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April 4, 2012

TO: The Honorable Marcus R. Oshiro, Chair  
House Committee on Finance

FROM: Patricia McManaman, Director

SUBJECT: **S.B. 2798, S.D.1 - RELATING TO INSURER REQUIREMENTS**

Hearing: Wednesday, April 4, 2012; PM  
Conference Room 308, State Capitol

**PURPOSE:** The purpose of the bill is to require all commercial health care insurers operating in Hawaii to share with the Department of Human Services, a listing of their members for Medicaid eligibility determination.

**DEPARTMENT'S POSITION:** The Department of Human Services (DHS) strongly supports this Administration bill. This bill will enable DHS to determine Medicaid eligibility on a timely basis by matching Medicaid recipients with health plan insurers. Attached is a proposed draft of this bill that was the result of collaboration between the Department of Human Services and the health plan insurers. Under this joint proposal the commercial health plans will share a listing of members with the DHS through a contracted third party. The health insurers will participate in the evaluation of the qualifications of the potential third party entities.

We believe the proposed amendments to this bill will provide a process that allows the Medicaid program to be the payor of last resort while maintaining the confidentiality of commercial plan membership and Medicaid recipients.

This bill will improve Medicaid program integrity and ensure the Medicaid program is used to provide health insurance coverage for those who need it. It is estimated that the Department will be able to save up to a total of \$5 million through this process for the first year.

When Congress passed the Deficit Reduction Act of 2005, P.L. 109-171, it made a number of amendments to the Social Security Act intended to strengthen states' ability to identify and collect from liable third party payors that are legally responsible to pay claims primary to Medicaid. To ensure the State's compliance with the requirements of P.L. 109-171, the Legislature passed Senate Bill No. 917, enacted as Act 103, in 2009 and codified in chapter 431L, Hawaii Revised Statutes.

The federal and State statutes require that Medicaid be the payor of last resort for health insurance. To meet this obligation, the Department of Human Services, as the state Medicaid agency, requires information on Medicaid recipients who also have commercial health insurance.

Currently Section 431L-2.5, Hawaii Revised Statutes, requires the health care insurer to share information on an individual basis at the State's request. This bill will allow the department to obtain timely information on members in all commercial health plans in Hawaii, on a quarterly basis, who also may be receiving medical assistance through the Medicaid program.

To maintain the security and confidentiality of health insurer members and the confidentiality of Medicaid recipients, the proposed amendments to the bill provide a process for the Medicaid program and commercial health plan insurers to provide their

lists to an independent third party entity that will accept lists from all parties, conduct the match, and send only those individuals who match to the Medicaid program.

In the current economic climate and the unfortunate necessity of reducing medical assistance benefits, identifying areas to decrease expenditures with minimal impact on the public becomes increasingly important. The expected savings from this bill will assist the Department in staying within its appropriation while maintaining program integrity.

Thank you for the opportunity to testify on this bill.

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## A BILL FOR AN ACT

RELATING TO INSURER REQUIREMENTS.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

SECTION 1. When Congress passed the Deficit Reduction Act of 2005, P.L. 109-171, it made a number of amendments to the Social Security Act intended to strengthen states' ability to identify and collect from liable third party payors that are legally responsible to pay claims primary to medicaid.

To ensure the State's compliance with the requirements of P.L. 109-171, the legislature passed Senate Bill No. 917, enacted as Act 103, Session Laws of Hawaii 2009, and codified in chapter 431L, Hawaii Revised Statutes.

Federal and state statutes require that medicaid be the payor of last resort for health insurance. To meet this obligation, the department of human services, as the state medicaid agency, requires information on medicaid recipients who also have commercial health insurance.

Section 431L-2.5, Hawaii Revised Statutes, requires the health care insurer to share information on an individual basis at the State's request. This Act will require all commercial health care insurers operating in Hawaii to also share with the

department of human services, through an independent entity, a listing of their members on a quarterly basis. Quarterly reports will allow the department to determine on a timely basis the eligibility of persons who apply for medicaid and to determine the continuing eligibility for persons receiving health care insurance through the medicaid program.

