

EXECUTIVE CHAMBERS HONOLULU

DAVID Y. IGE GOVERNOR

July 10, 2018

## GOV. MSG. NO. 1275

The Honorable Ronald D. Kouchi, President and Members of the Senate Twenty-Ninth State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 10, 2018, the following bill was signed into law:

HB1605 HD1 SD1

RELATING TO AMENDING OR REPEALING HAWAII GENERAL EXCISE TAX LAWS FOR THE PURPOSE OF DELETING OBSOLETE OR UNNECESSARY PROVISIONS ACT 166 (18)

Sincerely,

and

DAVID Y. IGE Governor, State of Hawai'i

Approved by the Governor JUL 1.0 2018

0n

HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII

## A BILL FOR AN ACT

ORIGINAL

**ACT** 166

H.B. NO.

1605

H.D. 1

RELATING TO AMENDING OR REPEALING HAWAII GENERAL EXCISE TAX LAWS FOR THE PURPOSE OF DELETING OBSOLETE OR UNNECESSARY PROVISIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that current statutory 2 language relating to the imposition of the general excise tax 3 contains provisions that are obsolete or unnecessary due to 4 subsequent amendments and legislative exemptions for particular 5 transactions, specifically: 6 (1)Section 237-29.5, Hawaii Revised Statutes, which 7 exempts transactions related to tangible personal 8 property in foreign or interstate commerce; 9 Section 237-3, Hawaii Revised Statutes, which (2) 10 specifies that "gross proceeds of sale" includes only 11 proceeds related to the sale of tangible personal 12 property and excludes proceeds related to sale of 13 securitized financial instruments or securitized 14 transactions; and

HB1605 SD1 LRB 18-1844.doc

1605 H.D. 1 S.D. 1 H.B. NO.

2

1	(3) Section 237-13(3)(B), Hawaii Revised Statutes, which
2	allows construction contractors to claim a deduction
3	for amounts paid to a subcontractor.
4	The purpose of this Act is to repeal certain obsolete or
5	unnecessary provisions in statutory language relating to the
6	imposition of the general excise tax in order to conform with
7	other controlling state tax statutes.
8	SECTION 2. Section 237-13, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"§237-13 Imposition of tax. There is hereby levied and
11	shall be assessed and collected annually privilege taxes against
12	persons on account of their business and other activities in the
13	State measured by the application of rates against values of
14	products, gross proceeds of sales, or gross income, whichever is
15	specified, as follows:
16	(1) Tax on manufacturers.
17	(A) Upon every person engaging or continuing within
18	the State in the business of manufacturing,
19	including compounding, canning, preserving,
20	packing, printing, publishing, milling,
21	processing, refining, or preparing for sale,

# HB1605 SD1 LRB 18-1844.doc

Page 2

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1		profit, or commercial use, either directly or
2		through the activity of others, in whole or in
3		part, any article or articles, substance or
4		substances, commodity or commodities, the amount
5		of the tax to be equal to the value of the
6		articles, substances, or commodities,
7		manufactured, compounded, canned, preserved,
8		packed, printed, milled, processed, refined, or
9		prepared for sale, as shown by the gross proceeds
10		derived from the sale thereof by the manufacturer
11		or person compounding, preparing, or printing
12		them, multiplied by one-half of one per cent.
13	(B)	The measure of the tax on manufacturers is the
14		value of the entire product for sale[ <del>, regardless</del>
15		of the place of sale or the fact that deliveries
16		may be made to points outside the State.
17	<del>(C)</del> -	If any person liable for the tax on manufacturers
18		ships or transports the person's product, or any
19		part thereof, out of the State, whether in a
20		finished or unfinished condition, or sells the
21		same-for-delivery to points outside the State

