

NEIL ABERCROMBIE

June 25, 2013

GOV. MSG. NO. 1277

The Honorable Donna Mercado Kim,
President
and Members of the Senate
Twenty-Seventh State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Joseph M. Souki, Speaker and Members of the House of Representatives Twenty-Seventh State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kim, Speaker Souki, and Members of the Legislature:

This is to inform you that on June 25, 2013, the following bill was signed into law:

HB144 HD2 SD2 CD1

RELATING TO PROFESSIONAL EMPLOYER ORGANIZATIONS

ACT 174 (13)

NEIL ABERCROMBIE Governor, State of Hawaii Approved by the Governor JUN 2 5 2013

HOUSE OF REPRESENTATIVES TWENTY-SEVENTH LEGISLATURE, 2013 STATE OF HAWAII ACT 174

H.B. NO. H.D. 2 S.D. 2

C.D.

# A BILL FOR AN ACT

RELATING TO PROFESSIONAL EMPLOYER ORGANIZATIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Act 225, Session
  - 2 Laws of Hawaii 2007, codified as chapter 373K, Hawaii Revised
  - 3 Statutes, created a new chapter on professional employment
  - 4 organizations that provided a general excise tax exemption to
  - 5 business entities that the department of taxation determined as
  - 6 qualified professional employer organizations.
  - 7 The legislature further finds that Act 129, Session Laws of
  - 8 Hawaii 2010, codified as chapter 373L, Hawaii Revised Statutes,
  - 9 established a new professional employer organizations chapter
- 10 that required registration with the department of labor and
- 11 industrial relations to ensure compliance with federal and state
- 12 labor laws. The legislature notes that the two separately
- 13 established statutes, while intended to operate interdependently
- 14 for the mutual benefit and common public purposes of the
- 15 department of labor and industrial relations and the department
- 16 of taxation, could be implemented more effectively by clarifying
- 17 any existing incompatible and ambiguous language.
- 18 The purpose of this Act is to clarify:



1	(1)	Professional employer organization responsibilities,
2		including meeting the statutory requirements of
3		chapter 373L, Hawaii Revised Statutes; and
4	(2)	The nexus between the registration of professional
5		employer organizations and qualification for the state
6		general excise tax exemption.
7	SECT	ION 2. Chapter 373L, Hawaii Revised Statutes, is
8	amended b	y adding four new sections to be appropriately
9	designate	d and to read as follows:
10	" <u>§37</u>	3L-A Registration required. No person within the
11	purview o	f this chapter shall use the terms "professional
12	employer	organization", or "PEO", or other similar name unless
13	the perso	n is registered and in compliance with this chapter and
14	the rules	adopted pursuant to this chapter.
15	<u>§373</u>	L-B Responsibility of professional employer
16	organizat	ions. During the term of the agreement between a
17	professio	nal employer organization and its client company, the
18	professio	nal employer organization shall be deemed the employer
19	for all c	overed employees for purposes of complying with all
20	laws rela	ting to unemployment insurance, workers' compensation,
21	temporary	disability insurance, and prepaid health care coverage

1	and the professional employer organization shall provide writt	<u>en</u>
2	notification to each covered employee of this responsibility.	
3	§373L-C Payroll cost exemption. At the end of each	
4	calendar year, the department shall provide the names, date of	
5	registration, and contact information of all professional	
6	employer organizations that have successfully complied with th	<u>e</u>
7	requirements of this chapter to the department of taxation. T	<u>he</u>
8	exemption provided under section 237-24.75(3) shall only apply	
9	to professional employer organizations that fulfill and mainta	<u>in</u>
10	the registration requirements under this chapter.	
11	§373L-D Fees. (a) No applicant shall be allowed to	
12	register pursuant to this chapter unless the appropriate fees	
13	have been paid.	
14	(b) Effective July 1, 2013, the director shall collect	
15	fees in the following amounts:	
16	(1) Registration fee \$ 500	
17	(2) Biennial renewal fee \$ 750	
18	(3) Restoration fee \$1,500	
19	until such time as the director amends the fees by rulemaking	
20	pursuant to chapter 91.	
20 21	pursuant to chapter 91.  (c) The fees collected pursuant to this section shall be	

