# HB 1934 HD1

Measure Title: RELATING TO HOUSING.

**Report Title:** Homelessness; Housing; Homeless Assistance Working Group;

Appropriation (\$)

**Description:** Appropriates unspecified amounts to various programs that

provide housing, housing assistance, and supportive services to individuals at risk of or experiencing homelessness. Amends structure and composition of homelessness working group.

Effective July 1, 2050. (HB1934 HD1)

Companion:

Package: Asset Building Package

Current Referral: HMS/HTH, WAM

Introducer(s): MIZUNO



PATRICIA McMANAMAN
DIRECTOR
BARBARA A. YAMASHITA

REVISED

### STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES

P. O. Box 339 Honolulu, Hawaii 96809-0339

March 11, 2014

#### **MEMORANDUM:**

TO: The Honorable Suzanne Chun Oakland, Chair

Senate Committee on Human Services

The Honorable Josh Green, Chair

Senate Committee on Health

FROM: Barbara Yamashita, Deputy Director

SUBJECT: H.B. 1934, H.D. 1 – RELATING TO HOUSING

Hearing: Tuesday, March 11, 2014; 1:00 p.m.

Conference Room 016; State Capitol

**PURPOSE**: The purposes of H.B. 1934, H.D. 1, is to appropriate unspecified amounts to various programs that provide housing, housing assistance, and supportive services to individuals at risk of or experiencing homelessness, and amends the structure and composition of the homelessness working group.

**DEPARTMENT'S POSITION**: The Department of Human Services (DHS) appreciates the intent of this measure to provide funding for a variety of programs that impact our State's ability to address homelessness provided it does not adversely affect priorities set forth in the Executive Supplemental Budget.

Regarding Part I, Sections 2 and 3 of this bill, the DHS defers to the Department of Health.

Regarding Part I, Section 4, for the shallow subsidy rental assistance program, the Department appreciates the Legislature's consideration for funding for staffing and administrative expenses for the implementation of this program.

Regarding Part II for the Housing First program, the Department asks that the Legislature support the Department's priorities as requested in the Executive Supplemental Budget submitted by Governor Abercrombie which contains a request for \$1,500,000 for continuation of the Housing First Program. The second year of the State's Housing First program will be favorably impacted by the Department of Health's recent award from the Substance Abuse and Mental Health Services Administration (SAMHSA) grant for intensive support services for unsheltered homeless who have severe psychiatric disabilities and/or co-occurring substance abuse disorders. Legislative support of the Governor's budget request will allow the Housing First program to be operated for a third fiscal year with substantial opportunity for leveraging of funding with the DOH's program.

Housing First is a nationally recognized best practice that was implemented for the first time in Hawaii in 2012. The Housing First program, administered by DHS, has been successful in engaging and placing some of urban Honolulu's most chronically homeless and vulnerable individuals into stable housing. A rich array of support services (substance abuse, mental health, general health/disability treatment) has been accessed to help provide the "wrap around" services that are necessary to maintain this population in stable housing situations.

The funding requested in the Executive Supplemental Budget for the Housing
First Program is critical to addressing housing for the chronically homeless. Including
Housing First funding in the DHS base budget will allow the issuing of contracts for

multiple years and bring stability for the providers resulting in more stable housing options for Hawaii's homeless.

Part III of this bill would provide unspecified funding for a homelessness prevention and rapid rehousing program. The Department has yet to implement the Homelessness Prevention and Rapid Re-Housing program funded by the 2013 Legislature due to the lack of staffing resources. We note that the Homeless Programs Office (HPO) already administers HUD funded HPRP funds (totaling approximately \$162,000) on behalf of the Neighbor Islands. The City and County of Honolulu administers the HUD funded HPRP funds (totaling approximately \$560,000) on Oahu. Once a mechanism is established to expend the FY2014 appropriated monies, the DHS will have a vehicle to contract for the implementation of these services.

