## A BILL FOR AN ACT

RELATING TO PUBLIC SCHOOL LANDS.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that one of the major 2 educational dilemmas of our time is rooted in an existing system 3 that traps information-age students in agricultural-age schools. 4 While the flow of information and ideas is increasingly fluid, 5 students are confined to the physical structures and mindsets of 6 an earlier time and place. Building, repairing, and 7 retrofitting public schools to meet the challenges of the 8 twenty-first century and beyond will not be easy, and the costs will be considerable. However, quality school infrastructure 9 10 facilitates an environment that will prepare children to achieve 11 and succeed in a highly competitive economy. 12 The infrastructure of the twenty-first century school must be energy efficient and wired with the latest technology. 13 14 Classroom size must be flexible because the program, not the space, should determine the number of students per class. 15 16 school campus must be designed from its inception with student achievement in mind to maximize available land and student 17
  - safety, and to offer the community multiple uses of existing 2013-1091 SB237 SD1 SMA-1.doc

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- 1 structures. Most of Hawaii's school campuses fall short in
- 2 these areas.
- 3 The legislature further finds that twenty-first century
- 4 schools are also those that include a full complement of the
- 5 people, programs, and places that support a wide range of
- 6 personal learning styles and instructional modalities. Schools
- 7 are often separated from personal and family service programs in
- 8 urban and rural communities. One way to address this situation
- 9 is to think about schools as the center of a community that can
- 10 support all aspects of living and learning. The creation of
- 11 school-centered communities will provide greater access to
- 12 centrally located physical, cultural, social, economic,
- 13 organizational, and educational programs and services that are
- 14 within walking distance of children and families.
- 15 The considerable amount of underused public school lands on
- 16 the State's two hundred fifty-seven school campuses is an
- 17 untapped resource that would provide infrastructure that could
- 18 make classrooms, campuses, and communities suitable for the
- 19 twenty-first century. By way of illustration, a preliminary
- 20 review by a real estate expert indicates that ten parcels that
- 21 have unused lands are valued at \$120,000,000 under existing
- 22 surrounding uses. These lands could be developed solely for the

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- 1 benefit of Hawaii's public school children. The beneficiaries
- 2 would be the children of Hawaii.
- 3 The purpose of this Act is to optimize the use of public
- 4 school lands to generate opportunities to improve public school
- 5 facilities and infrastructure to meet the challenges of the
- 6 twenty-first century and to improve the overall quality of
- 7 education in Hawaii. In particular, this Act establishes a
- 8 three-year pilot project to generate revenue from uses for
- 9 public purposes, such as workforce housing, to build and
- 10 retrofit twenty-first century schools and create more school-
- 11 centered communities. The pilot project will lay important
- 12 groundwork for a statewide approach and plan to optimize public
- 13 school lands and modernize public school facilities. This Act
- 14 also establishes the school facilities special fund within
- 15 chapter 302A, Hawaii Revised Statutes, into which shall be
- 16 deposited all proceeds generated from the lease of public school
- 17 lands. Moneys in the school facilities special fund will be
- 18 used to build or upgrade twenty-first century school facilities.
- 19 SECTION 2. Chapter 302A, Hawaii Revised Statutes, is
- 20 amended by adding two new sections to be appropriately
- 21 designated and to read as follows:

1	330	ZA A FILOC PLOGIAM TOT TEASE OF TANGE UNGER CHE
2	control o	f the department. (a) There shall be established,
3	within th	e office of the lieutenant governor, a pilot program
4	for the 1	ease of lands and facilities under the authority of the
5	departmen	t of education. The lieutenant governor, in
6	consultat	ion with the department of education, the board of
7	education	, and any other appropriate agency, shall serve as the
8	facilitat	or of the pilot program.
9	(b)	Notwithstanding sections 171-13 and 302A-1151, or any
10	other law	to the contrary, the department, as directed by the
11	lieutenan	t governor, may lease public school land on terms it
12	deems app	ropriate; provided that:
13	(1)	The board shall have the authority to identify and
14		select up to two existing sites for participation in
15		the pilot program; provided further that during the
16		identification and selection process, the board shall
17		be subject to chapter 92 and shall foster school and
18		<pre>community engagement;</pre>
19	(2)	The department may lease public school land for the
20	•	existing sites identified and selected by the board
21		pursuant to paragraph (1) under leases for a term of
22		not more than fifty-five years per lease to lessees

1		who	shall be required to modify, construct, or utilize
2		faci	lities to meet public purposes, including but not
3		limi	ted to workforce rental housing units, in
4		acco	rdance with specific request for proposal or
5		requ	est for information guidelines; and
6	(3)	Each	lease stipulates that the lessee may retain any
7		reve	nue generated from the facilities; provided that:
8		(A)_	The lessee shall be obligated to maintain and
9			operate the facilities for a public purpose for
10			the length of the lease;
11		<u>(B)</u>	The lessee shall be subject to payment to the
12			county of all applicable property tax on the
13			value of any improvements;
14		<u>(C)</u>	A leasehold premium may be charged to the lessee
15			for the right to use the land based on a
16			competitive bid process;
17		(D)	Upon the expiration of the lease, the facilities
18			shall revert to the department; and
19		(E)	All revenues and proceeds derived under this
20			section shall be deposited in the school
21			facilities special fund established under section
22			302A-B.