INTERNAL PROPERTY OF THE PROPE

1	SECT	ION 3. Section 237-24.75, Hawaii Revised Statutes, is
2	amended to	o read as follows:
3	"§23	7-24.75 Additional exemptions. In addition to the
4	amounts e	xempt under section 237-24, this chapter shall not
5	apply to:	
6	(1)	Amounts received as a beverage container deposit
7		collected under chapter 342G, part VIII;
8	(2)	Amounts received by the operator of the Hawaii
9		convention center for reimbursement of costs or
10		advances made pursuant to a contract with the Hawaii
11		tourism authority under section 201B-7[f]; and[f
12	<del>[</del> ](3)	Amounts received[] by a professional [employment]
13		employer organization that is registered with the
14		department of labor and industrial relations pursuant
15		to chapter 373L, from a client company equal to
16		amounts that are disbursed by the professional
17		[employment] employer organization for employee wages
18		salaries, payroll taxes, insurance premiums, and
19		benefits, including retirement, vacation, sick leave,
20		health benefits, and similar employment benefits with
21	·	respect to [assigned] covered employees at a client
22		company; provided that this exemption shall not apply

1	to amounts received by a professional [employment]
2	employer organization [upon failure of the
3	professional employment organization to collect,
4	account for, and pay over any income tax withholding
5	for assigned employees or any federal or state taxes
6	for which the professional employment organization is
7	responsible. after:
8	(A) Notification from the department of labor and
9	industrial relations that the professional
10	employer organization has not fulfilled or
11	maintained the registration requirements under
12	this chapter; or
13	(B) A determination by the department that the
14	professional employer organization has failed to
15	pay any tax withholding for covered employees or
16	any federal or state taxes for which the
17	professional employer organization is
18	responsible.
19	As used in this paragraph, ["professional employment
20	organization", professional employer organization",
21	"client company", and ["assigned employee"] "covered

1	<pre>employee" shall have the meanings provided in section</pre>
2	[ <del>373K-1.</del> ] <u>373L-1.</u> "
3	SECTION 4. Section 373L-1, Hawaii Revised Statutes, is
4	amended as follows:
5	1. By adding a new definition to be appropriately inserted
6	and to read:
7	""Department" means the department of labor and industrial
8	relations."
9	2. By amending the definitions of "client company",
10	"covered employee", "professional employer agreement", and
11	"professional employer organization" to read:
12	""Client company" means any person [who] that enters into a
13	professional employer agreement with a professional employer
14	organization[-] and has covered employees.
15	"Covered employee" means an individual [having a co-
16	employment relationship with a professional employer
17	organization and a client company who meets all of the following
18	<del>criteria:</del>
19	(1) The individual has received written notice of co-
20	employment with the professional employer
21	organization; and

1	<del>(2)</del>	The individual's co-employment relationship is
2		pursuant to a professional employer agreement subject
3		to this chapter. Individuals who are officers,
4		directors, shareholders, partners, and managers of the
5		client company shall be covered employees to the
6		extent that the professional employer organization and
7		the client company have expressly agreed in the
8		professional employer agreement that the individuals
9		shall be covered employees; provided that the
10		individuals meet the criteria of this definition and
11		act as operational managers or perform day to day
12		operational services for the client company.
13	who perfo	rms services for a client company pursuant to a
14	professio	nal employer agreement.
15	"Pro	fessional employer agreement" means a written contract
16	by and be	tween a client company and a professional employer
17	organizat	ion that [provides for the following]:
18	(1)	[The co-employment of covered employees; and] Provides
19		for covered employees to the client company;
20	(2)	[The allocation of employer rights and obligations
21		between] Describes the duties and responsibilities of
22		the client company and the professional employer
	HB144 CD1	HMS 2013-3648

1		organization with respect to the covered employees $[-]$
2		and
3	(3)	Includes a declaration by the professional employer
4		organization of the professional employer
5		organization's responsibilities under section 373L-B.
6	"Pro	fessional employer organization" means any person that
7	is a part	y to a professional employer agreement with a client
8	company [	regardless of whether the person uses the term or
9	conducts	business expressly as a "professional employer
10	<del>organizat</del>	ion", "PEO", "staff leasing company", "registered staff
11	<del>leasing c</del>	ompany", "employee leasing company", "administrative
12	employer"	, or any other similar name.] and whose covered
13	employees	perform services on a long-term, rather than temporary
14	or projec	t-specific basis. The term does not include temporary
15	help serv	ices, staff leasing, or other similar arrangements."
16	3.	By deleting the definition of "co-employment".
17	[" <del>"C</del>	o-employment" means a relationship that is intended to
18	<del>be-an ong</del>	oing relationship rather than a temporary or project-
19	specific-	one, wherein the rights, duties, and obligations of an
20	<del>employer</del>	that arise out of an employment relationship have been
21	allocated	between the client company and the professional

