

DAVID Y. IGE GOVERNOR

July 9, 2018 GOV. MSG. NO. 1263

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Twenty-Ninth State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 9, 2018, the following bill was signed into law:

SB2247 SD1 HD2 CD1

RELATING TO OPIOID ANTAGONISTS **ACT 154 (18)** 

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

THE SENATE TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII ACT 1 5 4

S.B. NO. S.D. 1
H.D. 2
C.D. 1

# A BILL FOR AN ACT

RELATING TO OPIOID ANTAGONISTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the nationwide
- 2 opioid epidemic continues to result in an alarming number of
- 3 opioid overdose deaths. According to the Centers for Disease
- 4 Control and Prevention, opioid overdose fatalities have
- 5 increased from 53,000 in 2015 to 64,000 in 2016. Unintentional
- 6 drug poisonings, commonly referred to as drug overdoses, are one
- 7 of the leading causes of injury-related mortality in Hawaii.
- 8 Furthermore, an average of four hundred non-fatal overdoses
- 9 occur in Hawaii per year, and opioid related overdoses resulted
- 10 in about \$9,800,000 in hospital costs in 2016.
- 11 The legislature further finds that deaths caused by opioids
- 12 are often preventable via timely administration of an opioid
- 13 antagonist, such as naloxone. Studies have found that providing
- 14 opioid overdose training and naloxone kits can help people
- 15 identify signs of an opioid-related drug overdose and can help
- 16 reduce opioid overdose mortality. Thus, there is a need for
- 17 increased public access to health care professionals who can

- 1 safely provide naloxone and related education about the risks of
- 2 opioid misuse.
- 3 The legislature also finds that pharmacists are well
- 4 situated to provide education and access to naloxone and assist
- 5 with the prevention and health care burden of addressing opioid
- 6 overdose in Hawaii. A good example of how pharmacists can
- 7 positively impact the overall public health continuum and reduce
- 8 health care costs is seen with pharmacists providing
- 9 immunizations. Pharmacists now immunize more patients than any
- 10 other group of health care professionals, and immunization rates
- 11 have grown, reducing disease and morbidity in the overall
- 12 population.
- 13 The legislature notes that there is significant precedent
- 14 in Hawaii law that supports expanded access to opioid
- 15 antagonists and the role of registered pharmacists in the
- 16 administration, dispensing, and prescription of opioid
- 17 antagonists, such as in Act 66, Session Laws of Hawaii 2017,
- 18 Act 68, Session Laws of Hawaii 2016, and Act 217, Session Laws
- 19 of Hawaii 2015.
- 20 Accordingly, the purpose of this Act is to expand the scope
- 21 of registered pharmacists' practice by allowing registered

- 1 pharmacists to prescribe, dispense, and provide related
- 2 education on opioid antagonists without the need for a written,
- 3 approved collaborative agreement.
- 4 SECTION 2. Chapter 461, Hawaii Revised Statutes, is
- 5 amended by adding a new section to be appropriately designated
- 6 and to read as follows:
- 7 "§461- Opioid antagonist; authority to prescribe and
- 8 dispense; requirements. (a) A pharmacist may prescribe and
- 9 dispense an opioid antagonist to an individual who is at risk
- 10 for an opioid overdose or a family member or caregiver of an
- 11 individual who is at risk of an opioid overdose regardless of
- 12 whether the individual has evidence of a previous prescription
- 13 for an opioid antagonist from a practitioner authorized to
- 14 prescribe opioids. The opioid antagonist prescribed and
- 15 dispensed for a family member or caregiver of an individual who
- 16 is at risk for an opioid overdose may be prescribed and
- 17 dispensed in the name of the individual who is to be treated
- 18 with the opioid antagonist or an "Opioid Antagonist Recipient"
- 19 or "OAR".
- 20 (b) A pharmacist who prescribes and dispenses opioid
- 21 antagonists pursuant to subsection (a) shall:



1	<u>(1)</u>	Complete a training program related to prescribing
2		opioid antagonists that is approved by the
3		Accreditation Council for Pharmacy Education (ACPE), a
4		curriculum-based program from an ACPE-accredited
5		college of pharmacy, a state or local health
6		department program, or a program recognized by the
7		board;
8	(2)	Provide the individual who is receiving the opioid
9		antagonist with information and written educational
10		material on risk factors of opioid overdose, signs of
11		an overdose, overdose response steps, and the use of
12		the opioid antagonist; and
13	(3)	Dispense the opioid antagonist to the individual who
14		is at risk for an opioid overdose, family member, or
15		caregiver as soon as practicable after the pharmacist
16		issues the prescription."
17	SECT	ION 3. Section 461-1, Hawaii Revised Statutes, is
18	amended a	s follows:
19	1.	By adding two new definitions to be appropriately
20	inserted a	and to read:

1	" <u>"Caregiver" means an individual who has an established</u>
2	personal or professional relationship with the individual at
3	risk for an opioid overdose.
4	"Family member" means an individual who can provide
5	assistance and is related to the individual at risk for an
6	opioid overdose."
7	2. By amending the definition of "practice of pharmacy" to
8	read:
9	""Practice of pharmacy" means:
10	(1) The interpretation and evaluation of prescription
11	orders; the compounding, dispensing, and labeling of
12	drugs and devices (except labeling by a manufacturer,
13	packer, or distributor of nonprescription drugs and
14	commercially legend drugs and devices); the
15	participation in drug selection and drug utilization
16	reviews; the proper and safe storage of drugs and
17	devices and the maintenance of proper records
18	therefor; the responsibility for advising when
19	necessary or where regulated, of therapeutic values,
20	content, hazards, and use of drugs and devices;

1	(2)	Performing the following procedures or functions as		
2		part of the care provided by and in concurrence with a		
3		"health care facility" and "health care service" as		
4		defined in section 323D-2, or a "pharmacy" or a		
5		licensed physician or a licensed advanced practice		
6		registered nurse with prescriptive authority, or a		
7		"managed care plan" as defined in section 432E-1, in		
8		accordance with policies, procedures, or protocols		
9		developed collaboratively by health professionals,		
10		including physicians and surgeons, pharmacists, and		
11		registered nurses, and for which a pharmacist has		
12		received appropriate training required by these		
13		policies, procedures, or protocols:		
14		(A) Ordering or performing routine drug therapy		
15		related patient assessment procedures;		
16		(B) Ordering drug therapy related laboratory tests;		
17		(C) Initiating emergency contraception oral drug		
18		therapy in accordance with a written		
19		collaborative agreement approved by the board,		
20		between a licensed physician or advanced practice		

registered nurse with prescriptive authority and

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1		a pharmacist who has received appropriate
2		training that includes programs approved by the
3		[American] Accreditation Council [of
4		Pharmaceutical for Pharmacy Education (ACPE),
5		curriculum-based programs from an ACPE-accredited
6		college of pharmacy, state or local health
7		department programs, or programs recognized by
8		the board of pharmacy;
9	(D)	Administering drugs orally, topically, by
10		intranasal delivery, or by injection, pursuant to
11		the order of the patient's licensed physician or
12		advanced practice registered nurse with
13		prescriptive authority, by a pharmacist having
14		appropriate training that includes programs
15		approved by the ACPE, curriculum-based programs
16		from an ACPE-accredited college of pharmacy,
17		state or local health department programs, or
18		programs recognized by the board of pharmacy;
19	(E)	Administering:
20		(i) Immunizations orally, by injection, or by
21		intranasal delivery, to persons eighteen

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1	years of age or older by a pharmacist having
2	appropriate training that includes programs
3	approved by the ACPE, curriculum-based
4	programs from an ACPE-accredited college of
5	pharmacy, state or local health department
6	programs, or programs recognized by the
7	board of pharmacy;
8	(ii) Vaccines to persons between fourteen and
9	seventeen years of age pursuant to section
10	461-11.4; and
11	(iii) Human papillomavirus, Tdap (tetanus,
12	diphtheria, pertussis), meningococcal, and
13	influenza vaccines to persons between elever
14	and seventeen years of age pursuant to
15	section 461-11.4;
16	(F) As authorized by the written instructions of a
17	licensed physician or advanced practice
18	registered nurse with prescriptive authority,
19	initiating or adjusting the drug regimen of a
20	patient pursuant to an order or authorization
21	made by the patient's licensed physician or

1		advanced practice registered nurse with
2		prescriptive authority and related to the
3		condition for which the patient has been seen by
4		the licensed physician or advanced practice
5		registered nurse with prescriptive authority;
6		provided that the pharmacist shall issue written
7		notification to the patient's licensed physician
8		or advanced practice registered nurse with
9		prescriptive authority or enter the appropriate
10		information in an electronic patient record
11		system shared by the licensed physician or
12		advanced practice registered nurse with
13		prescriptive authority, within twenty-four hours;
14	(G)	Transmitting a valid prescription to another
15		pharmacist for the purpose of filling or
16		dispensing;
17	(H)	Providing consultation, information, or education
18		to patients and health care professionals based
19		on the pharmacist's training and for which no
20		other licensure is required; or

