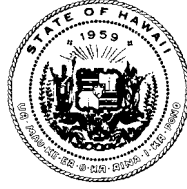


SB 192

Measure Title:	RELATING TO IDENTIFICATION CARDS.
Report Title:	Civil Identification Card; Homeless Status; Fee Waiver
Description:	Requires a fee waiver for the issuance of a civil identification card in certain cases for a person who is homeless, provided homeless status is verified with an official letter.
Companion:	
Package:	None
Current Referral:	HSH, WAM
Introducer(s):	ESPERO, CHUN OAKLAND

DAVID Y. IGE
GOVERNOR



RACHAEL WONG, DrPH
DIRECTOR

PANKAJ BHANOT
DEPUTY DIRECTOR

STATE OF HAWAII
DEPARTMENT OF HUMAN SERVICES
P.O. Box 339
Honolulu, Hawaii 96809-0339

COLIN KIPPEN

- Chair of the Hawaii Interagency Council on Homelessness •
 - State Coordinator on Homelessness •
- Telephone 808 586-0974

February 9, 2015

MEMORANDUM

TO: The Honorable Suzanne Chun Oakland, Chair
Senate Committee on Human Services and Housing

FROM: Colin Kippen, Chair of the Hawaii Interagency Council on
Homelessness, State Coordinator on Homelessness

SUBJECT: **S.B. 192 – RELATING TO IDENTIFICATION CARDS**

Hearing: Thursday, February 12, 2015; 2:00 p.m.
Conference Room 016; State Capitol

PURPOSE: **S.B. 192** Requires a fee waiver for the issuance of a civil identification card in certain cases for a person who is homeless, provided homeless status is verified with an official letter.

POSITION: I support the bill with an amendment requiring the collection and reporting of the following summary data: 1) what caused the individual to no longer have identification; the area from which an application for a waiver was submitted; 2) the agencies

requesting a homeless waiver; and 3) the number of times each agency requested a homeless waiver.

I am Colin Kippen, State Coordinator on Homelessness and Chair of the Hawaii Interagency Council on Homelessness. I support the bill so long as it does not negatively impact the budget submitted by the Governor.

Identification is a key requirement for access to services and housing provided to homeless individuals through government or private sponsored programs. These proposed requirements exist to assure that the individual meets minimal requirements, that the individual is who he or she says she is, and to stem and prevent the filing of fraudulent or false claims for services, benefits, or housing.

The following are facts that homeless individuals regularly face:

- Their identification is lost, stolen, or unknowingly confiscated when their possessions are collected and disposed of when government sponsored sweeps occur.
- New or replacement ID must be obtained if the individual seeks to access services, benefits, or housing once they no longer have an appropriate form of ID.
- Obtaining or replacing an ID costs money, and without the funds to obtain a replacement ID that the process of assisting a homeless individual will be delayed.

SB 192 allows the waiver of the fee for identification for homeless individuals who are being assisted by a service provider if the service provider submits a letter verifying that the individual is homeless. This waiver will help to expedite the process of obtaining a replacement

ID, a gateway provision for those who are homeless to obtain the services, benefits, or housing available to them.

To further assist in building the coordinated system to address homelessness, I have included a request for an amendment to track the following data: what caused the individual to no longer have identification; the area from which an application for a waiver was submitted; the agencies requesting a homeless waiver and the number of times each agency requested a homeless waiver.

Thank you for the opportunity to testify.

From: mailinglist@capitol.hawaii.gov
To: [HSH Testimony](#)
Cc: conniem@ihs-hawaii.org
Subject: Submitted testimony for SB192 on Feb 12, 2015 14:00PM
Date: Saturday, February 07, 2015 8:22:41 PM

SB192

Submitted on: 2/7/2015

Testimony for HSH on Feb 12, 2015 14:00PM in Conference Room 016

Submitted By	Organization	Testifier Position	Present at Hearing
Connie Mitchell	IHS, The Institute for Human Services, Inc.	Support	No

Comments: IHS supports this measure that allows a waiver of fee for the issuance of a civil identification card in certain cases for a person who is homeless, provided homeless status is verified with an official letter. IHS serves many homeless persons who need an ID to move forward with their lives. This measure would help expedite access to housing and employment for many.

