

DAVID Y. IGE GOVERNOR

June 13, 2018 GOV. MSG. NO. 1143

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Twenty-Ninth State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 13, 2018, the following bill was signed into law:

SB2298 SD2 HD3 CD1

RELATING TO HEALTHCARE PRECEPTOR TAX CREDITS
ACT 043 (18)

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

A BILL FOR AN ACT

RELATING TO HEALTHCARE PRECEPTOR TAX CREDITS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that demand for
healthcare providers in Hawaii is growing because of an increase
in population size, particularly among the aged population; an
improvement in access to care due to broader insurance coverage;
and a higher prevalence of chronic diseases. At the same time,
there is a primary care provider shortage in Hawaii that will be
exacerbated by the projected retirements of current physicians
and advanced practice registered nurses. If nothing is done to
address the gap between healthcare supply and demand, patients
will suffer from longer wait times to see providers and poorer
health outcomes. Even more so, the evolution of healthcare
delivery means academic institutions across Hawaii face
challenges in ensuring an adequate number of future healthcare
professionals who are well-distributed by location and by
specialty and who are prepared to deliver primary, specialty,
and behavioral health care in rural, urban, and suburban
settings across Hawaii. Thus, the legislature acknowledges that
in order to meet these growing healthcare demands, the State

- 1 must work with academic institutions and healthcare
- 2 professionals to ensure that there is an adequate and well-
- 3 prepared healthcare workforce.
- 4 The legislature further finds that Hawaii high school
- 5 students and residents are interested in pursuing careers in the
- 6 healthcare service industry. However, in-state educational
- 7 institutions are constrained by the lack of clinical education
- 8 sites in Hawaii and the limited supply of qualified primary and
- 9 specialty care preceptors. The legislature recognizes that
- 10 efforts are currently underway to address these clinical site
- 11 limitations, including travel support from health professional
- 12 schools in Hawaii for students and residents who are incurring
- 13 high costs for training away from their home island. With out-
- 14 of-state training having such a high cost, the State must
- 15 consider expanding in-state healthcare provider education
- 16 capacity.
- 17 The legislature also finds that the development of new
- 18 clinical preceptors and training sites is increasingly
- 19 difficult. The cohort of preceptors consists largely of
- 20 volunteers who share the kuleana of educating the future
- 21 healthcare workforce. Yet, providers who offer such volunteer-

- 1 based education assume this responsibility above and beyond
- 2 their regular patient-care responsibilities, subjecting
- 3 themselves to preceptor fatigue, especially in busy clinical
- 4 settings. Developing sufficient clinical training opportunities
- 5 in areas of high demand requires a sufficient number of
- 6 appropriately trained preceptors, but the limited availability
- 7 of preceptors restricts in-state healthcare academic
- 8 institutions from expanding healthcare provider training. Some
- 9 states, including Maryland, Georgia, and Colorado, have
- 10 identified preceptor tax exemptions as a means to increase the
- 11 supply of health professional preceptors and trainees.
- 12 The purpose of this Act is to create a tax credit that
- 13 encourages preceptors to offer professional instruction,
- 14 training, and supervision to students and residents seeking
- 15 careers as primary care physicians and advanced practice
- 16 registered nurses throughout Hawaii, with the intention of
- 17 building capacity for clinical education at in-state academic
- 18 programs that are nationally accredited for the training of
- 19 primary care physicians, advanced practice registered nurses,
- 20 and pharmacy professionals.

1	SECTION 2. Chapter 235, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	"§235- Healthcare preceptor tax credit. (a) There
5	shall be allowed to each taxpayer subject to the tax imposed by
6	this chapter, a healthcare preceptor tax credit that shall be
7	deductible from the taxpayer's net income tax liability, if any,
8	imposed by this chapter for the taxable year in which the credit
9	is properly claimed.
10	(b) The amount of the credit shall be equal to \$1,000 for
11	each volunteer-based supervised clinical training rotation
12	supervised by the taxpayer, up to a maximum of \$5,000 per
13	taxable year, regardless of the number of volunteer-based
14	supervised clinical training rotations supervised by the
15	taxpayer.
16	(c) The director of taxation:
17	(1) Shall prepare any forms that may be necessary to claim
18	a tax credit under this section;
19	(2) May require the taxpayer to furnish reasonable
20	information to ascertain the validity of the claim for
21	the tax credit made under this section; and

