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# A BILL FOR AN ACT

RELATING TO COTTAGE FOODS.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1           SECTION 1. Chapter 46, Hawaii Revised Statutes, is amended  
2 by adding a new section to be appropriately designated and to  
3 read as follows:

4           "S46- Cottage food operations; permitted use in  
5 residential areas. (a) For the purposes of zoning, a cottage  
6 food operation shall be considered a residential use of property  
7 and shall be a permitted use in all residentially designated  
8 zones, including but not limited to zones for single-family  
9 dwellings. No conditional use permit, variance, or special  
10 exception shall be required for residences used as a cottage  
11 food operation.

12           (b) For purposes of this section, "cottage food operation"  
13 has the same meaning as defined in section 328-A."

14           SECTION 2. Chapter 328, Hawaii Revised Statutes, is  
15 amended by adding a new part to be appropriately designated and  
16 to read as follows:

17                           **"PART . COTTAGE FOOD OPERATIONS**



1           **§328-A Definitions.** For purposes of this part, the  
2 following definitions shall apply:

3           "Cottage food employee" means an individual, paid or  
4 volunteer, who is involved in the preparation, packaging,  
5 handling, and storage of a cottage food product, or who  
6 otherwise works for the cottage food operation. A cottage food  
7 employee does not include an immediate family member or  
8 household member of the cottage food operator.

9           "Cottage food operation" means an enterprise that is  
10 operated by a cottage food operator, has no more than one full-  
11 time equivalent cottage food employee within the registered or  
12 permitted area of a private home, and produces cottage food  
13 products only in the home kitchen of the cottage food operator's  
14 private home for sale to consumers pursuant to this part.

15           "Cottage food operator" means an individual who operates a  
16 cottage food operation in the individual's private home and who  
17 is the owner of the cottage food operation.

18           "Cottage food products" means non potentially hazardous  
19 foods, including foods described in section 328-E and prepared  
20 for sale in the home kitchen of a cottage food operation.

21           "Department" means the department of health.



1 "Direct sale" means a transaction between a cottage food  
2 operator and a consumer, where the consumer purchases the  
3 cottage food product directly from the cottage food operation.  
4 The term includes but is not limited to transactions at holiday  
5 bazaars, bake sales, food swaps, or other temporary events;  
6 transactions at farm stands; farmers' markets; or transactions  
7 occurring in person in the cottage food operation.

8 "Home kitchen" means a kitchen designed and intended for  
9 use by the residents of a private home but also used by a  
10 cottage food operator for the production of cottage food  
11 products. A home kitchen may contain one or more stoves or  
12 ovens designed for residential use but shall not include  
13 commercial types of equipment typically used for large wholesale  
14 manufacturing.

15 "Indirect sale" means an interaction between a cottage food  
16 operator, a third-party retailer, and a consumer, where the  
17 consumer purchases cottage food products made by the cottage  
18 food operation from a third party who holds a food establishment  
19 permit issued by the department. The term includes but is not  
20 limited to sales made to retail shops or retail food  
21 establishments where food may be immediately consumed on the  
22 premises.



1 "Private home" means a dwelling, including an apartment or  
2 other leased space, where individuals reside.

3 "Registered or permitted area" means the portion of a  
4 private home that contains the private home's home kitchen used  
5 for the preparation, packaging, storage, or handling of cottage  
6 food products and related ingredients or equipment, or both, and  
7 attached rooms within the home that are used exclusively for  
8 storage.

9 **§328-B Requirements for cottage food operations.** (a) A  
10 cottage food operation shall not be required to obtain a food  
11 establishment permit from the department and shall not operate  
12 as a food establishment or retail or wholesale food  
13 manufacturer.

14 (b) A cottage food operation shall have no more than  
15 \$50,000 in gross annual sales in each calendar year.

16 (c) A cottage food operation shall be registered a class A  
17 cottage food operation, subject to the requirements under  
18 section 328-C, or permitted as a class B cottage food operation,  
19 subject to the requirements under section 328-D.

