

NEIL ABERCROMBIE GOVERNOR

GOV. MSG. NO. 1356

July 1, 2013

The Honorable Donna Mercado Kim,
President
and Members of the Senate
Twenty-Seventh State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Joseph M. Souki, Speaker and Members of the House of Representatives Twenty-Seventh State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kim, Speaker Souki, and Members of the Legislature:

This is to inform you that on July 1, 2013, the following bill was signed into law:

SB529 SD1 HD1

RELATING TO PARENTAL RIGHTS **ACT 253 (13)**

NEIL ABERCROMBIE Governor, State of Hawaii Approved by the Governor

JUL 1 2013

on ______

THE SENATE

TWENTY-SEVENTH LEGISLATURE, 2013
STATE OF HAWAII

ACT 253 S.B. NO. 529 H.D. 1

A BILL FOR AN ACT

RELATING TO PARENTAL RIGHTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that state law does not
2	prevent a natural parent from claiming parental rights and
3	obtaining custody or visitation of a child conceived as a result
4	of sexual assault or rape. The perpetrator-parent is afforded
5	the same rights as any other parent despite the sexual assault
6	against the victim-parent, because Hawaii does not have a law
7	restricting or terminating those rights. Consequently, a
8	perpetrator-parent may assert parental rights, including custody
9	and visitation, forcing a victim-parent to confront the
10	perpetrator-parent on a recurring basis while raising a child
11	conceived from a sexual assault.
12	The legislature finds that approximately twenty-five
13	thousand women become pregnant as a result of rape each year in
14	the United States. According to a 2003 report by the National
15	Violence Against Women Prevention Research Center, one out of
16	every seven adult women in Hawaii, or about fifteen per cent,
17	has been a victim of sexual assault. This number is higher than
18	the national average. A 2004 report by the department of the
	SB529 HD1 HMS 2013-3116

- 1 attorney general crime prevention and justice assistance
- 2 division and the Sex Abuse Treatment Center in Honolulu detailed
- 3 that Hawaiian or part-Hawaiian women make up the largest
- 4 category of sexual assault victims. The legislature further
- 5 finds that, generally, eight out of ten rapes are committed by a
- 6 person that the victim knows, so the consequences can be extreme
- 7 for a victim-parent raising a child from rape with no legal
- 8 protections.
- **9** The purpose of this Act is to prohibit the family courts
- 10 from granting custody and visitation of a minor child who was
- 11 conceived as a result of rape or sexual assault to a natural
- 12 parent who has been convicted of that offense and to authorize
- 13 the family court to terminate the parental rights to a minor
- 14 child who was conceived as a result of rape or sexual assault of
- 15 a natural parent who has been convicted of that offense.
- 16 SECTION 2. Section 571-46, Hawaii Revised Statutes, is
- 17 amended by amending subsection (a) to read as follows:
- "(a) In actions for divorce, separation, annulment,
- 19 separate maintenance, or any other proceeding where there is at
- 20 issue a dispute as to the custody of a minor child, the court,
- 21 during the pendency of the action, at the final hearing, or any
- 22 time during the minority of the child, may make an order for the

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1	custody	of	the	minor	child	as	may	seem	necessary	or	proper.	In
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- 2 awarding the custody, the court shall be guided by the following
- 3 standards, considerations, and procedures:
- (1) Custody should be awarded to either parent or to both parents according to the best interests of the child, and the court also may consider frequent, continuing, and meaningful contact of each parent with the child unless the court finds that a parent is unable to act in the best interest of the child;
 - (2) Custody may be awarded to persons other than the father or mother whenever the award serves the best interest of the child. Any person who has had de facto custody of the child in a stable and wholesome home and is a fit and proper person shall be entitled prima facie to an award of custody;
 - (3) If a child is of sufficient age and capacity to reason, so as to form an intelligent preference, the child's wishes as to custody shall be considered and be given due weight by the court;
 - (4) Whenever good cause appears therefor, the court may require an investigation and report concerning the care, welfare, and custody of any minor child of the

