HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII

H.B. NO. **1280**

A BILL FOR AN ACT

RELATING TO ENERGY MODERNIZATION AT THE DEPARTMENT OF EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the use of renewable 2 energy, advanced distributed energy resources, and energy 3 efficiency in Hawaii provides significant financial, health, 4 environmental, and workforce benefits to the State. While 5 Hawaii is a national leader in developing renewable energy, 6 barriers remain that inhibit the development of microgrids, a 7 rapidly emerging technology that can play a key role in 8 expanding the use of clean energy to serve persons and buildings 9 in the State that have been unable to enjoy its benefits.

10 The legislature further finds that the use of microgrids, 11 generally defined as a localized electrical system composed of 12 interconnected loads and distributed energy resources within 13 clearly defined electrical boundaries, is a positive step toward 14 achieving Hawaii's energy goals. Microgrids can facilitate the 15 achievement of Hawaii's clean energy policies by enabling the 16 integration of higher levels of renewable energy and advanced



Page 2

H.B. NO. 1280

distributed energy resources, including energy storage and
 demand response.

3 The legislature further finds that the development of 4 microgrids in Hawaii faces two key barriers. First, local 5 ordinances could prevent or have the effect of preventing the development of microgrids. Second, any entity developing a 6 7 microgrid that serves residents in Hawaii could be subject to 8 regulation by the public utilities commission. It is not the 9 intent of this Act for the public utilities commission to 10 regulate microgrids, especially when such systems could be of 11 great value to isolated and rural areas of our State or provide 12 overriding public benefits in areas such as education, health, 13 housing, transportation, and other community service areas.

14 The purpose of this Act is to encourage and facilitate the 15 development and use of microgrids at the various schools and 16 facilities operated by the department of education in such a 17 manner as to expand access to locally generated renewable energy 18 and advanced distributed energy resources and to promote the 19 efficient distribution of electricity to the State's residents 20 and businesses by exempting microgrids that promote and serve



1 public schools from regulation as a public utility by the public utilities commission. 2 3 SECTION 2. Chapter 302A, Hawaii Revised Statutes, is 4 amended by adding a new section to be appropriately designated 5 and to read as follows: 6 "§302A- Microgrid project. (a) Notwithstanding any 7 other law to the contrary, the department of education may 8 establish, implement, and operate one or more microgrid projects 9 at or within any properties owned, leased, or controlled by the 10 department. 11 Nothing in this section shall preclude the department (b) 12 from working with and receiving assistance from any other 13 department or agency in carrying out the purposes of this 14 section. 15 (c) Notwithstanding any law to the contrary, no electric 16 utility shall be allowed to assess a charge, fee, or penalty of 17 any kind to the department for planning, designing, constructing, or operating a microgrid. 18 19 (d) As used in this section, a "microgrid" means a 20 localized electrical system with distributed energy resources, 21 operated by the department or one in which the department



| 1 | participates, that is powered by a renewable energy system, as | | | | |
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| 2 | defined in chapter 269, that may include energy storage, | | | | |
| 3 | generation, or both, to serve interconnected loads of one or | | | | |
| 4 | more persons or buildings within clearly defined electrical | | | | |
| 5 | boundaries that acts as a single controllable entity with | | | | |
| 6 | respect to the grid and that may: | | | | |
| 7 | (1) Include lands and buildings owned or controlled by the | | | | |
| 8 | department and several adjacent or nearby properties, | | | | |
| 9 | all having different tax map key designations; and | | | | |
| 10 | (2) Operate either independently of or in parallel with | | | | |
| 11 | the utility grid." | | | | |
| 12 | SECTION 3. Section 269-1, Hawaii Revised Statutes, is | | | | |
| 13 | amended as follows: | | | | |
| 14 | 1. By adding a new definition to be appropriately inserted | | | | |
| 15 | and to read: | | | | |
| 16 | "Microgrid" means a localized electrical system with | | | | |
| 17 | distributed energy resources, powered by a renewable energy | | | | |
| 18 | system, as defined in this chapter, that may include energy | | | | |
| 19 | storage, generation, or both, to serve interconnected loads of | | | | |
| 20 | one or more persons or buildings within clearly defined | | | | |



