

The Judiciary, State of Hawai'i

Testimony to the House Committee on Judiciary

The Honorable Karl Rhoads, Chair The Honorable Sharon E. Har, Vice Chair

Tuesday, March 18, 2014, 2:00 p.m. State Capitol, Conference Room 325

By

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Bill No. and Title: Senate Bill No. 632, Senate Draft 2, Relating to the Environmental Courts.

Purpose: Establishes environmental courts as divisions within the circuit court to hear all proceedings, including certain chapter 91, Hawaii Revised Statutes, proceedings arising from certain environmental laws. Requires the Judiciary to report to the Legislature on the total number of environmental-related cases filed in the last five years. Takes effect 1/1/2015. (SD2)

Judiciary's Position:

The judiciary offers the following comments.

Senate Bill No. 632, Senate Draft 2 would establish within each circuit an environmental court with separate rules, based upon the belief that "environmental disputes are currently dealt with in a variety of courts" and "[T]his organizational structure inadvertently promotes inconsistent application of the wide variety of environmental laws." In addition to establishing an environmental court in each circuit, Section 6 of SB 632, SD 2 requires the judiciary to conduct a study to determine the number of environmental-related cases within the past five years and to report findings to the legislature not less than 20 days prior to the regular session of 2015.



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The judiciary understands the intent of wanting courts to develop expertise and consistency in environmental cases. We believe, however, that the judiciary already has in place processes to ensure consistency in all cases, including cases brought pursuant to the statutory provisions and administrative rules listed in section 7 of Senate Bill 632, SD2.

At present, all agency appeals to the circuit court, including agency appeals covering environmental issues, are assigned regularly to one designated judge in the first judicial circuit and are rotated among the civil judges in the second, third, and fifth judicial circuits, and are handled in due course. Furthermore, if any party in an environmental case is dissatisfied with the outcome in the circuit courts, that party has a remedy by way of appeal to the Intermediate Court of Appeals and then to the Supreme Court. This appellate process insures consistent application of environmental laws for the trial courts are bound to follow the appellate court decisions.

We recognize that other jurisdictions have established environmental courts after increases in environmental violations, housing/safety code violations, and/or an increase of abandoned residences or littered properties. We do not believe the same issues are present in Hawai'i. However, if the legislature identifies particular areas of concern, it would be beneficial if the bill could be narrowed to focus on those areas as a pilot program. We further suggest that an environmental calendar be considered in place of an environmental court. Considering this alternative takes into account the present workload of our sitting judges and the reality that the addition of a separate environmental court may require expenditures for additional court staff, including another judge, a judicial assistant, a court clerk and a law clerk for the environmental court, as well as possible training costs. Having an environmental calendar, rather than an environmental court, would allow a judge assigned to the calendar to hear other types of cases during those periods when there are no environmental cases.

We make this suggestion based on our preliminary survey of cases based on the sections of HRS cited in Senate Bill 632, SD2. *See* Attachment. The total number of cases for the period July 1, 2011 to December 31, 2013 is:

HRS violations: 69

HAR violations (title 12): 1,697

It is important to note that the majority of Title 12 cases are petty misdemeanors currently handled by the district court pursuant to HRS section 604-8. Moreover, the survey shows the highest number of prosecuted Title 12 cases were for individuals in closed park areas (328 cases) and illegal camping (198 cases). We acknowledge that including Title 12 cases within the jurisdiction of environmental courts adds a significant number of cases. The judiciary still believes environmental calendars, as opposed to environmental courts, will result in better use of resources and funding.



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Although the judiciary believes the present system is adequate in addressing the concerns expressed in this measure, we are supportive of the concept proposed, we are always open to discussion and we welcome any questions regarding these matters. In the final analysis, however, due to the many issues related to the establishment of a new court, it may be more prudent to create a task force composed of the stakeholders, as proposed by Senate Concurrent Resolution No. 133, Senate Resolution No. 70, House Concurrent Resolution No. 209, and House Resolution No. 164, to address these issues and to ensure the vision reflected in the proposed bill is achieved.

Thank you for the opportunity to comment on Senate Bill No. 632, Senate Draft 2.

Attachment

Environmental Law Cases Filed in District and Circuit Court, Hawai`i Revised Statutes Report Including July 1, 2011 - December 31, 2013

Wielskiens	Filed Prior	Filed 2001		Takal
Violations	to 2000	to 2010	to 2013	Total
HRS § 128D - Environmental Response Law	0	0	0	0
HRS § 171-31.6 - Violation of public lands laws	0	0	0	0
HRS § 184-5 - Vilation of State Parks and recreation area laws	0	0	0	0
HRS § 188-22.8 - Limu Management Area	0	0	0	0
HRS § 188-23(a) - Possession of explosives in state waters	0	0	0	0
HRS § 188-23(b)(1) - Deposit petroleum material in state waters	0	0	0	0
HRS § 188-23(b)(2) - Deposit hypochlorous acid products in state waters	0	0	0	0
HRS § 188-23(b)(3) - Deposit preparations containing rotene tephrosin etc in state water	0	0	0	0
HRS § 188-23(b)(4) - Deposit other deletirious materials in state waters	0	0	0	0
HRS § 188-25(a) - Fishing with firearms	0	0	0	0
HRS § 188-25(b) - Fishing with spears	0	0	0	0
HRS § 188-28.5(b) - Bullpen trap prohibitions exceeding 2000 feet	0	0	0	0
HRS § 188-28.5(d) - Bullpen trap prohibitions 1000 yards of shore	0	0	0	0
HRS § 188-28.5© - Bullpen trap prohibitions more than 16 hours	0	0	0	0
HRS § 188-29(a) - Nets	0	0	0	0
HRS § 188-29(b) - Traps	0	0	0	0
HRS § 188-29.1 Prohibition on disposal of fishing gear	0	0	0	0
HRS § 188-30 - Fine meshed throw nets	0	0	0	0
HRS § 188-30.2(1) - Fishing with gill net unattended	0	0	0	0
HRS § 188-30.2(2) - Fishing with gill net more than 4 hours	0	0	0	0
HRS § 188-30.5 - Fishing with drift gill net prohibited	0	0	0	0
HRS § 188-31(c) - Permits to take aquatic life for aquarium purposes	0	0	0	0
HRS § 188-34 - Fishing in Honolulu and Hilo harbors restricted	0	0	0	0
HRS § 188-34(a) - Fishing in Honolulu Harbor	0	0	0	0
HRS § 188-34(b) - Fishing in Hilo Harbor	0	0	0	0
HRS § 188-34(c) - Fishing in Kahului Harbor	0	0	0	0
HRS § 188-35 - Fishing in Certain Waters	0	0	2	2
HRS § 188-35(1) - Fishing in Waikiki Reclamation canal	0	0	0	0
HRS § 188-35(2) - Fishing in Kapiolani Boulevard Drainage Canal	0	0	0	0
HRS § 188-35(3) - Fishing in Kapalama Drainage Canal	0	0	0	0
HRS § 188-35(4) - Fishing off Heeia-Kea Wharf	0	0	0	0
HRS § 188-35(5) Fishing within Waialua Bay	0	0	0	0
HRS § 188-35(6) - Fishing within Pokai Bay	0	0	0	0
HRS § 188-35(7) - Fishing in Kapaa and Waikaea canals	0	0	0	0
HRS § 188-36 Hawaii Marine Laboratory Refuge	0	0	0	0
HRS § 188-39.5 Manta Rays; prohibitions	0	0	0	0
			100	1
HRS § 188-40 - Minimum Size of Fishes	0	0	1	1
HRS § 188-40(1) Aholehole manini	0	0	0	0
HRS § 188-40(2) Mullet moi weke moana kumu	0	0	0	0
HRS § 188-40(3) Awa oio kala opelu kala	0	0	0	0
HRS § 188-40(4) - Opakapaka onaga uku ulua papio octopus	0	0	0	0
HRS § 188-40(5) - Kuahonu crab or Kona crab	0	0	0	0
HRS § 188-40(6) - Clams	0	0	0	0
HRS § 188-40(7) - Shark Fins prohibitions	0	0	0	0