20 (d) A cottage food operation that is registered or has a  
21 permit issued pursuant to this part shall be considered a  
22 restricted food establishment and subject to rules relating to



1 food establishment sanitation as determined and adopted by the  
2 department.

3 (e) The department shall establish requirements for the  
4 self-certification checklist for cottage food operations,  
5 including preparation, packaging, and handling of cottage food  
6 products in the home kitchen; equipment and utensils; and  
7 sanitation.

8 (f) A cottage food operator or cottage food employee who  
9 prepares or packages cottage food products in a cottage food  
10 operation shall complete a food safety workshop or class offered  
11 by the department within four months of the cottage food  
12 operation becoming registered or obtaining a permit.

13 (g) The department shall post the requirements for class A  
14 and class B cottage food operations on its website.

15 **§328-C Class A cottage food operations; requirements.** (a)

16 A class A food operation may engage only in direct sales of  
17 cottage food products from the cottage food operation or other  
18 direct sales venues.

19 (b) The following requirements apply to class A cottage  
20 food operations:

21 (1) A class A cottage food operation shall not be open for  
22 business unless the class A cottage food operation has



1 registered with the department and has submitted a  
2 completed self-certification checklist approved by the  
3 department. The self-certification checklist shall  
4 verify that the class A cottage food operation  
5 conforms to this part and any rules adopted pursuant  
6 to this part;

7 (2) Except as provided in section 328-F, a class A cottage  
8 food operation shall not be subject to initial or  
9 routine inspections; and

10 (3) The department shall issue a registration number to a  
11 class A cottage food operation that meets the  
12 requirements of this section.

13 **§328-D Class B cottage food operations; requirements.** (a)

14 A class B food operation may engage in direct sales and indirect  
15 sales of cottage food products from the cottage food operation,  
16 direct sales venues, or a food establishment with a valid permit  
17 issued by the department.

18 (b) The following requirements apply to class B cottage  
19 food operations:

20 (1) A class B cottage food operation shall not be open for  
21 business unless it obtains a permit from the  
22 department to engage in the direct and indirect sales



1 of cottage food products and has submitted a completed  
2 self-certification checklist approved by the  
3 department. The self-certification checklist shall  
4 verify that the class B cottage food operation  
5 conforms to this part and any rules adopted pursuant  
6 to this part;

7 (2) The department shall issue a permit after an initial  
8 inspection has determined that the proposed class B  
9 cottage food operation and its method of operation  
10 conform to this part; provided that access to the  
11 private home for the initial inspection under this  
12 paragraph is limited to the proposed registered or  
13 permitted area and solely for the purpose of ensuring  
14 conformity to this part;

15 (3) Except as provided in section 328-H, a class B cottage  
16 food operation shall not be subject to more than one  
17 inspection per year by the department; and

18 (4) A class B cottage food operation shall be authorized  
19 to engage in the indirect sales of cottage food  
20 products within the county in which the class B  
21 cottage food operation is permitted.



1           **§328-E Approved cottage food products.** (a) The  
2 department shall adopt and post on its website a list of non  
3 potentially hazardous foods and their variations that are  
4 approved for sale by a cottage food operation.

5           (b) The list of non potentially hazardous foods shall be  
6 known as the approved cottage food products list and shall  
7 include but not be limited to:

- 8           (1) Baked goods without cream, custard, or meat fillings;
- 9           (2) Candy;
- 10           (3) Chocolate-covered nonperishable foods, such as nuts  
11           and dried fruit;
- 12           (4) Dried fruit;
- 13           (5) Dried pasta;
- 14           (6) Dry baking mixes;
- 15           (7) Dry herbs, herb blends, and seasoning blends;
- 16           (8) Fruit pies;
- 17           (9) Granola, dry cereal, and trail mixes;
- 18           (10) Honey from a home-based agricultural producer of  
19           honey;
- 20           (11) Jams, jellies, preserves, and fruit butter that comply  
21           with the standard described in title 21 Code of  
22           Federal Regulations part 150;





1 (12) Nut mixes and nut butters;

2 (13) Popcorn;

3 (14) Roasted coffee and dried tea;

4 (15) Vinegar and mustard; and

5 (16) Waffle cones and pizelles.