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CATHOLIC CHARITIES HAWAII

TESTIMONY IN SUPPORT OF SB 192: RELATING TO IDENTIFICATION CARDS

TO: Senator Suzanne Chun Oakland, Chair, Senator Josh Green, Vice Chair, and Members, Committee on Human Services and Housing

FROM: Trisha Kajimura, Social Policy Director, Catholic Charities Hawaii

Hearing: **Thursday, February 12, 2015; 2:00 pm; CR 016**

Thank you for the opportunity to provide testimony **in support** of SB 192, which requires a fee waiver for the issuance of a civil identification card in certain cases for homeless persons. I am Trisha Kajimura, Social Policy Director for Catholic Charities Hawaii.

Catholic Charities Hawaii (CCH) is a tax exempt, non-profit agency that has been providing social services in Hawaii for over 60 years. CCH has programs serving elders, children, developmentally disabled, homeless and immigrants. Our mission is to provide services and advocacy to the most vulnerable of the people in Hawaii. Catholic Charities Hawaii has a long history of working on housing issues and solutions to homelessness. We strive to help people live in dignified circumstances and reach their full potential.

Catholic Charities Hawaii supports this bill because our case managers and others in the community have found that homeless persons commonly must obtain new or replacement identification cards. The instability of their living situations as well as the City sweeps of homeless encampments leads to the loss of their belongings. It can be a financial burden for someone with no income or very low income to pay for replacements. Even if an agency finds funding for this, it often means that government funds are being used to obtain a government service—the ID card. This can also create delays for homeless persons to receive very needed services. The certification from a homeless program would ensure that abuses do not occur.

It can be a daunting task for a homeless person to replace all their identification when these are lost due to a sweep of where they had been staying, stolen, or otherwise unavailable. In order to get many services, including even electricity service when they are about to obtain a rental unit, these identification cards are needed. This bill would remove one barrier to a homeless person being able to receive services, find a home, and start utility services.

We urge your support to waive the fee for ID cards and remove this barrier to quickly finding housing and other services for homeless persons.

Thank you for the opportunity to testify. Please contact me at (808) 527-4810 or trisha.kajimura@catholiccharitieshawaii.org if you have any questions.



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Testimony of Hawai'i Appleseed Center for Law and Economic Justice
Supporting SB 192 Relating to Identification Cards
Senate Committee on Human Services and Housing
Scheduled for Hearing Thursday, February 12, 2015, 2:00 PM, Room 016

Hawai'i Appleseed Center for Law and Economic Justice is a nonprofit, 501(c)(3) law firm created to advocate on behalf of low income individuals and families in Hawai'i on civil legal issues of statewide importance. Our core mission is to help our clients gain access to the resources, services, and fair treatment that they need to realize their opportunities for self-achievement and economic security.

Thank you for an opportunity to testify in **strong support** of Senate Bill 192, which would grant a fee waiver for state identification cards to individuals experiencing homelessness whose housing status has been verified by a homeless service provider.

A lack of identification presents many barriers to accessing resources. Hawai'i has the highest rate of homelessness among the states, and a lack of ID can keep individuals and families unsheltered longer. Landlords frequently refuse to accept applicants without ID, and we have heard reports that individuals are often asked to show ID for services and benefits, even when it is not legally required. Ready access to IDs also promotes safety, allowing first responders and law enforcement officers to quickly identify an individual.

Replacing IDs is another important component of this bill. Any unsheltered individual is at far greater risk of losing their belongings or having them stolen or damaged. We have also heard numerous reports of individuals losing their ID cards during enforcements of the City and County of Honolulu's property ordinances and are then unable to recover them following the confiscation of their property.

Individuals and families experiencing homelessness face a multitude of barriers in their efforts to access stable housing and other resources. While this bill will not solve the fundamental problem of homelessness, it will remove one barrier that service providers have identified repeatedly. The cost of an ID may seem insignificant, but \$40 is a serious hardship for those experiencing homelessness. It will also reduce the financial burden on any service providers who help cover ID fees for their clients, at a relatively small cost to the cost to the state. Homeless service providers frequently provide verification of clients' homelessness status, so it is likely no significant burden will be imposed.

Our state should do everything we can to facilitate individuals experiencing homelessness' ability to access resources and get into permanent housing. Thank you again for the opportunity to testify in strong support of SB 192.