Regarding Part IV, of this bill for Continuum of Care, the DHS appreciates the intent to provide state matching funds for the HUD-funded Continuum of Care (CoC) permanent supportive housing programs across the State, and provides the following comments. The state matching funds are used by agencies to leverage approximately \$8 million of HUD federal funds to house over 500 eligible disabled homeless individuals and families. Many agencies utilize matching funds to pay a portion of the very substantial administrative demands of the program. For example, every month providers must not only work with clients placed in housing and ensure support services are provided, but they must also pay landlords for every person who is housed. The Department suggests that consideration be given to allow the City and County of Honolulu (which would administer the funding for Oahu providers via a Memorandum of Agreement) to request reasonable administrative fees.

Part V appropriates an unspecified general fund appropriation to the DHS for the construction and demonstration of innovative temporary housing solutions. The DHS

was appropriated \$100,000 in general funds for this purpose in Act 222, Session Laws of Hawaii 2013, which the DHS has not been able to expend because we do not have the expertise in affordable housing development, construction and solutions. The Department recommends that the funds be appropriated to the Hawaii Housing Finance and Development Corporation (HHFDC) who has the necessary expertise in housing development. Funding for the purpose of this section can be appropriated in this bill or through the extension of the funding in Act 222 to June 30, 2015 to allow the Department to enter into an agreement with HHFDC to expend the funds for its intended purpose.

Regarding Part VI, the Department notes that the Homeless Assistance Working Group (HAWG) as established in Act 222, Session Laws of Hawaii 2013, was successful in engaging different components of the community to address homelessness and its solutions. The Hawaii Interagency Council on Homelessness (HICH) is tasked with much of the same work as HAWG, and the HICH has successfully embarked on an ambitious agenda to end homelessness. The HICH statewide plan as well as systemic changes to the provision of homeless services (aligned with national initiatives and evidence based practices such as Housing First) are being implemented. The HAWG is duplicative of the intent of the HICH. The consolidation of the efforts of the HAWG into the HICH would be a more effective use of resources.

The DHS respectfully requests that the Legislature provide additional staffing and resources sufficient to support any additional programs and services it wishes the Homeless Programs Office (HPO) to implement and administer. The HPO works hard to keep pace with its current workload but as noted in the 2013 DHS Single Audit report, the current HPO staff of the Program Administrator, two clerical staff, and three program specialists, were insufficient to properly oversee and administer its myriad of contracts.

The HPO gratefully acknowledges the Legislature's authorization of an additional program specialist position last session, and the HPO is aggressively working to establish that position. Any new additions of programs and services will, however, necessitate additional staffing.

Thank you for the opportunity to provide comments on this bill.

NEIL ABERCROMBIE GOVERNOR OF HAWAII



P.O. Box 3378 HONOLULU, HAWAII 96801-3378

In reply, please refer to: File:

## Senate Committees on Human Services and Health H.B. 1934 HD1, Housing

# Testimony of Linda Rosen, M.D., M.P.H. Director of Health March 11, 2014

- Department's Position: The Department of Health (DOH) appreciates the intent of this measure as
- amended, provided that its enactment does not reduce or replace priorities within our Executive
- 3 Supplemental Budget Request for Fiscal Year 2014-2015.
- 4 **Fiscal Implications:** Sections 2 and 3 appropriate unspecified sums for substance abuse treatment and
- 5 mental health support services and clean and sober housing support services, respectively.
- 6 **Purpose and Justification:** Sections 2 and 3 of the measure appropriate unspecified sums, to be
- 7 expended in Fiscal Year 2014-2015 by DOH for substance abuse treatment and mental health support
- 8 services for individuals who are homeless or at risk of becoming homeless, and clean and sober housing
- 9 support services.
- Persons affected by substance use and mental health are at higher risk for homelessness, chronic
- health conditions, involvement in the criminal justice system, social isolation and often become high
- users of health care services. Programs that provide dual treatment focus both on the substance and on
- mental health stabilization. Treatment episodes are generally longer in duration and more
- comprehensive; typically, providing more positive client outcomes and a higher rate of long term
- recovery. Long term recovery is also strongly tied to stable housing that is drug and alcohol free.

