A BILL FOR AN ACT

RELATING TO AN AIRPORT CORPORATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the economic well-2 being of the State is substantially dependent on the efficient 3 development, management, and operation of its airports and air 4 transportation infrastructure. The legislature further finds 5 that responsibility for Hawaii's airport planning, management, 6 marketing, and capital development functions is currently distributed among a number of agencies, including the department 7 8 of transportation's airports division, Hawaii tourism authority, 9 department of budget and finance, department of human resources 10 development, board of land and natural resources, department of 11 health with respect to environmental concerns, and the Office of 12 Hawaiian Affairs with respect to ceded land issues, among 13 others. Furthermore, key decision-making is vested in the state 14 legislature, which is only in regular session for part of each 15 year which imposes a constraint to responsiveness and causes 16 delay to key capital improvement program decisions. Distributed 17 responsibility and involvement by multiple agencies, sometimes

- 1 with conflicting goals and priorities, results in delayed
- 2 decision-making, inefficiency, and reduced effectiveness.
- 3 The legislature believes that coordinated planning and
- 4 development of air transportation would be achieved more
- 5 effectively by a single entity having overall consolidated
- 6 jurisdiction for the State's airport infrastructure.
- 7 The legislature further finds that the establishment of an
- 8 independent airport corporation would assist in the achievement
- 9 of the following important statewide objectives:
- 10 (1) Maximizing the contribution of the state airports
- 11 system to Hawaii's economy;
- 12 (2) Ensuring dedicated, expert airport leadership,
- management continuity, and year-round decision-making,
- 14 consistent with industry best practices;
- 15 (3) Improving administrative efficiency by streamlining
- administrative processes;
- 17 (4) Accelerating the planning and delivery of the airports
- 18 system's capital improvement program;
- 19 (5) Increasing the financial flexibility and strength of
- 20 the airports system;
- 21 (6) Increasing economic opportunities for the State, in
- 22 collaboration with the Hawaii tourism authority;

1	(7) Inc	reasing responsiveness to customer needs,
2	com	mercial opportunities, and economic demands;
3	(8) Pro	oviding full transparency and public accountability
4	and	l an appropriate forum to engage all interested
5	par	ties; and
6	(9) Max	imizing job creation within the State.
7	The legi	slature further finds that the management and
8	administratio	on of scarce and increasingly valuable airport
9	resources is	most effectively served by the establishment of an
10	independent a	airport corporation.
11	The purp	oose of this Act is to establish the Hawaii airport
12	corporation.	
13	SECTION	2. The Hawaii Revised Statutes is amended by
14	adding a new	chapter to be appropriately designated and to read
15	as follows:	
16		"CHAPTER
17		HAWAII AIRPORT CORPORATION
18	§ -1	Definitions. As used in this chapter:
19	"Aeronau	tics" shall have the same meaning as defined in
20	section 261-1	
21	"Air nav	gigation facility" shall have the same meaning as
22	defined in se	ection 261-1.



- 1 "Airport" means any area of land or water that is used, or
- 2 intended for use, for the landing and taking-off of aircraft,
- 3 and any appurtenant areas that are used, or intended for use,
- 4 for airport buildings or other airport facilities or rights-of-
- 5 way, including approaches, together with all airport buildings
- 6 and facilities located thereon.
- 7 "Airport corporation" or "corporation" means the Hawaii
- 8 airport corporation.
- 9 "Chief executive officer" means the chief executive officer
- 10 of the Hawaii airport corporation.
- 11 § -2 Airport corporation; establishment; board; members;
- 12 chief executive officer. (a) There is established the Hawaii
- 13 airport corporation, which shall be a body politic and
- 14 corporate, constituting a public instrumentality for the
- 15 performance of an essential public and governmental function as
- 16 provided in this chapter. The corporation shall be established
- 17 and shall operate as a subdivision of the State for the purpose
- 18 of developing and implementing management structures, policies,
- 19 and procedures based on airport industry best practices and
- 20 expressly configured to support the efficient development,
- 21 management, and operation of the State's airports and
- 22 aeronautical facilities. The corporation shall be placed within