46-063 Emepele Pl. #U101 Kaneohe, HI 96744 · (808) 679-7454 · Kris Coffield · Co-founder/Executive Director

TESTIMONY FOR SENATE BILL 192, RELATING TO IDENTIFICATION CARDS

Senate Committee on Human Services and Housing
Hon. Suzanne Chun Oakland, Chair
Hon. Josh Green, Vice Chair

Thursday, February 12, 2015, 2:00 PM
State Capitol, Conference Room 229

Honorable Chair Chun Oakland and committee members:

I am Kris Coffield, representing the IMU Alliance, a nonpartisan political advocacy organization that currently boasts over 300 local members. On behalf of our members, we offer this testimony in support of SB 192, relating to identification cards.

Over the past three years, Honolulu Mayor Kirk Caldwell and the Honolulu City Council have enacted several ordinances aimed at “compassionately disrupting” homelessness on O’ahu. The most prominent of these ordinances are recently enacted sit-lie bans, which were originally implemented in high commerce areas like Waikiki, but have been expanded to commercial properties located in all regions of O’ahu, including windward and leeward towns and, most recently, malls bordered by businesses. Additionally “obstruction” ordinances target property stored on sidewalks and houseless persons remaining in parks after operating hours. These city ordinances amount to an unconstitutional criminalization of the homeless. Councilmembers have stated that the new laws do not specifically target the homeless, but rather anyone engaging in obstructive activity.

Many judges and legal experts around the country have repeatedly argued that these laws are selectively enforced against the homeless in the form of unannounced property raids, which constitute an unconstitutional violation of the Fourth Amendment's search and seizure protections. For clarity, the Fourteenth Amendment provides that:

“The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.”

Again for clarity, the terms “search” and “seizure” were concisely summarized in the majority opinion to *United States v. Jacobsen*, 466 U.S. 109 (1984), which declared that Fourth Amendment, “protects two types of expectations, one involving 'searches', the other 'seizures'. A

search occurs when an expectation of privacy that society is prepared to consider reasonable is infringed. A *seizure* of property occurs where there is some meaningful interference with an individual's possessory interests in that property.” According to these understandings, When law enforcement, without notice, raid a homeless encampment and usurp—and often destroy—homeless people's belongings, including basic government documents and identification, the city is infringing homeless people's civil rights.

During property raids, homeless people's government-issued documents are often confiscated, documents that are necessary for employment applications, housing applications (including entrance into Housing First programs), travel, and identity verification. We encourage you to pressure city officials to stop stealing people's government-issued identification. In light of the continuance of such theft, however, we urge you to pass this bill requiring a fee waiver for the issuance of a civil identification card in certain cases for a person who is homeless, provided homeless status is verified with an official letter. This will make it easier for homeless people re-obtain confiscated government ID cards, with minimal cost to their already light pocketbooks.

Mahalo for the opportunity to testify in support of this bill.

Sincerely,
Kris Coffield
Executive Director
IMUAlliance



PROTECTING HAWAII'S OHANA, CHILDREN, UNDER SERVED, ELDERLY AND DISABLED

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TO: Senator Suzanne Chun-Oakland, Chair
Senator Josh Green, Vice-Chair
Members, Committee on Human Services and Housing

FROM: Scott Morishige, Executive Director, PHOCUSED

HEARING: Senate Committee on Human Services and Housing
Thursday, February 12, 2015 at 2:00 p.m. in Conf. Rm. 016

Testimony in support of SB192, Relating to Identification Cards

Thank you for the opportunity to provide testimony in **strong support** for SB192, which would waive the fee for a State I.D. cards for homeless individuals, provided that homeless status is verified with an official letter. PHOCUSED is a nonprofit membership and advocacy organization that works together with community stakeholders to impact program and policy change for the most vulnerable in our community, including the homeless.

Over the past year and a half, PHOCUSED has worked together with over-30 homeless service providers on Oahu, as well as the State and City & County, to implement a more coordinated system of referral and housing placement known as 'Hale O Malama' ("House of Care"). Through Hale O Malama, over 2,200 homeless individuals and families have been assessed as of January 2015, and bi-weekly case conferences are held with homeless service providers to identify barriers to housing. One common issue that has been consistently identified as a major barrier to achieving long-term, stable housing is the lack of photo identification cards for many homeless individuals.