Page 4

Page 5

| 1 | electrica | l boundaries that acts as a single controllable entity |
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| 2 | with resp | ect to the grid and may: |
| 3 | (1) | Include several adjacent or nearby properties having |
| 4 | | different tax map key designations; and |
| 5 | (2) | Operate either independently of or in parallel with |
| 6 | | the utility grid." |
| 7 | 2. | By amending the definition of "public utility" to read: |
| 8 | " " Pu | blic utility": |
| 9 | (1) | Includes every person who may own, control, operate, |
| 10 | | or manage as owner, lessee, trustee, receiver, or |
| 11 | | otherwise, whether under a franchise, charter, |
| 12 | | license, articles of association, or otherwise, any |
| 13 | | plant or equipment, or any part thereof, directly or |
| 14 | | indirectly for public use for the transportation of |
| 15 | | passengers or freight; for the conveyance or |
| 16 | | transmission of telecommunications messages; for the |
| 17 | | furnishing of facilities for the transmission of |
| 18 | | intelligence by electricity within the State or |
| 19 | | between points within the State by land, water, or |
| 20 | | air; for the production, conveyance, transmission, |
| 21 | | delivery, or furnishing of light, power, heat, cold, |



| 1 | | wate: | r, gas, or oil; for the storage or warehousing of | | | |
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| 2 | | good | goods; or for the disposal of sewage; provided that | | | |
| 3 | | the | the term shall include: | | | |
| 4 | | (A) | (A) An owner or operator of a private sewer company | | | |
| 5 | | | or sewer facility; and | | | |
| 6 | | (B) | A telecommunications carrier or | | | |
| 7 | | | telecommunications common carrier; and | | | |
| 8 | (2) | Shal | Shall not include: | | | |
| 9 | | (A) | An owner or operator of an aerial transportation | | | |
| 10 | | | enterprise; | | | |
| 11 | | (B) | An owner or operator of a taxicab as defined in | | | |
| 12 | | | this section; | | | |
| 13 | | (C) | Common carriers that transport only freight on | | | |
| 14 | | | the public highways, unless operating within | | | |
| 15 | | | localities, along routes, or between points that | | | |
| 16 | | | the public utilities commission finds to be | | | |
| 17 | | | inadequately serviced without regulation under | | | |
| 18 | | | this chapter; | | | |
| 19 | | (D) | Persons engaged in the business of warehousing or | | | |
| 20 | | | storage unless the commission finds that | | | |
| 21 | | | regulation is necessary in the public interest; | | | |



| 1 | (E) | A carrier by water to the extent that the carrier |
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| 2 | | enters into private contracts for towage, |
| 3 | | salvage, hauling, or carriage between points |
| 4 | | within the State; provided that the towing, |
| 5 | | salvage, hauling, or carriage is not pursuant to |
| 6 | | either an established schedule or an undertaking |
| 7 | | to perform carriage services on behalf of the |
| 8 | | public generally; |
| 9 | (F) | A carrier by water, substantially engaged in |
| 10 | | interstate or foreign commerce, that transports |
| 11 | | passengers on luxury cruises between points |
| 12 | | within the State or on luxury round-trip cruises |
| 13 | | returning to the point of departure; |
| 14 | (G) | Any user, owner, or operator of the Hawaii |
| 15 | | electric system as defined under section 269-141; |
| 16 | (H) | A telecommunications provider only to the extent |
| 17 | | determined by the public utilities commission |
| 18 | | pursuant to section 269-16.9; |
| 19 | (I) | Any person who controls, operates, or manages |
| 20 | | plants or facilities developed pursuant to |
| 21 | | chapter 167 for conveying, distributing, and |