Stable housing is a critical component in the continuum of substance abuse treatment and recovery. Approximately 17 percent of clients served by ADAD contracted providers did not have stable housing at admission. At discharge and follow-up, unstable housing status was reduced to 14 percent and 7 percent, respectively.

As a member of the Governor's Hawaii Interagency Council on Homelessness which is comprised of community leaders, state department directors, and federal agency representatives, DOH is involved with the development of a unified plan on addressing homelessness by increasing transitional and permanent housing options and acquiring increased federal funding.

We are aware of the need for clean and sober housing support services for those who are homeless or at risk of becoming homeless. Within DOH, efforts to address homeless clients with mental health, substance use and co-occurring mental illness and substance use disorders are coordinated between the Alcohol and Drug Abuse and Adult Mental Health Divisions to ensure that clients receive appropriate care. It should be noted, however, that as needs are identified and priorities are assigned to address the issue of homelessness, the proposed services in this measure must also be viewed within the context of the Department's Executive Supplemental Budget Request.

Thank you for the opportunity to testify on this measure.



200 N. Vineyard Blvd., Suite 700 Honolulu, Hawaii 96817-3938 Telephone (808) 543-2202 Fax (808) 543-2222 www.auw.org

Senate Committees on Human Services and Health Senator Suzanne Chun Oakland, Chair Senator Josh Green, Chair March 11, 2014 1:00 PM., Conference Room 016

HB 1934, HD1: Relating to Housing - SUPPORT

Dear Chair Oakland, Chair Green, and Committee Members:

Homelessness continues to be one of our state's most serious and persistent social problems because the causes of homelessness are very complex. Addressing these complex issues will require continuous effort and coordinated actions in many related areas like substance abuse, mental illness, work skills development and employment, emergency shelters, transitional housing and affordable housing.

Aloha United Way supports HB 1934, HD1 which would fund critical programs to address homelessness, including Housing First, Continuum of Care permanent supportive housing, shallow subsidy rental assistance program, mental health and substance abuse treatment, and the homeless assistance working group.

As a community, it is critical that we support a comprehensive array of programs and services that aid Hawaii's homeless individuals and families in their efforts to obtain and maintain permanent, stable housing.

Thank you for the opportunity to testify. We urge your favorable consideration of HB 1934, HD 1.

Sincerely.

Kim Gennaula

President & Chief Executive Officer



#### TESTIMONY IN SUPPORT OF HB 1934, HD1: RELATING TO HOUSING

TO: Senator Suzanne Chun Oakland, Chair; Senator Josh Green, Chair; and Members,

Committees on Human Services and Health

FROM: Betty Lou Larson, Legislative Liaison, Catholic Charities Hawaii

Hearing: Tuesday, March 11, 2014; 1:00 pm; Room 016

Chair Chun Oakland, Chair Green, and Members Committees on Human Services and Health:

Thank you for the opportunity to provide testimony **in support** of **HB 1934**, appropriating funding for a variety of critical programs targeted at addressing and ending homelessness. I am Betty Lou Larson, Legislative Liaison at Catholic Charities Hawaii. We support:

Part I, Section 4: \$1,000,000 for the Shallow Rent Subsidy program to create another pathway out of homelessness for working homeless. Working people have income to pay rent but not a full market rent. In transitional shelters, they have worked hard to change their lives, learn good budgeting skills, get a job and are ready to pay rent—but they still cannot afford market rents. For many homeless people, waiting for public housing seems to be the only option. A shallow rental subsidy of no more than \$300/month, after the family pays 40% of their income for rent, would enable these working people and their families to move into permanent housing.