The lack of valid photo identification makes it difficult for homeless individuals and families to complete applications for housing, as many landlords will not accept a rental application without a valid I.D. card. In addition, even if a homeless individual is able to find a rental unit, the Hawaiian Electric Company (HECO) will not establish electric service unless the individual is able to provide proof of valid photo I.D.

SB192 addresses this major barrier to housing by providing for a waiver of the fee to obtain or renew/replace a State photo I.D if the homeless individual provides written verification of their homeless status. Currently, homeless service providers – including Waikiki Health, Kalhi-Palama Health Center, Waianae Coast Comprehensive Health Center, Institute for Human Services, and the CHOW Project – provide verification of homeless status for the Department of Human Services' Homeless Programs Office, as well as for the Hawaii Public Housing Authority and other government agencies.

Once again, PHOCUSED supports this bill, and believes it is a step in the right direction towards removing barriers to long-term, stable housing for our state's homeless individuals and families. If you have any questions, please do not hesitate to contact PHOCUSED at 521-7462 or by e-mail at admin@phocused-hawaii.org.



GREGORY HOUSE PROGRAMS

Hawaii's Statewide HIV/AIDS Housing Agency

February 10, 2015

Housing Programs:

Rent Subsidy
Temporary Shelter
Emergency Assistance
Shelter Plus Care
Housing Opportunities Program
Housing Opportunities Program SPNS
Community Residential Program

TO: Senator Suzanne Chun-Oakland, Chair
Senator Josh Green, Vice-Chair
Members, Committee on Human Services and Housing

FROM: Jeeyun Lee, Clinical Operations Director, Gregory House Programs & Jon Berliner, Executive Director, Gregory House Programs

HEARING: Senate Committee on Human Services and Housing
Thursday, February 12, 2015 at 2:00 p.m. in Conf. Rm. 016

Submitting Comments re: SB192, Relating to Identification Cards

First, thank you for the opportunity to provide testimony in strong support for SB192, which would waive the fee for State I.D. cards for individuals experiencing homelessness, provided that homeless status is verified with an official letter. Gregory House Programs (GHP) is a nonprofit that works to provide a continuum of housing and supportive services to prevent and end homelessness for people living with HIV/AIDS, some of the most vulnerable in our community.

Executive Director:

Jonathon Berliner
592-9048

Clinical Operations Director:

Jeeyun Lee
533-9040

Case Managers:

Chris Kamaka
592-9047

Eric Lopez
592-9046

Izaak Williams
592.9024

Over the past year and a half, GHP has worked together with over-30 homeless service providers on Oahu, as well as the State and City & County, to implement a more coordinated system of referral and housing placement known as 'Hale O Malama' ("*House of Care*"). Through Hale O Malama, over 2,200 homeless individuals and families have been assessed as of January 2015. Additionally bi-weekly case conferences are held with homeless service providers to identify barriers to housing that GHP actively participates in. One common issue consistently identified as a major barrier to achieving long-term, stable housing is the lack of photo identification cards for many of the individuals experiencing homelessness that we work with.

The lack of valid photo identification makes it difficult for those individuals and families we serve who are experiencing homelessness to complete applications for housing, as many landlords will not accept a rental application without a valid I.D. card. In addition, even if a homeless individual is able to find a rental unit, the Hawaiian Electric Company (HECO) will not establish electric service unless the individual



GREGORY HOUSE PROGRAMS

Hawaii's Statewide HIV/AIDS Housing Agency

is able to provide proof of valid photo identification. In fact, even our agency's temporary shelter vouchers are only accessible for those who have a valid photo I.D. because many of our contracting shelter providers require it to stay with them. On too many occasions, many of our clients are unable to access basic services such as housing because their I.D.'s have either been lost, stolen while they are out on the streets, or destroyed when they were incarcerated. The cost of an I.D. card does not seem like a lot to many of us, but it is a significant barrier to many of GHP's clients. Hawai'i has the second highest rate of homelessness in the country and also was recently ranked the second most expensive major city to live in. SB 192 works towards mitigating some of these very real barriers to ensure that something as simple as a valid I.D. card is not what is standing in the way of an individual and stable housing.

