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TODD NACAPUY CHIEF INFORMATION OFFICER

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May 17, 2018

The Honorable Ronald D. Kouchi, President, and Members of The Senate Twenty-Ninth State Legislature Hawaii State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Scott K. Saiki, Speaker, and Members of The House of Representatives Twenty-Ninth State Legislature Hawaii State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawaii Department of Health Hawaii BHA Integrated Case Management System Project Independent Verification and Validation (IV&V).

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

TODD NACAPUY Chief Information Officer State of Hawai'i

Attachment (2)



Hawaii BHA Integrated Case Management System Project

Final IV&V Report for the period of March 26 - April 20, 2018

Draft Report Delivered: April 27, 2018 Final Report Delivered: May 7, 2018



Overview

- Executive Summary
- IV&V Activities
- IV&V Findings and Recommendations
- Appendices
 - A Findings and Recommendations Log
 - B Inputs



Executive Summary

Overall Project Health:

Several risks were closed during this reporting period. IV&V opened one new observation that addresses project resourcing, and one new risk speaks to the timing of user story approval. Thus far, the project remains on schedule for completion.

Feb 18	Mar 18	Apr 18	Process Areas	IV&V Findings and Observations	Overall Health
M		L	Vendor Project Management	IV&V observed progress in this area and several (5) findings were closed during the current reporting period. The closed risks addressed: #1 Unclear SDLC, #9 Attention to knowledge transfer, #11 SME participation challenges, #15 Attention to tracking out-of-scope requirements, and #22 Unclear risk management processes. Risks that remain in this area primarily focus on potential impacts to the project timeline (e.g., data migration, resource availability), and ensuring that system functionality will meet the DOH's needs (e.g., sprint durations, incorporation of pain points and process improvements).	
L	L	L	Requirements Management	Clarification around TFS governance is still required. Requirement elaborations (and some notes that are captured during demonstration sessions) are not always consistently documented in TFS, which can negatively impact the project scope and timeline. IV&V believes that clarifying <i>requirements</i> through requirements elaboration is different from clarifying <i>functionality</i> . While both can be done based upon the user stories, BHA must take ownership of the requirements to ensure that the solution will meet their program needs and objectives.	



Executive Summary

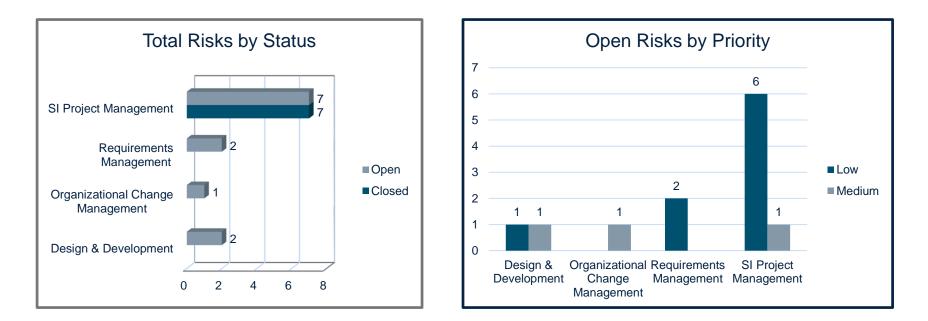
Feb 18	Mar 18	Apr 18	Process Areas	IV&V Findings and Observations	Overall Health
M	L	L	Design and Development	/&V still needs to get a better understanding of how the SI plans to mitigate ne potential risks of using its accelerator; particularly in relation to risks cited in ther areas that speak to the solution meeting the BHA's needs. While the roject is mitigating the risk of potential development delays by asserting firmer eadlines for user story approval and moving unapproved early iteration user tories to future iterations, IV&V will continue to monitor the open risks in this rea.	
M	м	м	Organizational Change Management	A comprehensive strategy to support user adoption does not appear to exist. While the SI has committed to mid-sprint SME validations of functionality to provide the opportunity for user involvement, this does not appear to be occurring on a consistent basis. During this assessment period the BHA assumed the lead responsibility for developing a more comprehensive OCM Plan, with assistance from RSM. Thus, the BHA distributed a "User Engagement and Opportunities for Organizational Change Management" staff survey to help focus their initial OCM efforts. The survey will be distributed on a periodic basis throughout the project to monitor progress. IV&V will review the draft OCM Plan during the coming assessment period.	0



Executive Summary

As of this reporting period, PCG has identified a total of 25 findings (19 risks and 6 observations) on the Hawaii BHA Integrated Case Management System Project.

Focusing on the total number of project risks, 7 of the 19 risks have been closed, leaving 12 open risks. Of those, there are zero high risks, 3 medium risks (or 25%) and 9 low risks (or 75%) as shown below.





IV&V Activities

The activities that PCG performed to inform the IV&V report for the current period are listed below. Upcoming activities are also included. For specifics, see Appendix B – Inputs.

- IV&V activities performed during the reporting period:
 - 1. Attended weekly SI project status meetings
 - 2. Facilitated IV&V Monthly Report review meetings
 - 3. Facilitated IV&V Status meeting
 - 4. Attended Calculator review sessions
 - 5. Attended Data Migration Meeting
 - 6. Attended select Daily Scrum meetings
 - 7. Attended Project Steering Committee meeting
 - 8. Drafted SI Deliverable review process
 - 9. Drafted IV&V Monthly Report review process
 - 10. Reviewed the following deliverables: SI Iteration Plan, SI Iteration 1 Test Plan, SI Iteration Schedule, SI Updated Data Migration Strategy, SI Updated Roadmap
- IV&V activities planned for the upcoming reporting period:
 - 1. Attend weekly SI project status and analysis meetings
 - 2. Attend other strategy & analysis meetings as needed
 - 3. Attend bi-weekly IV&V meeting
 - 4. Review SI draft and final project deliverables
 - 5. Prepare/review IV&V Monthly Report
 - 6. Attend Project Steering Committee meeting



Process Areas Reviewed

Throughout this project, IV&V will verify and validate activities performed in the following process areas. Those areas that were reviewed during the current period are asterisked below:

- Vendor Project Management*
- Requirements Management*
- Design and Development*
- Testing
- Data Management
- Organizational Change Management*