Part II: \$1,500,000 for ongoing funding for Housing First. We urge that this funding be in the base budget for the Department of Human Services (DHS). Housing First is an evidence based initiative for moving chronically homeless people into permanent housing with wrap around services. Housing First is cost-effective. The City of Seattle found that housing 95 chronic homeless persons with Housing First saved the city \$4 million in the first year of operation. Hawaii's homeless providers are collaborating with the state, counties, landlords, and other private entities, on Housing First. There is great energy to move forward and make a significant impact on ending chronic homelessness. However, to make Housing First work in Hawaii, funding must be stable and ongoing. State funding would provide housing subsidies needed to quickly move chronically homeless people into housing. Without ongoing funding, those placed will live in fear that the funding for their housing will go away, and they might be put back on the streets. We need funding for Housing First as part of the base budget of DHS.

**Part IV:** \$500,000 for matching funds to HUD funded Continuum of Care permanent supportive housing programs. Statewide, these program bring in about \$8 million in federal monies to house homeless persons but they need to match these funds and provide the critical wrap-around services to stabilize them in affordable housing. The federal housing subsidies are the key to ending homelessness for these recipients. With state funding as leverage, over 600 disabled homeless are re-integrated into our communities and maintain housing.

We urge your support for these important pathways out of homelessness.









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Testimony of Hawai'i Appleseed Center for Law and Economic Justice Supporting HB 1934 Relating to Housing Senate Committee on Human Services Senate Committee on Health Scheduled for Hearing Tuesday, March 11, 2014, 1:00 PM, Room 016

Hawai'i Appleseed Center for Law and Economic Justice is a nonprofit, 501(c)(3) law firm created to advocate on behalf of low income individuals and families in Hawai'i on civil legal issues of statewide importance. Our core mission is to help our clients gain access to the resources, services, and fair treatment that they need to realize their opportunities for self-achievement and economic security.

Thank you for an opportunity to testify in **strong support** of House Bill 1934, which would fund critical programs to address homelessness, including Housing First, Continuum of Care permanent supportive housing, a shallow subsidy rental assistance program, and other programs. We support:

Housing First funding of \$1.5 million: is an innovative and highly successful approach to housing the most challenging populations of individuals experiencing homelessness. A person who has been chronically homeless needs, first and foremost, stable permanent housing. Once placed in housing, the individual can receive the services and supports necessary to address the underlying issues that lead to homelessness in the first place, such as mental illness or substance use disorders. Housing First has worked around the country, in both urban and rural areas, and kept the most vulnerable individuals housed and improved their quality of life. The U.S. Interagency Council on Homelessness has long endorsed it as a best practice. Research has also demonstrated the cost-efficacy of this approach: it often costs less to house a chronically homeless person and provide comprehensive supportive services than to leave them unsheltered, due to the high costs of emergency interventions such as ER visits or incarceration that leave individuals homeless. We respectfully urge the committee to include this funding in the program's base budget.

**Shallow subsidy funding of \$1 million**: The shallow subsidy program is targeted to help homeless households who are ready to rent to leave transitional housing and move into a permanent, market rate unit. Many families in transitional housing are ready to rent, but even if they are working full time, their income may be too low to afford market rents. This is no surprise, given that Hawai'i has the highest cost of shelter in the country and a severe shortfall of affordable rentals. Almost three out of four extremely low-income households are paying more than half of their income on rent. The options for public housing or other subsidies are extremely limited and have long waitlists. As a result of this lack of affordable rentals, families who are ready to rebuild their lives in stable housing are instead stuck in transitional housing. This subsidy would help meet the gap for working homeless families who have income but cannot pay a full market rent.

**Permanent supportive housing services funding of \$500,000**: Permanent supportive housing is another critical tool to helping homeless individuals with a high level of need. By funding Continuum of Care programs, the state will be able to leverage a significant amount of federal funds in housing subsidies.

Again, thank you for the opportunity to testify in support of HB 1934 to fund these critical homeless intervention programs.