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	Filed Prior	Filed 2001		
Violations	to 2000	to 2010	to 2013	Total
HRS § 188-40.5 - Sharks prohibitions	0	0	0	0
HRS § 188-40.6 - Shark Feeding prohibitions	0	0	0	0
HRS § 188-40.7 - Shark fins prohibitions	0	0	0	0
HRS § 188-41 - Dried nehu and iao	0	0	0	0
HRS § 188-42.5 - Hihiwai, hapawai, and opae kalaole selling prohibited	0	0	0	0
HRS § 188-43 - Hinana and oopu taking prohibited	0	0	0	0
HRS § 188-44(a) - Mullet catching prohibited	0	0	0	0
HRS § 188-45 - Nehu and iao taking prohibited	0	0	0	0
HRS § 188-46 - Opelu fishing regulated	0	0	0	0
HRS § 188-50(a) - License required	0	0	0	0
HRS § 188-50(c) - Unlawful use of license	0	0	0	0
HRS § 188-53(b) - Fishing reserves	0	0	0	0
HRS § 188-57 - Certain crustaceans protected	0	0	0	0
HRS § 188-57 Licenses for certain Crustaceans	0	0	0	0
HRS § 188-58 - Crustacreans with eggs	0	0	0	0
HRS § 188-58.5(a) - Female Crabs (Ula, Samoan, Kona) Taking or killing prohibited	0	0	18	18
HRS § 188-68(a) - Stony coral and rock with marine life attached taking prohibited	0	0	0	0
HRS § 188-68(b) - Stony coral and rock with marine life attached selling prohibited	0	0	0	0
HRS § 188-71 - Harassment of fishermen	0	0	0	0
HRS § 188-71(a)(1) - Harassment of fishermen human presence	0	0	0	0
HRS § 188-71(a)(2) - Harassment of fishermen creating stimulus	0	0	0	0
HRS § 188-71(a)(3) - Harassment of fishermen personal property	0	0	0	0
HRS § 188-71(a)(4) - Harassment of fishermen obstructing access	0	0	0	0
HRS § 188-71(b) - Harassment of fishermen unlawful entry on land or water	0	0	0	0
HRS § 189-10 - Commercial marine dealers to report	0	0	0	0
HRS § 189-10(a) - Commercial marine dealers license	0	0	0	0
HRS § 189-10(b) - Commercial marine dealers export license	0	0	0	0
HRS § 189-10(b) - Commercial marine dealers export license	0	0	0	0
HRS § 189-11 - Receipts in Duplicate	17.0		850	4
•	0	0	4	4
HRS § 189-14 - Rights of entry	0	0	0	0
HRS § 189-15 - Violation of fish aggregation	0	0	0	0
HRS § 189-2 - Commercial marine license	0	0	0	0
HRS § 189-2.5(b) - Longline fishing prohibited	0	0	0	0
HRS § 189-2.5(c)(1) - Longline fishing prohibited fishing	0	0	0	0
HRS § 189-2.5(c)(2) - Longline fishing prohibited gear	0	0	0	0
HRS § 189-3(a) - Monthly catch report	0	0	0	0
HRS § 189-5 - Aliens not admitted to United States	0	0	0	0
HRS § 190-5 - Violation of marine life conservation program laws and rules	0	0	0	0
HRS § 195-8 - Violation of natural area reserves system laws and rules	0	0	0	0
HRS § 197-5 - Violation of aquatic resources and wildlife laws and rules	0	0	0	0
HRS § 199-6 - Failure to obey a summons	0	0	0	0
HRS § 200-10(a)(1)(2) - Moor vessel without permit/ownership	0	0	2	2
HRS § 200-31 - Vessels registered/numbered	0	0	0	0
HRS § 200-62 - Trespass to Vessel	1	0	3	4

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	Filed Prior	Filed 2001	Filed 2011	
Violations	to 2000	to 2010	to 2013	Total
HRS § 200-73 - Unlawful to possess certain vessels or hulls	0	0	0	0
HRS § 339-4(A)(2) - Litter Outside of Receptacle	13	2	28	43
HRS § 339D - Electronic Waste	0	0	0	0
HRS § 340A - Solid Waste	0	0	0	0
HRS § 340E - Safe Drinking Water	0	0	0	0
HRS § 342B-45 - Air Pollution	1	1	7	9
HRS § 342B-49(b) - Air Pollution, false statemt/records or rendering inaccurate device	0	1	0	1
HRS § 342C - Ozone Layer Protection	0	0	0	0
HRS § 342D-33(1) - Knowing Violation (Water Pollution)	0	5	1	6
HRS § 342E - Nonpoint Source Pollution	0	0	0	0
HRS § 342F-9(a) - Noise Pollution	0	0	1	1
HRS § 342G - Integrated Solid Waste Management	0	0	0	0
HRS § 342H-30 - Solid Waste Pollution	0	2	0	2
HRS § 342H-37(a)(1) - Unauthorised Disposal ten or more cubic Yards	0	2	0	2
HRS § 342H-39(a)(1) - Solid Waste Pollution	0	0	1	1
HRS § 342I - Special Waste Recycling	0	0	0	0
HRS § 342J-9(c)(1) - Hazardous Waste	0	1	0	1
HRS § 342J-9(c)(2) - Hazardous Waste	0	1	0	1
HRS § 342J-9(c)(3) - Hazardous Waste	0	0	1	1
HRS § 342L - Underground Storage Tanks	0	0	0	0
HRS § 342P-23 - Violation of laws, permit, or variance relating to asbestos, lead	1	0	0	1
HRS § 343 - Environmental Impact Statements	0	0	0	0
HRS § 508C - Uniform Environmental Covenants Act	0	0	0	0
TOTAL	16	15	69	100
Cases that were closed prior to FY2011 are not included in these numbers				

Violation	Description	Number
HAR § 13-100-2(1)	Prohibited activities take	2
HAR § 13-100-2(2)	Prohinited activities netting	1
HAR § 13-100-2(3)	Prohibited activities sell	1
HAR § 13-104-11(6)	sticker	1
HAR § 13-104-19	Camping without a Permit in a forest reserve	1
HAR § 13-104-9	Firearms and other weapons	4
HAR § 13-105-3(a)	Prohibited entry restricted watershed	2
HAR § 13-121-3	Hunting Prohibited	1
HAR § 13-121-3(a)	Hunting prohibited	5
HAR § 13-122-12	Conditions and restrictions	1
HAR § 13-122-12(a)(1)	Carry Hunter's License	3
HAR § 13-122-12(c)(1)	Conditions and restrictions four-wheel drive vehicles	1
HAR § 13-122-12(c)(2)	Conditions and restrictions roads	2
HAR § 13-122-12(c)(3)	Conditions and restrictions loaded weapon	4
HAR § 13-122-12(e)(1)	Conditions and restrictions sell	2
HAR § 13-122-12(e)(3)	Conditions and restrictions game bird head	1
HAR § 13-122-12(f)(4)	Conditions and restrictions intoxicating substance	1
HAR § 13-122-3	Prohibited hunting	2
HAR § 13-123-22	Conditions and restrictions	24
HAR § 13-123-22(a)(1)	GAME MAMMALS - HUNTING LICENSE/PERMIT REQUIRED	18
HAR § 13-123-22(a)(3)	Hunting Unit Failure Check in	38
HAR § 13-123-22(b)(1)	Conditions and restrictions hunting license	3
HAR § 13-123-22(b)(10)	Conditions and restrictions tracer bullets blow guns gas guns	2
HAR § 13-123-22(b)(2)	GAME MAMMAL HUNTING - WEAPONS RESTRICTIONS	2
HAR § 13-123-22(b)(3)	Conditions and restrictions closed season	3
HAR § 13-123-22(b)(4)	Conditions and restrictions bag limit	1
HAR § 13-123-22(b)(5)(A)	Conditions and restrictions rifles	2
HAR § 13-123-22(e)	CLOSED AREA	11
HAR § 13-123-23	GAME MAMMAL HUNTING - PERMIT TAGS REQUIRED	2
HAR § 13-123-24(5)	Preservation of public and private property ground fires	1
HAR § 13-123-3	Prohibited hunting	16
HAR § 13-123-3(2)	GAME MAMMAL HUNTING - PROHIBITED W/O LICENSE	9
HAR § 13-123-3(5)	GAME MAMMAL HUNTING RESTRICTIONS ON MAUI	12
HAR § 13-123-4(a)	GAME MAMMALS - BAG LIMITS, OPEN SEASONS & DAYS	9
HAR § 13-123-6	Hunting hours	6
HAR § 13-124-3	Prohibited activities	1
HAR § 13-124-3(d)(1)	Prohibited activities release	2
HAR § 13-126-23(c)	ANIMAL PETS ARE NOT PERMITTED IN WILDLIFE SANCTUARIES	2
HAR § 13-126-26	CAMPING	1
HAR § 13-126-4	WILDLIFE SANCTUARIES	16
HAR § 13-126-5	WILDLIFE SANCTUARIES	1
HAR § 13-130-24(1)	Fire use ground structure	1
HAR § 13-146-10	Animals	3
HAR § 13-146-10(a)	Animals stray	2
HAR § 13-146-10(b)	Animals prohibited areas	19