* Indicates process area addressed in this report



Vendor Project Management

#	Key Findings (Classified as Observations, Risks or Issues)	Criticality Rating
23	Potential project schedule impact due to data migration delays (R): The project has assigned CAMHD technical staff to assist DDD staff in support of these efforts. As an outcome, DDD decided against migrating Medisoft data to the new solution. DDD also assigned additional staff to the project to help with data clean-up and validation. Although the SI and BHA have made strides in addressing the data migration risks through weekly status/planning meetings and other activities with the hopes that development roadblocks can be avoided, IV&V will continue to monitor this risk due to its significance to the project.	M
16	Unclear review and approval process for project deliverables (R): Some confusion remains over deliverable names and the approval process but efforts are underway to clarify and ensure all deliverables are meeting project needs. Meetings to provide further clarification are upcoming. IV&V will continue to monitor to validate that this process is consistently followed.	L
18	Competing priorities of BHA SMEs could negatively impact the project timeline (R): BHA is working with SI to mitigate resource challenges, as some key members of the project team have been over-tasked. CAMHD resources have been reallocated to assist DDD in support of data migration. The project has asserted firmer deadlines to address delays in user story approval.	L
25	SI Solution Architect extended leave could impact project productivity/quality (New Observation!): Since this position currently fills several significant project roles (e.g., Development Lead, Lead Business Analyst, and Scrum Master) the project schedule may be impacted. The SI has been tasked with developing a transition plan to provide adequate coverage during this staff outage.	L
19	Access to enhanced federal funding may impact the project budget and/or scope (I): Ability to access enhanced federal funding as initially planned is at risk due to external dependencies (e.g., State Medicaid Agency delays in completing its MITA State Self-Assessment (SS-A) and completion of P-APD). DHS plans on submitting the P-APD during the coming review period, with the BHA I-APD to follow. The BHA is pursuing other funding sources to bridge this gap.	M
	lesues 18 and 10 are not specific to the SI but have a significant impact on pro	iont completion



Issues 18 and 19 are not specific to the SI but have a significant impact on project completion. 8

Vendor Project Management

	Monitoring for Closure	
2	Long sprint / iteration cycles (R): As mentioned in last month's report, the SI has committed to targeted, mid-sprint SME validations of functionality to address concerns over sprint durations and increase user involvement. However, it appears that this only occurred for the Calculator 2.0 sprint, and has not been carried forward into Iteration 1. IV&V suggests getting this agreement in writing and will monitor the consistency and frequency of SI initiated mid-sprint demos in future iterations.	L
5	Late-game analysis of requirements awaiting details from external sources (R): Sign-off is being sought on some user-stories that may require further analysis based upon external dependencies.	L
17	SI Resource (PM) Turnover (O): IV&V observed that some of the PM practices that were implemented upon project start-up may not have been carried over to the SI's new PM. For example, although the SI is contractually required to develop Deliverable Expectation Documents (DEDs) prior to developing draft deliverables, this practice is no longer occurring.	L
6	SI identification/tracking of pain points (R): While CAMHD and DDD have identified pain points, the SI's process to address these pain points remains unclear. This risk is also discussed in the OCM process area on page 13 of this report.	L
3	Attention to process improvement seems insufficient (R): While some improvements have been seen in this area, IV&V has concerns over the SI's attention to the details of DOH's expressed needs (e.g., drag and drop functionality in Calculator 2.0 functionality, calendar vs. calculator functionality).	L



Vendor Project Management Discussion

#	Recommendations	Progress
23	Suggest SI analyze data migration dependencies to avoid development delays. Once identified, IV&V suggests that the SI validate and/or update the user stories and architectural plans that may impact the project schedule. Suggest BHA continue to coordinate resources to accelerate data migration activities, track detailed data migration tasks, and work with the SI to ensure development is not delayed.	In-process
16	Meet with the SI to clarify deliverable review and approval processes in accordance with RFP requirements. Deliverable review sessions should be considered to ensure clear understanding and open dialog around each deliverable. Deliverables should only be signed off when all issues have been resolved with BHA leadership and the signoff process should leave no room for ambiguity. Deliverable names should also be clarified. Finally, recommend BHA and SI come to agreement on deliverables best suited (and most beneficial) to be "live" documents (i.e. documents that will continue to be updated throughout the project as content becomes available/solidified).	In-process
18	Analyze/monitor BHA SME capacity to avoid potential project delays and communicate expectations clearly to staff. Recommend BHA leadership actively encourage and support staff participation and assist them with prioritizing their duties to accommodate full participation in the project.	In-process
19	Recommend BHA continue to work closely with DHS to pursue available funding options	In-process



Requirements Management

 Key Findings (Classified as Observations, Risks or Issues) TFS governance process (R): TFS (Microsoft's Team Foundation Server) is the projects central repository database of all requirements, user stories, development tasks, test cases, bugs, and source code. While some progress has been made towards clarifying TFS governance (how the tool, and certain aspects of the tool will be used), concerns remain that confusion may still exist, which can lead to inadequate requirements management. Tracking of requirement elaborations (R): IV&V has found that the elaboration (i.e., clarification) of requirements and notes recorded during demos are not always consistently tracked in TFS. IV&V recognizes that further elaboration can occur as tasks under the user stories are created. However, while functionality may be further clarified, the actual requirement may not necessarily be clarified through this process. Greater requirements clarification increases the likelihood of building the functionality to meet those requirements. If the focus is on user stories, the developer may only create the functionality in the user story rather than focusing on finding better ways to meet the requirement (which may be different from what's in the user stories and that the acceptance criteria is met. 				
# Retring 20 TFS governance process (R): TFS (Microsoft's Team Foundation Server) is the projects central repository database of all requirements, user stories, development tasks, test cases, bugs, and source code. While some progress has been made towards clarifying TFS governance (how the tool, and certain aspects of the tool will be used), concerns remain that confusion may still exist, which can lead to inadequate requirements management. Image: teacher initial teacher inititea teacher inititea teacher initial teacher				
14	requirements management. Tracking of requirement elaborations (R): IV&V has found that the elaboration (i.e., clarification) of requirements and notes recorded during demos are not always consistently tracked in TFS. IV&V recognizes that further elaboration can occur as tasks under the user stories are created. However, while functionality may be further clarified, the actual requirement may not necessarily be clarified through this process. Greater requirements clarification increases the likelihood of building the functionality to meet those requirements. If the focus is on user stories, the developer may only create the functionality in the user story rather than focusing on finding better ways to meet the requirement (which may be different from what's in the user story). To mitigate this risk, the BHA must ensure that the requirements are clearly		L	
Bes	t Practices	s (R): TFS (Microsoft's Team Foundation Server) is the projects central repository Image: team foundation Server) is the projects central repository nts, user stories, development tasks, test cases, bugs, and source code. While Image: team foundation foundation foundation (how the tool, and certain aspects of the server in the confusion may still exist, which can lead to inadequate Image: team foundation foundation foundation (how the tool, and certain aspects of the server in the confusion may still exist, which can lead to inadequate Image: team foundation foundation foundation (how the tool, and certain aspects of the server in the user stories are created. However, while the relation increases the likelihood of building the functionality to meet focus is on user stories, the developer may only create the functionality in the using on finding better ways to meet the requirement (which may be different from for mitigate this risk, the BHA must ensure that the requirements are clearly as and that the acceptance criteria is met. Recommendations Progress		
	he RTM includes traceability throughout design, code, nd test phases			