#### **Senate Committee on Human Services**

The Hon. Suzanne Chun Oakland, Chair The Hon. Josh Green, Vice Chair

#### **Senate Committee on Health**

The Hon. Josh Green, Chair The Hon. Rosalyn H. Baker, Vice Chair

#### **Testimony on House Bill 1934, HD1**

Relating to Housing
Submitted by Robert Hirokawa, Chief Executive Officer
March 11, 2014, 1:00pm, Room 016

The Hawaii Primary Care Association (HPCA), which represents the federally qualified community health centers in Hawaii, supports House Bill 1934.

Housing is health. Hawaii's community health centers provided health care and other services to 12,459 unique patients experiencing homelessness in 2012. Housing, the lack of affordable housing, and homelessness are all social determinants of health: they are circumstances that influence the health of individuals and the health of communities, more so than an individual's genetic code.

House Bill 1934 provides a comprehensive approach to assisting individuals and families experiencing homelessness through a variety of services including medical assistance, shallow-subsidy rental assistance, investment in the Housing First model for chronically homeless individuals, funding to prevent homelessness and provide rapid re-housing, funding for the continuum of care permanent supportive housing programs, and funding for the construction and demonstration of innovative temporary housing solutions as they relate to the working group's findings and recommendations. In addition this measure makes changes to the current homeless assistance working group of which the HPCA has been a participant. Although helping individuals and families out of homelessness and into permanent, stable housing takes a combination of efforts around housing, health care, employment opportunities, child care, and other issues, House Bill 1934 provides an array of housing options and investment in substance abuse and mental health needs that is a good start to helping some of our most vulnerable neighbors.

For these reasons, the HPCA supports this measure. Thank you for the opportunity to testify.



#### **HB1934 Homeless:** Treatment, Housing, Rental Assistance, Housing First:

- COMMITTEE ON HUMAN SERVICES: Senator Chun Oakland, Chair; Senator Green M.D., Vice Chair
- COMMITTEE ON HEALTH: Senator Green M.D., Chair; Senator Rosalyn Baker, Vice Chair
- Tuesday, March 11, 2014; 1:00 p.m.
- Conference Room 016

#### HAWAII SUBSTANCE ABUSE COALITION Supports HB1934 HD1

Good Morning Chair Chun Oakland, Chair Green, Vice Chair Green, Vice Chair Baker and Distinguished Committee Members. My name is Alan Johnson. I am the current chair of the Hawaii Substance Abuse Coalition (HSAC), a statewide organization of more than twenty treatment and prevention agencies.

# When housing is coordinated with comprehensive treatment, poor health is improved and extensive costs are avoided.

- It is critical that appropriate treatment is provided to this homeless population. As typical with chronic homeless, issues often include substance use disorders coupled with mental illness, and adverse medical conditions. Treatment addresses:
  - o Complex brain functions and behavior.
  - o Individual problems and needs.
  - Mental illness
  - o Integrates medical, psychological, social, vocational and culture.
  - Therapies for motivation, coping skills, social skills, and relationships.
  - o Medication needs that reduce cravings.
  - o Changing needs over time as stressors and challenges change.
- Clean and Sober housing that provides support systems and a stable environment significantly reduces the risk for relapse.
- After investing significant funding for homeless treatment, a Rental Assistance, "shallow subsidy," is essential to for starting with permanent housing.
- Housing First approaches for the chronic homeless is growing in popularity across the nation because it has demonstrated positive outcomes.

Because they can be "frequent flyers" for costly emergent care and reoccurring "pass through" in our Judiciary systems, the chronic homeless are generally included in the 20% who account for 80% of our health costs.



Treatment with Housing and Rental Assistance can avoid exorbitant health costs and have positive outcomes.

Since this population is so expensive to society, a reasonable investment in treatment for medically necessary conditions coupled with clean and sober housing as well as Rental Assistance and Housing First projects would help Hawai'i avoid substantial costs.

We very much appreciate the opportunity to provide testimony.

