

# S.B. NO. 2880

JAN 23 2014

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## A BILL FOR AN ACT

RELATING TO YOUTH.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1           SECTION 1. The legislature finds that in the United  
2 States, more than one-fourth of our children, over fifteen  
3 million children, are left alone and unsupervised after school.  
4 Thirty per cent, or nearly four million, of middle school  
5 students are left unsupervised until their parents return home  
6 from work. The legislature further finds that juvenile violence  
7 peaks in the after-school hours on school days and in the  
8 evenings on non-school days. Sixty-three per cent of violent  
9 crimes committed by juveniles occur on school days, while nearly  
10 one-fifth of all juvenile violent crimes occur between the hours  
11 of three and seven o'clock in the evening. During fiscal year  
12 2013, the police made over three thousand arrests of juveniles  
13 in Hawaii between the ages of twelve and fourteen.

14           The legislature finds that according to the department of  
15 education's 2011 superintendent's 22<sup>nd</sup> annual report, Hawaii's  
16 dropout rate has reached over sixteen per cent with a graduation

1 rate of only around eighty per cent. Nearly half of the high  
2 school drop outs reported that they started high school ill-  
3 prepared. The legislature further finds that research indicates  
4 that each disconnected youth costs the taxpayers nearly \$14,000  
5 per year, which can continue and even increase in the future as  
6 some disenfranchised youth become part of the juvenile  
7 justice/court systems. The stakes of disengagement are high.  
8 Once students are disconnected, recruitment, enrollment, and  
9 retention into programs require stronger and more persistent  
10 outreach, more intensive services, and more long-term  
11 participation.

12 The legislature finds that middle/intermediate school years  
13 are a pivotal time for our keiki, a time when they can succumb  
14 to peer pressure and significantly derail their education and  
15 futures. Accordingly, participation in high-quality after-  
16 school programs can lead to improved attendance, better behavior  
17 and better academic performance. Keeping our keiki engaged in  
18 positive after-school activities will help to keep them on the  
19 path towards graduation and productive futures. Currently,  
20 there are approximately thirty-nine thousand middle/intermediate  
21 public school students in Hawaii. Approximately half of the  
22 fifty-four middle/intermediate schools receive some federal or

1 state funding for after-school programming. However, such  
2 funding is inconsistent or unreliable.

3 The legislature finds that in March 2013, the  
4 administration, through the lieutenant governor, established the  
5 R.E.A.C.H. initiative, which stands for "resources for  
6 enrichment, athletics, culture, and health" to develop a  
7 standardized framework and funding for after-school programs for  
8 public middle/intermediate school students throughout the State.  
9 The legislature further finds that the establishment of a state-  
10 subsidized after-school program for middle/intermediate public  
11 school students is important to the future of our keiki and the  
12 welfare of our State as a whole.

13 The legislature further finds that the office of youth  
14 services, within the department of human services, provides  
15 comprehensive front end services and programs for youth to  
16 prevent delinquency and reduce the incidence of recidivism. The  
17 office is dedicated to creating opportunities for youth to  
18 develop competencies that foster resiliency and enable them to  
19 achieve a successful transition to young adulthood. The  
20 legislature determines that the objectives of the R.E.A.C.H.  
21 initiative are wholly aligned with those of the office of youth  
22 services.

1           The purpose of this Act is to establish the R.E.A.C.H.  
2 program to provide a standardized framework and funding for  
3 after-school programs in public middle/intermediate schools.

4 This Act also:

5           (1) Establishes a revolving fund to receive fees and other  
6 moneys to supplement the costs of administering and  
7 operating the program;

8           (2) Appropriates funds for establishing the R.E.A.C.H.  
9 program to provide funding for after-school programs  
10 in middle/intermediate public schools; and

11           (3) Establishes one full-time equivalent position to  
12 support the program and appropriates funds for that  
13 position.

14           SECTION 2. Chapter 352D, Hawaii Revised Statutes, is  
15 amended by adding three new sections to be appropriately  
16 designated and to read as follows:

17           "§352D-           Resources for enrichment, athletics, culture,  
18 and health program; established. (a) There is established the  
19 resources for enrichment, athletics, culture, and health program  
20 within the office.

21           §352D-           Resources for enrichment, athletics, culture,  
22 and health program; powers and duties.

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(a) The office shall provide funding to establish, support, or enhance after-school programs in public middle or intermediate schools. The office may enter into contracts with middle or intermediate schools, individuals, organizations, or other entities to provide after-school programs to public middle and intermediate schools.

(b) The office shall:

(1) Establish criteria, application, selection, and award processes for funding after-school programs;

(2) Monitor the after-school programs within each school;

(3) Conduct site evaluations for schools with after-school programs funded under the resources for enrichment, athletics, culture, and health program; and

(4) Ensuring each after-school program meets contractual expectations.

§352D- Resources for enrichment, athletics, culture, and health program revolving fund.

(a) There is established the resources for enrichment, athletics, culture, and health program, hereinafter R.E.A.C.H., revolving fund to be administered by the office.