| 1 | tran | smitting water for irrigation and other | | |
|----|-----------|--|--|--|
| 2 | purp | purposes for public use and purpose; | | |
| 3 | (J) Any j | person who owns, controls, operates, or | | |
| 4 | manag | ges plants or facilities for the reclamation | | |
| 5 | of wa | astewater; provided that: | | |
| 6 | (i) | The services of the facility are provided | | |
| 7 | | pursuant to a service contract between the | | |
| 8 | | person and a state or county agency and at | | |
| 9 | | least ten per cent of the wastewater | | |
| 10 | | processed is used directly by the state or | | |
| 11 | | county agency that entered into the service | | |
| 12 | | contract; | | |
| 13 | (ii) | The primary function of the facility is the | | |
| 14 | | processing of secondary treated wastewater | | |
| 15 | | that has been produced by a municipal | | |
| 16 | | wastewater treatment facility owned by a | | |
| 17 | | state or county agency; | | |
| 18 | (iii) | The facility does not make sales of water to | | |
| 19 | | residential customers; | | |
| 20 | (iv) | The facility may distribute and sell | | |
| 21 | | recycled or reclaimed water to entities not | | |



1 covered by a state or county service 2 contract; provided that, in the absence of 3 regulatory oversight and direct competition, 4 the distribution and sale of recycled or 5 reclaimed water shall be voluntary and its 6 pricing fair and reasonable. For purposes 7 of this subparagraph, "recycled water" and "reclaimed water" means treated wastewater 8 9 that by design is intended or used for a 10 beneficial purpose; and (v) The facility is not engaged, either directly 11

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 (v) The facility is not engaged, either directly

 12
 or indirectly, in the processing of food

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 wastes;

14 (K) Any person who owns, controls, operates, or
15 manages any seawater air conditioning district
16 cooling project; provided that at least fifty per
17 cent of the energy required for the seawater air
18 conditioning district cooling system is provided
19 by a renewable energy resource, such as cold,
20 deep seawater;



H.B. NO. /280

| 1 | (L) Any person who owns, controls, operates, or |
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| 2 | manages plants or facilities primarily used to |
| 3 | charge or discharge a vehicle battery that |
| 4 | provides power for vehicle propulsion; |
| 5 | (M) Any person who: |
| 6 | (i) Owns, controls, operates, or manages a |
| 7 | renewable energy system that is located on a |
| 8 | customer's property; and |
| 9 | (ii) Provides, sells, or transmits the power |
| 10 | generated from that renewable energy system |
| 11 | to an electric utility or to the customer on |
| 12 | whose property the renewable energy system |
| 13 | is located; provided that, for purposes of |
| 14 | this subparagraph, a customer's property |
| 15 | shall include all contiguous property owned |
| 16 | or leased by the customer without regard to |
| 17 | interruptions in contiguity caused by |
| 18 | easements, public thoroughfares, |
| 19 | transportation rights-of-way, and utility |
| 20 | rights-of-way; [and] |

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Page 11

| 1 | (N) Any | person who owns, controls, operates, or |
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| 2 | mana | ges a renewable energy system that is located |
| 3 | on s | uch person's property and provides, sells, or |
| 4 | tran | smits the power generated from that renewable |
| 5 | ener | gy system to an electric utility or to |
| 6 | less | ees or tenants on the person's property where |
| 7 | the | renewable energy system is located; provided |
| 8 | that | : |
| 9 | (i) | An interconnection, as defined in section |
| 10 | | 269-141, is maintained with an electric |
| 11 | | public utility to preserve the lessees' or |
| 12 | | tenants' ability to be served by an electric |
| 13 | | utility; |
| 14 | (ii) | Such person does not use an electric public |
| 15 | | utility's transmission or distribution lines |
| 16 | | to provide, sell, or transmit electricity to |
| 17 | | lessees or tenants; |
| 18 | (iii) | At the time that the lease agreement is |
| 19 | | signed, the rate charged to the lessee or |
| 20 | | tenant for the power generated by the |
| 21 | | renewable energy system shall be no greater |



