## A BILL FOR AN ACT

RELATING TO PROFESSIONAL EMPLOYER ORGANIZATIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Act 225, Session
- 2 Laws of Hawaii 2007, codified as chapter 373K, Hawaii Revised
- 3 Statutes, created a new chapter on professional employment
- 4 organizations that provided a general excise tax exemption to
- 5 business entities that the department of taxation determined as
- 6 qualified professional employer organizations.
- 7 The legislature further finds that Act 129, Session Laws of
- 8 Hawaii 2010, codified as chapter 373L, Hawaii Revised Statutes,
- 9 established a new professional employer organizations chapter
- 10 that required registration with the department of labor and
- 11 industrial relations to ensure compliance with federal and state
- 12 labor laws. The legislature notes that the two separately
- 13 established statutes, while intended to operate interdependently
- 14 for the mutual benefit and common public purposes of the
- 15 department of labor and industrial relations and the department
- 16 of taxation, could be implemented more effectively by clarifying
- 17 any existing incompatible and ambiguous language.
- 18 The purpose of this Act is to clarify:

2013-1909 HB144 SD1 SMA-1.doc



1	(1)	Professional employer organization responsibilities,
2		including meeting the statutory requirements of
3		chapter 373L, Hawaii Revised Statutes; and
4	(2)	The nexus between the registration of professional
5		employer organizations and qualification for the state
6		general excise tax exemption.
7	SECT	ION 2. Chapter 373L, Hawaii Revised Statutes, is
8	amended b	y adding four new sections to be appropriately
9	designate	d and to read as follows:
10	" <u>§37</u>	3L-A Registration required. No person within the
11	purview o	f this chapter shall use the terms "professional
12	employer	organization", or "PEO", or other similar name unless
13	the perso	n is registered and in compliance with this chapter and
14	the rules	adopted pursuant to this chapter.
15	<u>§373</u>	L-B Professional employer agreements; notification to
16	covered e	mployees; notification to department. During the term
17	of the ag	reement between a professional employer organization
18	and its c	lient company, the professional employer organization
19	shall be	deemed the employer for all assigned employees as
20	defined i	n section 373L-1. As the employer of the assigned
21	employees	, the professional employer organization, not the
22	client co	mpany, shall be solely responsible for complying with
	2012 1000	UB144 SD1 SMN-1 dog

1	all laws relating to unemployment insurance, workers'
2	compensation, temporary disability insurance, and prepaid health
3	care programs with respect to the assigned employees.
4	§373L-C Payroll cost exemption. At the end of each
5	calendar year, the department shall provide the names, date of
6	registration, and contact information of all professional
7	employer organizations that have successfully complied with the
8	requirements of this chapter to the department of taxation. The
9	exemption provided under section 237-24.75(3) shall only apply
10	to professional employer organizations that fulfill and maintain
11	the registration requirements under this chapter.
12	§373L-D Fees. (a) The director shall establish fees and
13	requirements for registration, renewal, and restoration of
14	registration for professional employer organizations by rule
15	pursuant to chapter 91.
16	(b) No applicant shall be allowed to register pursuant to
17	this chapter unless the appropriate fees have been paid.
18	(c) Effective July 1, 2013, the director shall collect
19	fees pursuant to this chapter as follows:
20	(1) Registration fee \$500
21	(2) Biennial renewal fee \$750
22	(3) Restoration fee \$1500
	2012 1909 UP144 CD1 CMN_1 dog

1	uncii suci	I time as the director amends the rees by ruremaking
2	pursuant (	to chapter 91.
3	(d)	The fees collected pursuant to this section shall be
4	deposited	into the state general fund."
5	SECT	ION 3. Section 237-24.75, Hawaii Revised Statutes, is
6	amended to	o read as follows:
7	"§ <b>23</b> "	7-24.75 Additional exemptions. In addition to the
8	amounts ex	xempt under section 237-24, this chapter shall not
9	apply to:	
10	(1)	Amounts received as a beverage container deposit
11		collected under chapter 342G, part VIII;
12	(2)	Amounts received by the operator of the Hawaii
13		convention center for reimbursement of costs or
14		advances made pursuant to a contract with the Hawaii
15		tourism authority under section 201B-7[+]; and[+]
16	[+](3)	Amounts received[] by a professional [employment]
17		employer organization that is registered with the
18		department of labor and industrial relations pursuant
19		to chapter 373L, from a client company equal to
20		amounts that are disbursed by the professional
21		[employment] employer organization for employee wages
22		salaries, payroll taxes, insurance premiums, and