Violation	Description	Number
HAR § 13-146-14	Camping	196
HAR § 13-146-19(a)	Firearms and other weapons	2
HAR § 13-146-20	Fires	10
HAR § 13-146-20(a)	Fires in Wilderness Permit	2
HAR § 13-146-25(b)	Possession of alcohol	33
HAR § 13-146-29	Parking	2
HAR § 13-146-31	Portable engines and motors	2
HAR § 13-146-32(b)	Public property building sign equipment	1
HAR § 13-146-32(e)	Public property plants	1
HAR § 13-146-34	Residence prohibited	7
HAR § 13-146-38(a)	Swimming or nudity prohibited	1
HAR § 13-146-4	Closed Park Area	328
HAR § 13-146-40	Vehicle and motorized bike operation	10
HAR § 13-146-40(a)	Vehicle and motorized bike operation non-designated road	19
HAR § 13-146-41	Wildlife	1
HAR § 13-146-51	Camping Permits	8
HAR § 13-146-65	Advertisements	2
HAR § 13-146-66	Business operations	1
HAR § 13-146-67(b)	Still photograph permit	1
HAR § 13-146-68	Commercial activities	13
HAR § 13-146-9	Aircraft	1
HAR § 13-209-4	Prohibited activities	2
HAR § 13-209-4(11)	Prohibited activities water vehicle	2
HAR § 13-209-4(14)	Prohibited activities tools equipment	6
HAR § 13-209-4(16)	Prohibited activities closed area	4
HAR § 13-209-4(17)	Prohibited activities water vehicle	1
HAR § 13-221-35	Commercial activities w/o written permit	1
HAR § 13-230-4	Small Boat Harbors - Penalties	2
HAR § 13-231-2	Small Boat Harbors-Restrictions	9
HAR § 13-231-20	Houseboats prohibited	1
HAR § 13-232-23	SMALL BOAT HARBORS - RESTRICTIONS	3
HAR § 13-232-29	SMALL BOAT HARBORS - RESTRICTIONS	1
HAR § 13-232-41	SMALL BOAT HARBORS - RESTRICTIONS	10
HAR § 13-232-54	Swmming	1
HAR § 13-232-57(c)	Dogs restrictions	2
HAR § 13-232-57(d)	Dogs stray	2
HAR § 13-232-58	Sleeping or camping prohibited	73
HAR § 13-232-6	Littering land areas prohibited	1
HAR § 13-232-60(a)	Consumption of liquor prohibited	9
HAR § 13-233-44(2)	SMALL BOAT HARBORS - MOTOR VEHICLE & PARKING RULES	1
HAR § 13-234-34(c)	SMALL BOAT HARBORS - FEES & CHARGES	1
HAR § 13-234-34(d)	SMALL BOAT HARBORS - FEES & CHARGES	5
HAR § 13-241-1	BOATING - NUMBERING OF VESSELS	3
HAR § 13-241-10	BOATING - NUMBERING OF VESSELS	6
HAR § 13-241-10(e)	BOATING - NUMBERING OF VESSELS	1

Violation	Description	Number
HAR § 13-241-13	BOATING - NUMBERING OF VESSELS	11
HAR § 13-241-13(c)	Display registration sticker - vessel sides	20
HAR § 13-241-3	NUMBERING SYSTEM	1
HAR § 13-241-4	BOATING - NUMBERING OF VESSELS	6
HAR § 13-241-4(a)	BOATING - NUMBERING OF VESSELS	1
HAR § 13-241-4(b)	BOATING - NUMBERING OF VESSELS	1
HAR § 13-241-8	BOATING - NUMBERING OF VESSELS	17
HAR § 13-242-15	Stop Vessels for Inspection	1
HAR § 13-243-1	BOATING - VESSEL EQUIPMENT REQUIREMENTS	30
HAR § 13-244-33(b)(1)	Pokai Bay - No Vessel	1
HAR § 13-244-35(b)	activities	1
HAR § 13-245-10	Mooring vessels to buoys or beacons prohibited	1
HAR § 13-245-9(a)	BOATING - WATERWAY MARKING SYSTEM	48
HAR § 13-245-9(d)	BOATING - WATERWAY MARKING SYSTEM	1
HAR § 13-251-1	CATAMARAN CAPTAINS, ETC., SHALL HAVE AN OPERATOR PERMIT	1
HAR § 13-251-47	WATERS	1
HAR § 13-251-66(a)	Canoe operation, required crew	1
HAR § 13-251-76	WAIKIKI OR KAANAPALI OCEAN WATERS AND BEACH	4
HAR § 13-254-14(a)	POINT PANIC OCEAN WATERS - SURFBOARD RESTRICTED	2
HAR § 13-256-112	MAUI HUMPBACK WHALE - PROTECTED WATERS	1
HAR § 13-256-16(b)	RESERVE	1
HAR § 13-256-16(d)	Thrill Craft - Certificate of Completion	9
HAR § 13-256-17(a)	RECREATIONAL THRILL CRAFT OPERATION - CONDITIONS	1
HAR § 13-256-17(b)	RECREATIONAL THRILL CRAFT OPERATIONS	2
HAR § 13-256-17(c)	RECREATIONAL THRILL CRAFT OPERATION - Locations	1
HAR § 13-256-22(f)	TOW-IN SURFING POSS CERT	1
HAR § 13-256-63(b)(1)	SHARKS COVE, THREE TABLES, WAIMEA BAY RESTRICTED ZONE A	2
HAR § 13-261-10	KAHOOLAWE ISLAND RESERVE	9
HAR § 13-261-13	KAHOOLAWE-ACTIVITIES W/IN RESERVE	2
HAR § 13-261-13(a)	KAHOOLAWE ISLAND RESERVE - AUTHORIZATION REQUIRED	1
HAR § 13-261-14(a)	KAHOOLAWE - COMMERCIAL ACTIVITY	1
HAR § 13-261-14(b)(13)	KAHOOLAWE-FISHING GEAR	4
HAR § 13-30-2	Prohibited activities	10
HAR § 13-32-2	Prohibited activities	2
HAR § 13-32-2(1)	Prohibited activities fishing	2
HAR § 13-32-2(3)	Prohibited activities spear trap net	2
HAR § 13-33-2	Prohibited activities	2
HAR § 13-34-2	Prohibited activities	2
HAR § 13-34-2(1)	Prohibited activities fishing	3
HAR § 13-34-2(3)	Prohibited activities spear trap net	6
HAR § 13-35-2	Prohibited activities	4
HAR § 13-35-2(3)	Prohibited activities spear trap net	4
HAR § 13-36-2(1)	Prohibited activities fishing	2
HAR § 13-36-2(3)	Prohibited activities spear trap net	7
HAR § 13-37-2	Prohibited activities	5

