#### THE SENATE TWENTY-SEVENTH LEGISLATURE, 2013 STATE OF HAWAII

### A BILL FOR AN ACT

**S.B. NO.**  $^{1340}_{S.D. 2}$ 

RELATING TO FOSTER CARE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the Fostering
 Connections to Success and Increasing Adoptions Act of 2008
 (P.L. 110-351) allows states to claim federal reimbursement for
 the costs of caring for and supervising Title IV-E eligible
 foster youth until their twenty-first birthday.

6 Compared to their peers, young people who have been in the foster care system are more likely to become homeless and 7 unemployed when they age out of foster care. They are less 8 likely to graduate from high school or attend post-secondary 9 education. They are more likely to have physical, 10 developmental, and mental health challenges. Unlike their 11 peers, most foster care youths lose their support system when 12 they reach the age of eighteen years and are discharged from 13 14 state custody.

Evidence from several studies shows young people who continue to receive foster care services until age twenty-one have better outcomes when they leave foster care compared to those who left at age eighteen. These studies have shown an SB1340 HD2 HMS 2013-2911

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increase in positive outcomes in educational achievement and
 employment, contributing to a more stable workforce and
 increased lifetime earnings. Studies also show a decrease in
 negative outcomes, including homelessness, dependency on public
 assistance, drug dependency, and criminal activities.

6 The legislature finds that this is not surprising, 7 considering that research shows the brain is not fully developed 8 until the early to mid-twenties, suggesting that instead of 9 immediate transition from adolescence to adulthood, a young person experiences gradual development during a longer phase 10 called emerging adulthood. Transitioning youth need extra 11 support as they accomplish developmental milestones and progress 12 13 toward full-fledged adulthood.

14 The legislature further finds that extending independent 15 living services, case and permanency planning, placement, and 16 judicial oversight to age twenty-one benefits young people who 17 urgently need continued support and services. Extended care can 18 provide safe and stable housing for young people who have not 19 achieved permanence by age eighteen and are not ready to be on 20 their own.

21 Moreover, extended care provides young people with access 22 to additional child welfare resources that can be used to help a SB1340 HD2 HMS 2013-2911

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1 young person continue to build a network of support and 2 permanent relationships. To ensure young adults never leave 3 care without a permanently committed, caring adult in their 4 life, it is vital that permanency planning continue, with the 5 young adult leading the effort. This ongoing permanency planning for non-minor dependents over the age of eighteen 6 7 should also provide young people with access to competent legal 8 advocates and meaningful court reviews.

9 Accordingly, the purpose of this Act is to add a new part to chapter 346, Hawaii Revised Statutes, to establish the young 10 adult voluntary foster care program to care for and supervise 11 12 eligible foster youth until their twenty-first birthday.

13 SECTION 2. Chapter 346, Hawaii Revised Statutes, is amended by adding a new part to be appropriately designated and 14 to read as follows: 15

. YOUNG ADULT VOLUNTARY FOSTER CARE PROGRAM

16 §346-A Purpose. The purpose of this part is to establish 17 the young adult voluntary foster care program, to care for and 18 assist eligible foster youth until their twenty-first birthday. 19 20 The young adult voluntary foster care program will support former foster youth in the transition to adulthood and in 21 becoming independent and self-sufficient. 22



" PART

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1 §346-B Definitions. As used in this part, unless the 2 context clearly indicates otherwise: 3 "Case plan" means a plan developed by the department, in 4 consultation with the young adult, as developmentally 5 appropriate, containing a written description of the programs and services that will help the young adult transition from 6 7 foster care to independent living. "Court" means one of the family courts established pursuant 8 9 to chapter 571. 10 "Department" means the department of human services and its 11 authorized representatives. "Foster custody" means the legal status created when the 12 13 department places a child outside of the family home with the agreement of the legal custodian or pursuant to court order as 14 15 set forth in chapter 587A. "Party" means the department or the young adult who is 16 subject to a proceeding brought under this part and may include 17 18 any other person whose participation the court finds is in the 19 best interest of the young adult. 20 "Permanent custody" means the legal status created by order of the court after the termination of parental rights as set 21 22 forth in chapter 587A.



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1	"Your	ng adult" means a person who has attained the age of
2	eighteen d	or older, but is less than twenty-one years of age.
3	§346-	-C Rights of the young adult. (a) Young adults have
4	a right to	o meaningful court reviews, including the right to:
5	(1)	Receive notice of any court hearings and reviews and
6		any other case related proceedings and meetings;
7	(2)	Be involved in the development of a personalized case
8		plan;
9	(3)	Be present at all court hearings and reviews and be
10		able to address the court during those hearings;
11		provided that a young adult may request to participate
12		in the court hearings and reviews by phone or to be
13		excused; and
14	(4)	Request competent legal counsel.
15	(b)	Nothing in this part shall be construed to abrogate
16	any other	rights that a person who has attained eighteen years
17	of age, m	ay have as an adult under state law.
18	§346	-D Jurisdiction. The family courts established
19	pursuant	to chapter 571 shall have exclusive jurisdiction over
20	proceedin	gs brought under this part.