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1	(3)	May	adopt rules pursuant to chapter 91 necessary to
2		effe	ctuate the purposes of this section.
3	(d)	The	preceptor credit assurance committee, established
4	under sec	tion	321- , shall:
5	(1)	Main	tain records of the names, addresses, and license
6		numb	ers of the taxpayers claiming the credit under
7		this	section;
8	(2)	Cert	ify the number of volunteer-based supervised
9		clin	ical training rotations each taxpayer conducted
10		by:	
11		<u>(A)</u>	Verifying that the taxpayer meets the
12			requirements to serve as a preceptor;
13	•	(B)	Verifying the number of hours the taxpayer spent
14			supervising an eligible student in each
15		•	volunteer-based supervised clinical training
16			rotation;
17		<u>(C)</u>	Verifying that the eligible student was enrolled
18			in an academic program in Hawaii; and
19		(D)	Verifying that the taxpayer was uncompensated;
20			and

1	(3) Certify the amount of the tax credit for each taxpayer
2	for each taxable year and the cumulative amount of the
3	tax credit.
4	Upon each determination, the preceptor credit assurance
5	committee shall issue a certificate to the taxpayer verifying
6	the number of volunteer-based supervised clinical training
7	rotations supervised by the taxpayer, the credit amount
8	certified for the taxpayer for each taxable year, and the
9	cumulative amount of tax credits certified. The taxpayer shall
10	file the certificate with the taxpayer's tax return with the
11	department.
12	(e) If in any taxable year the annual amount of certified
13	credits for all taxpayers reaches \$1,500,000 in the aggregate,
14	the preceptor credit assurance committee shall immediately
15	discontinue certifying credits and notify the department of
16	taxation. In no instance shall the preceptor credit assurance
17	committee certify a total amount of credits exceeding \$1,500,000
18	per taxable year. To comply with this restriction, the
19	preceptor credit assurance committee shall certify or deny
20	credits in the order submitted for certification; provided that

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- credits shall not be submitted for certification prior to the
 supervised clinical training rotation being performed.
- 4 taxpayer's income tax liability, the excess of the credit over

(f) If the tax credit under this section exceeds the

- taxpayer's income tax frability, the excess of the credit over
- 5 liability may be used as a credit against the taxpayer's income
- 6 tax liability in subsequent years until exhausted. All claims
- 7 for the tax credit under this section, including amended claims,
- 8 shall be filed on or before the end of the twelfth month
- 9 following the close of the taxable year for which the credits
- 10 may be claimed. Failure to comply with the foregoing provision
- 11 shall constitute a waiver of the right to claim the credit.
- (g) For the purposes of this section:
- 13 "Academic program" means an academic degree granting
- 14 program or graduate medical education program that:
- 15 (1) Holds either its principal accreditation or a physical
- location in Hawaii; and
- 17 (2) Provides education to students, of whom more than
- fifty per cent are residents of Hawaii.
- 19 "Advanced practice registered nurse student" means an
- 20 individual participating in a nationally accredited academic
- 21 program that is for the education of advanced practice

- 1 registered nurses and recognized by the state board of nursing
 2 pursuant to chapter 457.
- 3 "Eligible professional degree or training certificate"
- 4 means a degree or certificate that fulfills a requirement to be
- 5 a physician or osteopathic physician, pursuant to chapter 453,
- 6 an advanced practice registered nurse, pursuant to chapter 457,
- 7 or a pharmacist, pursuant to chapter 461.
- 8 "Eligible student" means an advanced practice registered
- 9 nurse student, medical student, or pharmacy student who is
- 10 enrolled in an academic program.
- "Medical student" means an individual participating in a
- 12 nationally accredited academic program leading to the medical
- 13 doctor or doctor of osteopathy degree. "Medical student"
- 14 includes graduates from nationally accredited academic programs
- 15 who have continued their training, in the role of resident or
- 16 fellow, to obtain the additional qualifications needed for
- 17 medical licensure, pursuant to chapter 453, or specialty
- 18 certification.
- 19 "Nationally accredited" means holding an institutional
- 20 accreditation by name to offer post-secondary medical primary
- 21 care education. Accreditation for medical students shall be