SB192 addresses this major barrier to housing by providing for a waiver of the fee to obtain or renew/replace a State photo I.D if the individual experiencing homelessness provides written verification of their homeless status. Currently, homeless service providers - including Waikiki Health, Kalhi-Palama Health Center, Waianae Coast Comprehensive Health Center, Institute for Human Services, and the CHOW Project - provide verification of homeless status for the Department of Human Services' Homeless Programs Office, as well as for the Hawaii Public Housing Authority and other government agencies.

Once again, GHP supports this bill, believing it to be a step in the right direction towards removing barriers to long-term, stable housing; not only for the population that GHP directly serves, but all of the individuals and families in our state that are currently experiencing homelessness.

If you have any questions, please do not hesitate to contact Gregory House Programs at 533-9040 or by e-mail at jeeyun@gregoryhouse.org.

From: mailinglist@capitol.hawaii.gov
To: [HSH Testimony](#)
Cc: husk@chowproject.org
Subject: Submitted testimony for SB192 on Feb 12, 2015 14:00PM
Date: Tuesday, February 10, 2015 12:57:23 PM

SB192

Submitted on: 2/10/2015

Testimony for HSH on Feb 12, 2015 14:00PM in Conference Room 016

Submitted By	Organization	Testifier Position	Present at Hearing
Heather Lusk	The CHOW Project	Support	No

Comments: Thank you for the opportunity to testify. The cost of picture ID, which is required to secure housing, has been a barrier for CHOW participants to be "document ready" in the journey from homelessness to being housed. This bill would help our participants and many others who cannot afford the fee get the documents they need to be ready to get into housing. Thank you.

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WAIKIKI HEALTH

MEDICAL & DENTAL • PREVENTIVE CARE • SOCIAL SERVICES

TESTIMONY IN SUPPORT OF SB 192: IDENTIFICATION CARDS

TO: Senator Suzanne Chun Oakland, Chair; Senator Josh Green, Vice Chair; and Members of Human Services and Housing Committee

FROM: Sheila Beckham, CEO & Jason Espero, Director of Care-A-Van

Hearing: Thursday, February 12, 2015, 2:00 pm, Conference Room 016

Thank you for the opportunity to provide testimony in **strong support** of SB 192, which waives the fee for obtaining a Hawaii State ID card for homeless persons, contingent of submitting a homeless verification letter from a official homeless service provider.

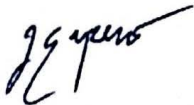
Waikiki Health (WH) is a 501(c) (3) nonprofit organization with a mission to provide quality medical and social services that are affordable and accessible for everyone, regardless of ability to pay. WH was established in 1967, and was recognized as a federally qualified health center in 1992. For nearly 30 years, Care-A-Van program has served homeless individuals and families, including those at risk of being homeless.

Homeless individuals face many barriers to obtaining housing – one major barrier is the lack of having a valid photo ID. Many landlords require a valid photo ID when submitting a rental application. Moreover, many homeless people lack funds to purchase a State Id. Based on availability of funds, Care-A-Van can help a homeless person pay for the fee to obtain a State Id. Furthermore, Waikiki Health is one of several agencies that are able to officially verify a person's homelessness.

SB 192 eliminates a key barrier for homeless persons trying to access housing by providing a fee waiver to obtain a State ID.

Thank you for your time and consideration.

Please contact me at (808) 791-9351 or jespero@waikikihealth.org if you have any questions.



Jason Espero, MPA
Director of Care-A-Van



Sheila Beckham, RD, MPH
CEO

From: mailinglist@capitol.hawaii.gov
To: [HSH Testimony](#)
Cc: brobinson532@gmail.com
Subject: *Submitted testimony for SB192 on Feb 12, 2015 14:00PM*
Date: Tuesday, February 10, 2015 9:00:31 PM

SB192

Submitted on: 2/10/2015

Testimony for HSH on Feb 12, 2015 14:00PM in Conference Room 016

Submitted By	Organization	Testifier Position	Present at Hearing
Brittany	Individual	Support	No

Comments:

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From: mailinglist@capitol.hawaii.gov
To: [HSH Testimony](#)
Cc: hiipoikealoha@aol.com
Subject: *Submitted testimony for SB192 on Feb 12, 2015 14:00PM*
Date: Tuesday, February 10, 2015 8:42:29 PM