Violation	Description	Number
HAR § 13-37-2(3)	Prohibited activities spear trap net	1
HAR § 13-38-3	Prohibited activities	8
HAR § 13-38-3(1)	Prohibited activities marine life	4
HAR § 13-48-3	Prohibited activities	4
HAR § 13-48-3(1)	Prohibited activities fishing	4
HAR § 13-48-3(2)	Prohibited activities live coral	1
HAR § 13-48-3(3)	Prohibited activities fishing gear	1
HAR § 13-51-2	Prohibited activities	9
HAR § 13-51-2(a)(1)	Unlawful use of net	4
HAR § 13-52-2	Prohibited activities	3
HAR § 13-52-2(1)(B)	Prohibited activities snag fishing Zone A	1
HAR § 13-55-2(a)(3)	Prohibited activites netting	2
HAR § 13-60.3-5(a)(1)	Lay nets unregistered	1
HAR § 13-60.3-5(g)(1)	Lay nets Puako-Anaehoomalu	3
HAR § 13-62-3(1)	Prohibited activities fishing license	2
HAR § 13-62-3(2)	Prohibited activities 200 feet restriction	3
HAR § 13-62-3(7)	Prohibited activities floatation device	1
HAR § 13-63-2	Prohibited activities	1
HAR § 13-63-2(8)	Prohibited activities spearing	2
HAR § 13-75-10(a)	Commercial marine license / Poss Throw Net <2" (?)	67
HAR § 13-75-10(b)	POSSESSION OF THROW NET WITH MESH LESS THAN 2"	1
HAR § 13-75-12.4	Lay Nets	36
HAR § 13-75-12.4(a)(1)	Possess Lay Net	8
HAR § 13-75-12.4(a)(2)(A)	Possess lay net >125 feet length >7 feet height	2
HAR § 13-75-12.4(a)(2)(B)	Possess Lay Net<2 3/4" mesh	3
HAR § 13-75-12.4(a)(3)	Posses Multipanel Lay Net	1
HAR § 13-75-12.4(a)(4)	Possess Lay Net no ID Tags	3
HAR § 13-75-12.4(f)(1)	Lay Net - Kaneohe Bay	7
HAR § 13-75-12.5(a)(1)	Molokai use lay net >750 feet length, >7 feet stretch height	1
HAR § 13-75-12.5(a)(2)	Molokai lay net stretched mesh <2 3/4 inch	3
HAR § 13-75-12.5(b)(1)	Molokai possess lay net no id tags	8
HAR § 13-75-12.5(b)(2)	Molokai mark lay nets with surface buoys	1
HAR § 13-75-14	USE OF NETS WITH STRETCHED MESH LESS THAN 2"	4
HAR § 13-75-14(7)	MONOFILAMENT GILL NET FISHING RESTRICTIONS	5
HAR § 13-75-15(b)(2)	USE OF TRAPS WITH RIGID MESH LESS THAN 2"	1
HAR § 13-84-1	Prohibited activities	16
HAR § 13-89-1(1)	Prohibited activities main Hawaiian island waters	2
HAR § 13-89-1(1)(A)	POSSESSION OF UNDERSIZED SPINY LOBSTERS	6
HAR § 13-91-2	Prohibited activities	1
HAR § 13-92-1(a)	Prohibited activities	2
HAR § 13-92-1(a)(1)	Prohibited activities shell	12
HAR § 13-93-2(1)	Prohibited activities holdfast	2
HAR § 13-93-2(2)	Prohibited activities reproductive nodes	1
HAR § 13-93-2(3)	Prohibited activities family consumption	1
HAR § 13-95-10	Oio	3

Violation	Description	Number
HAR § 13-95-11	Kala	42
HAR § 13-95-12	Opelu kala	6
HAR § 13-95-16	Uhu	11
HAR § 13-95-22(a)	Ulua take	10
HAR § 13-95-23(a)	Moi take	4
HAR § 13-95-23(b)	Moi daily take	1
HAR § 13-95-23(c)	Moi season	2
HAR § 13-95-4	Aholehole	10
HAR § 13-95-5	Manini	11
HAR § 13-95-50(b)	Kuhonu crab take	1
HAR § 13-95-53(a)	Spiny lobster take	7
HAR § 13-95-53(c)	Spiny lobster sell	2
HAR § 13-95-53(d)	Spiny lobster spear	4
HAR § 13-95-54(a)	Slipper lobster take	1
HAR § 13-95-55	He'e	23
HAR § 13-95-6	Moano	1
HAR § 13-95-7	Kumu	24
HAR § 13-95-70(a)	Stony corals take	1
HAR § 13-95-8(a)	Mullet size	9
HAR § 13-95-8(b)	Mullet season	9
HAR § 13-99-1	Prohibited activities	1
Total		1,697

NEIL ABERCROMBIE





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of WILLIAM J. AILA, JR. Chairperson

Before the House Committee on JUDICIARY

Tuesday, March 18, 2014 2:00 p.m. State Capitol, Room 325

In consideration of SENATE BILL 632, SENATE DRAFT 2 RELATING TO THE ENVIRONMENTAL COURTS

Senate Bill 632, Senate Draft 2 proposes to establish environmental courts as divisions within the circuit courts to hear both original actions involving environmental laws and appeals from administrative agencies under Hawaii Revised Statutes, Chapter 91. In addition, the Judiciary is to report to the Legislature on the total number of environmental-related cases filed in the last five years. The Department of Land and Natural Resources ("Department") supports this bill and provides the following comments.

The Department recognizes that consistent application of environmental laws plays a critical role in the management and protection of Hawaii's natural and cultural resources. Consolidating environmental and natural resource law cases to a single judge in one circuit could facilitate the timely, fair, and equitable disposition of such cases.

To this end, it is important that the environmental court judges possess adequate experience and expertise in environmental and natural resource laws, and be well versed in the Department's numerous guiding statutes and administrative rules.

The Department would like to work with the State Judiciary in establishing such a system.

Thank you for the opportunity to testify.

WILLIAM J. AILA, JR.

CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

JESSE K. SOUKI FIRST DEPUTY

WILLIAM M. TAM

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENPORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS



SB632 SD2

RELATING TO THE ENVIRONMENTAL COURTS House Committee on Judiciary

March 18, 2014 2:00 p.m. Room 325

The Office of Hawaiian Affairs (OHA) <u>SUPPORTS</u> SB632 SD2, which would establish an environmental division within the circuit courts, for the consistent and informed adjudication of disputes regarding Hawai'i's environmental laws.

Environmental courts will better ensure consistent and informed decision making for disputes involving environmental and cultural laws and resources.

Over the last several years, numerous concerns have been raised regarding potential inconsistencies or lowered judicial scrutiny for legal disputes involving Hawai'i's environmental laws. Such inconsistencies have resulted in the need for protracted and expensive legal appeals, and may foster speculative posturing even in administrative proceedings prior to circuit court involvement. In other jurisdictions, environmental "courts" have been created to address these concerns, by ensuring that environmental laws are adjudicated by a specialized tribunal that can develop institutional knowledge of laws directly related to environmental protection and planning processes. The specialized docket proposed by this bill will provide similar benefits to the adjudication of environmental laws in Hawai'i.

OHA believes that a circuit court docket specializing in environmental cases may also provide a long-term means to better protect and enforce the rights of OHA's beneficiaries. Despite the existence of numerous laws recognizing and protecting the interests of Native Hawaiians and the general public in Hawai'i's natural and cultural resources, the enforcement of these laws in some instances requires the possibility of litigation, as well as the ability to confidently assert consistent interpretations of the law to state decision makers. OHA accordingly believes that the existence of a specialized environmental court or docket, as this bill proposes, will in the long-term greatly facilitate the actual implementation of laws that are intended to protect the environmental and cultural interests of both Native Hawaiians and other Hawai'i residents.

Therefore, OHA urges this Committee to **PASS** SB632 SD2. Thank you for the opportunity to testify.

OFFICE OF PLANNING STATE OF HAWAII

LEO R. ASUNCION ACTING DIRECTOR OFFICE OF PLANNING

235 South Beretania Street, 6th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804

Telephone: (808) 587-2846 Fax: (808) 587-2824 Web: http://planning.hawaii.gov/

Statement of the OFFICE OF PLANNING before the HOUSE COMMITTEE ON JUDICIARY

Tuesday, March 18, 2014 2:00 PM State Capitol, Conference Room 325

in consideration of SB 632, SD2 RELATING TO THE ENVIRONMENTAL COURTS.

Chair Rhoads, Vice Chair Har, and Members of the House Committee on Judiciary.

The Office of Planning supports the intent of the creation of an environmental court in the State of Hawaii with the following comments.

A judicial process that fosters clearly articulated decisions resolving the complex laws and technical facts related to environmental and land use disputes will benefit landowners, regulators, and the public. However, the court should include land use matters and be renamed accordingly.

The focus of the court should not be constrained to "environment." Our key state land use and environmental laws expect decision-makers to balance several needs in the interest of the public's welfare. In particular, the purpose of the Hawaii Environmental Policy Act ("HEPA") is "to establish a system of environmental review which will ensure that environmental concerns are given appropriate consideration in decision making along with economic and technical considerations. See L. 1979, c 197, § 1(1), codified as HRS § 343-1. The purpose of Hawaii's land use law is to "preserve, protect and encourage the development of the lands in the State for those uses to which they are best suited for the public welfare[.]" See L. 1961, c 187, § 1. The purpose of the Hawaii State Planning Act, which guides all county and state agency decisions, is

"to set forth the Hawaii state plan that shall serve as a guide for the future long-range development of the State[.]" See L. 1978, c 100, pt of § 2, codified as HRS § 226-1.

The focus of the bill should be on the capacity and expertise of judges on the subject of "land use law," which includes planning, permitting, and environmental laws. To achieve the purposes of Hawaii's key land use laws, the Hawaii land use system has evolved with the advancement of science to better mitigate, avoid, and minimize reasonably foreseeable impacts from proposed projects on the environment, community, and economy. A court that is well versed in the practice of land use and environmental laws will provide timely, consistent, predictable, and clearly articulated decisions to the benefit of all parties involved.

