#### A BILL FOR AN ACT

RELATING TO STATE FUNDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the office of the
- 2 auditor concluded in its July 2012 Study of the Transfer of Non-
- 3 general Funds to the General Fund, Report No. 12-04, that to
- 4 gain more flexibility over the budget process, new safeguards
- 5 need to be built into criteria for special and revolving funds.
- 6 The purpose of this Act is to implement certain recommendations
- 7 of the auditor, including requiring special and revolving funds
- 8 to reflect a link between the program funded and the source of
- 9 revenue.
- 10 SECTION 2. Section 23-11, Hawaii Revised Statutes, is
- 11 amended to read as follows:
- "[+] \$23-11[+] New special or revolving funds. (a) Within
- 13 five days after the deadline for the introduction of bills in
- 14 each legislative session, the clerks of each house of the
- 15 legislature shall transmit, to the [legislative] auditor for
- 16 analysis, copies of all legislative bills that were introduced
- 17 in their respective houses during that session that propose to
- 18 establish new special or revolving funds.



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1	<u>(b)</u>	The criteria to be used by the auditor in analyzing
2	each legi	slative bill shall include[7] but not be limited to[7]
3	the exten	t to which the [ <del>fund</del> ] <u>bill</u> :
4	(1)	[Serves the purpose for which it is being created;
5		and] Shows evidence of need by stating the program's
6		purpose; describing its scope; presenting financial
7		information on fees to be charged, sources of
8		projected revenue, and costs; and explaining why the
9		program cannot be implemented successfully under the
10		general fund appropriation process; and
11	(2)	Reflects a clear link between the [benefit] benefits
12		sought and [changes] charges made upon the [users or
13		beneficiaries of the program, program users or
14		beneficiaries, or a clear link between the program and
15		the sources of revenue, as opposed to serving
16		primarily as a means to provide the program or users
17		with an automatic means of support [which] that is
18		removed from the normal budget and [appropriations]
19		appropriation process.
20	Each anal	ysis shall set forth the probable effects of the
21	proposed	fund and shall also assess alternative forms of
22	funding.	

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1	(c) No later than thirty days prior to the adjournment	
2	sine die of each legislative session, the [legislative] auditor	
3	shall submit the analysis of each transmitted legislative bill	
4	to each house of the legislature."	
5	SECTION 3. Section 23-12, Hawaii Revised Statutes, is	
6	amended to read as follows:	
7	"\$23-12 Review of special, revolving, and trust funds.	
8	(a) The office of the [state] auditor shall report to the	
9	legislature, at each regular session, a review of special,	
10	revolving, and trust funds established to provide services	
11	rendered by any state department or establishment to other state	
12	departments or establishments or to any political subdivision of	
13	the State. The review shall include but not be limited to:	
14	(1) An evaluation of the original intent and purpose of	
15	each fund, both as expressed by the legislature and as	
16	understood by the expending agency;	
17	(2) The degree to which each fund achieves the stated and	
18	claimed purposes;	
19	(3) An evaluation of performance standards established by	
20	the agency; and	
21	(4) A summary statement reflecting total fund transactions	
22	in the preceding five fiscal years, including the fund	



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1		balance at the beginning of each fiscal year, total
2		deposits and withdrawals, amount of interest earned,
3		total expenditures made from the fund, and the ending
4		fund balance for each fiscal year.
5	(b)	Each special, revolving, and trust fund shall be
6	reviewed	every five years as follows:
7	(1)	Beginning 1994 and every five years thereafter, the
8		auditor shall submit a review of the special,
9		revolving, and trust funds of the department of
10		accounting and general services; the department of
11		agriculture; the department of budget and finance; and
12		the department of land and natural resources;