- Analysis is performed to verify that system requirements meet federal and state regulations, program requirements and objectives
- Major stakeholders and users are consulted and involved in the activities related to system functionality



Design and Development

#	Key Findings (Classified as Observations, Risks or Issues)				
12	•	ficiencies can be gained with an accelerator, failure to a potential risk that should be monitored in relation to	L		
21	Architecture Blueprint and Roadmap deficiencies (O): IV&V cited deficiencies in the SI's Architecture Blueprint and Roadmap deliverables based on industry best practice. Our review of these revised deliverables is pending delivery by the SI in the next reporting period.				
24	24 Delays in approving user stories could impact the project schedule (New Risk!): While the project has asserted firmer deadlines to address delays in BHA's approval of user stories and the SI has been able to move unapproved early iteration user stories to future iterations to avoid delays in development, further delays could impact the project schedule. Approval of outstanding user stories is anticipated next month.				
Bes	t Practices	Recommendations	Progress		
The system design is viable, based on scalability, maintainability, completeness and efficiency		 Recommend BHA request SI to document the measures that will be taken to mitigate the risks of using an Accelerator. 	In-process		

- The proposed technical architecture is able to scale up to meet future workload and performance criteria
- The technical architecture is easily adaptable to new or changes in application requirements
- The solution supports federal MITA-alignment requirements

Recommendations	Progress
 Recommend BHA request SI to document the measures that will be taken to mitigate the risks of using an Accelerator. 	In-process
 Recommend SI document sufficient design details in the architectural blueprint document and that content focus on what the SI will do as opposed to what the products/platform can do. 	In-process
Recommend BHA work with SI to ensure delays do not incur project delays or additional costs.	In-process



Organizational Change Management

#	Key Findings (Classified as Observations, Risks or Issues)					
7	Minimal attention to User Adoption (R): The project user adoption and organizational change managemen SME validations of functionality to provide the opportuit the Calculator 2.0 sprint (see Finding #2). This risk has project has recognized the need for a formal OCM Plan a "User Engagement and Opportunities for Organization OCM efforts and develop user adoption metrics.	t (OCM). While the SI has committed to mid-sprint nity for user involvement, this has only occurred during a attracted the attention of the State CIO and the in that will be reviewed by ETS. The BHA has initiated	M			
6 Use of pain points to improve OCM (R): (See Vendor Project Management Finding #6) The SI's process to address BHA's pain points has not been clearly documented. The project's ability to address those pain points will help to show users that the system is solving real business problems and lead to increased adoption rates. The BHA has assumed the lead role in developing a more thorough OCM Plan to support the project's needs with support from RSM. An OCM survey was distributed to staff during this assessment period to inform the development of the Plan. IV&V will review this Plan upon delivery of the draft and monitor OCM activities throughout the project.						
Bes	t Practices	Recommendations	Progress			
ir	n OCM Plan that addresses the integration of ndividual and organizational change management to	 Request the SI adopt a general user adoption strategy that is reflected in the OCM Plan. 	In-process			
d • T	nsure the achievement of business results is eveloped. The OCM Plan includes steps to assess the level of hange that will be required to determine the	 Agree on an approach for how the SI will utilize/incorporate the pain point list in the OCM Plan. 	In-process			
a	ppropriate change management techniques that will e required.	Commence work on a comprehensive OCM Plan immediately.	In-process			



Appendix A

- See Findings and Recommendations Log (provided under separate cover)
- Project Health Rating Definitions
 - The project is under control and the current scope can be delivered within the current schedule.
 - The project's risks and issues have been identified, and mitigation activities are effective. The overall impact of risk and issues is minimal.
 - The project is proceeding according to plan (< 30 days late).
 - The project is under control but also actively addressing resource, schedule or scope challenges that have arisen. There is a clear plan to get back on track.
 - The project's risk and/or issues have been identified, and further mitigation is required to facilitate forward progress. The known impact of potential risks and known issues are likely to jeopardize the project.
 - Schedule issues are emerging (> 30 days but < 60 days late).
 - Project Leadership attention is required to ensure the project is under control.
 - The project is not under control as there are serious problems with resources, schedule, or scope. A plan to get back on track is needed.
 - The project's risks and issues pose significant challenges and require immediate mitigation and/or escalation. The project's ability to complete critical tasks and/or meet the project's objectives is compromised and is preventing the project from progressing forward.
 - Significant schedule issues exist (> 60 days late). Milestone and task completion dates will need to be re-planned.
 - Executive management and/or project sponsorship attention is required to bring the project under control.



Appendix A, cont'd.

Criticality Ratings

Criticality Rating	Definition
н	A high rating is assigned if there is a possibility of substantial impact to product quality, scope, cost, or schedule. A major disruption is likely and the consequences would be unacceptable. A different approach is required. Mitigation strategies should be evaluated and acted upon immediately.
M	A medium rating is assigned if there is a possibility of moderate impact to product quality, scope, cost, or schedule. Some disruption is likely and a different approach may be required. Mitigation strategies should be implemented as soon as feasible.
L	A low rating is assigned if there is a possibility of slight impact to product quality, scope, cost, or schedule. Minimal disruption is likely and some oversight is most likely needed to ensure that the risk remains low. Mitigation strategies should be considered for implementation when possible.



