

## DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

LUIS P. SALAVERIA DIRECTOR

MARY ALICE EVANS
DEPUTY DIRECTOR

Telephone: (808) 586-2355 Fax: (808) 586-2377

No. 1 Capitol District Building, 250 South Hotel Street, 5th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804 Web site: www.hawaii.gov/dbedt

# Statement of LUIS P. SALAVERIA Director

Department of Business, Economic Development, and Tourism before the

#### HOUSE COMMITTEE ON FINANCE

Tuesday, February 28, 2017 1:00 p.m. State Capitol, Conference Room 308

in consideration of
HB 1044
RELATING TO RENEWABLE FUELS TAX CREDIT.

Chair Luke, Vice Chair Cullen, and Members of the Committee.

The Department of Business, Economic Development & Tourism (DBEDT) **supports** HB 1044, an Administration bill to amend Section 235-110.31 that replaces DBEDT's requirements associated with the certification, administration, and verification of the renewable fuels production tax credit with a survey of the renewable fuels production tax credit via a certified statement to be filed by the taxpayer to DBEDT.

DBEDT supports this bill because we lack the resources and expertise required to effectively conduct the certification, verification and administration requirements under the existing Section 235-110.31. Specifically, DBEDT lacks: (1) expertise in tax accounting; (2) specific knowledge of fuels production industries sufficient to verify the <u>actual</u> renewable fuels production and sale; and (3) the necessary resources, including management database, budget and human resources to administer its requirements.

Statutory amendments in this bill will align DBEDT's existing resources and expertise with statutory requirements while still providing for DBEDT to collect data about the tax credit effectiveness and report the findings to the Governor and Legislature.

DBEDT defers to the Department of Taxation on any impacts on its duties pertaining to the administration of the renewable fuels tax credit in this bill.

Thank you for the opportunity to offer these comments in support of this HB 1044.

DAVID Y. IGE GOVERNOR

SHAN TSUTSUI LT. GOVERNOR



MARIA E. ZIELINSKI

DAMIEN A. ELEFANTE
DEPUTY DIRECTOR

#### STATE OF HAWAII DEPARTMENT OF TAXATION

P.O. BOX 259 HONOLULU, HAWAII 96809 PHONE NO: (808) 587-1540 FAX NO: (808) 587-1560

To: The Honorable Sylvia Luke, Chair

and Members of the House Committee on Finance

Date: Tuesday, February 28, 2017

Time: 1:00 P.M.

Place: Conference Room 308, State Capitol

From: Maria E. Zielinski, Director

Department of Taxation

Re: H.B. 1044, Relating to Renewable Fuels Tax Credit

The Department of Taxation (Department) supports the intent of H.B. 1044, an Administration measure, and provides the following comments for your consideration.

H.B. 1044 amends the renewable fuels production tax credit to change the procedure by which claims for the credit are certified by the Department of Business, Economic Development, and Tourism (DBEDT). Instead of the former certification requirements, taxpayers claiming the tax credit must submit a survey providing information regarding the type of fuel produced, the feedstock used, the amount of credit, and the number of employees of the facility in which the fuel is produced. The measure is effective for taxable calendar years beginning after December 31, 2017.

The Department has no objection to the certification being conducted by survey as described in this measure, and is able to implement this measure with the current effective date.

Thank you for the opportunity to provide comments.

### LEGISLATIVE TAX BILL SERVICE

## TAX FOUNDATION OF HAWAII

126 Queen Street, Suite 304

Honolulu, Hawaii 96813 Tel. 536-4587

SUBJECT: INCOME, Renewable Fuels Credit Administration

BILL NUMBER: SB 910; HB 1044 (Identical)

INTRODUCED BY: SB by Kouchi by request; HB by Souki by request

EXECUTIVE SUMMARY: Provides that DBEDT will no longer certify, administer, and verify claims for this credit. Instead, it would receive a survey from the credit claimant and would acknowledge its receipt. It would keep tabs on the annual aggregate cap, but complains that it lacks the required resources or expertise.

BRIEF SUMMARY: Extensively amends HRS section 235-110.31 to replace the requirement that DBEDT certify, administer, and verify credit claims, with a survey. DBEDT would receive a survey from the credit claimant and would acknowledge its receipt, and would stop sending acknowledgments when the annual aggregate cap on the credit has been reached. DBEDT would report its findings to the Governor and Legislature.

EFFECTIVE DATE: Upon approval, applies to taxable years beginning after December 31, 2017.

STAFF COMMENTS: This measure is submitted by DBEDT as BED-13 (17).

The measure concerns the Renewable Fuels Production Tax Credit under Act 202, SLH 2016. Under the credit as enacted, DBEDT is tasked with initial verification and certification of credit claims, similar to what it now does with claims for the motion picture, digital media, and television film production credit (HRS section 235-17).

DBEDT is now complaining that it doesn't have either the expertise or resources to do this job, and wants out. That would seem consistent with its testimony last year before House Finance:

Further, DBEDT is also concerned about three issues regarding its responsibilities under this bill. First, DBEDT lacks the expertise and staffing to execute the required verification and certification requirement and would also require further clarity on the implementation of the verification and certification process.

Second, DBEDT lacks, and will require the necessary funding and budget allocation, to execute the responsibilities under the bill (i.e., DBEDT would require \$100,000 and at least a 0.5 full time equivalent staff each year for the duration of its responsibilities under this measure).

Third, given the annual cap of \$3,000,000 DBEDT would require further clarity on how to prioritize the aggregate tax credit, if all renewable fuel producers turn in the tax credit applications all at once.

Re: HB 1044 Page 2

Finally, regarding DBEDT's role in verifying and certifying the tax credits, DBEDT suggests that the Legislature consider having the renewable fuel producer(s) self-certify by providing required confirmation via an independent third party and impose upon participating renewable producers a performance penalty that is material enough to hold them accountable for meeting their stated self-certified renewable fuels production (i.e., a 200 percent recapture of all tax credit allocated and lifetime ban of any future tax credit participation in the State).

Some of these ideas should be considered as well as the offered idea of having the claimants turn in a survey.

Digested 2/9/2017