1        (b) The R.E.A.C.H. program revolving fund shall consist

2 of:

3        (1) Fees collected by the office for administering and  
4        operating the R.E.A.C.H. program, and the provision of  
5        program services;

6        (2) Legislative appropriations;

7        (3) All interest earned on the deposit or investment of  
8        moneys in the R.E.A.C.H. program revolving fund; and

9        (4) Any other moneys made available to the R.E.A.C.H.  
10       program revolving fund from any other sources.

11       (c) The office may establish participation fees and other  
12 charges to be assessed to each student for the cost of

13 administering and operating the R.E.A.C.H. program. The  
14 revenues from those fees shall be deposited into the revolving

15 fund to be used to supplement the costs of administering and  
16 operating the program."

17       SECTION 3. There is appropriated out of the general  
18 revenues of the State of Hawaii the sum of \$3,100,000 or so much  
19 thereof as may be necessary for fiscal year 2014-2015 to be  
20 deposited into the resources for enrichment, athletics, culture,  
21 and health program revolving fund.

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1 SECTION 4. There is appropriated out of the resources for  
2 enrichment, athletics, culture, and health program revolving  
3 fund of the State of Hawaii the sum of \$3,100,000 or so much  
4 thereof as may be necessary for fiscal year 2014-2015 to carry  
5 out the purposes of this Act, including establishment and  
6 operations of the resources for enrichment, athletics, culture,  
7 and health program, including one full-time equivalent position  
8 (1.0 FTE).


9 The sum appropriated shall be expended by the office of  
10 youth services for purposes of this Act.

11 SECTION 5. New statutory material is underscored.

12 SECTION 6. This Act shall take effect on July 1, 2014.

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INTRODUCED BY: 

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BY REQUEST

# SB. NO. 2880

**Report Title:**

Afterschool Programs; R.E.A.C.H. Program; Appropriation

**Description:**

Establishes the R.E.A.C.H. (Resources for Enrichment, Athletics, Culture, and Health) program in the Office of Youth Services to provide a standardized framework and funding for afterschool programs in public middle/intermediate schools. Establishes a revolving fund to receive fees and other moneys to supplement the costs of administering and operating the program. Establishes one full-time equivalent position to support the program. Appropriates funds.

*The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.*



## JUSTIFICATION SHEET

DEPARTMENT: Office of the Lieutenant Governor

TITLE: A BILL FOR AN ACT RELATING TO THE YOUTH.

PURPOSE: The purpose of this bill is to establish the Resources for Enrichment, Athletics, Culture, and Health (R.E.A.C.H.) program to be administered by the Office of Youth Services; establish a revolving fund for the program; establish a new position and appropriate funds for program operations.

MEANS: Establishes new sections within Chapter 352D, HRS.

JUSTIFICATION: Middle/intermediate school years are a pivotal time for our keiki, a time when they can succumb to peer pressure and significantly derail their education and futures. Participation in high-quality afterschool programs can lead to improved attendance, better behavior and better.

The Office of the Lieutenant Governor established the R.E.A.C.H. initiative in 2013 with the support of funds appropriated by the Legislature that were expended for a pilot program to establish, support or expand afterschool programs in middle/intermediate schools within the State. The mission of R.E.A.C.H. is to provide positive programs to keep middle/intermediate school youth engaged and on the path towards graduation.

The Office of Youth Services provides comprehensive front end services and programs for youth to prevent delinquency and reduce the incidence of recidivism.

The general fund appropriation included in this measure has been made in accordance with the statutorily defined appropriation ceiling for the Executive Branch pursuant to

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section 37-92, HRS. With a decrease of general fund appropriations of -\$53,151,500 for fiscal year 2013-2014 and an increase of general fund appropriations of \$470,361,342 for fiscal year 2014-2015 proposed in the Executive Supplemental Budget, the appropriation ceiling for the Executive Branch will be exceeded by \$304,982,041 or 4.7 percent in fiscal year 2014-2015. Funding requested in this measure for the R.E.A.C.H. initiative will result in the appropriation ceiling for the Executive branch to now be exceeded in fiscal year 2014-2015 by an additional \$3,100,000 or .0478 percent. This current declaration takes into account additional general fund appropriations authorized for fiscal year 2014-2015 in the Executive Supplemental Budget and this measure only, and does not include other general fund appropriations for fiscal year 2014-2015 that may be authorized for the Executive Branch in other legislation submitted to the Legislature during the regular session of 2014.

Impact on the public: The proposed bill will establish a program and funding to provide for after-school programs in middle/intermediate schools that current to not receive federal or UPLINKS funding. Participation in these after-school programs can help to keep students engaged and excited about learning and keep them on the path towards graduation, thereby helping to reduce dropout rates and future draws on public resources.

Impact on the department and other agencies: The Office of Youth services will undertake a new program that is in line with its current mission to provide support for our youth.

GENERAL FUND: \$3,100,000 for fiscal year 2014 - 1015.

OTHER FUNDS: None.

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PPBS PROGRAM  
DESIGNATION:

OTHER AFFECTED  
AGENCIES:

Office of Youth Services, Department of  
Education.

EFFECTIVE DATE: July 1, 2014.