Appendix B: Inputs

This appendix identifies the artifacts and activities that serve as the basis for the IV&V observations.

Meetings attended during the reporting period:

- 1. Weekly SI project status meetings (3/26/18 4/20/18)
- 2. BHA IV&V Monthly Report review meeting
- 3. BHA/RSM IV&V Monthly Report review meeting
- 4. IV&V Status meeting (4/11/18)
- 5. Data Migration Meeting (3/28/18)
- 6. RSM Calculator 2.0 Post UAT Review
- 7. RSM Calculator 2.0 Follow up
- 8. BHA-ITS Review Iteration #1 Test Plan
- 9. Daily Scrum meetings (selected)
- 10. Project Steering Committee meeting

Artifacts reviewed during the reporting period:

- 1. SI Iteration Plan
- 2. SI Iteration 1 Test Plan
- 3. SI Iteration Schedule
- 4. SI Updated Data Migration Strategy
- 5. SI Updated Roadmap
- 6. SI Updated User Story Life Cycle
- 7. SI Defect (Bug) Life Cycle
- 8. SI Weekly Status Reports
- 9. Daily Scrum Notes (selected)
- 10. SI Project Schedule

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Id Identified Date	Summary	Observation	Significance	Recommendation	Updates	Process Area	Туре	Priority	Status	Closure Reason	Iteration	Risk Owner
3HA IV&V Findi 1 09/01/17	Non-agile (or unclear) SDLC	_	The BHA's stated project objectives include a desire for rapid development, interactive/collaborative design (focus on the user), adaptability to change, predictable delivery and schedules, and short sprint cycles. There are several benefits to utilizing agile methods, typically: • High product quality • Higher customer satisfaction • Increased project control Typical agile development projects employ two-week iteration cycles. The benefits of Agile development revolve around timely feedback from users based on short iteration cycles. Longer iterations can introduce a risk that the SI will waste valuable	Recommend SI clearly communicate plans and details of upcoming activities before the activities begin so that BHA has time to prepare and plan their resources beforehand. IVV will continue to monitor to validate that the BHA's expectations are met. Recommend BHA request the SI continue to provide further SDLC and iteration activity details and request the SI engage with key SME's throughout the iteration to	3/25/18: SI stated the Scrum Master role will be split between the existing architect and the PM. Unclear how this will impact the effectiveness of the Scrum Master role in the WaterScrumFall model. IV&V has an initial concern that the Scrum Master may be performing roles with competing priorities, which is a practice discouraged by most agile veterans. 3/20/18: SI has provided some good details of their Agile methodology as part 4/18/18: Unclear if SI is providing sufficient mid-sprint demos to validate user story implementations. IV&V is only aware of one such demo reported by BHA during Iteration 1.	-	Risk Risk	Low		SI has made strides in clarifying and communicating their methodology.	0	
3 09/01/17	Attention to process improvement seems insufficient	SI analysis techniques that seem to avoid delving into opportunities for process improvement.	time developing a design without timely user feedback to course correct, which could negatively impact the project schedule and budget. This could lead to a 'to-be' design that automates existing processes rather than improve them. Requirement 272 in the DOH's RFP states, "The SI will be vigilant to look for and identify opportunities for process improvement and notify DOH". See related risk titled "Visual Tools". The SI could decide BHA must pay for (via contract mods or swaps) enhancements tha should have been part of the original design and identified during discovery and design phases. Swaps involve the removal of original requirements in place of newly discovered requirements/functionality (enhancements). Swapping out original requirements/features can degrade the quality of the system and lead to unmet user	 will continue to monitor to validate that the BHA's expectations are met. IV&V recommends that BHA set expectations and request greater detail around the SI's 'to-be' analysis methods. Other suggestions include: 1) Consider a short CRM overview session for SMEs to familiarize them with CRM capabilities to better understand and articulate process improvements that can be supported by the Dynamics CRM platform. 2) Consider demos from other similar BHA Dynamics CRM implementations to better understand and articulate process improvements that the solution can support. 	 4/1/18: SI has committed to providing mid-sprint demos for select SMEs to validate complex or unclear user story implementations. 4/11/18: During a sprint demo of the Calculator, BHA was surprised to find out that drag & drop functionality was overlooked by the SI analysts. SI has stated that this feature was out identified by BHA as a requirement, even though the tool that the Calculator is mimicing includes this feature. When asked if the SI analyst asked SMEs if the Calculator would require the same drag and drop functionality, the SI provided no response. Seems the SI analysts assumed the more difficult method of opening each event and changing the time/date. 3/14/18: SI demo'd progress on a separate development effort called the "Calculator". SI garnered and encouraged feedback from SME's. 3/1/18: BHA has indicated that individual efforts by SI analysts during user story approval seems to have made up for some of the lack of analysis depth during the discovery phase. 	·	Risk	Low	Open		0	
	Late-game analysis of requirements awaiting	reluctance to utilize visual tools (e.g. whiteboard diagraming, Dynamics CRM demos, etc.) that would hole to facilitate to be system design discussions Appears the SI does not perform late game analysis of requirements, preferring to define all user stories	Failure to effectively engage stakeholders can increase the risk of poor discovery (and schedule) risk and unmet user needs. Typically, most users/SMEs are visual and may not be able to articulate complex as-is processes and to-be designs based on verbal walk through along. Once displayed visually SMEs are better able to identify what One of the primary benefits of an Agile approach is that requirements that are not ready to be fully defined (e.g. requirements that are awaiting outside agency	demonstrate key features of Dynamics CRM. IV// will continue to monitor to validate that the BHA's expectations are mot Recommend BHA and the SI come to agreement on a limited list of requirements that will be defined at a later date. Recommend the SI avoid spending time, where it	3/25/18: The SI has recommanded an xPM site for PHA to review as an 3/25/18: The SI is seeking User Story signoff in order to lock in project scope. When asked about requirements whose details may become more clear at a	SI Project Management SI Project Management	Risk Risk			SI seems more willing to utilize visual tools.	0	
6 09/01/17		example, instead of putting the DHS interface requirement specification on hold until it's clear whether DHS will provide a web service, the SI is now defining specifications for a manual import (non-web service). SI currently does not track or effectively utilize	develops features that are not needed or no longer meet the needs of the users. This could also incur additional project costs if the SI fails to accurately estimate late-game user stories and considers any late-game requirements as enhancements that will incur additional cost or swaps (see observation #26). Agile methods typically focus on solving real problems and employ methods to allow	Suggest BHA/SI agree on an approach to leverage the BHA's pain points throughout		SI Project	Risk	Low	Open		0	
	pain points	business process pain points.	the users to provide timely (typically with shorter sprints) feedback to ensure that the business problems are being solved. Tracking pain points can be an effective OCM strategy for user adoption and buy-in by providing visibility to the users of problems the system is solving as well as showing them traceability of pain points to system features during sprint demos. Failure to track pain points and business problems can lead to a final product that fails to provide maximum value to the users. Failure to succinctly document, track, and reference business process pain points in sprint demos could lead to reduced user adoption and executive buy-in, support, and satisfaction. In the end, this could lead to a reduction of ongoing project funding, a weakened SI reputation, and public scrutiny.	address/incorporate these pain points to show users that the system is solving real business problems which should lead to increased adoption rates. While the SI's draft PMP includes an OCM Plan that provides some information (mostly around training) IV&V recommends the SI commence work on a comprehensive OCM Plan immediately. Once an agreement is reached, IVV will continue to monitor to validate that the BHA's expectations are met.	do the same. BHA plans to meet with SI to discuss use of pain points. 3/2/18: SI has stated that tracking pain points is out of scope and that pain points have been addressed within the user stories. IV&V will continue to recommend, at minimum, the project maintain a short list of (mostly high-level) business pain points. 1/25/18: BHA has assumed responsibility for tracking pain points. The process for how the SI will utilize this list needs to be identified and monitored.	Management						