- 1 the department of transportation for administrative purposes
- 2 only. The airport corporation shall only be repealed by a vote
- 3 of not less than a majority of the members of each house of the
- 4 legislature.
- 5 (b) The powers of the airport corporation shall be vested
- 6 in and exercised by a board of directors, which shall consist of
- 7 five voting members, who shall be appointed as follows:
- 8 (1) Three members appointed by the governor pursuant to
- 9 section 26-34;
- 10 (2) One member appointed by the speaker of the house of
- 11 representatives; and
- 12 (3) One member appointed by the president of the senate.
- 13 All members shall be appointed for terms of four years; provided
- 14 that the initial terms of the members appointed by the governor
- 15 shall be staggered. Members shall be removed from office by the
- 16 appointing authority only for inefficiency, neglect of duty,
- 17 turpitude, or misconduct in office after giving the member a
- 18 copy of the charges against the member and allowing the member
- 19 an opportunity to be heard, in person or by counsel, upon not
- 20 less than ten days notice.
- 21 Members shall have relevant business and management
- 22 experience, including experience in one or more of the following



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- 1 disciplines: financial planning, budgeting, hospitality,
- 2 tourism, commercial development, construction program
- 3 management, marketing, law, or aviation.
- 4 All members shall continue in office until their respective
- 5 successors have been appointed.
- 6 Except as provided in this chapter, no member appointed
- 7 under this section shall be an officer or employee of the State
- 8 or the counties.
- 9 (c) The airport corporation shall be headed by a single
- 10 executive to be known as the chief executive officer of the
- 11 Hawaii airport corporation, who shall:
- 12 (1) Not be a member of the board;
- 13 (2) Serve at the pleasure of the board; and
- 14 (3) Receive such compensation as shall be fixed by the
- board.
- 16 (d) The chief executive officer:
- 17 (1) Shall be selected based on criteria approved by the
- 18 board, including experience in airport management at
- an executive level at a large- or medium-hub airport
- within the United States, management of significant
- 21 scale capital programs, and domestic and international
- 22 air service development;

1	(2)	Shall be appointed by the vote of not less than three
2		members of the board;
3	(3)	Shall be employed subject to a formal contract, the
4		terms of which shall be approved by the board;
5	(4)	May be removed from office only by a vote of not less
6		than three members of the board; provided that the
7		basis for removal is consistent with the terms of the
8		applicable employment contract;
9	(5)	May establish management organization structures;
10	(6)	May appoint such deputy executive officers as the
11		chief executive officer deems appropriate. Each
12		deputy executive officer shall exercise those powers
13		that may be delegated by the chief executive officer;
14	(7)	Shall have such powers as described in this chapter
15		and as may be delegated by the members of the board;
16	(8)	Shall attend all meetings of the board, keep a record
17		of the proceedings, and shall maintain and be the
18		custodian of all books, records, documents, and papers
19		filed with the corporation, of the minute book of the
20		corporation, and of its official seal;

1	(9)	Shall direct and supervise the corporation's
2		administrative affairs and technical activities in
3		accordance with the directives of the board;
4	(10)	Shall approve all accounts for salaries and allowable
5		expenses of the corporation or of any employee or
6		consultant thereof;
7	(11)	May hire staff and employees to fill positions that
8		may be provided for in the airport corporation's
9		annual budget; provided that the functions and duties
10		of all positions shall be provided for in the bylaws
11		of the airport corporation; and
12	(12)	Shall perform such other duties as may be directed by
13		the board in carrying out the purpose of the
14		corporation.
15	(e)	The airport corporation shall establish bylaws
16	providing	for, upon the vacancy of the position of the chief
17	executive	officer, the automatic succession of a deputy
18	executive	officer on an interim basis until a permanent chief
19	executive	officer is appointed.

The number of members of the board necessary to

constitute a quorum to do business shall be a majority of the

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(f)

members.

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1	§	-3 Powers; generally. Except as otherwise provided in
2	this chap	ter, the airport corporation:
3	(1)	Shall exercise power and control over airports, air
4		navigation facilities, buildings, and other facilities
5		belonging to, or controlled by, the airport
6		corporation;
7	(2)	Shall exercise general supervision over aeronautics
8		within the State and, in connection therewith,
9		encourage, foster, and assist in the development of
10		aeronautics in the State, and encourage the
11		establishment of airports and air navigation
12		facilities;
13	(3)	Shall provide for the landing, taking-off, and
14		servicing of aircraft, and the loading and unloading
15		of passengers and cargo;
16	(4)	Shall provide for the comfort, accommodation, and
17		convenience of air travelers;
18	(5)	Shall establish performance targets and performance
19		standards to achieve the highest levels of customer
20		service;
21	(6)	Shall cooperate with and assist the federal government

and other persons in the development of aeronautics;