1	(I) [ <del>Dispensing an opicid antagonist in accordance</del>
2	with a written collaborative agreement approved
3	by the board, between a licensed physician and a
4	pharmacist who has received appropriate training
5	that includes programs approved by the ACPE,
6	curriculum based programs from an ACPE accredited
7	college of pharmacy, state or local health
8	department programs, or programs recognized by
9	the board; Prescribing and dispensing an opioid
10	antagonist pursuant to section 461- ;
11	(3) The offering or performing of those acts, services,
12	operations, or transactions necessary in the conduct,
13	operation, management, and control of pharmacy; and
14	(4) Prescribing and dispensing contraceptive supplies
15	pursuant to section 461-11.6."
16	SECTION 4. Section 328-16, Hawaii Revised Statutes, is
17	amended as follows:
18	1. By amending subsections (a) to (c) to read:
19	"(a) A prescription drug shall be dispensed only if its
20	label bears the following:

1	(1)	The name, business address, and telephone number of
2		the seller. The business address shall be the
3		physical location of the pharmacy or the dispensing
4		practitioner's office;
5	(2)	Except as otherwise authorized for expedited partner
6		therapy in section 453-52[7] or an opioid antagonist
7		in section 461- , the name of the person for whom the
8		drug was prescribed or the name of the owner of the
9		animal for which the drug was prescribed;
10	(3)	The serial number of the prescription;
11	(4)	The date the prescription was prepared;
12	(5)	The name of the practitioner if the seller is not the
13		practitioner;
14	(6)	The name, strength, and quantity of the drug;
15	(7)	The "use by" date for the drug, which shall be:
16		(A) The expiration date on the manufacturer's
17		container; or
18		(B) One year from the date the drug is dispensed,
19		whichever is earlier;
20	(8)	The number of refills available, if any;

1	(9)	in the case of the dispensing of an equivalent generic
2		drug product, the statement "same as (brand name of
3		the drug product prescribed or the referenced listed
4		drug name) ", or words of similar meaning;
5	(10)	In the case of the dispensing of an interchangeable
6		biological product, the statement "interchangeable
7		with (brand name of the biological product prescribed
8		or the referenced biological drug name) ", or words of
9		similar meaning; and
10	(11)	Specific directions for the drug's use; provided that
11		if the specific directions for use are too lengthy for
12		inclusion on the label, the notation "take according
13		to written instructions" may be used if separate
14		written instructions for use are actually issued with
15		the drug by the practitioner or the pharmacist, but in
16		no event shall the notation "take as directed",
17		referring to oral instructions, be considered
18		acceptable.
19	If any pro	escription for a drug does not indicate the number of
20	times it	may be refilled, if any, the pharmacist shall not
21	refill the	at prescription unless subsequently authorized to do so

1	by the pr	actitioner. The act of dispensing a prescription drug
2	other tha	n a professional sample or medical oxygen contrary to
3	this subs	ection shall be deemed to be an act that results in a
4	drug bein	g misbranded while held for sale.
5	(b)	In addition to the requirements enumerated in
6	subsection	n (a), a prescription drug shall be dispensed only:
7	(1)	By a pharmacist pursuant to a valid prescription[7] or
8		section [461-1, or section 453-52;] 453-52, 461-1, or
9		<u>461- ;</u>
10	(2)	By a medical oxygen distributor pursuant to a
11	•	prescription or certificate of medical necessity;
12		provided that the drug to be dispensed is medical
13		oxygen; or
14	. (3)	By a practitioner to an ultimate user; provided that:
15		(A) Except as otherwise authorized for expedited
16		partner therapy in section 453-52, the
17		practitioner shall inform the patient, prior to
18		dispensing any drug other than a professional
19		sample, that the patient may have a written,
20		orally ordered, or electronically transmitted or
21		conveyed prescription directed to a pharmacy or a

1	medi	cal oxygen distributor of the patient's own
2	choi	ce;
3	(B) The	practitioner shall promptly record in the
4	prac	titioner's records:
5	(i)	The prescription in full;
6	(ii)	The name, strength, and quantity of the
7		drug, and specific directions for the drug's
8		use;
9	(iii)	The date the drug was dispensed;
10	(iv)	Except as otherwise authorized for expedited
11		partner therapy in section 453-52[7] or for
12		an opioid antagonist in section 461- , the
13		name and address of the person for whom the
14		drug was prescribed or the name of the owner
15		of the animal for which the drug was
16		prescribed; and
17	(v)	Prescription drugs dispensed or prescribed
18		for expedited partner therapy as authorized
19		under section 453-52[+] or for an opioid
20		antagonist in section 461- ;