6 (c) The department may add or delete food products to or  
7 from the approved cottage food products list described in  
8 subsection (b). Notice of any change to the approved cottage  
9 food products list shall be posted on the department's website.

10 Any change to the approved cottage food products list shall  
11 become effective thirty days after the notice is posted. The  
12 notice shall state the reason for the change, the authority for  
13 the change, and the nature of the change. The notice shall  
14 allow at least twenty days for comments to be submitted and  
15 shall indicate the physical address or electronic mail address  
16 to which comments are to be submitted and the deadline by which  
17 the comments are required to be received by the department. The  
18 department shall consider all comments submitted before the due  
19 date. The department may withdraw the proposed change at any  
20 time by notification on the department's website or through  
21 notification by other electronic means. The approved cottage



1 food products list and any updates shall not be subject to the  
2 requirements of chapter 91.

3 **§328-F Labeling requirements for cottage food operations.**

4 (a) A cottage food operation shall label each cottage food  
5 product and include on the label the following:

- 6 (1) The words "Made in a Home Kitchen" in at least twelve  
7 point type, displayed in a conspicuous place on the  
8 principal display area of the packaging or container;
- 9 (2) The common name of the cottage food product;
- 10 (3) The name and address of the cottage food operation  
11 that produced the cottage food product;
- 12 (4) The ingredients of the cottage food product, in  
13 descending order of predominance by weight, if the  
14 product contains two or more ingredients;
- 15 (5) The net weight or net volume of the cottage food  
16 product;
- 17 (6) Allergen information, if required, as specified in  
18 section 403 of the federal Food, Drug, and Cosmetic  
19 Act (21 U.S.C. 343); and
- 20 (7) Nutrition labeling, if required, as specified in title  
21 Code of Federal Regulations part 101.



1 (b) Cottage food products identified and labeled pursuant  
2 to subsection (a) are acceptable cottage food products that may  
3 be sold by a class B cottage food operation in an indirect sale  
4 via a retail shop or retail food establishment.

5 **§328-G Prohibitions.** A cottage food operation shall not  
6 process acidified foods, low acid canned foods, or potentially  
7 hazardous foods; offer for sale adulterated or misbranded food;  
8 refuse an inspection or the taking of samples as authorized by  
9 section 328-H or by rule; produce or sell food items not  
10 appearing on the approved cottage food products list; or sell  
11 cottage food products outside the State of Hawaii.

12 **§328-H Inspections; food sampling.** (a) If the department  
13 receives a consumer complaint about a cottage food operation or  
14 cottage food product, the department may access, for inspection  
15 purposes, the registered or permitted area of a private home  
16 where a cottage food operation is located to determine if the  
17 cottage food product is misbranded or adulterated or if the  
18 cottage food operation is in violation of this part.

19 (b) The department may conduct food sampling of the  
20 cottage food product as part of the inspection.



1 (c) Access to the private home under this section is  
2 limited to the registered or permitted area and solely for the  
3 purpose of enforcing or administering this part.

4 (d) The department may seek recovery from a cottage food  
5 operation of an amount not to exceed the department's reasonable  
6 costs of inspecting the cottage food operation if the cottage  
7 food operation is found to be in violation of this part.

8 (e) The department shall adopt rules establishing  
9 procedures for the inspection of cottage food operations and  
10 standards for food sampling of cottage food products."

11 SECTION 3. New statutory material is underscored.

12 SECTION 4. This Act shall take effect on January 1, 2050.



**Report Title:**

Cottage Food; Cottage Food Operations; Permits; Registration

**Description:**

Permits the cottage food industry in Hawaii. Establishes requirements for cottage food operators, cottage food operations, and cottage food products. Permits class A cottage food operations to engage in direct sales of cottage food products and permits class B cottage food operations to engage in direct and indirect sales of cottage food products. Effective 1/1/2050. (SD1)

*The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.*