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1	(7)	Shall seek to coordinate the aeronautical activities
2		of the State with those activities of the federal
3		<pre>government;</pre>

- (8) Shall ensure that appropriate mission statements, business plans, minimum development standards, and strategic goals are established and that progress towards their accomplishment is regularly assessed and reported;
- (9) Shall develop an organization and management structure to best accomplish the goals of the Hawaii airport system and the corporation;
- **12** (10) Shall develop and implement policies and procedures 13 for the timely and efficient procurement of 14 professional services; planning, engineering, and 15 construction services; and such other services and materiel as may be required for the development, 16 **17** management, and operation of the airport system, consistent with accepted standards of probity, 18 transparency, and accountability for a public body. 19 20 The corporation shall not be subject to chapter 103D 21 and any other requirements of law for competitive bidding for project agreements, construction 22

1		contracts, professional services, and lease and
2		sublease agreements;
3	(11)	Shall employ staff subject to public employment laws,
4		and establish compensation programs to ensure that
5		qualified staff can be remunerated competitively;
6	(12)	Shall appoint officers, agents, and employees through
7		the chief executive officer, prescribe their duties
8		and qualifications, and fix their salaries;
9	(13)	May use the facilities and services of any department,
10		board, commission, or agency of the State or counties
11		subject to the provisions of memoranda of
12		understanding approved by the board;
13	(14)	May sue and be sued;
14	(15)	Shall have a seal and may alter the seal at its
15		pleasure;
16	(16)	May make and execute contracts and all other
17		instruments necessary or convenient for the exercise
18		of its powers and functions under this chapter;
19	(17)	Shall establish bylaws for its organization and
20		internal management;
21	(18)	Shall adopt rules pursuant to chapter 91 to carry out
22		the purpose of this chapter:



1	(19)	Shall adopt an annual budget for its operations,
2		maintenance, and capital improvements;
3	(20)	May own, sell, lease, hold, clear, improve, and
4		rehabilitate real, personal, or mixed property, and
5		assign, exchange, transfer, convey, lease, sublease,
6		or encumber any airport, or any project, improvement,
7		or facility related thereto; provided that the
8		corporation and corporation lands shall not be subject
9		to chapter 171;
10	(21)	Shall develop, construct, reconstruct, rehabilitate,
11		improve, alter, or repair, or provide for the
12		development, construction, reconstruction,
13		rehabilitation, improvement, alteration, or repair of,
14		any airport, or any project, improvement, or facility
15		related thereto;
16	(22)	May own, hold, assign, transfer, convey, exchange,
17		lease, sublease, or encumber any airport or any
18		project, improvement, or facility related thereto;
19	(23)	Shall arrange or initiate appropriate action for the
20		planning, opening, grading, relocating, or closing of
21		streets, roads, roadways, alleys, easements, or other
22		places; the furnishing of facilities; the acquisition

1		of property or property rights; and the furnishing of
2		property, development rights, or services in
3		connection with any airport or any project,
4		improvement, or facility related thereto;
5	(24)	May grant options or renew any lease entered into by
6		it in connection with any project, on terms and
7		conditions as it deems advisable;
8	(25)	May engage the services of consultants on a
9		contractual basis for rendering professional and
10		technical assistance and advice;
11	(26)	Shall procure insurance against any loss in connection
12		with its property and other assets and operations, in
13		such amounts and from such insurers as it deems
14		desirable, or provide for self-insurance;
15	(27)	May accept and receive gifts or grants in any form
16		from any person, public entity, or source; provided
17		that the grants and gifts shall be used for airport
18		corporation purposes;
19	(28)	May pledge or assign all or any part of the moneys,
20		fees, rents, charges, or other revenues and proceeds
21		derived by the airport corporation from the proceeds
22		of insurance or condemnation awards for the loss of

1		revenues or incurring of costs and expenses because of
2		any action taken by the airport corporation;
3	(29)	Shall fix, impose, prescribe, and collect rates,
4		rentals, fees, or charges for the lease, use, and
5		services of its airport facilities at least sufficient
6		to pay the costs of operation, maintenance, and
7		repair, if any, and the required payments of the
8		principal of, and interest on, all bonds issued or
9		assumed by the airport corporation and reserves
10		therefor;
11	(30)	May engage in economic development programs and
12		contract with the department of business, economic
13		development, and tourism or nonprofit corporations in
14		the furtherance of economic development;
15	(31)	May take all actions necessary under emergencies such
16		as hurricanes, tsunamis, and other natural disasters;
17	(32)	Shall plan, construct, operate, and maintain all
18		airport facilities in the State;
19	(33)	May allot airport funds, issue revenue bonds and
20		special facility revenue bonds in its name pursuant to
21		chapter 39, but not in excess of such principal