	parties. When so directed by the court, investigators
	or professional personnel attached to or assisting the
	court, hereinafter referred to as child custody
	evaluators, shall make investigations and reports that
	shall be made available to all interested parties and
•	counsel before hearing, and the reports may be
	received in evidence if no objection is made and, if
	objection is made, may be received in evidence;
	provided the person or persons responsible for the
	report are available for cross-examination as to any
	matter that has been investigated; and provided
	further that the court shall define the requirements
	to be a court-appointed child custody evaluator, the
	standards of practice, ethics, policies, and
	procedures required of court-appointed child custody
	evaluators in the performance of their duties for all
	courts, and the powers of the courts over child
	custody evaluators to effectuate the best interests of
	a child in a contested custody dispute pursuant to
	this section. Where there is no child custody
	evaluator available that meets the requirements and
	standards, or any child custody evaluator to serve

l	indigent	parties,	the	court	may	appoint	a	person
,	otherwise	- willing	and	availa	able			•
4	OCTION IN TO	- "	~~~~	~~~~	,	<i>'</i>		

- (5) The court may hear the testimony of any person or expert, produced by any party or upon the court's own motion, whose skill, insight, knowledge, or experience is such that the person's or expert's testimony is relevant to a just and reasonable determination of what is for the best physical, mental, moral, and spiritual well-being of the child whose custody is at issue;
- (6) Any custody award shall be subject to modification or change whenever the best interests of the child require or justify the modification or change and, wherever practicable, the same person who made the original order shall hear the motion or petition for modification of the prior award;
- (7) Reasonable visitation rights shall be awarded to parents, grandparents, siblings, and any person interested in the welfare of the child in the discretion of the court, unless it is shown that rights of visitation are detrimental to the best interests of the child;

(9)

(8)	The court may appoint a guardian ad litem to represent
	the interests of the child and may assess the
	reasonable fees and expenses of the guardian ad litem
	as costs of the action, payable in whole or in part by
	either or both parties as the circumstances may
	justify;

- In every proceeding where there is at issue a dispute as to the custody of a child, a determination by the court that family violence has been committed by a parent raises a rebuttable presumption that it is detrimental to the child and not in the best interest of the child to be placed in sole custody, joint legal custody, or joint physical custody with the perpetrator of family violence. In addition to other factors that a court shall consider in a proceeding in which the custody of a child or visitation by a parent is at issue, and in which the court has made a finding of family violence by a parent:
 - (A) The court shall consider as the primary factor the safety and well-being of the child and of the parent who is the victim of family violence;

1		(B)	The court shall consider the perpetrator's
2			history of causing physical harm, bodily injury,
3			or assault or causing reasonable fear of physical
4			harm, bodily injury, or assault to another
5			person; and
6	•	(C)	If a parent is absent or relocates because of an
7			act of family violence by the other parent, the
8			absence or relocation shall not be a factor that
9			weighs against the parent in determining custody
10			or visitation;
11	(10)	A co	ourt may award visitation to a parent who has
12		comm	itted family violence only if the court finds that
13		adeq	quate provision can be made for the physical safety
14		and	psychological well-being of the child and for the
15		safe	ty of the parent who is a victim of family
16		viol	ence;
17	(11)	In a	visitation order, a court may:
18		(A)	Order an exchange of a child to occur in a
19		,	protected setting;
20		(B)	Order visitation supervised by another person or
21			agency;

1	(C)	Order the perpetrator of family violence to
2		attend and complete, to the satisfaction of the
3		court, a program of intervention for perpetrators
4		or other designated counseling as a condition of
5		the visitation;
6	(D)	Order the perpetrator of family violence to
7		abstain from possession or consumption of alcohol
8		or controlled substances during the visitation
9		and for twenty-four hours preceding the
10		visitation;
11	(E)	Order the perpetrator of family violence to pay a
12		fee to defray the costs of supervised visitation;
13	(F)	Prohibit overnight visitation;
14	(G)	Require a bond from the perpetrator of family
15		violence for the return and safety of the child.
16		In determining the amount of the bond, the court
17		shall consider the financial circumstances of the
18		perpetrator of family violence;
19	(H)	Impose any other condition that is deemed
20		necessary to provide for the safety of the child,
21		the victim of family violence, or other family or
22		household member; and