7 09/01/17	Minimal attention to User Adoption (buy-in)	SI seems to lack a comprehensive strategy to support user adoption.	Failure to implement an effective user adoption strategy could lead to resistance during system rollout, refusal to participate in the development/rollout process, resistance to use the system, and negative public perceptions (including the media). In the end, this could lead to a reduction of ongoing project funding, a weakened SI reputation, as well as long-term public scrutiny and criticism.	Recognizing that the SI has committed to mid-sprint SME validations of functionality to provide the opportunity for user involvement, IV&V would suggest that other measures should be taken as well. For example, although the State has initiated the practice of tracking pain points, the process for how the SI will utilize this list has not been clearly identified and monitored. Tracking pain points can be an effective OCM strategy for user adoption and buy-in as it provides visibility to the users of problems the system is actually solving and provides traceability of pain points to system features during sprint demos. IV&V also recommends BHA request the SI adopt a general user adoption strategy going forward. IVV will continue to monitor to validate that the BHA's expectations are met.	story implementations. IV&V is only aware of one such demo reported by BHA during Iteration 1; seems this demo was initiated by BHA.	Change Management	Risk M	edium Open		0	
8 09/01/17		been receptive to questions from the BHA PM,	Effective meeting facilitation requires being open to questions and suggestions from the attendees, while keeping the meeting on track. If participation is not encouraged, user buy-in and adoption of the system is at risk.	Recommend BHA request SI address this behavior at a management level and track progress as part of separate but regular engagement manager meetings with BHA. IV&V will continue to monitor to validate that the BHA's expectations are met.	 2/15/18: SI has added 3 PM resources to the project and shifted the . Seems Lead Analyst responsibilities have shifted to another team member. 1/22/18: SI announced that its PM/Lead Analyst is leaving the SI Firm. 	SI Project Management	Risk M	edium Closed	IV&V has not observed lack of receptiveness since the departure of PM/Lead analyst.	0	
9 03/27/18	Attention to knowledge transfer appears to be insufficient		Failure to onboard new SI resources with an effective knowledge transfer strategy and activities can cause potential rework and project delays.		4/2/18: BHA has since reported that new SI resources are now up to speed and UAT is going well.	SI Project Management	Observat Lo ion	w Closed	BHA has reported that new SI resources are now up to speed and UAT is going well.	0	
10 09/01/17			Lack of good preparation for SI meetings with clients can create a reluctance among BHA attendees to attend and/or participate. This can also produce a general lack of confidence in the SI to achieve project objectives which can negatively impact user adoption.	Recommend SI review and prepare questions based on process flows before discovery sessions. Recommend BHA leadership address this with SI engagement manager and consider adding the topic of "project management effectiveness" as a regular project status meeting agenda item. IV&V will continue to monitor to validate that the BHA's expectations are met.	responsibilities to another team member.	SI Project Management	Risk Lo	w Closed	IV&V has not observed lack of preparation since the departure of PM/Lead analyst.	0	
11 09/01/17		abruptly when the SI and BHA realize the right SMEs	Failure to ensure the right SMEs are in the room for a discovery session can cause project delays, unproductive meetings, and frustration on the part of SMEs that have attended. Lack of full SME participation could lead to inaccurate requirements gathering and incomplete/inaccurate user stories and could also negatively impact user adoption.	Recommend the SI make efforts to conduct meetings in a manner that engages the SMEs, encourages participation by silent attendees, and utilizes visual techniques to stimulate interest. This may also include providing clear meeting agendas, meeting purpose statements, meeting type (whiteboard session, system demo, material review), lists of materials to bring, and calling out key participants in their invites. Suggest the project PM's reschedule meetings when key SMEs are not able to attend. Recommend BHA provide clear guidance to SMEs regarding the importance of meeting attendance and the preference for attending in person (especially if they are a key participant). IV&V will continue to monitor to validate that the BHA's expectations are met.	3/2/18: BHA seems to have addressed part of this risk as the correct SME's	Management	Risk Lo		SME participation seems to be improving as evidenced from their energetic engagement during the recent Calculator sprint demo. SI seems to be communicating meeting purpose and meeting agenda's seem to be provided when necessary.	0	

