

MAR 10 2017

SENATE RESOLUTION

REQUESTING THE COUNTIES TO REVISE THEIR PRACTICES TO ALLEVIATE THE EFFECTS OF AUDIBLE REVERSE WARNING SYSTEMS, OR BACK-UP BEEPERS, ON REFUSE COLLECTION VEHICLES.

1 WHEREAS, the regulations of the Occupational Safety and
2 Health Administration concerning the use of backup beepers, at
3 29 C.F.R. 1926.601(b)(4), do not specifically address refuse
4 collection vehicles; and

5
6 WHEREAS, among the industries that the Occupational Safety
7 and Health Administration does regulate, such as construction,
8 vehicles with an obstructed view to the rear are permitted to
9 reverse by either using an audible reverse warning system or an
10 observer who signals that it is safe to reverse the motor
11 vehicle; and

12
13 WHEREAS, in a 2010 report entitled *Technology for a Quieter*
14 *America*, the National Academy of Engineering cited backup
15 beepers as one of the six top noise sources people associated
16 with behavioral and emotional consequence; and

17
18 WHEREAS, while the standard back-up beeper uses a single
19 tone, typically at a volume of ninety-seven to one hundred
20 twelve decibels, and can be heard from blocks away, the
21 effectiveness of back-up beepers is diminished due to background
22 noise, unconscious adjustment to the overuse of alarms, and the
23 difficulty of the listener in pinpointing its location; and

24
25 WHEREAS, the National Institute for Occupational Safety and
26 Health's recommended exposure limit for occupational noise
27 exposures of workers was first established in 1998 and is set at
28 eighty-five decibels, A-weighted (dB(A)) for an eight-hour time-
29 weighted average, meaning a person continuously exposed to
30 eighty-five dB(A) over an eight-hour work shift will reach one
31 hundred per cent of the person's daily noise dose; and

32
33 WHEREAS, there are existing alternative technologies that
34 are less intrusive than the standard back-up beeper, including
35 ambient-sensitive, self-adjusting backup alarms that increase or



S.R. NO. 51

1 decrease their volume based on background noise levels,
 2 manually-adjusted alarms, broadband beepers, backup cameras, and
 3 radar systems; and
 4

5 WHEREAS, the Federal Highway Administration, as part of its
 6 "Making Work Zones Work Better" workshop series, identified
 7 several noise control options for construction equipment back-up
 8 beepers, including self-adjusting alarms, manually-adjusted
 9 alarms, using an observer instead of an alarm, and configuring
 10 traffic patterns to minimize backing movement; and
 11

12 WHEREAS, in Hawaii's noise pollution law at section 342F-1,
 13 Hawaii Revised Statutes, "excessive noise" is defined in part as
 14 noise emitted at "a volume or in quantities and for durations
 15 which endangers human health, welfare or safety, animal life, or
 16 property or which unreasonably interferes with the comfortable
 17 enjoyment of life and property"; now, therefore,
 18

19 BE IT RESOLVED by the Senate of the Twenty-ninth
 20 Legislature of the State of Hawaii, Regular Session of 2017,
 21 that the Legislature finds that reducing refuse collection
 22 vehicles' use of back-up beepers and instead having a co-worker
 23 direct the reversing vehicle will increase the quality of
 24 residents' lives without reducing safety; and
 25

26 BE IT FURTHER RESOLVED that county practices be revised to
 27 utilize alternative methods of signaling when backing up refuse
 28 collection vehicles, other than an audible reverse warning
 29 system, between 10:00 p.m. and 7:00 a.m. on any day of the week;
 30 and
 31

32 BE IT FURTHER RESOLVED that certified copies of this
 33 Resolution be transmitted to the Mayor and Chairperson of the
 34 Council of each county, all of whom are, in turn, requested to
 35 transmit copies to the head of each department or agency, as the
 36 case may be, within their respective jurisdictions.
 37
 38
 39

OFFERED BY: Kal Nohak

[Handwritten signatures: "H. ...", "Kal Nohak", and "B. ..."]