1		amounts as are necessary for its purposes or specified
2		in covenants with bondholders;
3	(34)	May invest and secure its moneys in accordance with
4		chapters 36 and 38;
5	(35)	May take public and private property for use in
6		furthering any of the purposes of the airport
7		corporation; provided that all proceedings for
8		condemnation shall be conducted in accordance with
9		chapter 101;
10	(36)	May provide compensation, allowance, or other
11		assistance to any person for relocation or
12		displacement caused by the acquisition of land for
13		airport purposes;
14	(37)	May hire or contract law enforcement personnel;
15	(38)	May license all airports and heliports within the
16		State, pursuant to all federal and state rules and
17		regulations, and the procedures of the airport
18		corporation;
19	(39)	May approve all safety, security, and federal
20		certification plans, procedures, and specifications
21		related to the operation, management and development
22		of all airports and heliports within the State; and

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        (40) May do any and all things necessary to carry out its
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              powers and duties pursuant to this chapter."
         SECTION 3. Section 261-2, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§261-2 Development of aeronautics, general.
6
    department of transportation shall have general supervision over
7
    aeronautics within the State[-]; provided that on July 1, 2018,
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    the general supervision shall be transferred to the Hawaii
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    airport corporation. It shall encourage, foster, and assist in
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    the development of aeronautics in the State and encourage the
11
    establishment of airports and air navigation facilities. It
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    shall cooperate with and assist the federal government and other
13
    persons in the development of aeronautics and shall seek to
14
    coordinate the aeronautical activities of the State with those
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    of the federal government. Municipalities may cooperate with
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    the department in the development of aeronautics and aeronautics
17
    facilities in the State."
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         SECTION 4. The Hawaii airport corporation shall be a
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    successor agency, and jurisdiction over aeronautics and
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    airports, including airport functions under the department of
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    transportation's airports division, shall be transferred to the
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Hawaii airport corporation on July 1, 2018.

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To the extent that the Hawaii airport corporation is 1 2 authorized in this Act to exercise powers and duties which are 3 also granted to other departments, offices, or boards of the 4 State, with respect to airports and aeronautical facilities, the 5 Hawaii airport corporation shall exercise such powers and 6 perform such duties in lieu of any other departments, offices, 7 and boards. 8 SECTION 5. The State shall facilitate the corporation's 9 governance over airports and provide an orderly transition of 10 ownership, jurisdiction, assets, liabilities, powers, funds, accounts, contracts, employees, and any other rights, benefits, 11 12 or obligations, and authority to control, operate, develop, and **13** maintain airports and aeronautical facilities from the 14 department of transportation to the corporation prior to July 1, 15 2018. SECTION 6. The Hawaii airport corporation shall procure 16 **17** services and materiel pursuant to chapter 103D, Hawaii Revised 18 Statutes, and shall not be exempt from chapter 103D, Hawaii 19 Revised Statutes, until such time that the corporation develops 20 and implements policies and procedures for the timely and 21 efficient procurement of services and materiel pursuant to

-3(10), Hawaii Revised Statutes.

22

section

- 1 SECTION 7. The office of the auditor shall periodically
- 2 review and audit procurement practices conducted by the Hawaii
- 3 airport corporation to ensure compliance with the policies and
- 4 procedures established pursuant to section -3(10), Hawaii
- 5 Revised Statutes.
- 6 SECTION 8. The revisor of statutes shall substitute the
- 7 phrase "Hawaii airport corporation" in chapter 261, Hawaii
- 8 Revised Statutes, wherever the word "department" appears, except
- 9 for the amendments made to section 261-2, Hawaii Revised
- 10 Statutes, in section 3 of this Act.
- 11 SECTION 9. It is the intent of this Act not to jeopardize
- 12 the receipt of any federal aid nor to impair the obligation of
- 13 the State or any agency thereof to the holders of any bond
- 14 issued by the State or by any such agency, and to the extent,
- 15 and only to the extent, necessary to effectuate this intent, the
- 16 governor may modify the strict provisions of this Act, but shall
- 17 promptly report any such modification with reasons therefor to
- 18 the legislature at its next session thereafter for review by the
- 19 legislature.
- 20 SECTION 10. This Act does not affect rights and duties
- 21 that matured, penalties that were incurred, and proceedings that
- 22 were begun before its effective date.



