Testimony of Gary M. Slovin / R. Brian Tsujimura/ Mihoko E. Ito on behalf of TriWest Healthcare Alliance

February 3, 2014

TO: Senator Josh Green

Chair, Committee on Health

Senator Will Espero

Chair, Committee on Public Safety, Intergovernmental and Military Affairs

Submitted Via HTHTestimony@capitol.hawaii.gov

S.B. 2350 – Relating to General Excise Taxation

Hearing Date: Wednesday, February 5, 2014 at 1:15 p.m.

Conference Room: 229

Dear Chair Green, Chair Espero, and Members of the Joint Committees,

I am testifying on behalf of TriWest Healthcare Alliance Inc. ("TriWest"), a Delaware corporation headquartered in Phoenix, Arizona. TriWest **supports** S.B. 2350.

You may recall that TriWest was the third-party administrator of the TRICARE program for many years. During the time that TriWest served as the third-party administrator of the program it developed a high-quality network of healthcare providers for the nation's active duty and retired uniform service members and their families. During that time, around the year 2009, TriWest approached the legislature for an exemption to the general excise tax ("GET") by amending Section 237 – 24 to add a new subsection (17) to clarify the application of the GET with respect to the TRICARE program. The legislature did adopt that exemption and the TRICARE program has been operating under that exemption since 2009. Last year, TriWest lost the TRICARE contract to a successor company but the TRICARE program continues to operate under that tax exemption.

That exemption provided that the excise tax would not apply to monies handled by TriWest under the TRICARE program to make payments to healthcare providers.

As with the TRICARE program, TriWest will pay the general excise tax on the administrative fees that it receives for coordinating access to the services provided under the new program described below.

Recently, the Department of Veterans Affairs ("VA"), under the leadership of Secretary Eric Shinseki, announced a new program to give veterans greater access to quality healthcare. That new initiative is entitled Patient-Centered Community Care ("PCCC"). The VA in announcing this new program described it as an innovative solution to help the VA medical centers provide quality care to veterans efficiently. This program, which has been funded, provides VA medical centers with the ability to purchase care from local community providers for veterans when VA cannot readily provide care for various reasons such as limited capacity or geographic barriers. This will give eligible veterans access to inpatient specialty care, outpatient specialty care, mental health care, and limited emergency care services.

The program provides a regional contracting vehicle to enable the VA to work with local community healthcare providers to give veterans access to high quality care closer to home. It is well-known that our veterans are in great need of accessible quality care. This program is intended to help accomplish that goal.

Despite the fact that TriWest is no longer the TRICARE contractor, it is a company solely dedicated to serving the military and has continued such efforts here in Hawaii and elsewhere. When the VA went out for bid proposals for the new program to select the contractors, TriWest competed for this new program, and I am pleased to inform you that the VA has awarded three of six regional contracts to TriWest. As in the case of the TRICARE program, TriWest will be responsible for setting up medical provider networks in the regions assigned to it. This will include Hawaii. It is hoped that these networks will be fully established by the spring of this year.

Because this program operates similarly to the TRICARE program, TriWest will facilitate reimbursements from the federal government to providers of healthcare services provided to veterans. Therefore, the same issue that arose in the TRICARE program applies here. As was the case with respect to the TRICARE program, these reimbursement monies might conceivably be subject to the GET. Accordingly, the impact of this is that the excise tax would likely exceed by a significant margin the reimbursements TriWest receives from VA. Hence, as we did in the TRICARE program, we ask for your consideration by establishing the same kind of clarifying exemption as provided for the TRICARE program.

As in the case of the TRICARE program, we have met with the Department of Taxation and discussed this issue. The department stated its understanding and general support but, as in the case of TRICARE, did not feel it could issue a written opinion that the

excise tax would not apply. Accordingly, we have come to the legislature to clarify that the reimbursement amounts described above would not be subject to the general excise tax.

Consequently, the purpose of the bill is to make clear that the amounts received by TriWest from the U.S. government as reimbursements for payments made to clinicians and medical facilities providing care to veterans are to be excluded from the imposition of the general excise tax. This clarification will be made by amending Section 237-24 to add a new subsection 18. The requested language is set out in the bill.

Thank you very much for the opportunity to testify.