Consistent with the above, we recommend amending the bill to include judicial review of administrative proceedings, proceedings for declaratory judgment on the validity of agency rules, and legislative county decisions related to subdivision, permitting, and zoning. In addition, the name of the court should be changed to, "Land Use Courts," to reflect these broader interests.

Thank you for the opportunity to provide testimony on this measure.

Submitted on: 3/15/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Scott Crawford	Kipahulu Ohana, Inc.	Support	No

Comments: Kipahulu Ohana supports SB 632, SD2 RELATING TO THE ENVIRONMENTAL COURTS, and urges the committee to approve this measure. We believe that establishing courts focused on violations of our environmental laws with judges who specialize in this area of the law will enable the legal system to more effectively and expeditiously process these types of offenses, and better act as a deterrent for future offenses. Kipahulu Ohana, Inc. is a grassroots Hawaiian nonprofit organization that conducts culturally-based local resource management in an ahupuaa system in East Maui.

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March 14, 2014

Representative Karl Rhoads, Chair Representative Sharon E. Har, Vice Chair House Committee on Judiciary

Testimony in Opposition to SB 632, SD2, Relating to the Environmental Courts (Establishes environmental courts as divisions within the circuit courts to preside over proceedings arising from environmental laws. Requires the Judiciary to report to the Legislature on the total number of environmental-related cases filed in the last five years.)

Tuesday, March 18, 2014, 2:00 p.m., in Conference Room 325

The Land Use Research Foundation of Hawaii (LURF) is a private, non-profit research and trade association whose members include major Hawaii landowners, developers and a utility company. One of LURF's missions is to advocate for reasonable, rational and equitable land use planning, legislation and regulations that encourage well-planned economic growth and development, while safeguarding Hawaii's significant natural and cultural resources and public health and safety.

LURF appreciates the opportunity to provide testimony in opposition to SB 632, SD2, and to offer comments.

SB 632, SD2. The underlying purpose of this bill is to promote and protect Hawaii's natural environment through consistent and uniform application of environmental laws by establishing environmental courts within the circuit courts. The SD1 version of the bill narrows the subject matter areas of environmental concern by deleting certain statutory provisions pursuant to which cases would be brought in environmental courts.

<u>LURF's Position</u>. LURF members include private property owners, farmers, ranchers and agricultural operators who, as agricultural and environmental stakeholders, understand the need to protect the State's natural resources. LURF therefore supports the intent of this bill which is to promote and protect Hawaii's natural environment. From a practical perspective, however, LURF is unable to support the establishment of environmental courts as an appropriate or proper mechanism to attain that stated objective.

There is No Justification or Need for This Bill.

Most Environmental-Related Cases are Resolved by Administrative Proceedings and Not by the Courts.

LURF believes there is no need for this legislation, as most environmental-related cases in this State are heard by administrative hearings officers and resolved outside of the regular court system. Only appeals of the administrative decisions are brought in State circuit court, and LURF understands that the number of such appeal cases is limited and would not justify the establishment of a special type of court.

There is no Evidence that the State Courts' Present System of Handling Environmental Cases is Deficient or that Establishment of Environmental Courts Would Actually Improve the Outcome of Such Cases.

Proponents of this measure have not identified any actual inadequacies in, or deficiencies of the courts' present handling of environmental cases, or any unsound decisions arising from the courts' application of environmental laws. Neither have proponents of this bill shown that establishment of environmental courts will 1) actually improve the consistency and uniformity of the application of environmental laws¹; or 2) that consistent and uniform application of laws to environmental cases will "promote and protect Hawaii's natural environment," as claimed.

LURF believes the significant cost and expense of establishing the proposed environmental courts (which would necessarily include the court space, the framework and function of said courts within the existing circuit court system, salaries for judges and staff, equipment, and training, to the development and adoption of new environmental court rules) warrants more than speculative results, and that such a proposal must be supported by convincing data and findings by the State Judiciary (the State's authority on such matters), which has, in fact, provided testimony presenting comments which do not support this bill.

• The State Judiciary Does Not Support the Establishment of Environmental Courts.

In its testimony, the State Judiciary clearly indicates that the present judicial system is believed to be adequate in addressing the concerns expressed in this measure. On Oahu, agency appeals covering environmental issues are already assigned regularly to one designated circuit court judge, and are handled in due course by civil judges on a rotation basis on the other islands. The Judiciary has further testified that its research has not found the present court system deficient in providing uniform application of environmental laws, and that any unsatisfied party could appeal to the State appellate courts, which appellate process would safeguard consistent application of environmental laws.

o The Need for Dedicated Environmental Courts Must be Warranted.

According to testimony submitted by the Judiciary regarding this proposed measure, there is also no data available to indicate that the establishment of environmental courts would serve to deter further environmental law violations, resolve environmental cases more expeditiously that the present circuit court system.

¹ It must be further noted that from a legal standpoint, the consistent and uniform application of law (environmental or otherwise) does not necessarily assure a better outcome or decision in a case. Consistent and uniform application of law that is bad, for example, would nevertheless result in poor outcomes and decisions.

House Committee on Judiciary March 14, 2014 Page 3

To justify the time, effort and cost of their establishment, environmental courts will require a caseload of sufficient size and complexity. A separate environmental forum must be determined from court records and statistics to be truly warranted to avoid down-time and inequitable workload distribution within the judiciary. It would make no sense, for example, if environmental judges would need to take on non-environmental matters to fill their calendars.

Creation of Dedicated Court Sets Bad Precedent as There are Other Competing Areas of Law Deserving of Special Attention and Expertise.

As there are so many other areas of law that are equally or more complex legally and factually (e.g., labor/employment, health), the establishment of a dedicated, expert forum for environmental issues sets bad precedent and leads to the fragmentation of the State's judicial system whereby both judges and subject matter tend to become isolated from the mainstream resulting in skewed decisions and results.

• Specialized Courts are More Readily Subject to Bias and Influence.

The specialized knowledge of and experience in environmental law required by those sufficiently qualified to be appointed as environmental court judges will likely have prejudiced those decision makers, so that decisions made may not be neutral. In many environmental courts in other jurisdictions, sitting judges and decision makers have, in fact, come from backgrounds in environmental advocacy and are therefore believed to be "overly environmental" and are not trusted to be fair by opposing interests.

Small, specialized courts such as those proposed to be established by this bill, can also be more prone to influence and control than the general court system. Such a situation is often experienced in agencies where powerful and influential groups use political pressure to maneuver and control the appointments process, and in some cases, the tenure and salaries of judges sitting in these smaller, isolated courts.

• Other, Less Costly and Potentially More Efficient Options Should be Explored and Pursued.

Other options in lieu of creating a separate, specialized court do not appear to have been discussed or even explored.

Establishment of an Improved Administrative Law Judicial System.

LURF understands, for example, that other State agencies have suggested the establishment of an improved administrative law judicial system, including appointment of long-term hearings officers with specialized knowledge and experience. Such a system could be implemented more economically and could handle environmental, as well as other types of cases arising from all state agencies. If established, such an administrative judicial system could perhaps better fulfill the intent of this bill by ensuring more uniform and consistent application of specialized laws such as environmental laws.

Reform From Within the Judiciary.

If knowledge of environmental law is critical, then all judges and other decision-makers should be given an opportunity to be trained in that special subject matter area. Cases can then be informally directed to those who are particularly interested or experienced in that area of law, and generalist judges would also be better trained to hear environmental cases.

House Committee on Judiciary March 14, 2014 Page 4

This informal assignment approach to environmental cases has reportedly worked in other jurisdictions.

In view of the circumstances, there appears to be no viable justification or support for this proposed measure, especially in view of the availability of less costly and possibly more efficient options. Given the position of the State Judiciary (the State's ultimate authority and expert on matters relating to the courts), it is difficult to understand why SB 632, SD2 continues to be urged.

For the reasons stated above, LURF **must oppose SB 632**, **SD2**, and respectfully requests that this bill be held in Committee.

Thank you for the opportunity to present testimony regarding this matter.