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- 1 offered by the Liaison Committee on Medical Education or
- 2 American Osteopathic Association Commission on Osteopathic
- 3 College Accreditation. Accreditation for advanced practice
- 4 registered nurse students shall be offered by the Commission on
- 5 Collegiate Nursing Education.
- 6 "Pharmacy student" means an individual participating in an
- 7 academic program that is nationally accredited for the training
- 8 of individuals to become registered pharmacists pursuant to
- 9 chapter 461.
- 10 "Preceptor" means a physician or osteopathic physician,
- 11 licensed pursuant to chapter 453, an advanced practice
- 12 registered nurse, licensed pursuant to chapter 457, or a
- 13 pharmacist, licensed pursuant to chapter 461, who is a resident
- 14 of Hawaii and who maintains a professional primary care practice
- 15 in this State.
- 16 "Primary care" means the principal point of continuing care
- 17 for patients provided by a healthcare provider, including health
- 18 promotion, disease prevention, health maintenance, counseling,
- 19 patient education, diagnosis and treatment of acute and chronic
- 20 illnesses, and coordination of other specialist care that the
- 21 patient may need.

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1	"Volunteer-based supervised clinical training rotation"
2	means an uncompensated period of supervised clinical training of
3	an eligible student that totals at least eighty hours of
4	supervisory time annually, in which a preceptor provides
5	personalized instruction, training, and supervision to an
6	eligible student to enable the eligible student to obtain an
7	eligible professional degree or training certificate."
8	SECTION 3. Chapter 321, Hawaii Revised Statutes, is
9	amended by adding a new section to be appropriately designated
10	and to read as follows:
11	"§321- Preceptor credit assurance committee. (a) There
12	is established the preceptor credit assurance committee within
13	the department of health. The committee shall develop and
. 14	implement a plan for certifying healthcare preceptor tax credits
15	under section 235- , including:
16	(1) Developing a process ensuring that requests for credit
17	certification are reviewed and verifications are
18	processed no later than thirty days following the
19	close of each calendar year;

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1	(2)	Developing the documentation process for the committee
2		to certify a preceptor for the tax credit; provided
3		that the documentation to be collected shall include:
4		(A) The preceptor's name, address, place of practice,
5		and Hawaii provider license number;
6		(B) Dates and hours of volunteer-based supervised
7		clinical training rotation per eligible student;
8		(C) Attestation that the preceptor is uncompensated
9		for the volunteer-based supervised clinical
10		training rotation; and
11		(D) Other information deemed necessary by the
12		committee.
13	(b)	The committee shall be composed of representatives of:
14	(1)	The Hawaii/Pacific basin area health education center;
15	(2)	The center for nursing; and
16	(3)	Academic programs with eligible students.
17	(c)	Members of the committee shall be immune from civil
18	liability	for any official act, decision, or omission performed
19	for the p	urpose for which the committee was established, except
20	for any a	cts, decisions, or omissions that constitute gross
21	negligenc	e or wilful misconduct.

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after December 31, 2018.

1	(d) The proceedings of the committee shall not be subject
2	to part I of chapter 92.
3	(e) As used in this section, "academic program", "eligible
4	student", "preceptor", and "volunteer-based supervised clinical
5	training rotation" shall have the same meanings as in section
6	235"
7	SECTION 4. The department of health shall evaluate the
8	efficacy of the healthcare preceptor tax credit established by
9	this Act and submit a report to the legislature no later than
10	June 30, 2024, which shall include the department's findings and
11	a recommendation of whether the tax credit should be retained
12	without modification, amended, or repealed.

SECTION 5. New statutory material is underscored.

provided that section 2 shall apply to taxable years beginning

SECTION 6. This Act shall take effect upon its approval;

APPROVED this 13 day of JUN , 2018

GOVERNOR OF THE STATE OF HAWAII

THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2018 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-ninth Legislature of the State of Hawai'i, Regular Session of 2018.

resident of the Senate

Clerk of the Senate

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2018 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2018.

Scott K. Saiki Speaker House of Representatives

Mi Lille

Brian L. Takeshita

Chief Clerk

House of Representatives