standard[-] under this part.

If [an electric] a utility company and its [electric] 3 (b) utility affiliates aggregate their renewable portfolios to 4 achieve the applicable renewable portfolio standard, the public 5 utilities commission may distribute, apportion, or allocate the 6 costs and expenses of all or any portion of the respective 7 renewable portfolios among the [electric] utility company, its 8 [electric] utility affiliates, and their respective ratepayers, 9 as is reasonable under the circumstances. 10

(c) [An electric] <u>A</u> utility company may recover, through an automatic rate adjustment clause, the [electric] utility company's revenue requirement resulting from the distribution, apportionment, or allocation of the costs and expenses of the renewable portfolios of the [electric] utility company and its [electric] utility affiliates.

(d) To provide for timely recovery of the revenue requirement under subsection (c), the commission may establish a separate automatic rate adjustment clause, or approve the use of a previously approved automatic rate adjustment clause, without a rate case filing. The use of the automatic rate adjustment



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clause to recover the revenue requirement shall be allowed to
 continue until the revenue requirement is incorporated in rates
 in the respective [electric] utility company's rate case."
 SECTION 7. Section 269-94, Hawaii Revised Statutes, is
 amended to read as follows:

"[+]§269-94 Waivers, extensions, and incentives.[+] (a) 6 Any [electric] utility company not meeting [the] its applicable 7 renewable portfolio standard shall report to the public 8 utilities commission within ninety days following the goal dates 9 established in section [+]269-92[+,] or section 269- , as 10 applicable, and provide an explanation for not meeting the 11 applicable renewable portfolio standard. The public utilities 12 commission shall have the option to either grant a waiver from 13 the renewable portfolio standard or an extension for meeting the 14 15 prescribed standard.

(b) The public utilities commission may provide incentives
to encourage [electric] utility companies to exceed their
renewable portfolio standards or to meet their renewable
portfolio standards ahead of time, or both."

20 SECTION 8. Section 269-95, Hawaii Revised Statutes, is
21 amended to read as follows:



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1	"§269-95	Renewable portfolio standards study. The public	
2	utilities com	mission shall:	
3	(1) [ <del>By</del>	December 31, 2007, develop] Develop and implement	
4	[ <del>a</del> ]	[ <del>a</del> ] <u>:</u>	
5	(A)	An electric utility ratemaking structure[7] by	
6		December 31, 2007; and	
7	(B)	A gas utility ratemaking structure by	
8		December 31, ,	
9	whi	which may include performance-based ratemaking, to	
10	pro	provide incentives that encourage Hawaii's [electric]	
11	uti	utility companies to use cost-effective renewable	
12	ene	energy resources found in Hawaii to meet the renewable	
13	por	tfolio standards established in section 269-92[ $_7$ ]	
14	or	or section 269- , as applicable, while allowing for	
15	dev	deviation from the standards in the event that the	
16	sta	standards cannot be met in a cost-effective manner or	
17	as	as a result of events or circumstances, such as	
18	des	described in section 269-92(d) $[-7]$ or section	
19	269	(d), beyond the control of the [electric]	
20	uti	utility company that could not have been reasonably	
21	anticipated or ameliorated;		



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1	(2)	Gather, review, and analyze empirical data to:	
2		(A) Determine the extent to which any proposed	
3		utility ratemaking structure would impact	
4		[electric] utility companies' profit margins; and	
5		(B) Ensure that the [ <del>electric</del> ] utility companies'	
6		opportunity to earn a fair rate of return is not	
7		diminished;	
8	(3)	Use funds from the public utilities special fund to	
9		contract with the Hawaii natural energy institute of	
10		the University of Hawaii to conduct independent	
11		studies to be reviewed by a panel of experts from	
12		entities such as the United States Department of	
13		Energy, National Renewable Energy Laboratory, Electric	
14		Power Research Institute, Hawaii [ <del>electric</del> ] utility	
15		companies, environmental groups, and other similar	
16		institutions with the required expertise. These	
17		studies shall include findings and recommendations	
18		regarding:	
19		(A) The capability of Hawaii's [electric] utility	
20		companies to achieve renewable portfolio	



1	stand	dards in a cost-effective manner and shall
2	asse	ss factors such as:
3	(i)	The impact on consumer rates;
4	(ii)	Utility system reliability and stability;
5	(iii)	Costs and availability of appropriate
6		renewable energy resources and technologies,
7		including the impact of renewable portfolio
8		standards, if any, on the energy prices
9		offered by renewable energy developers;
10	(iv)	Permitting approvals;
11	(v)	Effects on the economy;
12	(vi)	Balance of trade, culture, community,
13		environment, land, and water;
14	(vii)	Climate change policies;
15	(viii)	Demographics;
16	(ix)	Cost of fossil fuel volatility; and
17	(x)	Other factors deemed appropriate by the
18		commission; and
19	(B) Proj	ected renewable portfolio standards to be set
20	five	and ten years beyond the then current
21	stan	dards;



(4) Evaluate the renewable portfolio standards every five 1 years, beginning in 2013, and may revise the standards 2 based on the best information available at the time to 3 determine if the standards established by section 4 269-92 and section 269- remain effective and 5 achievable; and 6 (5) Report its findings and revisions to the renewable 7 portfolio standards, based on its own studies and 8 other information, to the legislature no later than 9 twenty days before the convening of the regular 10 session of 2014, and every five years thereafter." 11 SECTION 9. Statutory material to be repealed is bracketed 12 and stricken. New statutory material is underscored. 13 SECTION 10. This Act shall take effect on July 1, 2018. 14 15

INTRODUCED BY:

Conthis Thicken

JAN 18 2018



#### Report Title: Renewable Energy; Gas; Renewable Portfolio Standard

#### Description:

Requires gas utility companies to establish renewable energy portfolio standards for gas.

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