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Ryan Engle Bays Lung Rose & Holma

Stephen Hanson simplicityHR by ALTRES

TESTIMONY TO THE HOUSE COMMITTEE ON JUDICIARY Tuesday, March 18, 2014 2:00 p.m. State Capitol, Room 325

RE: S.B. 632 S.D. 2, Relating to the Environmental Courts

Dear Chair Rhoads, Vice-Chair Har, and members of the Committee:

My name is Gladys Marrone, Government Relations Director for the Building Industry Association of Hawaii (BIA-Hawaii), the Voice of the Construction Industry. We promote our members through advocacy and education, and provide community outreach programs to enhance the quality of life for the people of Hawaii. BIA-Hawaii is a not-for-profit professional trade organization chartered in 1955, and affiliated with the National Association of Home Builders.

BIA-Hawaii is **opposed** to S.B. 632 S.D. 2, which would establish environmental courts as divisions within the circuit courts to hear all proceedings, including certain chapter 91, Hawaii Revised Statutes, proceedings arising from certain environmental laws:

- 6D (Protection of Caves)
- 6E (Historic Preservation)
- 6K (Kahoolawe Island Reserve)
- 128D (Environmental Response Law
- 339 (Litter Control)
- 339D (Electronic Waste and Television Recycling and Recovery Act)
- 340A (Solid Waste)
- 340E (Safe Drinking Water)
- 342B (Air Pollution)
- 342C (Ozone Layer Protection)
- 342D (Water Pollution)
- 342E (Nonpoint Source Pollution Management and Control)
- 342F (Noise Pollution)
- 342G (Integrated Solid Waste Management)
- 342H (Solid Waste Pollution)
- 342I (Special Waste Recycling)
- 342J (Hazardous Waste)342L (Underground Storage Tanks)
- 342P (Asbestos and Lead)
- 343 (Environmental Impact Statements)

508C (Uniform Environmental Covenants Act)

The bill provides the following justification: "The legislature finds that environmental disputes are currently dealt with in a variety of courts. This organizational structure inadvertently promotes inconsistent application of the wide variety of environmental laws.

Honorable Karl Rhoads, Chair House Committee on Judiciary March 18, 2014 S.B. 632, S.D. 2 Testimony of BIA-Hawaii

The legislature also finds that the continued maintenance and improvement of Hawaii's environment requires constant vigilance and continued stewardship to ensure its lasting beauty, cleanliness, and uniqueness and the stability of its natural systems, all of which enhance the mental and physical well-being of Hawaii's people.

The purpose of this Act is to promote and protect Hawaii's natural environment through consistent and uniform application of environmental laws by establishing environmental courts."

It is not clear from the information provided in the bill why only certain types of environmental laws were identified to be under the jurisdiction of the proposed Environmental Courts. It is also unclear if the intent is to have the proposed Environmental Court oversee ALL types of environmental laws and permits. For example, the environmental laws administered by the State Department of Land and Natural Resources (i.e. Chapter 183C HRS) are not proposed to be included in the oversight of the proposed Environmental Courts.

It is also unclear from the information provided, the specific instances where ". . . inconsistent application of the wide variety of environmental law" has led to environmental disputes. Is the intent of the bill to allow parties in a Chapter 91 HRS proceeding to request judicial review of the administrative proceedings or allow for judicial review of all proceedings dealing with the administration of the 21 section of the statutes listed in the bill?

Furthermore, environmental disputes are not handled by a variety of courts, as the bill states. Currently, our state Circuit Courts have jurisdiction over appeals of any administrative decisions, and exclusive jurisdiction over virtually all disputes that would involve environmental matters. This bill unnecessarily expands our current court system.

Thank you for the opportunity to express our views on this matter.

1065 Ahua Street Honolulu, HI 96819

Phone: 808-833-1681 FAX: 839-4167

Email: <u>info@gcahawaii.org</u> Website: <u>www.gcahawaii.org</u>



Uploaded via Capitol Website

March 18, 2014

TO: HONORABLE KARL RHOADS, CHAIR, HONORABLE SHARON HAR, VICE

CHAIR AND MEMBERS OF THE HOUSE COMMITTEE ON JUDICIARY

SUBJECT: OPPOSITION TO S.B. 632, SD2, Relating to the Environmental Courts.

Establishes environmental courts as divisions within the circuit courts to hear all proceedings, including certain chapter 91, Hawaii Revised Statutes, proceedings arising from certain environmental laws. Requires the Judiciary to report to the Legislature on the total number of environmental-related cases filed in the last

five years. Takes effect 1/1/2015. (SD2)

HEARING

DATE: Tuesday, March 18, 2014

TIME: 2:00 p.m.

PLACE: Conference Room 325

Dear Chair Rhoads, Vice Chair Har and Members of the Committee,

The General Contractors Association of Hawaii (GCA) is an organization comprised of over approximately hundred (600) general contractors, subcontractors, and construction related firms. The GCA was established in 1932 and is the largest construction association in the State of Hawaii. The mission is to represent its members in all matters related to the construction industry, while improving the quality of construction and protecting the public interest.

S.B. 632, SD2 proposes to establish an environmental court within each circuit court to preside over matters related to environmental laws. GCA is in opposition to S.B. 632 SD1 because it is not necessary. GCA believes that this measure is not necessary because most environmental-related cases are resolved by administrative proceedings and not by the Courts. Furthermore, there is no evidence that the state courts system of handling environmental cases is below standard and that such environmental courts would actually improve the outcome of such cases, in fact the creation of such a court could spur an increase of litigious actions filed in this area. Also, the State Judiciary has concerns about the establishment of environmental courts.

The Judiciary's attachment to its testimony before the Senate Committee on Judiciary and Labor reflects only 67 cases from FY 2011 to FY 2013 that were related to the provisions of the law that the bill proposes to cover. This measure may have unintended consequences and may spur increased litigation. Additionally, the assignment of certain areas of the law to environmental court jurisdiction could indiscriminately result in uneven application of the law.

For these reasons, GCA opposes S.B. 632, SD2 and respectfully requests that this bill be deferred.

Testimony to the House Committee on Judiciary Tuesday, March 18, 2014 at 2:00 P.M. Conference Room 325, State Capitol

RE: SENATE BILL 632 SD2 RELATING TO THE ENVIRONMENTAL COURTS

Chair Lee and Vice Chair Thielen, and members of the committee:

The Chamber **opposes** SB 632 SD2 which proposes to establish environmental courts as divisions within the circuit courts to hear all proceedings, including judicial review of administrative proceedings and proceedings for declaratory judgment on the validity of agency rules authorized under chapter 91, arising under chapters:

- 6D (Protection of Caves)
- 6E (Historic Preservation)
- 6K (Kahoolawe Island Reserve)
- 128D (Environmental Response Law
- 339 (Litter Control)
- 339D (Electronic Waste and Television Recycling and Recovery Act)
- 340A (Solid Waste)
- 340E (Safe Drinking Water)
- 342B (Air Pollution)
- 342C (Ozone Layer Protection)
- 342D (Water Pollution)
- 342E (Nonpoint Source Pollution Management and Control)
- 342F (Noise Pollution)
- 342G (Integrated Solid Waste Management)
- 342H (Solid Waste Pollution)
- 342I (Special Waste Recycling)
- 342J (Hazardous Waste)
- 342L (Underground Storage Tanks)
- 342P (Asbestos and Lead)
- 343 (Environmental Impact Statements)
- 508C (Uniform Environmental Covenants Act).

The Chamber is the largest business organization in Hawaii, representing more than 1,000 businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of its members, which employ more than 200,000 individuals, to improve the state's economic climate and to foster positive action on issues of common concern.

The bill provides the following justification for the bill: "The legislature finds that environmental disputes are currently dealt with in a variety of courts. This organizational structure inadvertently promotes inconsistent application of the wide variety of environmental laws.

The legislature also finds that the continued maintenance and improvement of Hawaii's environment requires constant vigilance and continued stewardship to ensure its lasting beauty, cleanliness, and uniqueness and the stability of its natural systems, all of which enhance the mental and physical well-being of Hawaii's people.

The purpose of this Act is to promote and protect Hawaii's natural environment through consistent and uniform application of environmental laws by establishing environmental courts."

It is not clear from the information provided in the Bill why only certain types of environmental laws were identified to be under the jurisdiction of the proposed Environmental Courts. It is also unclear if the intent is to have the proposed Environmental Court oversee <u>ALL</u> types of environmental laws and permits. For example, the environmental laws administered by the State Department of Land and Natural Resources (i.e. Chapter 183C HRS) are not proposed to be included in the oversight of the proposed Environmental Courts.