12 09/01/17	Jse of accelerator	point for system development. Seems the accelerator involves essentially retrofitting code	optimize the system to meet BHA specific needs can lead to a solution that is less than optimal/productive and require BHA users to employ work arounds and lengthy processes to complete their work.	Recommend BHA request the SI identify strategies and activities to mitigate typical issues/problems/risks associated with the use of accelerators. Recommend BHA monitor for and request SI base design decision on what's best suited for BHA and not on what functionality already exists in the accelerator. IV&V will continue to monitor for the same throughout the development phase.	 4/19/18: SI responding to Accelerator documentation request with details of Accelerator capabilities but provided little to no details that would help assure mitigation of this risk. 4/5/18: SI responded with more details regarding risk mitigation steps they are taking and mentioned accelerator documentation. IV&V has requested documentation be provided to the project. 4/3/18: IV&V received response from the SI on 4/3/18, stating that "Our Accelerator was made available for Hawaii use on March 19, 2018, which belies this finding." IV&V is not clear how this response addresses the potential risks raised in the January IV&V report. IV&V has requested a further details. 4/2/18: SI has agreed to provide mitigation strategies they've employed for this risk. 2/5/18: SI has stated that they have not seen the same accelerator risks that IV&V has described in this risk. BHA leadership has stated that they have seen these risks in other state accelerator-based projects. 	Design & Development	Risk	.ow Oper	en	0	
13 09/02/17		approval. SI guidance around these processes seems reactionary instead of planned. In addition,	planned requirements management can lead to inefficient user story review, delayed user story approval, and unnecessary rework for BHA resources whose capacity is already constrained. Failure to establish effective TFS governance can lead to		 2/26/18: Closing out this finding as user story approval is nearing completion. We created another risk (#20) that focuses on primarily on TFS governance. 1/30/18: The SI and BHA have made some progress towards improving and defining the user story approval process. IV&V will continue to monitor for well defined requirements management processes going forward. 1/25/18: RFP requires TFS governance to be documented in the Configuration Management Plan which is currently being developed by the SI. However, IV&V has logged a separate risk that some deliverable content, like TFS governance, is not being provided at a point in the project when it is urgently needed. 	SI Project Management	Risk	Low CI	osed User story approval is coming to an end and the process seems to be working.	0	
14 09/03/17	Tracking of requirement elaborations	It is unclear if SI is tracking requirement elaborations.	recorded during demos are not always consistently tracked in TFS. IV&V recognizes		 4/27/18: Discussion during draft report walk-thru offered some clarification, and RSM agreed that the drag and drop functionality is within scope. IV&V needs to confirm that notes are recorded as requests under 'work type' in TFS. Extra attention will be required to ensure that acceptance criteria exist for all user stories. 4/11/18: Disagreements have arisen regarding expected features in the Calculator product. BHA expected features such as drag & drop as well as the tools connection to service authorizations and was surprised when the SI stated the features were not captured in the user stories. Without clear elaboration of requirements and clear sign off on the elaborations, conflicts such as these may continue throughout the project. Failure to properly elaborate system requirements can result in loss of important functionality, unmet user expectations, and/or force BHA to swap (remove other requirements) to make up for misunderstood requirements. 1/25/18: SI has stated that they are tracking requirements elaborations, but it seems they are doing it outside of TFS. The IV&V team needs more information on how this is occurring. 	Requirements Management	Risk	Low O	een	0	
	scope requirements appears	The SI logging of out-of-scope requirements, improvement opportunities, and user stories is below BHA expectations.	opportunity to capture what was identified and discussed. Out-of-scope features could then be forgotten or lost along the way as well as valuable notes from those point in time discussions. The state could be left spending valuable time/money at a	Request the SI track out of scope requirements and/or user stories as the opportunity arises (e.g. if identified in discovery, sprint demos, UAT, etc.) so these are not lost or forgotten. Recommend including details in TFS of the discussion regarding these items so discussions are not repeated at a later date. Once an agreement is reached, IVV will continue to monitor to validate that the BHA's expectations are met.		SI Project Management	Risk	Low Cl	osed SI has begun capturing out- of-scope requirements, flagged in TFS as "Requests		