1	benefits, including retirement, vacation, sick leave,
2	health benefits, and similar employment benefits with
3	respect to assigned employees at a client company;
4	provided that this exemption shall not apply to
5	amounts received by a professional [employment]
6	employer organization [upon failure of the
7	professional employment organization to collect,
8	account for, and pay over any income tax withholding
9	for assigned employees or any federal or state taxes
10	for which the professional employment organization is
11	responsible.] after:
12	(A) Notification from the department of labor and
13	industrial relations that the professional
14	employer organization has not fulfilled or
15	maintained the registration requirements under
16	this chapter; or
17	(B) A determination by the department that the
18	professional employer organization has failed to
19	pay any tax withholding for assigned employees or
20	any federal or state taxes for which the
21	professional employer organization is
22	responsible;

1	As used in this paragraph, ["professional employment
2	organization",] "professional employer organization",
3	"client company", and "assigned employee" shall have
4	the meanings provided in section $[373K-1.]$ $373L-1.$ "
5	SECTION 4. Section 373L-1, Hawaii Revised Statutes, is
6	amended as follows:
7	1. By adding two new definitions to be appropriately
8	inserted and to read:
9	""Assigned employee" means an employee of the professional
10	employer organization who is assigned to perform services at the
11	worksite of a client company.
12	"Department" means the department of labor and industrial
13	relations."
14	2. By amending the definitions of "client company",
15	"professional employer agreement", and "professional employer
16	organization" to read:
17	""Client company" means any person [who] that enters into a
18	professional employer agreement with a professional employer
19	organization[-] and is assigned employees to its worksite by the
20	professional employer organization under that agreement

1	"Pro	fessional employer agreement" means a written contract
2	by and be	tween a client company and a professional employer
3	organizat	ion that provides for the following:
4	(1)	[The co-employment of covered employees; and]
5		Assignment of employees to the worksite of the client
6		<pre>company;</pre>
7	(2)	[The allocation of employer rights and obligations
8		between] Description of duties and responsibilities of
9		the client company and the professional employer
10		organization with respect to the [covered] assigned
11		employees[-]; and
12	(3)	Clarification of the professional employer
13		organization as the employer of the assigned employees
14		for purposes of complying with all statutory
15		provisions relating to the unemployment insurance,
16		workers' compensation, temporary disability insurance,
17		and prepaid health care programs with respect to the
18		assigned employees.
19	"Pro	fessional employer organization" or "organization"
20	means [ <del>an</del>	y person that is a party to a professional employer
21	agreement	with a client company regardless of whether the person
22	<del>uses the</del>	term or conducts business expressly as a "professional

- 1 employer organization", "PEO", "staff leasing company", "registered staff leasing company", "employee leasing company", 2 "administrative employer", or any other similar name.] a 3 business entity that assigns employees to the worksites of its 4 5 client companies on a long-term, rather than temporary or 6 project-specific basis. The term does not include temporary 7 help services or other similar arrangements." 8 3. By deleting the definitions of "co-employment" and 9 "covered employee". 10 [""Co-employment" means a relationship that is intended to 11 be an ongoing relationship rather than a temporary or project-12 specific one, wherein the rights, duties, and obligations of an 13 employer that arise out of an employment relationship have been 14 allocated between the client company and the professional employer organization pursuant to a professional employer 15
- "Covered employee" means an individual having a co
  18 employment relationship with a professional employer

  19 organization and a client company who meets all of the following

  20 criteria:

agreement and this chapter.