1	employer	organization pursuant to a professional employer
2	agreement	-and this chapter."]
<b>3</b> ,	SECT	ION 5. Section 373L-2, Hawaii Revised Statutes, is
4	amended t	o read as follows:
5	"[+]	§373L-2[] Registration required. (a) Every
6	professio	onal employer organization shall register with the
7	director	by providing all of the information required by this
8	section a	and by rules adopted by the director pursuant to chapter
9	91 prior	to entering into any professional employer agreement
10	with any	client company in this State. Registration shall not
11	be approv	red unless all of the applicable provisions of this
12	chapter h	have been met to the satisfaction of the department.
13	(d)	Registration information required by this section
14	shall inc	clude:
15	(1)	The name or names under which the professional
16		employer organization conducts or will conduct
17		business;
18	(2)	The address of the principal place of business of the
19		professional employer organization and the address of
20		each office that the professional employer
21		organization maintains in this State;

1	(3)	The professional employer organization's general
2		excise tax number;
3	(4)	A copy of the certificate of authority to transact
4		business in this State issued by the director of
5		commerce and consumer affairs pursuant to title 23 or
6		title 23A, if applicable;
7	(5)	A list, organized by jurisdiction, of each name under
8		which the professional employer organization has
9		operated in the preceding five years, including any
10		alternative names; names of predecessors; and, if
11		known, names of successor business entities;
12	(6)	A statement of ownership, which shall include the name
13		of each person who, individually or acting in concert
14		with any other person or persons, owns or controls,
15		directly or indirectly, twenty-five per cent or more
16		of the equity interests of the professional employer
17		organization;
18	(7)	A statement of management, which shall include the
19		name of any person who serves as president or chief
20		executive officer or who otherwise has the authority
21		to act as a senior executive officer of the
22		professional employer organization;

1	(8)	Proof of valid workers' compensation coverage in
2		compliance with all laws of this State;
3	(9)	Proof of compliance with the Hawaii temporary
4		disability insurance law;
5	(10)	Proof of compliance with the Hawaii prepaid health
6		care act [as regards all employees of the professional
7		employer organization];
8	(11)	Proof of compliance with the Hawaii employment
9		security law, including payment of any applicable
10		employer liability pursuant to chapter 383; [and]
11	(12)	[A financial statement-prepared in accordance with
12		generally accepted accounting principles, audited by
13		an independent certified public accountant licensed to
14		practice in the State, and without qualification as to
15		the going concern status of the professional employer
16		organization.] The name, address, and phone number of
17		the financial institution utilized by the professional
18		employer organization for payroll purposes that
19		operates and maintains branches in the State;
20	(13)	The name of each client company that is party to a
21		professional employer agreement with a professional
22		employer organization which shall be provided to the

1	department on a form approved by the department within
2	twenty-one business days of the initiation of the
3	agreement and within twenty-one business days of the
4	termination of the agreement; and
5	(14) A copy of the Internal Revenue Service Form W-3,
6	Transmittal of Wage and Tax Statements, that was most
7	recently filed with the federal government, and which
8	shall be used for obtaining a bond or irrevocable
9	letter of credit pursuant to section 373L-3.
10	(c) Registration under this section shall expire on
11	[December 31] June 30 of each [odd-numbered] even-numbered year.
12	Before [December 31] June 30 of each [odd-numbered] even-
13	numbered year, the director or the director's authorized
14	delegate shall mail a renewal application for registration to
15	the address on record of the registrant. In connection with
16	renewal of registration, a professional employer organization
17	shall provide all of the information required by subsection (b)
18	Failure to renew a registration shall result in termination of
19	that registration. A professional employer organization whose
20	registration has been terminated pursuant to this section shall
21	be required to pay the restoration fee.