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		SI has delivered the Project Management Plan	The RFP states, "All deliverables require state signoff as acknowledgement that the	Recommend BHA request the SI clarify and follow an agreed upon deliverable	4/16/18: IV&V provided the Project with a revised DCF review process	SI Project	Risk	Low	Open	0	
	process for project deliverables	(including project work plan), Deliverable Expectation Document, and Test Strategy. The SI	deliverable was satisfactorily performed/developed."	acceptance and sign-off process, which should include review sessions to ensure clear understanding and open dialog around each deliverable. Recommend deliverables	r document to help clarify the process. Bha is currently reviewing the process.	Management					
	deliverables		Without an explicit signoff process for deliverables, the SI may assume their customer		4/11/18: Recommend requesting SI update PMP, agreeing it is a living						
			has agreed to plans, methodologies, activities and processes, when they have serious	a signoff process that leaves no room for ambiguity.	document.						
		-	concerns. For example, the Project Management Plan should provide details of	Recommend BHA and SI come to agreement on deliverables best suited to be "live"							
		that BHA has offered little to no response. To date,	methods, processes and activities that will be employed throughout the project. Lack	documents (documents that will continue to be updated throughout the project as	4/11/18: BHA has stated there does appear to be some confusion around						
		the SI has not conducted review sessions of these	of clear understanding and agreement of project methods and activities can reduce	content becomes available/solidified). Recommend BHA request SI deliverable	terminology (e.g., document names). IV&V believes there remains room for						
			project productivity, quality, and effective management. Misunderstandings about		clarification around the DCF process as part of the overall deliverable review						
			project approach and process may increase the risk of negative impact to the budget	Management Plan, Data Management Plan) prior to signoff.	and acceptance process. Unbeknownst to IV&V, some of the deliverables that						
			and schedule, not to mention BHA stakeholder frustration. If deliverables are	Once an agreement is reached, IV&V will continue to monitor to validate that the	we have been waiting for (such as the Configuration Management Plan) were						
			assumed to be approved and the SI is unwilling to update deliverables to BHA	BHA's expectations are met.	approved quite some time ago, which has added to the confusion. In response,						
			satisfaction, the project will be left with inadequate documentation meant to guide project activities and impact the effectiveness of system turnover to the BHA technical		IV&V has created a deliverable tracking log. IV&V recommends BHA review any critical deliverables that RSM and/or DOH consider to be approved, and rather						
			team.		than re-opening them, identify if there are any critical findings associated with						
					the deliverables that may impact the project, and add them to our risk log as						
					appropriate.						
					4/9/18: Although the SI provided comments on IV&V's proposed DCF Review						
					process on 3/14/18, we could not find any evidence of BHA's final approval of						
					this document/process. Re-categorization of this risk as 'monitor for closure' in						
					the March 2018 IV&V report is pending BHA's acceptance of RSM's proposed			1			
					revisions to the DCF Review process.			1			
					4/3/18: SI has implemented a deliverable tracking list in SharePoint.						
					4/2/18: There still seems to be some confusion around which deliverables (e.g.						
					PMP) have been approved by BHA. SI has stated that deliverables have been						
01/23/18 S		On 1/22/18, the SI announced that its PM/Lead	Loss of key project discovery, analysis, and design details could negatively impact the		4/18/18: It has been noted that some of the responsibilities that were	SI Project	Observat	t Low	Open	0	
			productivity of SI efforts and the project schedule. The risk of an ineffective		previously known to / performed by the prior PM may not have been	Management	ion				
			knowledge transfer from the departing PM/Lead Business Analyst to the SI's new PM		transferred over to the current SI PM. Of note is the DAD process, and the						
			can still be realized despite the SI's best efforts. While the remaining team that participated in discovery remains largely intact, it is unclear how long it will take for		development of DEDs, which are contractually required for all deliverables: <i>C. Deliverable Expectation Document. In accordance with the Schedule of</i>						
			the incoming PM to get up to speed and equal the same level of		Deliverables (Exhibit "A"), the CONTRACTOR shall develop and deliver to the						
			knowledge/productivity that the outgoing PM (who spent 100's of hours leading the		state a DED that provides an outline of what will be included in each required						
			discovery effort) provided.		deliverable to ensure that:						
					1) there is a shared understanding of the content and appropriate level of						
					detail, 2) that time spent by the CONTRACTOR preparing deliverables is efficiently						
					utilized, and						
					3) the state's expectations shall be met upon the delivery of draft						
					documentation/artifacts.						
					3/15/18: SI provided a document providing clarification of roles and						
					responsibilities. While the Scrum Master role was not mentioned. SI stated						
					Scrum Master role would be split between the PM and the architect.						
09/01/17	Competing priorities of BHA	Some state staff have at times been constrained by	SMEs competing priorities can negatively impact the overall quality of work the	Analyze/monitor BHA SME capacity to avoid potential project delays and	4/11/18: BHA is working with SI to mitigate resource challenges, currently key	SI Project	Risk	Low	Open	0	
s	SMEs could negatively	other duties and have shown some resistance to	project relies on; delays SMEs response to project needs could negatively impact the	communicate expectations clearly to staff. Recommend BHA leadership actively	members of the project team are over tasked. CAMHD resources to assist DDD	Management					
i	impact the project timeline	participate in project activities. SME attendance	project schedule.	encourage and support staff participation and assist them with prioritizing their	in support of project tasks (e.g. data migration).	_					
		and participation in project meeting has been		duties to accommodate full participation in the project. Recommend BHA consider							
		waning at times, requiring meetings to be		staff augmentation to meet project specific needs.	4/2/18: BHA stated that final user story approval delays are mostly due to SME						
		rescheduled.			indecisiveness, a smaller part due to limited SME capacity. BHA mitigation						
				throughout the project.	strategy is to propose a finalized user story and give SME's a deadline, if not met user story will be left as is.						
					2/25/19, DUA CMEIS will be a low recourse for data referentiary (N/2)/ has						
					3/25/18: BHA SME's will be a key resource for data migration. IV&V has concern these activities could be delayed if the level of effort is greater than			1			
					expected.						
					3/20/18: Final user story approval has been delayed and caused schedule						
					slippage, seeming due to delays in BHA business resource responsiveness. SI has			1			
					logged this as a project risk but it seems unclear whether this has hindered			1			
					developer productivity.			1			
					10/2/17: BHA leadership has addressed this issue and attendance to project			1			
					meetings has improved. However, participation still seems to be lacking. Many						
					times, attendees prefer to call instead of attending in person. In person			1			
					attendees are typically much more engaged than those who call in. Many						
					attendees who call-in offer little to no input.			1			
								1			
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9 09/01/17	Federal funding risk	Ability to access enhanced federal funding as initially planned is at risk due to State Medicaid Agency delays in completing its MITA State Self- Assessment (SS-A) prior to the submittal of DOH's IAPD.	Delays in securing enhanced funding has delayed system development. Inability to claim federal funds could negatively impact the project budget, scope and schedule.	Recommend BHA continue to work closely with DHS to pursue available funding options. IV&V will continue to monitor progress.	2/22/18: Approach to draw-down of federal funding was discussed in the project steering committee meeting. DHS plans to submit a PAPD, with which DOH's IAPD would be aligned. According to DHS, work on the PAPD is pending receipt of DOH's IAPD. In the meantime, DOH is also pursuing 50/50 admin claiming to support the project. This will require an update to DHS' Cost Allocation Plan (to allow DOH's project costs to be submitted on the CMS-64 form).	SI Project Management	Issue	Medium	Open	0
) 2/23/18	TFS governance appears to be insufficient	projects central repository database of all requirements, user stories, development tasks, test cases, bugs, and source code. Each project team member (from developers to analysts to project managers to BHA project leadership) relies on TFS	TFS is a highly customizable, flexible, and complex tool that is utilized in different ways by different project team members. TFS veterans often tout the importance of establishing clear standards, templates and processes (i.e. governance) for entering and managing data in TFS before data entry begins. While some progress has been made towards clarifying TFS governance through diagramming the user story process flow, concerns remain that TFS governance has not been thoroughly established, which can lead to ineffective/inefficient use of TFS throughout the project and inadequate requirements management. In addition, the RFP requires that, "The SI firm shall utilize the fullest capabilities of Visual Studio Online (referenced throughout as Team Foundation Services, or TFS) for solution Application Lifecycle Management (ALM), in addition to Visual Studio for development purposes."	BHA for review and approval. Once better governance has been solidified, IV&V will continue to monitor to validate that the BHA's expectations are met.		Requirements Management	Risk	Low	Open	0
1 2/23/18	Roadmap deficiencies	and Roadmap deliverables and observed that the documents seem to be missing key information.	The architectural blueprint document provides key system design details (captured during the design phase) and infrastructure details critical to the development phase. Lack of a planned and documented design decisions could lead to confusion and rework by the development team and can hinder strategic planning (e.g. licensing) for the project team. In the end this could lead to a less than optimal development phase. Similar deficiencies were noted in the Roadmap, and due to the signficance of this deliverable to the project, it was included in this finding.		 4/25/18: Updated to include Roadmap deficiencies 3/19/18: SI provided responses to DCF comments but have yet to deliver updated Architecture Blueprint Document. 3/7/18: With the environment buildout beginning shortly and development currently slated to begin on 3/12, IV&V is concerned this document lacks sufficient environment buildout details. 2/23/18: IV&V provided comments to BHA via DCF (document comment form) and awaits BHA/SI responses. Draft seems to focus on what the Dynamics CRM platform can do (out of the box) as opposed to what the SI will do to meet BHA system specific needs. 	1	Observa ion	t Medium	Open	0
2 2/23/18	Unclear risk management processes	details of the risk management process. Though weekly status reports contain a slide for risk there	Lack of attention to risk management could reduce overall project quality and health and produce unexpected problems going forward. Unexpected problems are typically more difficult to manage, are more labor intensive and costlier to manage than risks that are carefully managed.		 4/2/18: SI has improved their tracking and communication of risks by creating SharePoint Issue & Risk Repository list, adding additional slides to their weekly status report, and discussing risks during the status meeting. 3/25/18: SI provided a basic plan with few details of how the steps provided would be performed. Also, SI stated data migration itself will beginmat the beginning of Iteration 2. IV&V remains concerned that the late start could produce surprises that the project will have trouble dealing with. 3/22/18: SI continues to warn that data migration can end up taking a significant level of effort but without a detailed plan it's difficult to determine the level of effort, user story dependencies, and impacts to schedule. Delays in delivery of data management plan adds to this risk. 3/21/18: SI delivered data migration strategy. 3/7/18: Weekly data migration planning meetings established. 	Management	Observa ion	t Low	Closed SI has made great strides in managing risks including enhanced tracking and communication of risk through the use of a SharePoint-base Issue & Risk Repository log as well as an increased focus on risk management during weekly status reports.	0
3/25/18	activities could impact the s development schedule c c c c c c c c c c c c c c c c c c c	dependencies is in process. The SI provided details	Data migration strategy development and planning is typically performed ahead of development work to mitigate the risk of data migration activities causing project delays. Several factors have increased this risk: - BHA is responsible for the bulk of data migration activities - IV&V has already identified a risk (#18) that BHA resources could be constrained - Data migration activity level of effort is often underestimated - Development delays due to data migration delays are not uncommon	Suggest SI analyze data migration dependencies to avoid development delays. Once identified, IV&V suggests that the SI validate and/or update the user stories and architectural plans (based on possible dependencies) that may impact the project schedule. Consideration should be given to increasing BHA resources to accelerate data migration activities, track detailed data migration tasks, and work with the SI to ensure development is not delayed.	4/17/18: BHA seems to be making good progress in this area with strong SI coordination support. SI has been providing stakeholders with regular updates on migration activity status and to the data migration strategy. Recently completed migration tasks include: mapping data load category from source	SI Project Management	Risk	Medium	Open	1