Ţ		(C)	The records described in subparagraph (B) shall
2			be subject to the inspection of the department or
3			its agents at all times; and
4		(D)	No undisclosed rebate, refund, commission,
5			preference, discount, or other consideration,
6			whether in the form of money or otherwise, has
7			been offered to the practitioner as compensation
8			or inducement to dispense or prescribe any
9			specific drug in preference to other drugs that
10			might be used for the identical therapeutic
11			indication.
12	(c)	A pr	escription may be communicated in writing, orally,
13	or by ele	ctron	ic transmission, and shall include the following
14	informati	on:	
15	(1)	The	authorization of the practitioner noted as
16		foll	ows:
17		(A)	Written prescriptions shall include the original
18			signature of the practitioner;
19		(B)	Oral prescriptions shall be promptly recorded by
20			the pharmacist or medical oxygen distributor and

1		shal:	l include the practitioner's oral code
2		desi	gnation; and
3		(C) Elec	tronic prescriptions shall be irrefutably
4		trace	eable to the prescribing practitioner by a
5		reco	gnizable and unique practitioner identifier
6		such	as:
7		(i)	A bitmap or graphic image of the
8			prescriber's handwritten signature and the
9			prescriber's oral code designation (or
10			license number or other identifier if the
11			prescriber is an out-of-state practitioner);
12		(ii)	An electronic signature;
13		(iii)	A digital signature; or
14		(iv)	By other means as approved by the director;
15	(2)	The date	of issuance;
16	(3)	The pract	itioner's name, business telephone number,
17	;	and busin	ess address, unless the practitioner is
18	·	otherwise	uniquely identified and the pharmacy or
19	·	medical o	xygen distributor dispensing the prescription
20	1	has the p	rescriber's contact information on file
21	į	accessible	e within the dispensing area;

1	(4)	The name, screngen, and quantity of the drug to be
2		dispensed, and specific directions for the drug's use;
3	(5)	Except as otherwise authorized for expedited partner
4		therapy in section 453-52[7] or for an opioid
5		antagonist in section 461- , the name and address of
6		the person for whom the prescription was written or
7		the name of the owner of the animal for which the drug
8		was prescribed, unless the pharmacy or medical oxygen
9		distributor dispensing the prescription has the
10		address on file accessible within the dispensing area;
11	(6)	The room number and route of administration, if the
12		patient is in an institutional facility; and
13	(7)	The number of allowable refills, if the prescription
14		is refillable. If the number of refills authorized by
15		the practitioner is indicated using the terms "as
16		needed" or "prn", the prescription may be refilled up
17		to twelve months from the date the original
18		prescription was written. After the twelve-month
19		period, the "as needed" or "prn" prescription may be
20		refilled for a subsequent three-month period;
21		provided:

1	(A)	The prescription is reflifed only once during the
2		three-month period;
3	(B)	The refill does not exceed a thirty-day supply of
4		the drug;
5	(C)	The refill does not provide any amount of the
6		drug fifteen months beyond the date the original
7		prescription was written;
8	(D)	In the case of medical oxygen, the duration of
9		therapy indicated on a certificate of medical
10		necessity shall supersede any limitations or
11		restrictions on refilling; and
12	(E)	Subparagraphs (A) to (D) shall apply only to
13		pharmacies and medical oxygen distributors
14		practicing in the State."
15	2. By am	ending subsection (g) to read:
16	"(g) Any	drug other than medical oxygen dispensed pursuant
17	to a prescript	ion shall be exempt from the requirements of
18	section 328-15	(except paragraphs (1), (9), (11), and (12), and
19	the packaging	requirements of paragraphs (7) and (8)), if the
20	drug bears a la	abel containing:
21	(1) The	name and address of the pharmacy;

- 1 (2) The serial number and the date of the prescription or of its filling;
- 3 (3) The name of the practitioner;
- 4 (4) Except as otherwise authorized for expedited partner
- 5 therapy in section  $453-52[_{7}]$  or for an opioid
- 6 antagonist in section 461- , the name of the patient;
- 7 (5) The directions for use; and
- 8 (6) Any cautionary statements contained in the
- 9 prescription.
- 10 This exemption shall not apply to any drug dispensed in the
- 11 course of the conduct of a business of dispensing drugs pursuant
- 12 to diagnosis by mail, or to a drug dispensed in violation of
- 13 subsection (a), (b), (c), or (d)."
- 14 SECTION 5. Section 328-17.6, Hawaii Revised Statutes, is
- 15 amended as follows:
- 1. By amending subsections (c) and (d) to read:
- "(c) Any pharmacist or medical oxygen distributor who
- 18 fills or refills a prescription from an out-of-state
- 19 practitioner shall:

1	(1)	Note the following on the prescription record: the
2		out-of-state practitioner's full name, address, and
3		telephone number;
4	(2)	Be responsible for validating and verifying the
5		practitioner's prescriptive authority by virtue of a
6		valid out-of-state license, a Drug Enforcement
7		Administration registration number, or other measures
8		as appropriate; and
9	(3)	Except as otherwise authorized for expedited partner
10		therapy in section 453-52[7] or for an opioid
11		antagonist in section 461- , demand proper
12		identification from the person whose name appears on
13		the prescription prior to filling the prescription, in
14		addition to complying with any identification
15		procedures established by the department for filling
16		and refilling an out-of-state prescription.
17	(d)	Before refilling a transferred out-of-state
18	prescript	ion, a pharmacist or medical oxygen distributor shall:
19	(1)	Except as otherwise authorized for expedited partner
20		therapy in section 453-52[7] or for an opioid
21		antagonist in section 461- , advise the person whose

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1		name	appears on the prescription that the prescription
2		on f	ile at the originating out-of-state pharmacy or
3		medi	cal oxygen distributor may be canceled; and
4	(2)	Reco	rd all information required to be on a
5		pres	cription, including:
6		(A)	The date of issuance of the original
7			prescription;
8		(B)	The number of refills authorized on the original
9			prescription;
10		(C)	The date the original prescription was dispensed;
11		(D)	The number of valid refills remaining and the
12			date of the last refill;
13		(E)	The out-of-state pharmacy's or out-of-state
14			medical oxygen distributor's name, telephone
15			number, and address, and the original
16			prescription number or control number from which
17			the prescription information was transferred; and
18		(F)	The name of the transferor pharmacist or the
19			medical oxygen distributor's agent."
20	2.	By am	ending subsection (f) to read:

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1	"(f) An out-of-state prescription record shall state the
2	date of filling or refilling and, except as otherwise authorized
3	for expedited partner therapy in section 453-52[7] or for an
4	opioid antagonist in section 461- , the local address of the
5	person whose name appears on the prescription."
6	SECTION 6. Section 328-17.7, Hawaii Revised Statutes, is
7	amended by amending subsection (a) to read as follows:
8	"(a) Every practitioner, pharmacist, or medical oxygen
9	distributor who compounds, sells, or delivers any prescribed
10	drug to a patient or a patient's agent shall maintain records
11	that identify:
12	(1) The specific drug product dispensed, including:
13	(A) The product's national drug code (NDC) number; or
14	(B) The brand name or the established name and the
15	name or commonly accepted abbreviation of the
16	. principal labeler of the drug product dispensed,
17	the product strength, and the dosage form;
18	(2) The quantity of the drug;
19	(3) Directions for use;
20	(4) The number of allowable refills;

1 .	(5)	The date of initial dispensing and the dates of all
2		refilling;
3	(6)	The date of any transfer of the prescription;
4	(7)	The name, business address, and telephone number of
5		the recipient pharmacist or medical oxygen distributor
6		for any transfer of prescription;
7	(8)	The prescribing practitioner, including name, business
8		address, and telephone number;
9	(9)	The format (oral, written, or electronic) in which the
10		prescription was received;
11	(10)	Except as otherwise authorized for expedited partner
12	_	therapy in section 453-52[7] or for an opioid
13		antagonist in section 461- , the patient, including
14		name, address, and telephone number;
15	(11)	The date of prescribing; and
16	(12)	The name of the practitioner, pharmacist, or medical
17		oxygen distributor dispensing the drug.
18	Every pre	scription dispensed shall have the name of the
19	pharmacis	t, dispensing practitioner, or medical oxygen
20	distribut	or responsible for the dispensing appended to the
21	prescript	ion record, and every prescription record shall be

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- 1 preserved and legible for a period of not less than five years.
- 2 The prescription records shall be subject at all times to the
- 3 inspection of the director of health or the director's agent."
- 4 SECTION 7. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect on July 1, 2018.

APPROVED this

09

day of

JUL

, 2018

**GOVERNOR OF THE STATE OF HAWAII** 

#### THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2018 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-ninth Legislature of the State of Hawai'i, Regular Session of 2018.

President of the Senate

Clerk of the Senate

#### THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2018 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2018.

Scott K. Saiki

Speaker

House of Representatives

Min L. I Sudate

Brian L. Takeshita

Chief Clerk

House of Representatives