1	(d) Notwithstanding that a registration under this section
2	has not expired, a professional employer organization shall
3	submit annually, no later than June 30 of each year, to the
4	department a copy of the Internal Revenue Service Form W-3,
5	Transmittal of Wage and Tax Statements, that was most recently
6	filed with the federal government. If the amount of the total
7	payroll has changed to an amount that requires a different bond
8	or irrevocable letter of credit amount than posted with the
9	department, the professional employer organization shall obtain
10	a new bond or irrevocable letter of credit to satisfy the
11	requirements of section 373L-3.
12	[-(d) The director shall establish fees and requirements
13	for registration, maintenance of registration, renewal, and
14	restoration of registration for professional employer
15	organizations by rule pursuant to chapter 91.]"
16	SECTION 6. Section 373L-3, Hawaii Revised Statutes, is
17	amended by amending subsection (a) to read as follows:
18	"(a) No professional employer organization shall enter
19	into a professional employment agreement with a client company
20	in the State unless the professional employer organization posts
21	a <u>surety</u> bond [in the amount of \$250,000, which is a performance
22	or financial guaranty type bond naming the], or an irrevocable
	HB144 CD1 HMS 2013-3648

1	letter of	credit equivalent to the required bond amount, that is
2	based on	the previous year's total payroll of the professional
3	employer	organization. The total payroll of the professional
4	employer	organization shall be the amount reported on the
5	Internal	Revenue Service Form W-3, Transmittal of Wage and Tax
6	Statement	s, that was most recently filed with the federal
7	governmen	t in the year in which the bond or irrevocable letter
8	of credit	is to become effective. The bond or its irrevocable
9	letter of	credit equivalent required under this section shall be
10	on a sliding scale as follows:	
11	(1)	For professional employer organizations with a total
12		payroll up to and including \$25,000,000, a bond or its
13		irrevocable letter of credit equivalent of \$25,000;
14	(2)	For professional employer organizations with a total
15		payroll of \$25,000,001 to \$150,000,000, a bond or its
16		irrevocable letter of credit equivalent of \$75,000;
17		and
18	(3)	For professional employer organizations with a total
19		payroll of \$150,000,001 and higher, a bond or its
20		irrevocable letter of credit equivalent of \$250,000.
21	If the professional employer organization posts a bond, the	
22	director	shall be named as the obligee and [which] the bond may
	HB144 CD1 HMS 2013-3648	
	الألاد وربيد ال	

- 1 be canceled only if the professional employer organization gives
- 2 sixty days prior written notice to the surety and the director
- 3 or if the surety gives thirty days prior written notice to the
- 4 director of cancellation of the bond. If the professional
- 5 employer organization furnishes an irrevocable letter of credit
- 6 approved by the director, the director shall be named as the
- 7 beneficiary, and the irrevocable letter of credit shall be
- 8 issued by a bank, savings bank, or other depository financial
- 9 institution insured by a federal depository insurance agency and
- 10 authorized to do business in the State. The requirements of
- 11 this section shall be satisfied by a single bond[-] or its
- 12 irrevocable letter of credit equivalent. If a professional
- 13 employer organization has more than one branch location, the
- 14 bond or its irrevocable letter of credit equivalent shall cover
- 15 all locations."
- 16 SECTION 7. Chapter 373K, Hawaii Revised Statutes, is
- 17 repealed.
- 18 SECTION 8. There is appropriated out of the general
- 19 revenues of the State of Hawaii the sum of \$13,000 or so much
- 20 thereof as may be necessary for fiscal year 2013-2014 and the
- 21 same sum or so much thereof as may be necessary for fiscal year

- 1 2014-2015 to be expended by the department of labor and
- 2 industrial relations to carry out the purposes of this Act.
- 3 SECTION 9. This Act does not affect rights and duties that
- 4 matured, penalties that were incurred, and proceedings that were
- 5 begun before its effective date.
- 6 SECTION 10. In codifying the new sections added by section
- 7 2 of this Act, the revisor of statutes shall substitute
- 8 appropriate section numbers for the letters used in designating
- 9 the new sections in this Act.
- 10 SECTION 11. Statutory material to be repealed is bracketed
- 11 and stricken. New statutory material is underscored.
- 12 SECTION 12. This Act shall take effect on July 1, 2013.

APPROVED this 2 5 day of JUN , 2013

GOVERNOR OF THE STATE OF HAWAII