

**LATE**

**Testimony on Senate Bill 680 SD1, A Bill Relating to Homeland Security**

HOUSE COMMITTEE ON PUBLIC SAFETY

HOUSE COMMITTEE ON VETERANS, MILITARY, & INTERNATIONAL  
AFFAIRS, & CULTURE AND THE ARTS

TWENTY-SEVENTH LEGISLATURE  
REGULAR SESSION OF 2013

March 14, 2013

HONORABLE HENRY AQUINO, Chair, Committee on Public Safety:

HONORABLE MARK TAKAI, Chair, Committee on Veterans, Military, & International Affairs,  
& Culture and the Arts:

MEMBERS OF THE RESPECTIVE COMMITTEES:

My name is Emerick Kaneshi and I am providing written testimony that opposes SB 680 SD1.

As a retired colonel in the Hawaii Army National Guard, and recently retired State employee at the State Department of Defense, DOD, I believe that establishing a state homeland security office in the DOD is a duplication of functions performed by the State Civil Defense Division. At a time of fiscal austerity, the duplication and overlapping of functions in a government agency are a waste of taxpayers' dollars whether these are federal or state general funds. Furthermore, although the authors of the proposed bill have indicated that the establishment of this new office will be at no cost to the state, a new office of homeland security at the DOD will require new state positions and the infrastructure to perform what the proposed bill will authorize.

The establishment of a new office of homeland security whether the function is duplicative or not will require additional personnel. In the future, more than likely the DOD will be submitting requests for more positions to staff and maintain this new office. Given the bleak outlook regarding the continuation of federal grant funds for state homeland security programs, this will require the commitment of state funds placing an additional burden on those state programs that are in trouble i.e. the State Employee Retirement System.

Common sense should prevail. It is naïve to think that the establishment of a new office of homeland security will not require additional state general funds.

I do not support this bill and I strongly urge you and your committees to vote NO to SB 680 SD1.

Thank you for the opportunity to provide written testimony that opposes this bill.

**From:** eric.broughton@att.net  
**To:** PSMTtestimony  
**Subject:** S6680 Testimony

During my 20+ year career as a California law enforcement officer and manager, I can attest to the value of a single state agency managing the entirety of Homeland Security disciplines. For many years, the California Office of Emergency Services (DES) provided emergency management coordination to California's 58 counties. While this provided for effective planning and management during cooperative emergency responses, each county and municipality competed with each other for limited federal Homeland Security funds. Interagency planning and coordination for the protection of critical infrastructure assets was negligible, often with multiple agencies developing competing plans for a single asset.

In 2008, California merged DES and the fledgling Governor's Office of Homeland Security into a single agency. The California Emergency Management Agency (CalEMA) is now the single focal point for all statewide emergency management matters. Coordination between the state and federal counterparts due to having similar structure, plans and programs permits a rapid response in the event that federal resources are required. This manner of organization has numerous advantages for the State of California, as I anticipate it will for the State of Hawaii.

Duplicating the structure and responsibilities of the US Department of Homeland Security at the state level permits seamless integration of critical infrastructure protection, emergency planning, and emergency response funding, programs and resources. Similarly, this provides a single focal point for application and disbursement of federal Homeland Security grant funds, as opposed to multiple competing agencies within the state.

I encourage the Legislature to adopt SB680 and establish the State of Hawaii Department of Homeland Security.

Eric Broughton

**From:** eric.broughton@att.net  
**To:** PSMTtestimony  
**Subject:** S6680 Testimony

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I encourage the Legislature to adopt SB680 and establish the State of Hawaii Department of Homeland Security.

Eric Broughton



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**House Committee on Public Safety**

Chair Rep. Henry Aquino, Vice Chair Rep. Kaniela Ing, and Com

**House Committee on Veterans, Military & International Affairs and Culture and the Arts**

Chair Rep. Tom Brower, Vice Chair Rep. Romy Cachola, and Committee Members

Public Hearing, March 14, 2013, 11:15 a.m., Conference Room 309, State Capitol

**TESTIMONY OF WILLIAM F. ANONSEN**  
**CIVIL DEFENSE ADVISORY COUNCIL**  
**IN SUPPORT OF SB 680 SD1**  
**ESTABLISHES A HOMELAND SECURITY OFFICE**

My name is William F. Anonsen, the Managing Partner/Principal of The Maritime Group, and the Chair of the State Civil Defense Advisory Council. I would like to express my personal support for consideration of SB 680 SD1 and its passage which would establish the Office of Homeland Security in the State Department of Defense and help foster security cooperation between federal, state, county and private sector partners. This measure would provide the necessary statutory authority to help support a comprehensive program that provides security for our citizens, critical infrastructure, and economic vitality from the increasing possibility of terrorist or man-made threats.

