

DAVID Y. IGE GOVERNOR

June 22, 2017 GOV. MSG. NO. 115 (

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Twenty-Ninth State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 22, 2017, the following bill was signed into law:

HB511 HD1 SD1 CD1

RELATING TO LOBBYISTS ACT 051 (17)

Sincerely,

Governor, State of Hawai'i

A BILL FOR AN ACT

RELATING TO LOBBYISTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Hawaii's lobbyist
- 2 registration law is both under- and over-inclusive, such that
- 3 amending the definitions of "expenditure", "lobbying", and
- 4 "lobbyist" is necessary to provide additional transparency to
- 5 the public while relieving some individuals, particularly
- 6 certain representatives of charitable, nonprofit organizations,
- 7 from having to register as lobbyists. Similarly, the
- 8 legislature finds that several provisions of the lobbyists law
- 9 should be amended to avoid unnecessary paperwork and confusion.
- 10 Among other things, the legislature finds that the employer of a
- 11 lobbyist should have the authority to terminate that lobbyist's
- 12 registration if the lobbyist does not do so.
- 13 Accordingly, the purpose of this Act is to provide
- 14 additional clarity and consistency in the administration and
- 15 enforcement of Hawaii's lobbying laws.
- 16 SECTION 2. Section 97-1, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§97-1 Definitions. When used in this chapter:



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- 1 [(1)] "Administrative action" means the proposal, drafting,
- 2 consideration, amendment, enactment, or defeat by any
- 3 administrative agency of any rule [, regulation,] or other action
- 4 governed by section 91-3.
- 5 [(2)] "Administrative agency" means a commission, board,
- 6 agency, or other body, or official in the state government that
- 7 is not a part of the legislative or judicial branch.
- 8 [(3)] "Contribution" includes a gift, subscription,
- 9 forgiveness of a loan, advance, or deposit of money, or anything
- 10 of value and includes a contract, promise, or agreement, whether
- 11 or not enforceable, to make a contribution.
- 12 [-(4)] "Expenditure" includes a payment, distribution,
- 13 forgiveness of a loan, advance, deposit, or gift of money, or
- 14 anything of value and includes a contract, promise, or
- 15 agreement, whether or not enforceable, to make an expenditure.
- 16 "Expenditure" also includes compensation or other consideration
- 17 paid to a lobbyist for the performance of lobbying services.
- 18 "Expenditure" excludes [the expenses of preparing written
- 19 testimony and exhibits for a hearing before the legislature or
- 20 an administrative agency.] any amounts expended:

1	(1)	For intrastate travel costs, including incidental
2		meals and lodging; provided that this exception does
3		not apply to any amounts expended for the travel costs
4		of state legislators, board and commission members, or
5		any other employees of the State; or
6	(2)	By a nonprofit organization to prepare and submit an
7		application for a grant pursuant to chapter 42F, and
8		for each of the nonprofit organization's employees to
9		lobby a maximum of ten hours in a month for that
10		application.
11	[(5)	-] "Legislative action" means the sponsorship, drafting,
12	introduct	ion, consideration, modification, enactment, or defeat
13	of any bi	11, resolution, amendment, report, nomination,
14	appointme	nt, or any other matter pending or proposed in the
15	legislatu	re.
16	<u>"Lob</u>	bying" means communicating directly or through an
17	agent, or	soliciting others to communicate, with any official in
18	the legis	lative or executive branch, for the purpose of
19	attemptin	g to influence legislative or administrative action or
20	a ballot	issue. "Lobbying" shall not include the preparation

1	and submi	ssion	of a grant application pursuant to chapter 42F by
2	a represe	ntati	ve of a nonprofit organization.
3	[(6)]	"Lobk	oyist" means any individual who [for]:
4	(1)	Rece	ives or expects to receive, either by employment
5		or c	ontract, \$1,000 or more in monetary or in-kind
6		comp	ensation in any calendar year for engaging in
7		lobb	ying, either personally or through the lobbyist's
8		agen	ts; or
9	(2)	For	pay or other consideration [engages], on behalf of
10		anot	her person:
11		(A)	Engages in lobbying in excess of five hours in
12			any month of any reporting period described in
13			section 97-3 [or spends more than \$750];
14		(B)	Engages in lobbying in excess of ten hours during
15			any calendar year; or
16		(C)	Makes expenditures of \$1,000 or more of the
17			person's or any other person's money lobbying
18			during any reporting period described in section
19			97-3 [-] <u>;</u>
20	provided	that	an employee of a nonprofit organization who spends
21	fewer tha	an ten	hours in any month lobbying on a grant