| 1 | than the effective rate charged per kilowatt |
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| 2 | hour from the applicable electric utility |
| 3 | schedule filed with the public utilities |
| 4 | commission; |
| 5 (iv |) The rate schedule or formula shall be |
| 6 | established for the duration of the lease, |
| 7 | and the lease agreement entered into by the |
| 8 | lessee or tenant shall reflect such rate |
| 9 | schedule or formula; |
| 10 (7 | 7) The lease agreement shall not abrogate any |
| 11 | terms or conditions of applicable tariffs |
| 12 | for termination of services for nonpayment |
| 13 | of electric utility services or rules |
| 14 | regarding health, safety, and welfare; |
| 15 (vi | .) The lease agreement shall disclose: (1) |
| 16 | the rate schedule or formula for the |
| 17 | duration of the lease agreement; (2) that, |
| 18 | at the time that the lease agreement is |
| 19 | signed, the rate charged to the lessee or |
| 20 | tenant for the power generated by the |
| 21 | renewable energy system shall be no greater |



| 1 | than the effective rate charged per kilowatt |
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| 2 | hour from the applicable electric utility |
| 3 | schedule filed with the public utilities |
| 4 | commission; (3) that the lease agreement |
| 5 | shall not abrogate any terms or conditions |
| 6 | of applicable tariffs for termination of |
| 7 | services for nonpayment of electric utility |
| 8 | services or rules regarding health, safety, |
| 9 | and welfare; and (4) whether the lease is |
| 10 | contingent upon the purchase of electricity |
| 11 | from the renewable energy system; provided |
| 12 | further that any disputes concerning the |
| 13 | requirements of this provision shall be |
| 14 | resolved pursuant to the provisions of the |
| 15 | lease agreement or chapter 521, if |
| 16 | applicable; and |
| 17 | (vii) Nothing in this section shall be construed |
| 18 | to permit wheeling [-] ; and |
| 19 (0) | Any public school that owns, controls, operates, |
| 20 | or manages a microgrid that is located at least |
| 21 | partially upon or within the school's property |



| 1 | and provides, sells, or transmits the power | | | | |
|----|--|--|--|--|--|
| 2 | generated from that microgrid to an electric | | | | |
| 3 | utility or other government or private entity | | | | |
| 4 | users on or within properties adjacent to or | | | | |
| 5 | nearby the school's property, whether metered or | | | | |
| 6 | master-metered; provided that: | | | | |
| 7 | (i) The department of education's property shall | | | | |
| 8 | include all contiguous property, owned, | | | | |
| 9 | leased, or otherwise controlled by the | | | | |
| 10 | department without regard to interruptions | | | | |
| 11 | in contiguity caused by easements, public | | | | |
| 12 | thoroughfares, transportation rights-of-way, | | | | |
| 13 | and utility rights-of-way; | | | | |
| 14 | (ii) The microgrid in which the department of | | | | |
| 15 | education is participating makes only | | | | |
| 16 | limited use of an electric public utility's | | | | |
| 17 | transmission or distribution lines to | | | | |
| 18 | provide, sell, or transmit electricity, | | | | |
| 19 | meaning that the department only requires | | | | |
| 20 | the electric utility to install and operate | | | | |
| 21 | electric lines and facilities to transport | | | | |