The passage of this bill serves to strengthen Homeland Security initiatives and programs in Hawaii by codifying administrative and operational functions the state is currently performing, and consolidating them into a single office. This action will provide more efficient organizational structure that is needed to ensure our remote island state is best prepared to respond and protect our citizens, and support the efforts of state and county agencies.

Homeland Security is a top priority for the State of Hawaii, given our isolation and our vulnerability to a myriad of potential threats both natural and man-made. On behalf of the members of the Civil Defense Council, we respectfully ask for your favorable consideration on this bill.

*Mahalo for the opportunity to testify and comment on SB 680SD1*

Sincerely,

*William F. Anonsen*

William F. Anonsen  
Managing Partner/Principal, and  
Chair, Civil Defense Advisory Council

cc: MG Darryll Wong, Adjutant General

**LATE**

March 13, 2013

**The Honorable Rep. Henry J.C. Aquino, Rep. Mark Takai, Rep. Kaneiela Ing, Rep. Ken Ito**  
And the House Committee on Public Safety  
And the House Committee on Veterans, Military, & International Affairs & Culture and the Arts  
State Capitol, Room 309  
Honolulu, Hawaii 96813

**RE: SB680, SD1 Relating to Homeland Security**

Aloha Chair Aquino, Chair Takai, Vice-Chair Ing, Vice-Chair Ito and Members of the Committees:

**I am writing In Support of SB680.**

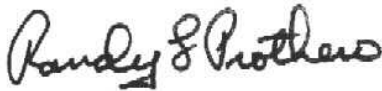
I am a member of the State Civil Defense Advisory Committee, but testifying as an individual.

I believe this bill is needed to assist the state in restructuring State Civil Defense. Currently that department is wearing many hats and while doing a wonderful job, needs to be more specialized and focused. Issues of homeland security are quite different than those of natural disasters, with different requirements and needs. Processing of security clearances is among the differing tasks that should be separated from the current State Civil Defense agency. I believe that a restructuring is needed. This bill would also allow the counties to do a similar restructuring if they chose.

With Hawaii being a tourist destination for people from all over the world and having such a large military presence, we can be a target for terrorist activities and as such need to maintain a high level of preparedness. I believe this bill will assist the state better carrying out that task.

Thank you in advance for your support of this bill. Please feel free to contact me if you have any questions.

Sincerely,



Randy Prothero  
(808) 384-5645 cell  
Homes@HawaiiRandy.com

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CHAIR AQUINO, CHAIR TAKAI, AND COMMITTEE MEMBERS:

I am Barbara Centeio testifying in opposition to this measure. As a citizen of our state I am concerned about the duplication, fragmentation and waste that would result with passage of this measure. We have not had an Office of Homeland Security and there are clear delineated roles within the federal government regarding the roles for homeland security. Hawaii has had an effective and efficient Civil Defense System that has responded to man made and natural threats. The alignment of the Civil Defense Agency with the State DOD seems to be effectively serving the needs of our residents. If there were any updates to the statute, it would be to make Civil Defense or the functions of emergency management directly under the governor. This would be ideal to coordinate resources from the federal agencies and to the county and state agencies at times when response and recovery are necessary. This model would also assure that the needs and resources are coordinated and the lines of authority and leadership clear.

Recent national disasters have clearly demonstrated the need for and the effectiveness of strong leadership. Hawaii has been fortunate to have had a strong Civil Defense Vice Director who provided leadership and coordination among responders. This measure dismantles a system that has been demonstrated to have worked and sets up a system that would fragment and duplicate functions between Civil Defense and Homeland Security--and leaves the role of the National Guard unclear. The relationship between and among these entities, coupled with the roles of the county response agencies and the federal response agencies are not clear and seem duplicative under this measure. This fragmented and complex model does not seem thought thru and would be costly from a resource management and people management perspective. It sets up a system that would be difficult to define clear lines of communication and leadership. These are all critical components defined by the federal response framework for disaster management. SB680 SD1 also neglects to recognize the reduction in federal grants and assistance to states.

The measure does not provide details regarding the costs or the organizational structure which makes it difficult to analyze the benefit or impact to the state and its residents.

I would urge you to defer action on this measure. The costs and details associated with this measure are not clear nor are the relationships and alignment to existing response agencies clear. This measure seems to jeopardize Hawaii's residents and places them in harms way and at risk being victims of a fragmented, uncoordinated and costly response to threatening events.

Thank you for the opportunity to offer comments.