HB1605 SD1 LRB 18-1844.doc

1	(for example, consigned to a mainland purchaser
2	via common carrier f.o.b. Honolulu), the value of
3	the products in the condition or form in which
4	they exist immediately before entering interstate
5	or foreign commerce, determined as hereinafter
6	provided, shall be the basis for the assessment
7	of the tax imposed by this paragraph. This tax
8	shall be due and payable as of the date of entry
9	of-the products into interstate or foreign
10	commerce, whether the products are then sold or
11 ·	not. The department shall determine the basis
12	for-assessment, as provided by this paragraph, as
13	follows:
14	(i) If the products at the time of their entry
15	into interstate or foreign commerce already
16	have been sold, the gross proceeds of sale,
17	less the transportation expenses, if any,
18	incurred in realizing the gross-proceeds for
19	transportation from the time of entry of the
20	products into interstate or foreign
21	commerce, including insurance and storage in



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1		transit, shall be the measure of the value
2		of-the products;
3	<del>(11)</del>	If the products have not been sold at the
4		time of their entry into interstate or
5		foreign commerce, and in cases governed by
6		clause (i) in which the products are sold
7		under circumstances such that the gross
8		proceeds of sale are not indicative of the
9		true value of the products, the value of the
10		products constituting the basis for
11		assessment shall correspond as nearly as
12		possible to the gross proceeds of sales for
13		delivery outside the State, adjusted as
14		provided in clause (i), or if sufficient
15		data are not available, sales in the State,
16		of-similar-products of like-quality and
17		character and in similar quantities, made by
18		the taxpayer (unless not indicative of the
19		true value) or by others. Sales outside the
20	•	State, adjusted as provided in clause (i),
21		may be considered when they constitute the

Page 5

HB1605 SD1 LRB 18-1844.doc

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1	be	est available data. The department shall
2	₽±	escribe uniform and equitable rules for
3		certaining the values;
4	<del>(iii)</del> At	the election of the taxpayer and with the
5	ag	proval of the department, the taxpayer may
6	ma	ke-the taxpayer's returns under clause (i)
7	et	en though the products have not been sold
8	at	the time of their entry into interstate
9	<del>OT</del>	foreign commerce; and
10	<del>(iv)</del> <del>Ir</del>	- all-cases in which products leave the
11	<del>St</del>	ate-in-an unfinished condition, the basis
12	fe	r-assessment shall be adjusted so as to
13	de	duct the portion of the value as is
14	at	tributable-to-the finishing-of-the-goods
15	<del>0</del> 8	tside the State].
16	(2) Tax on busin	ess of selling tangible personal property;
17	producing.	
18	(A) Upon ev	ery person engaging or continuing in the
19	busines	s of selling any tangible personal
20	propert	y whatsoever [ <del>(not including, however,</del>
21	<del>bonds-c</del>	r-other-evidence of indebtedness, or

## HB1605 SD1 LRB 18-1844.doc

Page 6

H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

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1	stocks)], there is likewise hereby levied, and
2	shall be assessed and collected, a tax equivalent
3	to four per cent of the gross proceeds of sales
4	of the business; provided that, in the case of a
5	wholesaler, the tax shall be equal to one-half of
6	one per cent of the gross proceeds of sales of
7	the business; and provided further that insofar
8	as the sale of tangible personal property is a
9	wholesale sale under section 237-4(a)(8), the tax
10	shall be one-half of one per cent of the gross
11	proceeds. Upon every person engaging or
12	continuing within this State in the business of a
13	producer, the tax shall be equal to one-half of
14	one per cent of the gross proceeds of sales of
15	the business, or the value of the products, for
16	sale[ <del>, if sold for delivery outside the State or</del>
17	shipped or transported out of the State, and the
18	value of the products shall be determined in the
19	same manner as the value of manufactured products
20	covered in the cases under paragraph (1)(C)].