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- 1 SECTION 11. If any provision of this Act, or the 2 application thereof to any person or circumstance, is held 3 invalid, the invalidity shall not affect the other provisions or 4 applications of this Act that can be given effect without the 5 invalid provision or application, and to this end the provisions 6 of this Act are severable. 7 SECTION 12. All rights, powers, functions, and duties of 8 the department of transportation's airports division are 9 transferred to the Hawaii airport corporation on July 1, 2018. 10 The Hawaii airport corporation shall be a successor employer to 11 the State, and shall recognize all bargaining units and 12 collective bargaining agreements existing at the time of **13** transfer to the corporation. The employees of the corporation 14 shall be considered employees of the State as provided in this 15 The corporation shall not be required to comply with 16 the policies of the department of human resources development **17** with regard to approval for the creation of new positions, the 18 number of such positions, the decision to fill such positions, 19 or the time for filling such positions. 20 All employees who occupy civil service positions and whose
- functions are transferred to the Hawaii airport corporation by
 this Act shall retain their civil service status, whether



- 1 permanent or temporary. Employees shall be transferred without
- 2 loss of salary, seniority (except as prescribed by applicable
- 3 collective bargaining agreements), retention points, prior
- 4 service credit, any vacation and sick leave credits previously
- 5 earned, and other rights, benefits, and privileges, in
- 6 accordance with state personnel laws and this Act; provided that
- 7 the employees possess the minimum qualifications and public
- 8 employment requirements for the class or position to which
- 9 transferred or appointed, as applicable.
- 10 Any employee who, prior to this Act, is exempt from civil
- 11 service and is transferred as a consequence of this Act may
- 12 retain the employee's exempt status, but shall not be appointed
- 13 to a civil service position as a consequence of this Act. An
- 14 exempt employee who is transferred by this Act shall not suffer
- 15 any loss of prior service credit, vacation or sick leave credits
- 16 previously earned, or other employee benefits or privileges as a
- 17 consequence of this Act; provided that the employee possesses
- 18 legal and public employment requirements for the position to
- 19 which transferred or appointed, as applicable. The chief
- 20 executive officer of the Hawaii airport corporation may
- 21 prescribe the duties and qualifications of these employees and

- 1 fix their salaries without regard to chapter 76, Hawaii Revised
- 2 Statutes.
- 3 No employee covered by a collective bargaining unit as an
- 4 employee of the department of transportation shall be laid off
- 5 as a result of the creation of the Hawaii airport corporation.
- 6 The officers and all other employees of the Hawaii airport
- 7 corporation shall be state employees for the purposes of
- 8 benefits and retirement. The corporation shall reimburse the
- 9 appropriate state agencies for all costs incurred by such
- 10 designation.
- In addition to positions transferred to the corporation,
- 12 the Hawaii airport corporation may create one or more new
- 13 classifications of employees as determined by the board of
- 14 directors of the corporation. Such classifications shall not be
- 15 deemed comparable to other civil service classifications, and
- 16 may be exempt from classified service. On and after July 1,
- 17 2018, the corporation may hire employees into new unclassified
- 18 positions without regard to any collective bargaining agreement
- 19 then in effect and may set the initial terms and conditions of
- 20 employment for all employees in new unclassified positions.
- 21 SECTION 13. On July 1, 2018, all appropriations, records,
- 22 equipment, machines, files, supplies, contracts, books, papers,



- 1 documents, maps, and other personal property heretofore made,
- 2 used, acquired, or held by the department of transportation
- 3 relating to the functions transferred to the Hawaii airport
- 4 corporation shall be transferred with the functions to which
- 5 they relate.
- 6 SECTION 14. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 15. This Act shall take effect on July 1, 2017.

Report Title:

Tourism; Transportation; Hawaii Airport Corporation

Description:

Establishes the Hawaii Airport Corporation within the Department of Transportation for administrative purposes, to be operational on July 1, 2018. Sets out appointment of members to the board of directors and powers and duties of the Hawaii Airport Corporation. Transfers the aeronautics functions of DOT to the Hawaii Airport Corporation. (HB1443 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.