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1	application submitted pursuant to chapter 42F is not a lobbyist
2	if the employee does not engage in lobbying on matters that are
3	unrelated to the grant application.
4	[(7) "Lobbying" means communicating directly or through an
5	agent, or soliciting others to communicate, with any
6	official in the legislative or executive branch, for
7	the purpose of attempting to influence legislative or
8	administrative action or a ballot issue.
9	(8) Person" means a corporation, individual, union,
10	association, firm, sole proprietorship, partnership, committee,
11	club, or any other organization or a representative of a group
12	of persons acting in concert."
13	SECTION 3. Section 97-2, Hawaii Revised Statutes, is
14	amended by amending subsections (d) and (e) to read as follows:
15	"(d) A lobbyist shall file a notice of termination within
16	ten days after the lobbyist ceases the activity [which] that
17	required the lobbyist's registration. If the lobbyist fails to
18	file a notice of termination, the person who employed or
19	contracted for the services of the lobbyist may file the notice.
20	The lobbyist and the [employer] person who employed or
21	contracted for the services of the lobbyist shall remain

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1	subject,	however,	to	the	requirements	of	this	chapter	[97]	for
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- the period during which the registration was effective. 2
- 3 (e) This chapter shall not apply to:
- 4 (1) Any individual who represents oneself and not any 5 other person before the legislature or administrative agency; provided that [such] the individual [must 6 7 nonetheless] shall file a statement of expenditures if the individual meets any of the provisions of section 8 97-3(a);
 - (2) Any federal, state, or county official or employee acting in the official's or employee's official capacity, unless the federal, state or county official, or employee contracts for the services of a lobbyist;
 - Any elected public official acting in the public (3) official's official capacity, unless the public official contracts for the services of a lobbyist;
- Any newspaper or other regularly published periodical 18 (4) or radio or television station [4], including any 19 20 individual who owns, publishes, or is employed by a 21 newspaper or periodical or radio or television

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1		station[+], while publishing in the regular course of
2		business news items, editorials, or other comments, or
3		paid advertisements, which directly or indirectly urge
4		the passage or defeat of legislative or administrative
5		action;
6	(5)	Any attorney who advises the attorney's clients on the
7		construction or effect of proposed legislative or
8		administrative action; provided that such attorney
9		[must nonetheless] shall register if the attorney
10		meets [any of the provisions of section 97-1(6);] the
11		definition of "lobbyist" as defined in section 97-1;

(6) Any person who possesses special skills and knowledge relevant to certain areas of legislation, whose skills and knowledge may be helpful to the legislative and executive branches of state government, and who makes an occasional appearance at the request of the legislature or an administrative agency, or the lobbyist even though receiving reimbursement or other payment from the legislature or administrative agency or the lobbyist for the appearance."

and

1	SECT	ION 4. Section 97-3, Hawaii Revised Statutes, is
2	amended by	y amending subsections (a), (b), and (c) to read as
3	follows:	
4	"(a)	The following persons shall file a statement of
5	expenditu	res with the state ethics commission on March 31,
6	May 31, a	nd January 31 of each year and within thirty days after
7	adjournme	nt sine die of any special session of the legislature:
8	(1)	Each lobbyist;
9	(2)	Each person who [spends \$750] makes expenditures of
10		\$1,000 or more of the person's or any other person's
11		money in any [six-month-period] reporting period
12		described in this section for the purpose of
13		[attempting to influence legislative or administrative
14		action or a ballot issue by communicating or urging
15		others to communicate with public officials; provided
16		that any amounts expended for travel costs, including
17		incidental meals and lodging, shall not be included in
18		the tallying of the \$750; lobbying; and
19	(3)	Each person who employs or contracts for the services
20		of one or more lobbyists, whether independently or
21		iointly with other persons. If the person is an

1		industry, trade, or professional association, only the
2		association is the employer of the lobbyist.
3	(b)	The March 31 report shall cover the period from
4	January 1	through the last day of February. The May 31 report
5	shall cove	er the period from March 1 through April 30. The
6	January 3	1 report shall cover the period from May 1 through
7	December	31 of the previous year. The report to be filed within
8	thirty day	ys after adjournment sine die of a special session of
9	the legis	lature shall [cover]:
10	(1)	Cover the period from May 1 through adjournment sine
11		die of that special session [and shall apply];
12	(2)	Be filed only by persons listed in subsection (a) who
13		engage in lobbying activities, or who make
14		expenditures for the purpose of attempting to
15		influence legislative action considered during a
16		special session; and
17	(3)	Apply to and include only those expenditures and
18		contributions that relate to legislative action
19		considered during that special session [-] :