It is also unclear from the information provided, the specific instances where ". . . inconsistent application of the wide variety of environmental law" has led to environmental disputes. Is the intent of the bill to allow parties in a Chapter 91 HRS proceeding to request judicial review of the administrative proceedings or allow for judicial review of all proceedings dealing with the administration of the 21 section of the statutes listed in the bill?

Until more clarity is provided on the specific problems that will be addressed, we are opposed to the bill as presently drafted.

Thank you for the opportunity to express our views on this matter.

Submitted on: 3/15/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Charlene Griffin	Individual	Support	No

Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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Submitted on: 3/15/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Mike Moran	Individual	Support	No

Comments: Please support this measure. While the natural environment is important most everywhere, many in Hawaii believe it is probaly more vital here than most anywhere for the culture, uniqueness of out environment, the harm already & continually done to it, and ever ecomonicly. In Hawaii the environment is the economy. Please take this positive step forward to help what nature took centuries to development, & irresponsible humans continue to destroy.

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Submitted on: 3/16/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing	
Nancy Davlantes	Individual	Support	No]

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Submitted on: 3/17/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing	
Denise Key	Individual	Support	No]

Comments:

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COMMITTEE ON JUDICIARY

Rep. Karl Rhoads, Chair Rep. Sharon E. Har, Vice Chair

NOTICE OF HEARING

DATE: Tuesday, March 18, 2014

TIME: 2:00 p.m.

PLACE: Conference Room 325

State Capitol

415 South Beretania Street

In Hawaii, the Environment is the Economy.

Keep America Beautiful's (KAB) role in the area of environmental courts is a direct result of the community affiliates longstanding involvement in local effort to reduce litter and improve community waste handling practices.

The nation's first environmental court was established in 1978. As the concept for a special court to hear environmental cases focused on changing people's attitudes and behaviors, the benefits and environmental safeguards that these courts are now providing have created a KAB national resource initiative that is being proposed for Hawaii.

It was at the national KAB conference that I first heard Judge Larry Potter discuss the Memphis Shelby County (TN) Division 14 Environmental Courts. Judge Potter visited Hawaii and spoke at the statewide Laulima conference of 2008. His analysis of our judicial system, legislative process, and citizen's involvement indicated the concept of environmental court could be initiated without prohibitive costs administratively or legislatively and discussed this with Chief Justice Moon; he spoke before a legislative group and the University of Hawaii at Manoa William S. Richardson School of Law Environmental Law Program.

In 2012, Judge Potter returned to keynote the Laulima Conference held on Maui and a Senate Bill was proposed by Senator Gil Keith-Agaran and others to further advance this initiative into a judicial commitment which benefits our communities statewide.

Passage of SB632 SD2 this session can begin the necessary docket that compliments our Hawaiian environmental law and that continues to keep the Hawaiian Islands beautiful.

Mahalo, Jan Dapitan Executive Director (KAB) Keep the Hawaiian Islands Beautiful



COMMITTEE ON JUDICIARY

Rep. Karl Rhoads, Chair Rep. Sharon E. Har, Vice Chair

NOTICE OF HEARING

DATE: Tuesday, March 18, 2014

TIME: 2:00 p.m.

PLACE: Conference Room 325

State Capitol

415 South Beretania Street

Keep the Hawaiian Islands Beautiful strongly supports SB632 SD2, and asks that the Committee on Energy and Environmental Protection, under your leadership, express its commitment to keeping Hawaii in the forefront of advances in environmental justice nationwide by passing SB632 SD2.

Keep the Hawaiian Islands Beautiful is a local 501(c)(3) non-profit, serving as the Hawaii State affiliate of the national Keep America Beautiful organization. KHIB provides support to a wide variety of environmentally active groups, organizations, and agencies.

Including volunteers, the environmentally active, involved, and concerned citizens of this State number in the thousands. Those who may not be actively participating in the various beach cleanups, graffiti removal efforts, roadside trash removal, beautification, and other "hands-on" activities, but nevertheless show their interest and concern by donating to these efforts or take the time and effort to voluntarily recycle everything from cell phones to appliances, number in the tens of thousands.

These are your constituents, they are impacted by violations of State environmental laws, and they are looking for leadership from you in those areas that directly affect their quality of life, and without a doubt one of these more significant areas is the environment.

As outlined in SB632 SD2, the establishment of an environmental court in Hawaii will bring significant benefits to the State in both the short- and long-term. It gives visibility and presence to Hawaii's commitment to environmental stewardship, and will help ensure fair and equal application of our rapidly evolving environmental laws, with both direct and indirect benefits to our economy.

Keep the Hawaiian Islands Beautiful asks for your leadership in support of SB632 SD2.

Mahalo, Michael C. Owens, President **Keep the Hawaiian Islands Beautiful** 743 Waiakamilo Rd Ste H, Honolulu HI 96817-4336 USA Ph: (808) 383-8177 Fax: (808) 847-5301



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COMMITTEE ON JUDICIARY

Rep. Karl Rhoads, Chair Rep. Sharon E. Har, Vice Chair

NOTICE OF HEARING

DATE: Tuesday, March 18, 2014

TIME: 2:00 p.m.

PLACE: Conference Room 325

State Capitol

415 South Beretania Street

Ref: SB 632 SD 2

Good Afternoon,

My name is Chris Woolaway and I serve as the Hawai'i State Coordinator of the International Coastal Cleanup (ICC) which in Hawai'i is called "Get The Drift and Bag It!". "Get the Drift" is a program under the Statewide non-profit "Keep the Hawaiian Islands Beautiful" and it is also part of the largest global volunteer effort.

"Get The Drift and Bag It!" has been held in Hawaii since 1988 and since that time the problems such as illegal dumping have been well documented in our community. This Illegal dumping, littering, along with other community environmental health and safety problems, have brought neighbors against neighbors and communities against communities-It is most divisive!

Many of these community problems already have governmental actions addressed through State/County laws and zoning but the enforcement and/or fines are difficult to implement for our law enforcement professionals. Those in our communities trying to take responsibility for the environmental health around them find enforcement of the existing laws/zoning frustrating and with unequal treatment. The Environmental Court has been successfully addressing these and other health and safety problems in other communities on the mainland since 1979.

As with the other testimony being presented, our economy is our environment for our residents and for our visitors. Our hope is that you will pass Senate Bill 632 SD 2, which will provide the tools to improve our neighborhoods and sustain long-term better health and safety in our communities statewide.

Mahalo, Chris

Chris Woolaway Hawai'i State Coordinator International Coastal Cleanup P.O. Box 25008 Honolulu, HI 96825

www.getthedriftandbagit.com

The ICC is sponsored nationally and internationally by the Ocean Conservancy.

Ocean Conservancy promotes healthy and diverse ocean ecosystems and opposes practices that threaten ocean life and human life. Through research, education, and science—based advocacy, Ocean Conservancy informs, inspires, and empowers people to speak and act on behalf of the oceans. In all its work, Ocean Conservancy strives to be the world's foremost advocate for the oceans.



Submitted on: 3/18/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

5	Submitted By	Organization	Testifier Position	Present at Hearing
P	Amara Karuna	Laakea community LLC	Support	No

Comments: please support this important measure. thank you.

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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Submitted on: 3/17/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
pat gegen	Zero Waste Kauai	Support	No

Comments:

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P.O. Box 253, Kunia, Hawai'i 96759 Phone: (808) 848-2074; Fax: (808) 848-1921 e-mail info@hfbf.org; www.hfbf.org

March 18, 2014

HEARING BEFORE THE HOUSE COMMITTEE ON JUDICIARY

TESTIMONY ON SB 632 SD2 RELATING TO THE ENVIRONMENTAL COURTS

Room 325 2:00 PM

Aloha Chair Rhoads, Vice Chair Har, and Members of the Committee:

I am Christopher Manfredi, President of the Hawaii Farm Bureau (HFB). Organized since 1948, the HFB is comprised of 1,832 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate and advance the social, economic and educational interests of our diverse agricultural community.

HFB **opposes SB 632 SD2** that would establish environmental courts to hear all proceedings arising from certain environmental laws. Our members, farmers and ranchers throughout the State, believe that funding for this effort would be better spent in prevention; helping businesses comply with the extremely complex and difficult to interpret environmental laws and regulations already in place.

This bill is concerning for the following reasons:

Study First

Section 6 of the bill instructs the judiciary to conduct a study to determine the number of environmental-related cases filed in the circuit courts in each of the past five years and report findings to the legislature no later than twenty days prior to the convening of the regular session of 2015. The study should not be limited to determination of the number of cases, but should include whether such a system is needed and whether it would produce significant benefits. Furthermore, this measure requires the environmental court system to take effect on Jan 1, 2015, **before** the results of any study can be analyzed and evaluated. The study should come first.