Medicaid allows passive renewal and self-declaration to facilitate eligibility, which makes it difficult for the department to determine when a recipient's eligibility status has changed because of employment, increased income, or being provided health coverage under the prepaid health care act.

In the current economic climate of decreased state revenues and the unfortunate necessity of reducing medical assistance benefits, identifying areas to decrease expenditures with minimal impact on the public becomes increasingly important. The senate committee on ways and means stated in Standing Committee Report No. 3033, Regular Session of 2010, that "the State's economic difficulties threaten the provision of human services under many state programs. Your Committee finds that, despite budget cuts and realignments, it is important to

maintain the level of services that are provided to the neediest populations in the State."

While it is important for the state to receive such information on a timely basis, the security and privacy of the transmitted health care information must be ensured. To that end, transmitting such private information through an independent, highly secured data messaging and transmission system is necessary. Subsequently, this Act provides for any individual's information submitted by health care insurers, to ensure that State medical assistance programs are the payor of last resort, only be transmitted through a third party entity. Due to need for health plans and the State to cooperate and collaborate on this effort, health care insurers will participate in evaluating the qualifications of potential third party entities.

The purpose of this Act is to require all commercial health care insurers operating in Hawaii to share with the department of human services, on a timely basis and through an independent entity, a listing of their members for the state to have accurate information on third party liability for its medical assistance recipients~~[medicaid eligibility determination]~~. This

will improve medicaid program integrity and ensure that medicaid is the payor of last resort ~~[and that funding for the Medicaid program is used to provide health insurance coverage to those who really need it]~~.

SECTION 2. Section 431L-2.5, Hawaii Revised Statutes, is amended to read as follows:

" ~~[+] §431L-2.5~~ ~~[+]~~ **Insurer requirements.** Any health insurer as identified in section 431L-1 shall:

- (1) Provide, ~~[with respect to individuals who are eligible for, or are provided, medical assistance under Title 42 United States Code section 1396a (section 1902 of the Social Security Act), as amended,]~~ upon the request of the State, information for all of its members to determine during what period the individual or the individual's spouse or dependents may be or may have been covered by a health insurer and the nature of the coverage that is or was provided by the health insurer, including the name, address, and identifying number of the plan in a manner prescribed by the State;

(2) Beginning in calendar year 2014, provide to an independent, third party entity at a frequency no more frequent than quarterly, a report listing its members. The third party entity shall match this file with one provided by the department and provide the department with third party liability information for medical assistance recipients. The department shall determine the minimum data required to ensure the validity of matches, which may include name, date of birth, and social security number as available. The information provided by the health insurers to the third party entity shall not be used for any purpose other than that specified in this chapter. The department shall provide for representation by health care insurers in evaluating the qualifications of potential third party entities and determining the minimum data fields for matching.

~~[(2)]~~ (3) Accept the State's right of recovery and the assignment to the State of any right of an individual or other entity to payment from the party for a health care item or service for which payment has been made



for medical assistance under Title 42 United States Code section 1396a (section 1902 of the Social Security Act);

~~[(3)]~~ (4) Respond to any inquiry by the State regarding a claim for payment for any health care item or service that is submitted not later than three years after the date of the provision of the health care item or service; and

~~[(4)]~~ (5) Agree not to deny a claim submitted by the State solely on the basis of the date of submission of the claim, the type or format of the claim form, or a failure to present proper documentation at the point-of-sale that is the basis of the claim, if:

(A) The claim is submitted by the State within the three-year period beginning on the date on which the health care item or service was furnished; and

(B) Any action by the State to enforce its rights with respect to the claim is commenced within six years of the State's submission of the claim."

SECTION 3. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 4. This Act shall take effect upon its approval.