#### TESTIMONY IN SUPPORT OF HB 1934 HD1: RELATING TO HOUSING

TO: Sen. Chun Oakland, Chair; Sen. Josh Green, Chair; Sen. Rosalyn Baker, Vice Chair;

and members of the Senate Committees on Human Services and Health

FROM: Bruce Keaulani, CEO and Kahu, Living Life Source Foundation

Hearing: Tuesday, March 11, 2014, 1:00 PM, Room 016

Dear Chair Chun Oakland, Chair Green, Vice Chair Baker, and members of the committees,

Thank you for the opportunity to provide testimony **in strong support** of House Bill 1934 HD1, appropriating funding for a variety of critical programs targeted at addressing and ending homelessness. I am Bruce Keaulani, and I am the CEO and Kahu of Living Life Source Foundation, a 501(c) 3 organization which strives to perpetuate the practice of Aloha and cultivation of well-being for all of Hawai'i's people. Living Life Source Foundation supports this bill as a means to provide multiple pathways out of homelessness, including:

#### Part I: Shallow Subsidy Program funding of \$1 million:

Many homeless families work to attain self-sufficiency, and even once they find employment, they still struggle to find affordable housing. For many, public housing or deeply subsidized housing is all they can afford, yet the long wait for units or other housing subsidies means that these households languish in transitional housing. Under this program, families will pay 40 percent of their income toward rent which will then be augmented by a maximum subsidy of \$300 to cover the gap between what they can pay and market rent. This program will provide another route to stable housing for families who are ready to rent.

#### **Part II: Housing First Programs funding of \$1.5 million:**

In the right location, Housing First is a best practice that places chronically homeless individuals in permanent housing with intensive support services. Individuals are stabilized as a result of permanent housing and comprehensive support services. As a result, costs such as hospitalization, emergency services, and incarceration are dramatically reduced. Communities around the country have seen large decreases in their chronically homeless population and costs associated with homelessness as a result of Housing First, including reductions in public costs by around 75% for each individual housed, resulting in millions of dollars saved. The research indicates that Housing First is the way to end chronic homelessness. Programs consistently report high success rates of keeping residents in permanent housing. We respectfully urge you to add this funding to the **base budget** for the program.

Part IV: Permanent supportive housing funding of \$500,000 to provide matching funds for continuum of care permanent supportive housing programs funded by the U.S. Dept. of Housing and Urban Development: These programs draw down about \$8 million in federal housing subsidies for homeless individuals with disabilities, housing 600 homeless individuals with disabilities. However, service providers must match these federal funds and provide the wraparound services needed to keep these individuals housed. By funding these programs, the state will be helping homeless individuals stabilize their lives and remain housed while also leveraging a large amount of federal funding.

Again, thank you for the opportunity to testify in strong support of HB 1934 providing funds for solutions to homelessness, including Housing First, the shallow rental subsidy, and Continuum of Care permanent supportive housing programs. Aloha, Bruce Keaulani



#### TESTIMONY IN SUPPORT OF HB 1934 HD1: RELATING TO HOUSING

TO: Sen. Chun Oakland, Chair; Sen. Josh Green, Chair; Sen. Rosalyn Baker, Vice Chair; and

members of the Senate Committees on Human Services and Health

FROM: Peter K. Mattoon, Advocacy Committee Co-Chair, Partners In Care

Hearing: Tuesday, March 11, 2014, 1:00 PM, Room 016

Dear Chair Chun Oakland, Chair Green, Vice Chair Baker, and members of the committees,

Thank you for the opportunity to provide testimony **in strong support** of House Bill 1934 HD1, appropriating funding for a variety of critical programs targeted at addressing and ending homelessness. I am Peter K. Mattoon, and I am an Advocacy Committee Co-Chair for Partners In Care (PIC), a coalition of care providers focusing on the needs of homeless persons and strategies to end homelessness. Partners In Care supports this bill as a means to provide multiple pathways out of homelessness, including:

#### Part I: Shallow Subsidy Program funding of \$1 million:

Many homeless families work to attain self-sufficiency, and even once they find employment, they still struggle to find affordable housing. For many, public housing or deeply subsidized housing is all they can afford, yet the long wait for units or other housing subsidies means that these households languish in transitional housing. Under this program, families will pay 40 percent of their income toward rent which will then be augmented by a maximum subsidy of \$300 to cover the gap between what they can pay and market rent. This program will provide another route to stable housing for families who are ready to rent.