SB192

Submitted on: 2/10/2015

Testimony for HSH on Feb 12, 2015 14:00PM in Conference Room 016

Submitted By	Organization	Testifier Position	Present at Hearing
Cheryl O. Ho	Individual	Support	No

Comments:

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From: mailinglist@capitol.hawaii.gov
To: [HSH Testimony](#)
Cc: kahanakitty@gmail.com
Subject: Submitted testimony for SB192 on Feb 12, 2015 14:00PM
Date: Sunday, February 08, 2015 3:38:12 PM

SB192

Submitted on: 2/8/2015

Testimony for HSH on Feb 12, 2015 14:00PM in Conference Room 016

Submitted By	Organization	Testifier Position	Present at Hearing
Kahana	Individual	Support	No

Comments: Aloha Mai, Esteemed Chair Chun-Oakland, Vice-Chair Green, and members of the Senate Committee on Human Services and Housing: As a life-long resident of Hawai'i, I am writing to express my **STRONG SUPPORT** of SB 192 "Relating to Identification Cards", which "Requires a fee waiver for the issuance of a civil identification card in certain cases for a person who is homeless, provided homeless status is verified with an official letter." Having worked in social services as early as 1989 through the the early 2000's, I have witnessed the profound effects of houselessness and lack of domicile on individuals, families, and most tragically, youth. One of the most ironic of "Catch-22"s in being or serving the undomiciled is the fact that once one becomes undomiciled, that even if one can provide evidentiary documentation of domicile, and also of birth date and location (i.e., birth certificate) necessary for obtaining an identification card if one does not have the ability to pay the fee, then the whole process is stopped This leads to an irreconcilable inability to obtain basic identification necessary for access to all other fundamental, essential services, and therefore, creates an institutionalized barrier to undomiciled individuals and families obtaining safe, affordable housing and the ancillary services necessary to support them. SB 192, by requiring that the Examiner of Drivers to have the discretion to waive any and all fees related to obtaining valid a valid identification card for the undomiciled, offers a reasonable way of providing undomiciled persons access to that most essential of documents, a basic identification card, and thereby, the first step in regaining a foothold in society. I respectfully request that the members of the Committee vote in support of SB 192. Me ke aloha pumehana, Ms. Kahana H.

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February 8, 2015

COMMITTEE ON HUMAN SERVICES AND HOUSING
Senator Suzanne Chun Oakland, Chair
Senator Josh Green, Vice Chair

NOTICE OF HEARING

DATE: Thursday, February 12, 2015
TIME: 2:00 pm
PLACE: Conference Room 016
State Capitol
415 South Beretania Street

TESTIMONY IN STRONG SUPPORT OF **SB192**

Dear Committee on Human Services and Housing:

I strongly support SB192 RELATING TO IDENTIFICATION CARDS. I agree and support SB192 in that there should absolutely be a fee waiver for the issuance of a civil identification card for a person who is homeless, provided homeless status is verified with an official letter. Identification cards will be imperative in helping houseless individuals begin the healing process; as well as in helping to usher them into any support, assistance or rehabilitation they may require.

Sincerely,

Amanda Layne Yesensky Chang of Mililani, Hawaii

TESTIMONY IN SUPPORT OF SB 192 & SB 273– RELATING TO IDENTIFICATION CARDS

TO: **Committee on Human Services and Housing**

DATE: **February 12, 2015, Thursday**

TIME: **2:00 p.m.**

LOCALE: **Conference Room 016 – State Capitol**

Aloha Kakou:

My name is Radine Kawahine Kamakea-Ohelo and I am in support of SB 192 and SB 273, Relating to Identification Cards.

These legislations will allow for those who are homeless to obtain the needed identification cards for employment, housing, and general services. To have the fee waived with proof of verification from agencies located within the communities such as, community health centers, transitional shelters, programs like Family Promise – Hawaii, Next Step, etc. servicing the individuals and families is a beginning to getting their needs met. I also feel fees should be waived to get birth certificates so the individual could get their social security cards which is essential in securing employment.

Your consideration of this measure will greatly provide the necessary support our homeless individuals and families need in moving forward in their plight.

Yours truly,

R. Kawahine Kamakea-Ohelo