HB1605 SD1 LRB 18-1844.doc

Page 7

#### H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

1	(B)	Gross proceeds of sales of tangible property in
2		interstate and foreign commerce shall constitute
3	<b>`</b>	a part of the measure of the tax imposed on
4		persons in the business of selling tangible
5		personal property, to the extent, under the
6		conditions, and in accordance with the provisions
7		of the Constitution of the United States and the
8		Acts of the Congress of the United States which
9		may be now in force or may be hereafter adopted,
10		and whenever there occurs in the State an
11		activity to which, under the Constitution and
12		Acts of Congress, there may be attributed gross
13		proceeds of sales, the gross proceeds shall be so
14		attributed.
15	(C)	No manufacturer or producer, engaged in such
16		business in the State and selling the
17		manufacturer's or producer's products for
18		delivery outside of the State (for example,
19		consigned to a mainland purchaser via common
20		carrier f.o.b. Honolulu), shall be required to
21		pay the tax imposed in this chapter for the

## HB1605 SD1 LRB 18-1844.doc

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1		privilege of so selling the products, and the
2		value or gross proceeds of sales of the products
3		shall be included only in determining the measure
4	^	of the tax imposed upon the manufacturer or
5		producer.
6	(D)	[When a] A manufacturer or producer, engaged in
7		such business in the State, [ <del>also is engaged in</del>
8		selling the manufacturer's or producer's products
9		in the State at wholesale, retail, or in any
10		other manner, the tax for the privilege of
11		engaging in the business of selling the products
12		in-the State shall-apply to the manufacturer or
13		producer-as well-as the tax for the privilege of
14		manufacturing or producing-in the State, and the
15		manufacturer or producer shall make the returns
16		of the gross proceeds of the wholesale, retail,
17		or other sales required for the privilege of
18		selling in the State, as well as making the
19		returns of the value or gross proceeds of sales
20		of the products required for the privilege of
21		manufacturing or producing in the State. The

# HB1605 SD1 LRB 18-1844.doc

Page 9

1		manufacturer or producer] shall pay the tax
2		imposed in this chapter for the privilege of
3		selling its products in the State, and the value
4		or gross proceeds of sales of the products, thus
5		subjected to tax, may be deducted insofar as
6		duplicated as to the same products by the measure
7		of the tax upon the manufacturer or producer for
8		the privilege of manufacturing or producing in
9		the State; provided that no producer of
10		agricultural products who sells the products to a
11		purchaser who will process the products outside
12		the State shall be required to pay the tax
13		imposed in this chapter for the privilege of
14		producing or selling those products.
15	(E)	A taxpayer selling to a federal cost-plus
16		contractor may make the election provided for by
17		paragraph (3)(C), and in that case the tax shall
18		be computed pursuant to the election,
19		notwithstanding this paragraph or paragraph (1)
20		to the contrary.

HB1605 SD1 LRB 18-1844.doc

Page 10

Page 11

1		(F)	The	department, by rule, may require that a
2			sell	er take from the purchaser of tangible
3			pers	onal property a certificate, in a form
4			pres	cribed by the department, certifying that the
5			sale	is a sale at wholesale; provided that:
6			(i)	Any purchaser who furnishes a certificate
7				shall be obligated to pay to the seller,
8	· .			upon demand, the amount of the additional
9				tax that is imposed upon the seller whenever
10				the sale in fact is not at wholesale; and
11			(ii)	The absence of a certificate in itself shall
12				give rise to the presumption that the sale
13		•		is not at wholesale unless the sales of the
14				business are exclusively at wholesale.
15	(3)	Tax	upoņ (	contractors.
16		(A)	Upon	every person engaging or continuing within
17			the S	State in the business of contracting, the tax
18			shall	l be equal to four per cent of the gross
19			incor	ne of the business.
20		(B)	In co	omputing the tax levied under this paragraph,
21			there	e shall be deducted from the gross income of