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1	§346-E Eligibility. A young adult may continue to receive	э	
2	services under this part if the young adult meets the following		
3	criteria:		
4	(1) The young adult was:		
5	(A) Under the permanent or foster custody of the		
6	department at the time the young adult attained		
7	the age of eighteen;		
8	(B) A child who was placed in guardianship after		
9	attaining the age of sixteen; or		
10	(C) A child who was adopted after attaining the age		
11	of sixteen;		
12	(2) The young adult voluntarily consents to participate in	n	
13	the young adult voluntary foster care program;		
14	(3) The court finds that exercising jurisdiction under		
15	this part is in the young adult's best interest; and		
16	(4) The young adult is:		
17	(A) Completing secondary education or a program		
18	leading to an equivalent credential;		
19	(B) Enrolled in an institution that provides post-		
20	secondary or vocational education;		
21	(C) Participating in a program or activity designed		
22	to promote or remove barriers to employment;		
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1 (D) Employed for at least eighty hours per month; or
2 (E) Incapable of doing any of the activities
3 described in subparagraphs (A) to (D) due to a
4 medical condition, which incapability is
5 supported by regularly updated information in the
6 case plan of the young adult.

7 Voluntary care agreement. If a young adult is no §346-F longer under jurisdiction pursuant to chapter 587A but chooses 8 to participate in the young adult voluntary foster care program 9 and meets the eligibility criteria set forth in section 346-E, 10 the department and the young adult shall enter into a voluntary 11 care agreement that shall include, at a minimum, the following: 12 13 (1)The obligation for the young adult to continue to meet the conditions for eligibility described in section 14 346-E for the duration of the voluntary care 15 16 agreement; The young adult's right to terminate the voluntary 17 (2)care agreement at any time; and 18 The voluntary nature of the young adult's 19 (3)

20 participation in the young adult voluntary foster care 21 program.

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1 §346-G Provision of extended foster care services. As 2 soon as the department determines that a young adult is eligible 3 under section 346-E and the young adult signs the voluntary care 4 agreement as described in section 346-F, prior to the filing of the petition invoking the jurisdiction of the court or the 5 court's determination of jurisdiction pursuant to section 346-H, 6 the department may provide extended foster care services to the 7 8 young adult. §346-H Petition; venue. (a) Within thirty days after the 9 voluntary care agreement is signed, the department shall file 10 with the court in the county where the young adult resides a 11 petition invoking the jurisdiction of the court under this part, 12 13 which shall contain: The young adult's name, date of birth, and current 14 (1) 15 address; A statement of facts that supports the eligibility of 16 (2) the young adult for foster care services that includes 17 the following: 18 The reasonable efforts made to achieve permanency 19 (A) for the young adult; and 20 The reasons why it is in the best interest of the 21 (B) young adult to extend foster care services; and 22



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1 (3) A copy of the signed voluntary care agreement. 2 Upon the filing of the petition, the court shall open (b) 3 a young adult voluntary foster care case for the purpose of 4 determining whether extending foster care services is in the 5 young adult's best interests. The court shall conduct a hearing 6 and make its determination no later than fifteen days after the 7 filing of the petition. 8 (c) The court shall set a periodic review to be held 9 within one hundred eighty days after the signing of the 10 voluntary care agreement. §346-I Notice of hearings and reviews. Notice of hearings 11 and reviews shall be provided to the parties; provided that no 12 further notice is required for any party who was given actual 13 14 notice of a hearing or review while present in court. Notice of hearings or reviews shall be served no less than forty-eight 15 hours before the scheduled hearing, or as otherwise determined 16 17 by the court. §346-J Case plan; reports to be submitted by the 18

19 department. (a) A case plan shall:

20 (1) Establish goals for the young adult, including those
21 pertaining to education; health; therapy; counseling;
22 a relationship with the young adult's birth family,



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1		including visits; cultural connections; independent
2		living; and transition plans;
3	(2)	Describe services needed to assist the young adult to
4		achieve the goals set forth in paragraph (1); and
5	(3)	Describe the methods for achieving the goals and
6		services set forth in paragraphs (1) and (2).
7	(b)	The department shall prepare a report to the court,
8	developed	in collaboration with the young adult as
9	developme	ntally appropriate, describing:
10	(1)	The young adult's progress toward achieving the goals
11		of the case plan;
12	(2)	Proposed revisions to the goals of the case plan and
13		reasons for the revisions; and
14	(3)	Proposed revisions to the methods for achieving the
15		goals of the case plan and the reasons for the
16		revisions.
17	(c)	The report shall be submitted to the court seven days
18	prior to	a scheduled periodic review hearing date and a copy
19	shall be	provided to the young adult.
20	§346	-K Court proceedings. (a) The court shall conduct
21	all proce	edings under this part without a jury.