#### Part II: Housing First Programs funding of \$1.5 million:

Housing First is a best practice that places chronically homeless individuals in permanent housing with intensive support services. Individuals are stabilized as a result of permanent housing and comprehensive support services. As a result, costs such as hospitalization, emergency services, and incarceration are dramatically reduced. Communities around the country have seen large decreases in their chronically homeless population and costs associated with homelessness as a result of Housing First, including reductions in public costs by around 75% for each individual housed, resulting in millions of dollars saved. The research indicates that Housing First is the way to end chronic homelessness. Programs consistently report high success rates of keeping residents in permanent housing. We respectfully urge you to add this funding to the **base budget** for the program.

**Part IV: Permanent supportive housing funding of \$500,000** to provide matching funds for continuum of care permanent supportive housing programs funded by the U.S. Dept. of Housing and Urban Development: These programs draw down about \$8 million in federal housing subsidies for homeless individuals with disabilities, housing 600 homeless individuals with disabilities. However, service providers must match these federal funds and provide the wraparound services needed to keep these individuals housed. By funding these programs, the state will be helping homeless individuals stabilize their lives and remain housed while also leveraging a large amount of federal funding.

Again, thank you for providing Partners In Care the opportunity to testify in strong support of HB 1934 providing funds for solutions to homelessness, including Housing First, the shallow rental subsidy, and Continuum of Care permanent supportive housing programs.

Partners In Care, c/o Aloha United Way, 200 N. Vineyard Blvd. Suite 700 Honolulu, Hawaii 96817



#### PROTECTING HAWAII'S OHANA, CHILDREN, UNDER SERVED, ELDERLY AND DISABLED

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TO: Senator Suzanne Chun Oakland, Chair

Senator Josh Green, Chair

Senator Rosalyn H. Baker, Vice Chair

Members, Committees on Human Services and Health

FROM: Scott Morishige, Executive Director, PHOCUSED

HEARING: Senate Committees on Human Services and Health

Tuesday, March 11, 2014 at 1:00 p.m. in Conf. Rm. 016

Testimony in Support of HB1934 HD1, Relating to Housing

Thank you for the opportunity to provide testimony in support of HB1934 HD1, which appropriates funds for a range of critical programs aimed at addressing and ending homelessness in Hawaii. PHOCUSED is a statewide coalition of health, housing, and human services organizations committed to strengthening policies and programs that benefit the marginalized and underserved in Hawaii.

PHOCUSED **strongly supports** the sections of this bill that provide appropriations to continue the State's existing Housing First and Shallow Subsidy rental assistance programs, and provide match funding for the HUD Continuum of Care Permanent Supportive Housing programs. However, we also would request that funding for the Housing First program be included in the base budget for the Department of Human Services (DHS) to ensure the long-term sustainability of this critical program.

As a community, it is critical that we support a comprehensive array of programs and services that aid Hawaii's homeless individuals and families in their efforts to obtain and maintain permanent, stable housing. The programs described in HB1934, such as Housing First not only assist in providing housing stability for homeless individuals and families, but also results in public cost savings by reducing public expenditures relating to hospitalization, emergency services, and incarceration of homeless individuals. Research has shown that the Housing First approach in particular has reduced public costs in other major metropolitan areas (i.e. Denver, Los Angeles, and Seattle) by as much as 75% for individuals, resulting in millions of dollars saved for those communities.

Once again, PHOCUSED strongly urges your support of this bill and your support of a comprehensive approach to addressing the critical issue of homelessness in Hawaii.

Thank you for the opportunity to testify. If you have any questions, please do not hesitate to contact PHOCUSED at 521-7462 or by e-mail at admin@phocused-hawaii.org.