## HB1605 SD1 LRB 18-1844.doc

#### H.B. NO. 1605 H.D. 1 S.D. 1

1	the taxpayer so much thereof as has been included
2	in the measure of the tax levied under
3	subparagraph (A), on[+
4	(i) Another] another taxpayer who is a
5	contractor, as defined in section 237-6;
6	[ <del>(ii) A specialty contractor, duly licensed by the</del>
7	department of commerce and consumer affairs
8	pursuant-to-section 444-9, in respect of the
9	specialty contractor's business; or
10	(iii) A specialty contractor who is not licensed
11	by the department of commerce and consumer
12	affairs pursuant to section 444-9, but who
13	performs contracting activities on federal
14	military installations and nowhere clse in
15	this State;]
16	provided that any person claiming a deduction
17	under this paragraph shall be required to show in
18	the person's return the name and general excise
19	number of the person paying the tax on the amount
20	deducted by the person.

Page 13

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#### H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

1	(C) In computing the tax levied under this paragraph
2	against any federal cost-plus contractor, there
3	shall be excluded from the gross income of the
4	contractor so much thereof as fulfills the
5	following requirements:
6	(i) The gross income exempted shall constitute
7	reimbursement of costs incurred for
8	materials, plant, or equipment purchased
9	from a taxpayer licensed under this chapter,
10	not exceeding the gross proceeds of sale of
11	the taxpayer on account of the transaction;
12	and
13	(ii) The taxpayer making the sale shall have
14	certified to the department that the
15	taxpayer is taxable with respect to the
16	gross proceeds of the sale, and that the
17	taxpayer elects to have the tax on gross
18	income computed the same as upon a sale to
19	the state government.
20	(D) A person who, as a business or as a part of a
21	business in which the person is engaged, erects,

# HB1605 SD1 LRB 18-1844.doc

1 constructs, or improves any building or 2 structure, of any kind or description, or makes, 3 constructs, or improves any road, street, 4 sidewalk, sewer, or water system, or other 5 improvements on land held by the person (whether 6 held as a leasehold, fee simple, or otherwise), upon the sale or other disposition of the land or 7 8 improvements, even if the work was not done 9 pursuant to a contract, shall be liable to the 10 same tax as if engaged in the business of 11 contracting, unless the person shows that at the 12 time the person was engaged in making the 13 improvements the person intended, and for the 14 period of at least one year after completion of the building, structure, or other improvements 15 16 the person continued to intend to hold and not 17 sell or otherwise dispose of the land or improvements. The tax in respect of the 18 19 improvements shall be measured by the amount of 20 the proceeds of the sale or other disposition 21 that is attributable to the erection,

### HB1605 SD1 LRB 18-1844.doc

#### H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

1 construction, or improvement of such building or 2 structure, or the making, constructing, or 3 improving of the road, street, sidewalk, sewer, 1 or water system, or other improvements. The 5 measure of tax in respect of the improvements 6 shall not exceed the amount which would have been 7 taxable had the work been performed by another, 8 subject as in other cases to the deductions 9 allowed by subparagraph (B). Upon the election 10 of the taxpayer, this paragraph may be applied 11 notwithstanding that the improvements were not 12 made by the taxpayer, or were not made as a 13 business or as a part of a business, or were made with the intention of holding the same. However, 14 15 this paragraph shall not apply in respect of any proceeds that constitute or are in the nature of 16 17 rent[; [all such gross income], which shall be 18 taxable under paragraph (9); provided that insofar as the business of renting or leasing · 19 20 real property under a lease is taxed under

## HB1605 SD1 LRB 18-1844.doc

1			section 237-16.5, the tax shall be levied by
2			section 237-16.5.
3	(4)	Tax	upon theaters, amusements, radio broadcasting
4		stat	ions, etc.
5		(A)	Upon every person engaging or continuing within
6			the State in the business of operating a theater,
7			opera house, moving picture show, vaudeville,
8			amusement park, dance hall, skating rink, radio
9			broadcasting station, or any other place at which
10			amusements are offered to the public, the tax
11			shall be equal to four per cent of the gross
12			income of the business, and in the case of a sale
13			of an amusement at wholesale under section 237-
14	ï		4(a)(13), the tax shall be one-half of one per
15			cent of the gross income.
16		(B)	The department may require that the person
17			rendering an amusement at wholesale take from the
18			licensed seller a certificate, in a form
19			prescribed by the department, certifying that the
20			sale is a sale at wholesale; provided that:

Page 17

1	(i)	Any licensed seller who furnishes a
2		certificate shall be obligated to pay to the
3		person rendering the amusement, upon demand,
4		the amount of additional tax that is imposed
5		upon the seller whenever the sale is not at
6		wholesale; and
7	(ii)	The absence of a certificate in itself shall
8		give rise to the presumption that the sale
9		is not at wholesale unless the person
10		rendering the sale is exclusively rendering
11		the amusement at wholesale.
12	(5) Tax upon	sales representatives, etc. Upon every
13	person cl	assified as a representative or purchasing
14	agent und	ler section 237-1, engaging or continuing
15	within th	e State in the business of performing
16	services	for another, other than as an employee, there
17	is likewi	se hereby levied and shall be assessed and
18	collected	a tax equal to four per cent of the
19	commissio	ons and other compensation attributable to the
20	services	so rendered by the person.
21	(6) Tax on se	ervice business.

HB1605 SD1 LRB 18-1844.doc

1605 H.D. 1 S.D. 1 H.B. NO.

1	(A)	Upon every person engaging or continuing within
2		the State in any service business or calling
3		including professional services not otherwise
4		specifically taxed under this chapter, there is
5		likewise hereby levied and shall be assessed and
6		collected a tax equal to four per cent of the
7		gross income of the business, and in the case of
8		a wholesaler under section 237-4(a)(10), the tax
9		shall be equal to one-half of one per cent of the
10		gross income of the business.
11	(B)	The department may require that the person
12		rendering a service at wholesale take from the
13		licensed seller a certificate, in a form
14		prescribed by the department, certifying that the
15		sale is a sale at wholesale; provided that:
16		(i) Any licensed seller who furnishes a
17		certificate shall be obligated to pay to the
18		person rendering the service, upon demand,
19		the amount of additional tax that is imposed
20		upon the seller whenever the sale is not at
21		wholesale; and

H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

1		(ii)	The absence of a certificate in itself shall
2			give rise to the presumption that the sale
3			is not at wholesale unless the person
4			rendering the sale is exclusively rendering
5			services at wholesale.
6	(C)	Wher	e any person is engaged in the business of
7		sell	ing interstate or foreign common carrier
8		tele	communication services within and without the
9		Stat	e, other than as a home service provider, the
10		tax	shall be imposed on that portion of gross
11		inco	me received by a person from service which is
12		orig	inated or terminated in this State and is
13		char	ged to a telephone number, customer, or
14		acco <sup>.</sup>	unt in this State notwithstanding any other
15		stat	e law (except for the exemption under section
16		237-	23(a)(1)) to the contrary. If, under the
17		Cons	titution and laws of the United States, the
18		enti	re gross income as determined under this
19		para	graph of a business selling interstate or
20		fore	ign common carrier telecommunication services
21		cann	ot be included in the measure of the tax, the

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Page 20

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1		gross income shall be apportioned as provided in
2		section 237-21; provided that the apportionment
3		factor and formula shall be the same for all
4		persons providing those services in the State.
5	(D)	Where any person is engaged in the business of a
6		home service provider, the tax shall be imposed
7		on the gross income received or derived from
8		providing interstate or foreign mobile
9		telecommunications services to a customer with a
10		place of primary use in this State when [ <del>such</del> ]
11		the services originate in one state and terminate
12		in another state, territory, or foreign country;
13		provided that all charges for mobile
14		telecommunications services which are billed by
15		or for the home service provider are deemed to be
16		provided by the home service provider at the
17		customer's place of primary use, regardless of
18		where the mobile telecommunications originate,
19		terminate, or pass through; provided further that
20		the income from charges specifically derived from
21		interstate or foreign mobile telecommunications