1		(I) Order the address of the child and the victim to
2		be kept confidential;
3	(12)	The court may refer but shall not order an adult who
4		is a victim of family violence to attend, either
5		individually or with the perpetrator of the family
6		violence, counseling relating to the victim's status
7		or behavior as a victim as a condition of receiving
8		custody of a child or as a condition of visitation;
9	. (13)	If a court allows a family or household member to
10		supervise visitation, the court shall establish
11		conditions to be followed during visitation;
12	(14)	A supervised visitation center shall provide a secure
13		setting and specialized procedures for supervised
14		visitation and the transfer of children for visitation
15		and supervision by a person trained in security and
16		the avoidance of family violence; [and]
17	(15)	The court may include in visitation awarded pursuant
18		to this section visitation by electronic communication
19		provided that the court shall additionally consider:
20		(A) The potential for abuse or misuse of the
21		electronic communication, including the equipment
22		used for the communication, by the person seeking

Ţ			visita	ition or by persons who may be present
2			during	the visitation or have access to the
3			commun	nication or equipment;
4		(B)	Whethe	er the person seeking visitation has
5			previo	ously violated a temporary restraining order
6			or pro	otective order; and
7		(C)	Whethe	er adequate provision can be made for the
8			physic	cal safety and psychological well-being of
9			the ch	nild and for the safety of the custodial
10			parent	:[+] <u>;</u>
11	(16)	The	court n	may set conditions for visitation by
12		elec	tronic	communication[7] under paragraph (15),
13		incl	uding v	visitation supervised by another person or
14		occu	rring i	in a protected setting. Visitation by
15		elec	tronic	communication shall not be used to:
16		(A)	Replac	ce or substitute an award of custody or
17			physic	cal visitation except where:
18			(i) C	Circumstances exist that make a parent
19			ទ	seeking visitation unable to participate in
20			I	physical visitation, including military
21			ċ	deployment; or

1	·		(ii) Physical visitation may subject the child to
2			physical or extreme psychological harm; or
3		(B)	Justify or support the relocation of a custodial
4			parent[-]; and
5	(17)	Notw	ithstanding any provision to the contrary, no
6	·	natu	ral parent shall be granted custody of or
7		visi	tation with a child if the natural parent has been
8		conv	icted in a court of competent jurisdiction in any
9		stat	e of rape or sexual assault and the child was
10		conc	eived as a result of that offense; provided that:
11		<u>(A)</u>	A denial of custody or visitation under this
12			paragraph shall not affect the obligation of the
13			convicted natural parent to support the child;
14		(B)	The court may order the convicted natural parent
15		•	to pay child support;
16		<u>(C)</u>	This paragraph shall not apply if subsequent to
17			the date of conviction, the convicted natural
18			parent and custodial natural parent cohabitate
19			and establish a mutual custodial environment for
20			the child; and
21		(D)	A custodial natural parent may petition the court
22			to grant the convicted natural parent custody and

1		visitation denied pursuant to this paragraph, and
2		upon such petition the court may grant custody
3		and visitation to the convicted natural parent
4		where it is in the best interest of the child."
5	SECTION 3	Section 571-61, Hawaii Revised Statutes, is
6	amended by amen	nding subsection (b) to read as follows:
7	"(b) Invo	oluntary termination.
8	(1) The	family courts may terminate the parental rights in
9	respe	ect to any child as to any legal parent:
10	(A)	Who has deserted the child without affording
11		means of identification for a period of at least
12		ninety days;
13	(B)	Who has voluntarily surrendered the care and
14		custody of the child to another for a period of
15		at least two years;
16	(C)	Who, when the child is in the custody of another,
17	•	has failed to communicate with the child when
18		able to do so for a period of at least one year;
19	(D)	Who, when the child is in the custody of another,
20		has failed to provide for care and support of the
21		child when able to do so for a period of at least
22		one year;

•		(13)	whose chira has been removed from the parent s
2			physical custody pursuant to legally authorized
3			judicial action under section 571-11(9), and who
4			is found to be unable to provide now and in the
5			foreseeable future the care necessary for the
6			well-being of the child;
7		(F)	Who is found by the court to be mentally ill or
8			intellectually disabled and incapacitated from
9			giving consent to the adoption of or from
10	·		providing now and in the foreseeable future the
11			care necessary for the well-being of the child;
12 .			<u>or</u>
13		(G)	Who is found not to be the child's natural or
14			adoptive father.
15	(2)	The	family courts may terminate the parental rights in
16		resp	ect to any minor of any natural but not legal
17		fath	er who is an adjudicated, presumed or concerned
18		fath	er under chapter 578, or who is named as the
19		fath	er on the child's birth certificate:
20		(A)	Who falls within subparagraph (A), (B), (C), (D),
21			(E), or (F) of paragraph (1);