16

1	<del>(1)</del>	The individual has received written notice of co-
2		employment with the professional employer
3		organization; and
4	<del>(2)</del>	The individual's co-employment relationship is
5		pursuant to a professional employer agreement subject
6		to this chapter. Individuals who are officers,
7		directors, shareholders, partners, and managers of the
8		client company shall be covered employees to the
9		extent that the professional employer organization and
10		the client company have expressly agreed in the
11		professional employer agreement that the individuals
12		shall be covered employees; provided that the
13		individuals meet the criteria of this definition and
14		act as operational managers or perform day to day
15		operational services for the client company."]
16	SECT	ION 5. Section 373L-2, Hawaii Revised Statutes, is
17	amended t	o read as follows:
18	"[+]	§373L-2[] Registration required. (a) Every
19	professio	nal employer organization shall register with the
20	director	by providing all of the information required by this
21	section a	nd by rules adopted by the director pursuant to chapter
22	91 prior	to entering into any professional employer agreement
	1 14414 1151 1151 1151 1151 1151 1151 1	HB144 SD1 SMA-1.doc

1	with any	client company in this State. Registration shall not
2	be approv	ed unless all of the applicable provisions of this
3	chapter h	ave been met to the satisfaction of the department.
4	(b)	Registration information required by this section
5	shall inc	lude:
6	(1)	The name or names under which the professional
7		employer organization conducts or will conduct
8		business;
9	(2)	The address of the principal place of business of the
10		professional employer organization and the address of
1		each office that the professional employer
12		organization maintains in this State;
13	(3)	The professional employer organization's general
14		excise tax number;
15	(4)	A copy of the certificate of authority to transact
16.		business in this State issued by the director of
17		commerce and consumer affairs pursuant to title 23 or
18		title 23A, if applicable;
19	(5)	A list, organized by jurisdiction, of each name under
20		which the professional employer organization has
21		operated in the preceding five years, including any

1		alternative names; names of predecessors; and, if
2		known, names of successor business entities;
3	(6)	A statement of ownership, which shall include the name
4		of each person who, individually or acting in concert
5		with any other person or persons, owns or controls,
6		directly or indirectly, twenty-five per cent or more
7		of the equity interests of the professional employer
8		organization;
9	(7)	A statement of management, which shall include the
10		name of any person who serves as president or chief
11		executive officer or who otherwise has the authority
12		to act as a senior executive officer of the
13		professional employer organization;
14	(8)	Proof of valid workers' compensation coverage in
15		compliance with all laws of this State;
16	(9)	Proof of compliance with the Hawaii temporary
17		disability insurance law;
18	(10)	Proof of compliance with the Hawaii prepaid health
19		care act [as regards all employees of the professional
20		employer organization];

1	(11)	Proof of compliance with the Hawaii employment
2		security law, including payment of any applicable
3		employer liability pursuant to chapter 383; [and]
4	(12)	[A financial statement prepared in accordance with
5		generally accepted accounting principles, audited by
6		an independent certified public accountant licensed to
7		practice in the State, and without qualification as to
8		the going concern status of the professional employer
9		organization.] The name, address, and phone number of
10		the financial institution utilized by the professional
11		employer organization for payroll purposes that
12		operates and maintains branches in the State;
13	(13)	The name of each client company that is party to a
14		professional employer agreement with a professional
15		employer organization to the department on a form
16		approved by the department within twenty-one business
17		days of the initiation of the agreement and within
18		twenty-one business days of the termination of the
19		agreement; and
20	(14)	A copy of the Internal Revenue Service Form W-3,
21		Transmittal of Wage and Tax Statements, filed with the