HB1605 SD1 LRB 18-1844.doc

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1	serv	ices, as determined by books and records that
2	are	kept in the regular course of business by the
. 3	home	service provider in accordance with section
4	239-	24, shall be apportioned under any
5	appo	rtionment factor or formula adopted under
6	subp	aragraph (C). Gross income shall not
7	incl	ude:
8	(i)	Gross receipts from mobile
9		telecommunications services provided to a
10		customer with a place of primary use outside
11		this State;
12	(ii)	Gross receipts from mobile
13		telecommunications services that are subject
14		to the tax imposed by chapter 239;
15	(iii)	Gross receipts from mobile
16		telecommunications services taxed under
17		section 237-13.8; and
18	(iv)	Gross receipts of a home service provider
19		acting as a serving carrier providing mobile
20		telecommunications services to another home
21		service provider's customer.

HB1605 SD1 LRB 18-1844.doc

#### H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

1		For the purposes of this paragraph, "charges for
2		mobile telecommunications services", "customer",
3		"home service provider", "mobile
4		telecommunications services", "place of primary
5		use", and "serving carrier" have the same meaning
6		as in section 239-22.
7	(7)	Tax on insurance producers. Upon every person engaged
8		as a licensed producer pursuant to chapter 431, there
9		is hereby levied and shall be assessed and collected a
10		tax equal to 0.15 per cent of the commissions due to
11		that activity.
12	(8)	Tax on receipts of sugar benefit payments. Upon the
13		amounts received from the United States government by
14		any producer of sugar (or the producer's legal
15		representative or heirs), as defined under and by
16		virtue of the Sugar Act of 1948, as amended, or other
17		Acts of the Congress of the United States relating
18		thereto, there is hereby levied a tax of one-half of
19		one per cent of the gross amount received; provided
20		that the tax levied hereunder on any amount so
21		received and actually disbursed to another by a

HB1605 SD1 LRB 18-1844.doc

#### H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

producer in the form of a benefit payment shall be 1 2 paid by the person or persons to whom the amount is 3 actually disbursed, and the producer actually making a 4 benefit payment to another shall be entitled to claim 5 on the producer's return a deduction from the gross 6 amount taxable hereunder in the sum of the amount so 7 disbursed. The amounts taxed under this paragraph 8 shall not be taxable under any other paragraph, subsection, or section of this chapter. 9 Tax on other business. Upon every person engaging or 10 (9)

continuing within the State in any business, trade, 11 12 activity, occupation, or calling not included in the preceding paragraphs or any other provisions of this 13 14 chapter, there is likewise hereby levied and shall be assessed and collected, a tax equal to four per cent 15 of the gross income thereof. In addition, the rate 16 prescribed by this paragraph shall apply to a business 17 taxable under one or more of the preceding paragraphs 18 or other provisions of this chapter, as to any gross 19 income thereof not taxed thereunder as gross income or 20

### HB1605 SD1 LRB 18-1844.doc

# H.B. NO. <sup>1605</sup> H.D. 1 S.D. 1

gross proceeds of sales or by taxing an equivalent 1 value of products, unless specifically exempted." 2 SECTION 3. Statutory material to be repealed is bracketed 3 and stricken. New statutory material is underscored. 4 5 SECTION 4. This Act shall take effect on July 1, 2018.

APPROVED this 10 day of JUL , 2018

GOVERNOR OF THE STATE OF HAWAII



#### HB No. 1605, HD 1, SD 1

#### THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 18, 2018 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2018.

Scott K. Saiki Speaker House of Representatives

The L. That

Brian L. Takeshita Chief Clerk House of Representatives

#### THE SENATE OF THE STATE OF HAWAI'I

Date: March 27, 2018 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Third Reading in the

Senate of the Twenty-ninth Legislature of the State of Hawai'i, Regular Session of 2018.

• President of the Senate

Clerk of the Senate