HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII H.B. NO. 1602

# A BILL FOR AN ACT

RELATING TO OPIOIDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. 1 The legislature finds that opioids are a class of drugs that include the illegal drug heroin, synthetic opioids 2 such as fentanyl, and prescription pain relievers, such as 3 4 oxycodone, hydrocodone, codeine, and morphine. These drugs are chemically related and interact with opioid receptors on nerve 5 6 cells in the body and brain. The legislature further finds that 7 opioid pain relievers are generally safe when taken for a short time as prescribed by a physician. However, regular use of 8 opioid pain relievers, even as prescribed by a physician, can 9 lead to dependence. Moreover, because opioid pain relievers 10 produce euphoria in addition to pain relief, they are very prone 11 12 to misuse. The misuse of opioid pain relievers can easily lead to overdose incidents and deaths. 13

14 The legislature further finds that the Centers for Disease 15 Control and Prevention formally declared an opioid epidemic in 16 2011. According to the American Society of Addiction Medicine, 17 more than 2,500,000 Americans have an opioid-use disorder. The



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1 opioid epidemic is the deadliest drug crisis in United States
2 history, with drug overdoses claiming more lives in 2016 than
3 motor vehicle accidents or gun violence. Stated otherwise, the
4 opioid epidemic is tantamount to a new 9/11 attack every three
5 weeks.

At the heart of the opioid epidemic is OxyContin, which is 6 a brand name available for the prescription pain killer, 7 oxycodone. OxyContin is a dangerous and deadly opioid that was 8 9 developed in the 1990's by Purdue Pharma, which is based in Stamford, Connecticut and is owned and operated by the Sackler 10 family. The Sacklers are best known as philanthropists whose 11 family name is prominently featured in exhibits at a number of 12 13 prominent American institutions, including the Metropolitan Museum of Art, Harvard University, and the Louvre. Because the 14 Sacklers have managed to write their family name out of the 15 history of the family business, most visitors to these 16 establishments are unaware that the family made their fortune by 17 being one of the prime beneficiaries of the current epidemic of 18 19 opioid use.

20 As detailed in an article published in the New Yorker on
21 October 30, 2017, the Sacklers' great wealth was earned at the



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1 expense of the millions of people who have fallen prey to drug addiction due to OxyContin's intrinsic addictive properties, of 2 which the Sacklers were well aware, but denied any knowledge. 3 As noted, the Sacklers launched OxyContin with a multi-faceted 4 marketing campaign that misinformed doctors about the risks of 5 6 opioids, which included addiction and death. In September 2017, the attorneys general of forty-one U.S. states banded together 7 to investigate the role these deceptive marketing campaigns on 8 9 the part of opioid manufacturers and distributors, including 10 Purdue Pharma, had in the current crisis of opiate addictions and overdose deaths. 11

Meanwhile, in April 2016, Congress, yielding to pressure 12 from the drug industry, passed a law that effectively stripped 13 14 the federal Drug Enforcement Administration (DEA) of its most potent weapon against large drug companies suspected of spilling 15 prescription narcotics onto the nation's streets. By that time, 16 the opioid crisis had surged into the deadliest drug epidemic in 17 18 United States history, having claimed 200,000 lives, more than three times the number of United States military deaths in the 19 20 Vietnam War.

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Prior to the passage of The Ensuring Patient Access and 1 Effective Drug Enforcement Act of 2016, the DEA had broad 2 authority to freeze suspicious narcotic shipments from drug 3 distribution companies, as long as the shipment posed an 4 "imminent danger" to the community. The DEA used this authority 5 to immediately prevent drugs from reaching the streets. The new 6 law requires the DEA to demonstrate that a company's action 7 represents "a substantial likelihood of an immediate threat," 8 which is a much higher bar. As a result, it is now virtually 9 impossible for the DEA to freeze suspicious opioid shipments. 10 The higher standard has severely undermined the DEA's previously 11 aggressive enforcement efforts. 12

Accordingly, in this regulatory vacuum of effective federal law enforcement efforts against the drug epidemic, the several states have no choice but to step up their own efforts to combat the epidemic through multi-faceted attacks, such as requiring: (1) Warnings to accompany opioid prescriptions;

18 (2) More comprehensive health insurance coverage for the
19 treatment of opioid dependence;



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1 (3) Data collection on opioid overdoses and deaths; and 2 (4) Lowest possible dosage levels for prescriptions. 3 The purpose of this Act is to require warning labels for the sale of opioids. 4 SECTION 2. Chapter 329E, Hawaii Revised Statutes, is 5 amended by adding a new section to be appropriately designated 6 7 and to read as follows: "§329E- Warning label; required. No person shall sell 8 9 or offer to sell any opioid drug unless the drug is packaged in a container that displays a warning label that contains wording 10 substantially similar to the following in all capital letters 11 and printed in not less than fourteen-point font: 12 "WARNING: THIS DRUG IS AN OPIOID. THE USE OF AN OPIOID 13 MAY RESULT IN AN ADDICTION TO OPIOIDS AND DEATH."" 14 SECTION 3. New statutory material is underscored. 15 SECTION 4. This Act does not affect rights and duties that 16 matured, penalties that were incurred, and proceedings that were 17 begun before its effective date. 18



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SECTION 5. This Act shall take effect upon its approval;
 provided that the warning label requirement established by this
 Act shall be implemented commencing August 1, 2018.

INTRODUCED BY:

Gathie Hicked

JAN 1 0 2018



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#### Report Title:

Opioid; Warning Label

#### Description:

Requires that persons who sell opioid drugs must also provide a label warning of the risks of addiction and death.

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