| 1 | | electricity from the power source to the |
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| 2 | | microgrid and the microgrid users' |
| 3 | | electrical systems; |
| 4 | (iii) | The rate charged to any person, lessee, or |
| 5 | | tenant of the department of education or any |
| 6 | | participant in the microgrid for the power |
| 7 | | generated and transmitted by the microgrid |
| 8 | | shall be no greater than the effective rate |
| 9 | | charged per kilowatt hour from the |
| 10 | | applicable electric utility schedule filed |
| 11 | | with and approved by the public utilities |
| 12 | | commission; |
| 13 | <u>(iv)</u> | Transmittal of electricity within the area |
| 14 | | covered by the microgrid, particularly from |
| 15 | | the power source to the microgrid and its |
| 16 | | users' electrical systems, shall be |
| 17 | | permitted by the applicable electrical |
| 18 | | utility if the entire microgrid area is |
| 19 | | within lands owned or controlled by the |
| 20 | | State of Hawaii, inclusive of the department |
| 21 | | of education and all State of Hawaii |



| 1 | government agencies, bodies, entities, |
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| 2 | boards, and commissions, or (1) does not |
| 3 | exceed a total area of acres, (2) |
| 4 | does not require the electric utility to |
| 5 | transport electricity more than five miles |
| 6 | from the power source to the microgrid and |
| 7 | the microgrid users' electrical systems |
| 8 | microgrid users, and (3) all microgrid |
| 9 | users within the microgrid area enter into |
| 10 | or execute agreements confirming their |
| 11 | commitment to establish and operate the |
| 12 | microgrid and comply with all applicable |
| 13 | rules, terms, conditions, covenants, and |
| 14 | restrictions relating thereto; |
| 15 <u>(v)</u> | An electric utility may not charge |
| 16 | microgrids standby service rates or similar |
| 17 | fees and charges for interconnection into |
| 18 | the electric utility system; provided that |
| 19 | the department of education shall pay the |
| 20 | electric utility at established rates filed |
| 21 | with and approved by the public utilities |



| 1 | commission: (1) charges for the use of any |
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| 2 | electricity from the electric utility and |
| 3 | (2) either lease rent or similar charge for |
| 4 | the use of or the cost to install electric |
| 5 | lines and facilities to transport |
| 6 | electricity from the power source to the |
| 7 | microgrid and the microgrid users' |
| 8 | electrical systems. |

9 If the application of this chapter is ordered by the 10 commission in any case provided in paragraph (2)(C), (D), (H), 11 and (I), the business of any public utility that presents 12 evidence of bona fide operation on the date of the commencement 13 of the proceedings resulting in the order shall be presumed to 14 be necessary to the public convenience and necessity, but any 15 certificate issued under this proviso shall nevertheless be 16 subject to terms and conditions as the public utilities 17 commission may prescribe, as provided in sections 269-16.9 and 18 269-20."

19 SECTION 4. Statutory material to be repealed is bracketed20 and stricken. New statutory material is underscored.



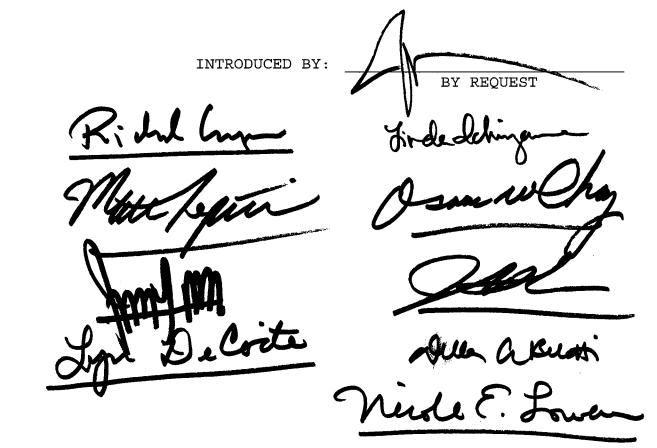
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H.B. NO. 1280

SECTION 5. This Act shall take effect on July 1, 2017.



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Report Title: Department of Education; Microgrid

Description:

Facilitates development and use of electric microgrids powered by renewable energy and operated by the Department of Education at public schools and other properties of the Department, by exempting them from regulation as a public utility by the Public Utilities Commission. Adds a definition for "microgrid".

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