4/17/18	Delays in approving user	BHA delays in finalizing the user stories could	SI has stated that user story approval delays have impacted the project schedule and	Recommend BHA work with SI to ensure delays do not incur additional project costs.	4/18/18: mpp dated 4/18/18 shows no slippage in iteration 1 sprint demo	Design &	Risk	Medium Open	1
	stories could impact the	impact the project schedule. While BHA SME	could delay iteration 1 sprint demo scheduled for 4/24/18.	Recommend BHA continue current mitigation strategy of project leadership finalizing	g (show & tell).	Development			
	project schedule	capacity constraints is partially to blame, SME	This delay could potentially push out the entire project schedule.	user stories for SMEs and make efforts to ensure SME participation in sprint demos					
		indecisiveness appears to be the primary reason for		(and mid-sprint demos) so there is clear understanding system functionality as	4/17/18: As of 4/17, 94% of user stories have been approved.				
		the delays. BHA has stated that project leadership		relates to the delayed user stories. Recommend BHA work with the SI to move user					
		will soon finalized user stories for the SMEs and give		stories that require further analysis to later iterations. Recommend BHA request the	4/9/18: Iteration 1 user stories fully approved.				
		them a due date for any objections/changes. So far,	,	SI assist SMEs with user stories that require further analysis or demonstration of CRM					
		the SI has been able to move unapproved iteration		functionality/capabilities in order for SMEs to confidently approve them.					
		1 user stories to future iterations to avoid delays in							
		development.							
4/18/18	SI Solution Architect	SI has announced that the project Solution Architect	Projects that rely on a single person as the focal point of key project decisions,		4/11/18: SI announced the Solution Architect will soon be out on paternity	SI Project	Observat	Low Open	1
, ,			operational activities, system design, code/configuration quality, and understanding o	f	leave (estimated at 3-4 weeks), his responsibilities will be distributed to the	Management	ion		-
	•				existing project team while he is out. Recommend BHA request further details				
			person is no longer available for any period of time. Impacts can include reduced		of coverage while he is out and how this will be managed.				
			overall team productivity, poor feature and architectural design decisions, poor		or coverage while he is out and now this will be managed.				
		Scrum Master. The SI has committed to	code/configuration quality, and project delays. Attempts to transition responsibilities		4/2/18: Seems the project Solution Architect currently holds multiple additiona				
			can often times fall short once its realized the difficulty of transferring tacit knowledge		project roles including: Scrum Master, Development Lead, Lead Business				
			to other team members.						
		resources to ensure continuity.	to other team members.		Analyst. Some additional roles may be temporary, while roles are transitioned				
					to new resources, but may still pose a risk to the effectiveness of these roles				
					when managed by a single individual.				
1									