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(b) The general public shall be excluded from these
 proceedings. Only parties found by the court to have a direct
 interest in the case shall be admitted to the proceeding.

4 (c) Except with respect to the department or the young
5 adult, the court may limit a party's right to participate in any
6 proceeding if the court deems the limitation to be consistent
7 with the best interests of the young adult.

8 (d) All documents, reports, and records under this part
9 shall be confidential and shall not be released to any third
10 party without the consent of the young adult or the consent of
11 the court for good cause shown.

§346-L Court-appointed attorneys. The court may appoint 12 an attorney sua sponte or at the request of any party to 13 14 represent a young adult who is eligible under section 346-E and has signed the voluntary care agreement as described in section 15 346-G if it is deemed by the court to be in the young adult's 16 17 best interest. Attorneys who are appointed by the court to represent a qualifying young adult may be paid by the court, 18 unless the young adult for whom counsel is appointed has an 19 independent estate sufficient to pay fees and costs. 20

21 §346-M Periodic review. (a) Periodic judicial reviews
22 shall occur not less than once every one hundred eighty days



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1 after the signing of the voluntary care agreement and may be 2 conducted either by court hearing or court review. 3 At the periodic review, the court shall issue the (b) 4 following findings: 5 Whether the young adult continues to meet the (1)6 eligibility requirements set forth in section 346-E; 7 Whether the young adult continues to comply with the (2) 8 case plan developed in collaboration between the 9 department and the young adult, and the 10 appropriateness of the case plan; and 11 The young adult's progress toward achieving (3) 12 independence. 13 §346-N Termination of jurisdiction. Jurisdiction under 14 this part shall terminate when: (1)The young adult has reached the age of twenty-one 15 16 years; The young adult chooses to terminate the voluntary 17 (2) care agreement and stop receiving extended foster care 18 19 services if the young adult: Has voluntarily signed a document attesting to 20 (A) 21 the fact that the young adult no longer consents 22 to the court's jurisdiction;



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1	(B)	Has been informed in writing of the effects of			
2		terminating voluntary foster care early; and			
3	(C)	Has been informed in writing of the option to			
4		reestablish jurisdiction before reaching age			
5		twenty-one and the procedures to do so; or			
6	(3) Afte	r a court finds that:			
7	(A)	The young adult no longer meets the eligibility			
8		requirements as set forth in section 346-E; or			
9	(B)	Despite the fact that the department has made			
10		ongoing reasonable efforts to provide the young			
11		adult with services, the young adult is in			
12		material noncompliance with the case plan.			
13	§346-0 R	eestablishing jurisdiction. A young adult who was			
14	previously und	er the jurisdiction of the court under this part			
15	and who was terminated from the young adult voluntary foster				
16	care program m	ay reestablish jurisdiction by signing a new			
17	voluntary fost	er care agreement at which time the department and			
18	the court shal	l proceed pursuant to section 346-H.			
19	§346-P I	iability of the department. The department or any			

of its employees who provide services under this part shall not

21 be liable to a third person:

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1 (1) For any acts of the young adult; and 2 (2) For injury to the young adult resulting from the 3 negligence or act of a third person providing services 4 or housing to the young adult. 5 §346-Q Reporting requirement. The department shall submit 6 an annual report to the legislature, no later than twenty days 7 prior to the convening of each regular session, on the status, 8 efficacy, and any other relevant information regarding the young · 9 adult voluntary foster care program established by this part." SECTION 3. There is appropriated out of the general 10 11 revenues of the State of Hawaii the sum of \$ or so much thereof as may be necessary for fiscal year 2013-2014 and the 12 sum of \$ or so much thereof as may be necessary for 13 fiscal year 2014-2015 to child protective services (HMS 301) for 14 ٢ the purposes of this Act. 15 16 The sums appropriated shall be expended by the department 17 of human services for the purposes of this Act.

18 SECTION 4. There is appropriated out of the general 19 revenues of the State of Hawaii the sum of \$ or so 20 much thereof as may be necessary for fiscal year 2013-2014 and 21 the sum of \$ or so much thereof as may be necessary

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1 for fiscal year 2014-2015 for child protective services payments 2 (HMS 303) for the purposes of this Act. The sums appropriated shall be expended by the department 3 4 of human services for the purposes of this Act. 5 SECTION 5. In codifying the new sections added to chapter 6 346, Hawaii Revised Statutes, by section 2 of this Act, the 7 revisor of statutes shall substitute appropriate section numbers 8 for the letters used in the designations of, and references to, 9 those new sections in this Act. SECTION 6. This Act shall take effect on July 1, 2013. 10





#### Report Title:

Foster Care; Extend Age for Services; Young Adult Voluntary Foster Care Program

#### Description:

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Establishes the young adult voluntary foster care program to care for and supervise eligible foster youth until age twenty-one. Effective July 1, 2013. (SB1340 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

