SB 2149

Measure Title: RELATING TO FRAUDULENT RECORDS.

Report Title: Fraudulent records; civil actions and administrative

procedures

Description: Makes made part of the Commercial Code and provides for civil actions and administrative procedures to clear a title of a fraudulent lien or reinstate on a title a valid lien. Complements the Penal Code provisions for fraudulent filings.

Companion:

Package: None

Current Referral: CPN/JDL, WAM

Introducer(s): SLOM, CHUN OAKLAND, GABBARD, SOLOMON,

Galuteria, Kahele



The Judiciary, State of Hawaii

Testimony to the Senate Committee on Commerce & Consumer Protection

Senator Rosalyn H. Baker, Chair Senator Brian T. Taniguchi, Vice Chair

Testimony to the Senate Committee on Judiciary and Labor

Senator Clayton Hee, Chair Senator Maile S.L. Shimabukuro, Vice Chair

Tuesday, February 11, 2014, 9:30 a.m. State Capitol, Conference Room 229

By
Susan P. Gochros
Chief Staff Attorney and Department Head
Intergovernmental and Community Relations

WRITTEN TESTIMONY ONLY

Bill No. and Title: Senate Bill No. 2149, Relating to Fraudulent Records

Purpose: Adds a new section to the Commercial Code and provides for civil actions and administrative procedures to clear a title of a fraudulent lien or reinstate a valid lien on title. Complements the Penal Code provisions for fraudulent filings.

Judiciary's Position:

The Judiciary provides the following comments on this measure.

Judges and court-appointed commissioners have learned that disgruntled foreclosure litigants sometimes place liens upon their property as a consequence for their involvement in foreclosure actions. Frequently, the liens are not discovered until the parties in interest are in the process of selling or refinancing their homes. In one situation, a purchasing opportunity was almost lost because a judge who presided over a foreclosure proceeding was unaware that the litigant had placed a lien upon his home until it was revealed through a routine title insurance search during a sales transaction. In another case, significant delays arose in expunging a lien on



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a judge and a court appointed commissioner's respective properties because proper notice upon the lien claimant was hindered by the lien claimant's failure to provide his street address on the lien claim.

The Legislature enacted HRS chapter 507D to respond to the growing number of frivolous liens placed upon government employees' personal real property. HRS Chapter 507D limits the circumstances under which nonconsensual common law liens are recognized. In 1998, legislation was enacted to clarify that the statute covers judiciary employees and court-appointed real estate commissioners who were frequently the target of these liens. In 2000, House Bill, No. 2649, H.D.1, S.D.1 (part of the Judiciary's legislative package) was enacted to further discourage the filing of frivolous lien claims against government employees or officials by requiring that claims be accompanied by a certified court order.

Presently, HRS chapter 507D requires lien claimants to identify in the caption of the lien document that it is directed to a public official or employee. This helps place the bureau of conveyances on notice that the lien document must be submitted with a court order authorizing it to be filed, thereby complying with the statutory requirement. The law also prohibits the registrar from accepting for filing a claim of lien against a public officer that is not accompanied by a certified court order authorizing the lien. This ensures that the lien claimants give proper notice to the party in interest and actually obtain a court ruling that the lien is meritorious, thereby minimizing frivolous filings. Also, it permits the registrar to refuse to file documents that do not meet this requirement.

Finally, the law imposes criminal sanctions against persons who knowingly and intentionally submit invalid court orders in support of nonconsensual common law liens. This deters persons from circumventing the statute by submitting false or fraudulent court orders in an attempt to file an invalid lien.

If the circuit court finds a purported lien invalid, it orders the registrar to expunge the instrument purporting to create it, and may order the lien claimant to pay actual damages, costs of suit, and reasonable attorneys' fees. This order is presented to the registrar for recordation and has the effect of voiding the lien from its inception. If the circuit court finds the purported lien is frivolous, the prevailing party in any action brought under HRS § 507D-4 is awarded costs of suit, reasonable attorneys' fees, and either actual damages or \$5,000, whichever is greater. If the circuit court finds the purported lien is frivolous, upon application of a party in interest, the registrar, or the government counsel representing the government officer or employee affected by the purported lien, the court may also issue appropriate injunctive relief against the lien claimant to preclude further filings of any kind with the registrar for a period of five years, unless



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that person obtains leave of court to file another instrument with the registrar. Damages, penalties, costs and attorneys' fees may also be awarded.

Since the enactment of HRS Chapter 507D, the number of frivolous nonconsensual common law liens brought to our attention has diminished considerably. We are aware of one case in which the circuit court expunged a lien placed on a judge's home and imposed a sanction of \$5,000.00 for filing a frivolous lien. Generally, however, we have seen far fewer cases over the years and believe that it is a direct result of the presence and application of HRS Chapter 507D.

We thank you for the opportunity to provide these comments.

HAWAII FINANCIAL SERVICES ASSOCIATION

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February 11, 2014

Senator Rosalyn H. Baker, Chair
Senator Brian T. Taniguchi, Vice Chair
and members of the Senate Committee on Commerce and Consumer Protection
Senator Clayton Hee, Chair
Senator Maile S.L. Shimabukuro, Vice Chair
and members of the Senate Committee on Judiciary and Labor
Hawaii State Capitol
Honolulu, Hawaii 96813

Re: Senate Bill 2149 (Fraudulent Records)
Hearing Date/Time: Tuesday, February 11, 2014, 9:30 A.M.

I am Marvin Dang, the attorney for the **Hawaii Financial Services Association** ("HFSA"). The HFSA is a trade association for Hawaii's consumer credit industry. Its members include Hawaii financial services loan companies (which make mortgage loans and other loans, and which are regulated by the Hawaii Commissioner of Financial Institutions), mortgage lenders, and financial institutions.

The HFSA supports the intent of this Bill.

The purposes of this Bill are to: (1) Add a new section to the Uniform Commercial Code and provide for civil actions and administrative procedures to clear a title of a fraudulent lien or reinstate on a title a valid lien; and (2) Complement the Penal Code provisions for fraudulent filings.

While this Bill is complicated and there are some inaccuracies (e.g. the reference on page 1, line 18 to Hawaii Revised Statutes Sec. "708-875" should be to "708-873"), the problem of bogus filings in the Bureau of Conveyances needs to be addressed for the reasons stated in Section 1 of this Bill.

Thank you for your consideration.

MARVIN S.C. DANG

Morin S. C. Dane -

Attorney for Hawaii Financial Services Association

(MSCD/hfsa)

SB2149

Submitted on: 2/6/2014

Testimony for CPN/JDL on Feb 11, 2014 09:30AM in Conference Room 229

Submitted By	Organization	Testifier Position	Present at Hearing
Edward Pei	Hawaii Bankers Association	Support	No

Comments: My name is Edward Pei and I am the Executive Director of the Hawaii Bankers Association, a trade association representing eleven FDIC insured depository institutions operating in the State of Hawaii. We support the intent of SB2149 to clamp down on the fraudulent filings of financial statements and liens, as well as providing for processes to remove invalid liens or restore valid liens. Please let us know if there are any questions we can answer.

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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