1	federal government, which shall be used for obtaining
2	a bond pursuant to section 373L-3.
3	(c) Registration under this section shall expire on
4	[December 31] June 30 of each [odd-numbered] even-numbered year.
5	Before [December 31] June 30 of each [odd-numbered] even-
6	numbered year, the director or the director's authorized
7	delegate shall mail a renewal application for registration to
8	the address on record of the registrant. In connection with
9	renewal of registration, a professional employer organization
10	shall provide all of the information required by subsection (b).
11	Failure to renew a registration shall result in termination of
12	that registration. A professional employer organization whose
13	registration has been terminated pursuant to this section shall
14	be required to pay the restoration fee.
15	(d) Notwithstanding that a registration under this section
16	has not expired, a professional employer organization shall
17	submit to the department a copy of the Internal Revenue Service
18	Form W-3, Transmittal of Wage and Tax Statements, filed with the
19	federal government on an annual basis no later than June 30 of
20	each year. If the amount of the total payroll has changed to an
21	amount that requires a different bond amount than posted with

```
1
    the department, the professional employer organization shall
    obtain a new bond to satisfy the requirements of section 373L-3.
2
3
         (d) The director shall establish fees and requirements for
4
    registration, maintenance of registration, renewal, and
5
    restoration of registration for professional employer
    organizations by rule pursuant to chapter 91.] "
6
         SECTION 6. Section 373L-3, Hawaii Revised Statutes, is
7
    amended by amending subsections (a) and (b) to read as follows:
8
9
               No professional employer organization shall enter
    into a professional employment agreement with a client company
10
11
    in the State unless the professional employer organization posts
    a surety bond [in the amount of $250,000, which is a performance
12
13
    or financial guaranty type bond naming the], or a letter of
14
    credit equivalent to the required bond amount, that is based on
    the previous year's certified total payroll of the professional
15
16
    employer organization. The total payroll of the professional
    employer organization shall be the amount reported on the
17
18
    Internal Revenue Service Form W-3, Transmittal of Wage and Tax
19
    Statements, filed with the federal government in the year in
    which the bond or its letter of credit equivalent is to become
20
21
    effective. The bond or its letter of credit equivalent required
22
    under this section shall be on a sliding scale as follows:
```



1	(1)	For professional employer organizations with a total
2		payroll up to and including \$25,000,000, a bond or its
3		letter of credit equivalent of \$25,000;
4	(2)	For professional employer organizations with a total
5		payroll of \$25,000,001 to \$150,000,000, a bond or its
6		letter of credit equivalent of \$75,000; and
7	(3)	For professional employer organizations with a total
8		payroll of \$150,000,001 and higher, a bond or its
9		letter of credit equivalent of \$250,000.
10	The direc	tor shall be named as the obligee and [which] the bond
11	or its le	tter of credit equivalent may be canceled only if the
12	professio	nal employer organization gives sixty days prior
13	written n	otice to the surety or if the surety gives thirty days
14	prior wri	tten notice to the director of cancellation of the
15	bond[+] o	r its letter of credit equivalent. The requirements of
16	this sect	ion shall be satisfied by a single bond[-] or its
17	letter of	credit equivalent. If a professional employer
18	organizat	ion has more than one branch location, the bond or its
19	letter of	credit equivalent shall cover all locations.
20	(b)	The bond or its letter of credit equivalent required
21	by this s	ection shall be issued by a surety or federally insured
22	lending i	nstitution authorized to do business in the State to
	2013-1909	HB144 SD1 SMA-1.doc

## H.B. NO. H.D. 2

- 1 indemnify a client company who may suffer loss as a result of
- 2 nonperformance by a professional employer organization."
- 3 SECTION 7. Chapter 373K, Hawaii Revised Statutes, is
- 4 repealed.
- 5 SECTION 8. This Act does not affect rights and duties that
- 6 matured, penalties that were incurred, and proceedings that were
- 7 begun before its effective date.
- 8 SECTION 9. In codifying the new sections added by section
- 9 2 of this Act, the revisor of statutes shall substitute
- 10 appropriate section numbers for the letters used in designating
- 11 the new sections in this Act.
- 12 SECTION 10. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 11. This Act shall take effect on July 1, 2050.

#### Report Title:

Professional Employer Organizations; Registration; Fees; Bond

#### Description:

Repeals chapter 373K, Hawaii Revised Statutes. Clarifies professional employer organization responsibilities with respect to meeting the statutory requirements of the repealed chapter 373K, Hawaii Revised Statutes, and the nexus between the registration of professional employer organizations and qualification for the state general excise tax exemption. Requires professional employer organizations to obtain a bond, or a letter of credit equivalent to the required bond amount, on a sliding scale that is based on total payroll amount. Effective 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.