1		(B)	Whose child is sought to be adopted by the
2			child's stepfather and the stepfather has lived
3			with the child and the child's legal mother for a
4			period of at least one year;
5		(C)	Who is only a concerned father who has failed to
6			file a petition for the adoption of the child or
7			whose petition for the adoption of the child has
8			been denied; or
9		(D)	Who is found to be an unfit or improper parent or
10			to be financially or otherwise unable to give the
11			child a proper home and education.
12	(3)	In r	espect to any proceedings under paragraphs (1) and
13		(2),	the authority to terminate parental rights may be
14		exer	cised by the court only when a verified petition,
15		subs	tantially in the form above prescribed, has been
16		file	ed by some responsible adult person on behalf of
17		the	child in the family court of the circuit in which
18		the	parent resides or the child resides or was born
19		and	the court has conducted a hearing of the petition.
20		A CC	py of the petition, together with notice of the

time and place of the hearing thereof, shall be

personally served at least twenty days prior to the

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2		terminated. If personal service cannot be effected					
3		within the State, service of the notice may be made as					
4	,	provided in section 634-23 or 634-24.					
5	(4)	The family courts may terminate the parental rights in					
6		respect to any child as to any natural father who is					
7		not the child's legal, adjudicated, presumed or					
8		concerned father under chapter 578.					
9	<u>(5)</u>	The family courts may terminate the parental rights in					
10		respect to any child of any natural parent upon a					
11		finding that the natural parent has been convicted in					
12		a court of competent jurisdiction in any state of rape					
13		or sexual assault and the child was conceived as a					
14		result of the rape or sexual assault perpetrated by					
15		the parent whose rights are sought to be terminated;					
16		provided that:					
17		(A) The termination of parental rights shall not					
18		affect the obligation of the convicted natural					
19		parent to support the child;					
20		(B) The court may order the convicted natural parent					
21		to pay child support;					

hearing upon the parent whose rights are sought to be

1	<u>(C)</u>	This paragraph shall not apply if subsequent to				
2		the date of conviction, the convicted natural				
3		parent and custodial natural parent cohabitate				
4		and establish a mutual custodial environment for				
5		the child; and				
6	<u>(D)</u>	The custodial natural parent may petition the				
7		court to reinstate the convicted natural parent's				
8		parental rights terminated pursuant to this				
9		paragraph.				
10	Such authority may be exercised under this chapter only					
11	when a verified petition, substantially in the form above					
12	prescribed, has been filed by some responsible adult person on					
13	behalf of the child in the family court of the circuit in which					
14	the parent resides or the child resides or was born, and the					
15	court has conducted a hearing of the petition.					
16	If the mother of the child files with the petition an					
17	affidavit repr	esenting that the identity or whereabouts of the				
18	child's father	is unknown to her or not ascertainable by her or				
19	that other good cause exists why notice cannot or should not be					
20	given to the father, the court shall conduct a hearing to					
21	determine whet	her notice is required.				

S.B. NO. 529 S.D. 1

1	Ιf	the	court	finds	that	good	cause	exists	why	notice	cannot

- 2 or should not be given to the child's father, and that the
- 3 father is neither the legal nor adjudicated nor presumed father
- 4 of the child, nor has he demonstrated a reasonable degree of
- 5 interest, concern, or responsibility as to the existence or
- 6 welfare of the child, the court may enter an order authorizing
- 7 the termination of the father's parental rights and the
- 8 subsequent adoption of the child without notice to the father."
- 9 SECTION 4. Statutory material to be repealed is bracketed
- 10 and stricken. New statutory material is underscored.
- 11 SECTION 5. This Act shall take effect upon its approval.

APPROVED this

day of

JUL

, 2013

GOVERNOR OF THE STATE OF HAWAII