- (2) Beginning 1995 and every five years thereafter, the auditor shall submit a review of the <a href="mailto:special">special</a>, revolving, and trust funds of the department of the attorney general; the department of business, economic development, and tourism; and the University of Hawaii system;
- (3) Beginning 1996 and every five years thereafter, the auditor shall submit a review of the <u>special</u>, revolving, and trust funds within the judiciary and of the department of commerce and consumer affairs; the

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1		department of Hawaiian home lands; the department of
2		health; and the department of human services;
3	(4)	Beginning 1997 and every five years thereafter, the
4		auditor shall submit a review of the special,
5		revolving, and trust funds of the office of the
6		governor; the office of Hawaiian affairs; and the
7		department of education; [and]
8	(5)	Beginning 1998 and every five years thereafter, the
9		auditor shall submit a review of the special,
10		revolving, and trust funds of the department of labor
11		and industrial relations; the department of taxation;
12	•	the department of human resources development; the
13		department of public safety; and all other moneys
14	1.	expended in accordance with section 37-40[-]; and
15	<u>(6)</u>	Beginning 2014 and every five years thereafter, the
16		auditor shall submit a review of the special,
17		revolving, and trust funds of the department of
18		transportation and the department of defense."
19	SECT	ION 4. Section 37-52.3, Hawaii Revised Statutes, is
20	amended to	o read as follows:
21	" <b>S</b> [+]	37-52.3[+] Criteria for the establishment and
22	continuan	ce of special funds. Special funds shall [only] be
	HB HMS 201	

1	establish	ed <u>only</u> pursuant to an act of the legislature. The
2	legislatu	re, in establishing or reviewing a special fund to
3	determine	whether it should be continued, shall ensure that the
4	special f	und:
5	(1)	Serves the purpose for which it was originally
6		established;
7	(2)	Reflects a clear nexus between the benefits sought and
8		charges made upon the [users or beneficiaries of the
9		program, program users or beneficiaries, or a clear
(0		link between the program and the sources of revenue,
1		as opposed to serving primarily as a means to provide
12		the program or users with an automatic means of
13		support that is removed from the normal budget and
<b>l</b> 4		appropriation process;
15	(3)	Provides an appropriate means of financing for the
16		program or activity; [and]
l <b>7</b>	(4)	Demonstrates the capacity to be financially self-
18		sustaining[-]; and
19	<u>(5)</u>	Is used only when the means of financing is essential
20		to the successful operation of the program or
21		activity."



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1	SECT	ION 5. Section 37-52.4, Hawaii Revised Statutes, is
2	amended to	o read as follows:
3	"[+]!	§37-52.4[+] Criteria for the establishment and
4	continuand	ce of revolving funds. Revolving funds shall only be
5	establish	ed pursuant to an act of the legislature. The
6	legislatu	re, in establishing or reviewing a revolving fund to
7	determine	whether it should be continued, shall ensure that the
8	revolving	fund:
9	(1)	Serves the purpose for which it was originally
10		established;
11	(2)	Reflects a clear nexus between the benefits sought and
12		charges made upon the [users or beneficiaries of the
13		program, program users or beneficiaries, or a clear
14		link between the program and the sources of revenue,
15		as opposed to serving primarily as a means to provide
16		the program or users with an automatic means of
17		support that is removed from the normal budget and
18		appropriation process;
19	(3)	Provides an appropriate means of financing for the
20		program or activity; [and]
21	(4)	Demonstrates the capacity to be financially self-
22		sustaining[-]; and

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1	(5) Is used only when the means of financing is essential
2	to the successful operation of the program or
3	activity."
4	SECTION 6. Statutory material to be repealed is bracketed
5	and stricken. New statutory material is underscored.
6	SECTION 7. This Act shall take effect on June 30, 2013.
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	INTRODUCED BY:
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#### Report Title:

Special funds; Revolving Funds; Auditor Report

#### Description:

Amends criteria to be used in establishing and evaluating new special or revolving funds, requiring link between benefits sought and charges on users, and a clear link between program and revenue source. Effective June 30, 2013.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.