1 .	provided	that those expenditures and contributions included in
2	the repor	t need not be included by the person filing the report
3	in any su	bsequent statement of expenditures.
4	(c)	The statement shall contain the following information:
5	(1)	The name and address of each person with respect to
6		whom expenditures for the purpose of lobbying in the
7		total sum of \$25 or more per day was made by the
8		person filing the statement during the statement
9		period and the amount or value of [such] the
10		expenditure;
11	(2)	The name and address of each person with respect to
12		whom expenditures for the purpose of lobbying in the
13		aggregate of \$150 or more was made by the person
14		filing the statement during the statement period and
15		the amount or value of [such] the expenditures;
16	(3)	The total sum or value of all expenditures for the
17		purpose of lobbying made by the person filing the
18		statement during the statement [period in excess of
19		\$750 during the statement] period; provided that the
20		sum or value of each expenditure is itemized in the
21		following categories, as applicable:

1		(A)	Preparation and distribution of lobbying
2			materials;
3		(B)	Media advertising;
4		(C)	Compensation paid to lobbyists;
5		(D)	Fees paid to consultants [ex] for services;
6		(E)	Entertainment and events;
7		(F)	Receptions, meals, food, and beverages;
8		(G)	Gifts;
9		(H)	Loans; [and]
10		<u>(I)</u>	Interstate transportation, including incidental
11			meals and lodging; and
12	[(I)]	<u>(J)</u>	Other disbursements;
13	(4)	The	name and address of each person making
14		cont	ributions to the person filing the statement for
15		the	purpose of lobbying in the total sum of \$25 or
16		more	during the statement period and the amount or
17		valu	e of [such] <u>the</u> contributions; and
18	(5)	The	subject area of the legislative and administrative
19		acti	on [which] <u>that</u> was supported or opposed by the
20		pers	on filing the statement during the statement
21		peri	od."

1	SECTION 5. Section 97-4.5, Hawaii Revised Statutes, is
2	amended to read as follows:
3	"[{]§97-4.5[}] Lobbyist list. [As soon as is feasible
4	after the commencement of each regular session of the
5	legislature, the state ethics commission shall publish a list of
6	registered lobbyists, the names of the persons whom they
7	represent, and other pertinent information but shall not include
8	in such list the addresses of the lobbyists. The list shall be
9	supplemented from time to time as may be necessary.] All
10	lobbyist registration statements shall be posted on the state
11	ethics commission's website within a reasonable time after
12	filing, and may be removed from the website after four years."
13	SECTION 6. Section 97-7, Hawaii Revised Statutes, is
14	amended by amending subsection (a) to read as follows:
15	"(a) Any person who:
16	(1) Wilfully fails to file any statement or report
17	required by this chapter;
18	(2) Wilfully files a statement or report containing false
19	information or material omission of any fact;
20	(3) Engages in activities prohibited by section 97-5; or

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- 1 (4) Fails to provide information required by section 97-2
- or 97-3;
- 3 shall be subject to an administrative fine imposed by the state
- 4 ethics commission that shall not exceed [\$500] \$1,000 for each
- 5 violation of this chapter. All fines collected under this
- 6 section shall be deposited into the general fund."
- 7 SECTION 7. The state ethics commission, in its discretion,
- 8 may make any changes that it deems necessary to internal
- 9 procedures or forms to aid in the implementation of this Act.
- 10 SECTION 8. If any provision of this Act, or the
- 11 application thereof to any person or circumstance, is held
- 12 invalid, the invalidity does not affect other provisions or
- 13 applications of the Act that can be given effect without the
- 14 invalid provision or application, and to this end the provisions
- 15 of this Act are severable.
- 16 SECTION 9. This Act does not affect rights and duties that
- 17 matured, penalties that were incurred, and proceedings that were
- 18 begun before its effective date.
- 19 SECTION 10. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.
- 21 SECTION 11. This Act shall take effect upon its approval.

APPROVED this 22 day of

JUN

, 2017

GOVERNOR OF THE STATE OF HAWAII

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 2, 2017 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2017.

Joseph M. Souki

Speaker

House of Representatives

Brian L. Takeshita

Chief Clerk

House of Representatives

THE SENATE OF THE STATE OF HAWAII

Date: May 2, 2017 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-ninth Legislature of the State of Hawaii, Regular Session of 2017.

President of the Senate

Clerk of the Senate