1 §302A-B School facilities special fund. (a) There is 2 established a school facilities special fund into which shall be 3 deposited all proceeds from the leases, permits, interest income generated from public school lands, and other revenue generated 4 5 from the non-permanent disposition of public school lands under 6 section 302A-A. 7 The school facilities special fund shall be (b) administered by the department. Except as otherwise provided, 8 9 all moneys in the school facilities special fund shall be used 10 exclusively for the new construction and upgrade of twenty-first 11 century school facilities, as well as the repair and maintenance 12 of existing school facilities." SECTION 3. Section 171C-17, Hawaii Revised Statutes, is 13 14 amended by amending subsection (a) to read as follows: 15 "(a) There is established the Hawaii public land development revolving fund, to which shall be credited any state 16 17 appropriations to the fund, any sums collected as a result of bonds issued pursuant to this chapter, any revenues generated 18 19 from the facilities, except as provided in [sections] section 171C-17.5 [and 171C-21], or other moneys made available to the 20 21 fund, to be expended as directed by the corporation."

1	SECT	ION 4. Section 171C-21, Hawaii Revised Statutes, is			
2	repealed.				
3	[" <del>[\$</del>	171C-21] School facilities special fund. (a) There			
4	is established a school facilities special fund into which shall				
5	be deposited all proceeds from leases, permits, interest income				
6	generated from public school lands and facilities, and other				
7	revenue generated from the non-permanent disposition of public				
8	school lands and facilities under this chapter, less the				
9	following:				
10	(1)	The principal and interest on bonds issued pursuant to			
11		this chapter for projects on public school lands or			
12		utilizing public school facilities;			
13	<del>(2)</del>	The cost of administering, operating, and maintaining			
14		projects on public school lands or utilizing public			
15		school facilities, not to exceed fifteen per cent of			
16		the sums collected, net of principal and interest			
17		payments on bonds; and			
18	<del>(3)</del>	Other sums that may be necessary for the issuance of			
19		bonds under this chapter.			
20	<del>-(d)</del> -	The school facilities special fund shall be			
21	administe	red by the department of education in consultation with			
22	the board	of education. Except as otherwise provided, all			
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1	moneys in the	school facilities special fund shall be used			
2	exclusively f	or the new construction and upgrade of twenty-first			
3	<del>century schoo</del>	l facilities, and the retrofit and upgrade of			
4	existing scho	existing school facilities to meet twenty-first century school			
5	standards."]				
6	SECTION	5. The lieutenant governor shall submit a report			
7	to the legisl	ature no later than twenty days prior to the			
8	convening of	the regular sessions of 2014 through 2016. In the			
9	lieutenant go	vernor's report to the legislature, the lieutenant			
10	governor shall	l provide the following:			
11	(1) A t	imeline for the pilot project pursuant to this Act;			
12	(2) A s	ummary of the lieutenant governor's and the			
13	dep	artment of education's activities, results, and			
14	rece	ommendations to optimize the use of public school			
15	land	ds as a means to build or renovate twenty-first			
16	cen	tury schools and school-centered communities;			
17	(3) A s	ummary of all school and community engagement			
18	eff	orts undertaken or that will be undertaken by the			
19	lie	utenant governor and the department of education in			
20	car	rying out the pilot project pursuant to this Act;			
21	and				

(4) Any recommendations for statutory amendments.

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- 1 SECTION 6. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$ or so
- 3 much thereof as may be necessary for fiscal year 2013-2014 and
- 4 the same sum or so much thereof as may be necessary for fiscal
- 5 year 2014-2015 for the public school lands pilot program.
- 6 The sums appropriated shall be expended by the department
- 7 of education for the purposes of this Act.
- 8 SECTION 7. All moneys in the school facilities special
- 9 fund established pursuant to section 171C-21, Hawaii Revised
- 10 Statutes, as of the effective date of this Act, shall be
- 11 transferred to the school facilities special fund established
- 12 pursuant to section 2 of this Act.
- 13 SECTION 8. In codifying the new sections added by section
- 14 2 of this Act, the revisor of statutes shall substitute
- 15 appropriate section numbers for the letters used in designating
- 16 the new sections in this Act.
- 17 SECTION 9. Statutory material to be repealed is bracketed
- 18 and stricken. New statutory material is underscored.
- 19 SECTION 10. This Act shall take effect upon its approval;
- 20 provided that section 6 of this Act shall take effect on July 1,
- 21 2013; provided further that section 302A-A, Hawaii Revised

- 1 Statutes, established by section 2 of this Act, shall be
- 2 repealed on June 30, 2016.

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## Report Title:

Education; Public School Lands; Leases; Appropriation

## Description:

Establishes a three-year pilot program to generate revenue for the use of public school land through the lease of certain public school lands for public purposes, including but not limited to the development of workforce housing rental units, under specified conditions. Specifies that the lieutenant governor, in consultation with the department of education, board of education, and other appropriate agencies, shall be the facilitator of the pilot program. Authorizes the board of education to identify and select up to two existing school facilities for the pilot program. Clarifies that the board of education shall be subject to chapter 92, HRS, and shall foster school and community engagement during the site identification and selection process. Establishes the school facilities special fund within chapter 302A, HRS. Repeals the schools facilities special fund in chapter 171C, HRS. Requires the lieutenant governor to submit a report to the legislature. Makes an appropriation for the pilot program. Pilot program repeals 6/30/2016. (SD1)

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