Necessity?

Nationally respected UH Law Professor David Callies noted that environmental plaintiffs have been extremely successful in the Hawaii Supreme Court, which "has managed to find in favor of Sierra Club, Friends of the Earth, Earthjustice (I'm probably leaving out some) 90% of the time…"

The Judiciary itself believes that it has processes in place to ensure consistency in all cases, including environmental ones. And because the trial courts must follow the appellate court decisions, the process insures consistent application of environmental laws.

Inefficient use of funds

HFB urges this body to consider better utilizing the funds that would be needed for an entirely new court system. Hawaii businesses are extremely regulated with regard to environmental matters, but are not offered any kind of assistance in complying with these complex regulations. While it is true that some states have established environmental courts, we do not have the same issues or volume of cases here that warrant creation of a new system of this kind. Instead, funds could be used to increase awareness of the current environmental regulations and through educational programs, assist businesses in compliance with them.

Please oppose SB 632 SD2.

Thank you.



Submitted on: 3/17/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing	
Alan Gottlieb	Hawaii Cattlemen's Council	Oppose	No	

Comments:

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March 17, 2014

Honorable Karl Rhoads, Chair House Committee on Judiciary Hawaii State Capitol 415 South Beretania Street, Room 302 Honolulu, HI 96813



Dear Chair Rhoads,

RE: Opposition of Senate Bill 632, SD2 - Relating to the Environmental Courts

My name is Kimberly Ribellia, Government Liaison, of the Hawaii Operating Engineers Industry Stabilization Fund (HOEISF), a labor management fund representing 4000 unionized members in heavy engineering site work and 500 general contractors specializing in heavy site and vertical construction.

On behalf of Stabilization fund, I would like to state our opposition of Senate Bill 632, SD1, which establishes an environmental court as a division within circuit court to hear all proceedings, including certain Chapter 91, Hawaii Revised Statues, proceedings arising from certain environmental laws. Requires the judiciary to report to the Legislature on the total number of environmental-related cases files in the last five years.

HOEIF agrees with the testimony submitted by the State Judiciary that the present judicial system has adequately handled cases relating to environmental law. The Judiciary has further testified that its research has not found the present court system deficient in providing uniform application of environmental laws, and that any unsatisfied party could appeal to the State appellate courts, which appellate process would safeguard consistent application of environmental laws.

Again, the stabilization fund opposes the passage of Senate Bill 632, SD2. Thank you for consideration of this matter.

Sincerely, Habillia

Kimberly Ribellia Government Liaison

HOEISF



ERIK W. KVAM 4188-4 KEANU STREET HONOLULU, HAWAII 96816 TEL: (808) 371-1475 E-MAIL: ekvam@zeroemissions.us

Testimony in SUPPORT of SB 632 SD 2 RELATING TO THE ENVIRONMENTAL COURTS

Before the HOUSE COMMITTEE ON JUDICIARY

Tuesday, March 18, 2014 2:00 p.m.

Aloha Chair Rhoads, Vice-Chair Har and members of the Committee,

Thank you for this opportunity to testify in strong **SUPPORT** of SB 632 SD 2 to establish an Environmental Court in the State of Hawaii.

Hawaii's constitution ensures that all residents have a right to a "clean and healthful environment." We have departments at the state and county levels entrusted with protecting our natural resources for use now and forever into the future.

Yet, enforcement against violations of our environmental laws is often inconsistent between courts and within agencies. This fosters confusion, undermines compliance, and fuels further litigation. Environmental statutes and regulations are sometimes very technical and require considerable study before judges are equipped to rule in these cases.

I urge you to pass SB 632 SD2 because establishing a section of our state court system to adjudicate violations of our environmental laws will help to improve enforcement of these laws. Improved enforcement will lead to reliability in the interpretation of and better compliance with environmental laws. This will lead to a cleaner environment and better public health for all residents of Hawaii.

Thank you for this opportunity to testify.

Erik Kvam



Submitted on: 3/18/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing	
sherrian witt	Individual	Support	No]

Comments:

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Submitted on: 3/18/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
William Navran	Individual	Support	No

Comments:

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Submitted on: 3/17/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

LATE

Submitted By	Organization	Testifier Position	Present at Hearing
Penny Levin	Individual	Support	No

Comments: As a professional involved in habitat recovery, including wetland mitigation, and endemic agriculture, I support this measure. The formation of an environmental court will gather expertise for environmental issues and bring that expertise to bear on critical environmental cases that may come before the district and supreme courts. An environmental court would also provide clarity and consistancy to decisions for landowners, planning departments and agencies regarding environmental law. I would disagree with the Office of Planning that this should be a "Land Use Court" as that would imply the inclusion of land disputes rather than environmental impacts to the land and residents. A court whose specialty is environmental law, including Chpt 343, would improve response to community environmental problems such as polluted run-off, manmade debris, spills, illegal dumping, etc. I would note that the objectors to this bill include those businesses and entities that might come under greater scrutiny or whose individual members have been in court proceedings for breaches in land stewardship. The quality and health of our lands and waters (fresh and marine) are everything which our well-being and economy stands upon. An environmental court would benefit all parties by directing clear expertise to such issues and could pro-actively facilitate increased awareness among landowners and businesses regarding environmental laws, in a similar manner to planning department workshops on coastal zones and shoreline setbacks. Finally, our court system is significantly backlogged. An environmental court would reduce the burden on district courts where judges may not now have the expertise required to fully address environmental issues in a timely manner. Please support SB632.

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Submitted on: 3/18/2014



Submitted By	Organization	Testifier Position	Present at Hearing
Christy Ceraso	Individual	Support	No

Comments:

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Testimony of Martha Townsend, Executive Director The Outdoor Circle

Before the House Committee on Judiciary

Regarding SB632, SD2 relating to the Environmental Courts

Tuesday March 18, 2014 at 2:00 pm in room 325

Aloha Chairman Lee and members of the Committee on Energy and Environmental Protection,

The Outdoor Circle **strongly supports the passage of SB632, SD2**. While we would prefer to an Environmental Court established, we appreciate the concerns raised by the Judiciary. To this end, we support the creation of an "Environmental Calendar," as well as SCR 133 and HCR 209 that both seek to establish a task force that would address the various details of establishing a statewide Environmental Court.

Protecting Hawai'i's natural environment is fundamental to the public's health and the laws of our state. As you know, Article XI, section 1, the Hawai'i Constitution mandates "the state and its political subdivision shall conserve and protect Hawai'i's natural beauty and all natural resources." It further provides in Article XI, section 9 that "each person has the right to a clean and healthful environment... including control of pollution and conservation, protection and enhancement of natural resources. Any person may enforce this right against any party, public or private, through appropriate legal proceedings." These protections are echoed in state statutes and county ordinances that seek to protect Hawai'i's unique natural and cultural resources.

Despite these protections, ensuring compliance with these laws has not been a priority of our government in the past. Illegal dumping, auto-repair in residential neighborhoods, contamination in state wildlife refuges, harassment of state protected species, litter along streams and beaches, noise pollution, sludge released into our neighborhoods, medical waste in our ocean, repeated violation of state-issued environmental permits -- these have all become common experiences in our islands. As it is now, many of these violations do not even make it into a court room. The historic lack of enforcement has cultivated a culture of disregard for environmental protections. In Hawai'i, our laws may be strong, but the enforcement for crimes against the environment are lax.

If our environmental laws are to mean anything, then we must act to enforcement them. State and county agencies are beginning to make changes to ensure proper compliance with our environmental laws. Establishing an Environmental Court is a key mechanism to support these advancements. In the same way that Family Court has helped to raise awareness of and address issues related to domestic violence and youth criminal activity, the Environmental Court can help to raise awareness of and encourage protection of Hawai'i's imperiled natural environment.

LATE TESTIMONY

SB632

Submitted on: 3/18/2014

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Mojo Mustapha	Hedonisia Hawaii Sustainable Community	Support	No

Comments: As an environmental community trying to support sustainable development we have seen again and again how entrenched special interests are able to fight any progressive change and stymie ecofriendly regulations. No more BP and Exxon being able to use the existing legal system. We need an ecocourt now!

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Submitted on: 3/18/2014

LATE TESTIMONY

Testimony for JUD on Mar 18, 2014 14:00PM in Conference Room 325

Submitted By	Organization	Testifier Position	Present at Hearing
Graham Ellis	Individual	Support	No

Comments:

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