#### HB1934

Submitted on: 3/8/2014

Testimony for HMS/HTH on Mar 11, 2014 13:00PM in Conference Room 016

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Alika Campbell	Individual	Support	No

Comments: I strongly support HB 1934 because it funds critical programs to help people experiencing homelessness access stable housing through Housing First, shallow rental subsidies, and permanent supportive housing.

#### **HB1934**

Submitted on: 3/8/2014

Testimony for HMS/HTH on Mar 11, 2014 13:00PM in Conference Room 016

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Ellen Awai	Individual	Support	No

Comments: Please support HB1934 HD1. Homelessness is one of our biggest problem in our state and legislature should take a more aggressive role in this issue. Programs for homeless prevention and rapid re-housing for households that may be economically distressed are important to serve many of your constituents. Housing first has proven to be successful in other states. Hawaii has tried to implement this program for awhile with little progress. Giving a person housing then providing them with needed services is important to later save costs in other parts of community, such as emergency rooms, hospitals, health centers and providers, jails and prisons. I stand in strong support of HB1934 HD1. Thank you!

#### TESTIMONY IN SUPPORT OF HB 1934 HD1: RELATING TO HOUSING

TO: Sen. Chun Oakland, Chair; Sen. Josh Green, Chair; Sen. Rosalyn Baker, Vice Chair;

and members of the Senate Committees on Human Services and Health

FROM: Kehaulani Lum, HAWG Block Captain, 96701 and 96710

Hearing: Tuesday, March 11, 2014, 1:00 PM, Room 016

Dear Chair Chun Oakland, Chair Green, Vice Chair Baker, and members of the committees,

Thank you for the opportunity to provide testimony **in strong support** of House Bill 1934 HD1, appropriating funding for a variety of critical programs targeted at addressing and ending homelessness. My name is Kehaulani Lum, and I serve as the HAWG Block Captain for the 96701 and 96710 zip codes. I strongly support this bill as a means to provide multiple pathways out of homelessness, including:

#### Part I: Shallow Subsidy Program funding of \$1 million:

Many homeless families work to attain self-sufficiency, and even once they find employment, they still struggle to find affordable housing. For many, public housing or deeply subsidized housing is all they can afford, yet the long wait for units or other housing subsidies means that these households languish in transitional housing. Under this program, families will pay 40 percent of their income toward rent which will then be augmented by a maximum subsidy of \$300 to cover the gap between what they can pay and market rent. This program will provide another route to stable housing for families who are ready to rent.

#### Part II: Housing First Programs funding of \$1.5 million:

In the right location, Housing First is a best practice that places chronically homeless individuals in permanent housing with intensive support services. Individuals are stabilized as a result of permanent housing and comprehensive support services. As a result, costs such as hospitalization, emergency services, and incarceration are dramatically reduced. Communities around the country have seen large decreases in their chronically homeless population and costs associated with homelessness as a result of Housing First, including reductions in public costs by around 75% for each individual housed, resulting in millions of dollars saved. The research indicates that Housing First is the way to end chronic homelessness. Programs consistently report high success rates of keeping residents in permanent housing. We respectfully urge you to add this funding to the **base budget** for the program.

Part IV: Permanent supportive housing funding of \$500,000 to provide matching funds for continuum of care permanent supportive housing programs funded by the U.S. Dept. of Housing and Urban Development: These programs draw down about \$8 million in federal housing subsidies for homeless individuals with disabilities, housing 600 homeless individuals with disabilities. However, service providers must match these federal funds and provide the wraparound services needed to keep these individuals housed. By funding these programs, the state will be helping homeless individuals stabilize their lives and remain housed while also leveraging a large amount of federal funding.

Again, thank you for the opportunity to testify in strong support of HB 1934 providing funds for solutions to homelessness, including Housing First, the shallow rental subsidy, and Continuum of Care permanent supportive housing programs. Aloha, Kehaulani Lum