







SENATE COMMITTEE ON WAYS AND MEANS

March 29, 2012, 9:00 A.M.
Room 211
(Testimony is 2 pages long)

TESTIMONY IN SUPPORT OF HB 2644 HD 2 SD1

Chair Ige and members of the Ways and Means Committee:

The Blue Planet Foundation supports HB 2644 HD 2 SD1, a measure that requires the Public Utilities Commission (PUC) to implement best practices in the areas of regulatory frameworks, rules and procedures, and information technology and public access, and appropriates funds for such purposes. We support this measure as a smart step in providing some "institutional acupuncture" to modernize the PUC.

As you are aware, the PUC is charged with developing and enforcing policies that govern the lifeblood of Hawaii's economy: electricity. They need to be operating effectively and properly funded to successfully navigate the multi-billion dollar transition to a clean energy future. The utility regulation landscape is changing dramatically and new approaches to effective regulatory oversight and policymaking need to be integrated. House Bill 2644 SD1 would accomplish this by requiring the PUC to implement:

- 1. The use of innovative regulatory frameworks to solve utility issues and concerns resulting from economic, technological, and policy changes;
- 2. The making and updating of rules and procedures that streamline the internal and external procedures of the commission, in particular streamlining and shortening the timeframe of procedural actions; and
- 3. The use of information technology to improve internal workflow, transparency, and public access to filings and data.

Additionally, HB 2644 provides additional funding to the PUC to hire consultants to assist in the development of best practices for utility regulation. Blue Planet supports providing the PUC with the full amount of revenue generated in the PUC special fund.

Currently, the PUC is funded through the PUC special fund which collects funding from various sources, most significantly an annual fee of one-half of one per cent of the gross income of the public utility's previous year's business. About half of the revenue in this special fund—which receives around \$17.5 million annually—is diverted to the state's general fund, however. The PUC is currently deliberating dockets that will fundamentally reshape Hawaii's electric utility sector. Smart grid, energy efficiency portfolio standards, integrated resource planning—these dockets require thorough deliberation, research, and expert input. The PUC must have the talent and resources to adequately investigate and develop the right policies for Hawaii's 21st century electricity industry. The total funding available to them through their revenues provided in the PUC Special Fund should be available for their work.

Blue Planet Foundation takes no position on the sections of HB 2644 SD 1 regarding preferential water rates as it is outside of our organization's direct mission.

Thank you for the opportunity to testify.



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March 29, 2012

HEARING BEFORE THE SENATE COMMITTEE ON WAYS AND MEANS

TESTIMONY ON HB 2644, HD2, SD1 RELATING TO THE PUBLIC UTILITIES COMMISSION

Room 211 9:00 AM

Chair Ige, Vice Chair Kidani, and Members of the Committee:

I am Mae Nakahata, Government Affairs Co-chair for the Hawaii Farm Bureau Federation (HFBF). Organized since 1948, the HFBF is comprised of 1,800 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate and advance the social, economic and educational interest of our diverse agricultural community.

HFBF is in strong support of HB 2644, HD2, SD1 which proposes to implement best practices in procedures within the Public Utilities Commission (PUC) and authorizes the PUC to provide preferential water carrier rates for ratepayers engaged in agricultural activities.

Costs for services covered by the PUC are significant for farmers and ranchers. It can mean power for refrigeration or transportation of goods between islands. To date agriculture has received a discount from YB for interisland service of raw agricultural products. Yet during YB rate hearings, we have heard the **PUC urge YB to move towards a compensatory rate structure.** This will mean that each line of service must pay its' own way. Our discounts are subsidized by other lines of service. Taken literally, this can mean that our discounts could someday be in jeopardy by existing law.

Sustainability, self-sufficiency and growing agriculture are popular concepts seen in the media in many of the measures before the legislature. Those of us in agriculture live it. We work every day to provide various products to increase our level of self-sufficiency and sustainability. While agriculture may be a popular concept it is a difficult industry with significant risks. Weather, pests, markets all can create severe havoc on farmers and ranchers with dire consequences. While the number of farms may have grown over time, there have also been many farms that have gone out of business since the 2008 economic downturn. We need to identify causes and implement solutions as without farms and ranches increasing Hawaii's level of self-sufficiency and sustainability become mere concepts.

We respectfully request strong support of this measure. It will provide PUC with the authority to consider agricultural discount rates. The decision can be made based on how critical the measure is to achieve the State's Constitution Mandate to protect agriculture to increase our level of self-sufficiency and sustainability.

Thank you for this opportunity to provide testimony on this important measure.

[f1\$269-26.5[+] Preferential [water] public
utility rates for agricultural activities. (a) It is
the policy of the State to promote the long-term
viability of agriculture by establishing mechanisms that
provide for preferential rates for [potable water
for]public utility services that are provided to
ratepayers that engage in agricultural activities[-] on
land within agricultural districts. The public utilities
commission shall have the authority to establish
preferential rates for [potable water] public utility
services that are used by ratepayers for agricultural
activities on land within agricultural districts in a
public utility's service area.

(b) Upon receipt of a bona fide request for preferential rates for [potable water] any public utility service to be used for agricultural activities[-] on lands within an agricultural district, and proof that the customer engages in agricultural activities[-] on lands within an agricultural district, a public utility [shall] may provide proposed preferential rates for [potable water] the requested public utility service, including but not limited to potable water, electricity, and freight transport, to be used only for qualified agricultural activities subject to the public utilities commission for approval. All such rates approved by the

public utilities commission shall be subsidized by the [potable water] rates charged to other customers of the public utility, if required, as determined by the public utilities commission. In reviewing the proposed preferential rates, the public utilities commission, in consultation with the department of agriculture, may establish additional criteria to qualify bona fide agribusinesses for [water] public utility services used solely for agricultural activities[. For rate cases initiated pursuant to this section, the public utilities commission shall allow the recovery of any reasonable unamortized costs incurred by the public utility in its previous rate case; provided however, upon full amortization of these costs, rates shall be adjusted accordingly.] on lands within an agricultural district."

From: <u>mailinglist@capitol.hawaii.gov</u>

To: WAM Testimony
Cc: mnakahata@gmail.com

Subject: Testimony for HB2644 on 3/29/2012 9:00:00 AM

Date: Thursday, March 29, 2012 6:22:57 AM

Testimony for WAM 3/29/2012 9:00:00 AM HB2644

Conference room: 211
Testifier position: Support
Testifier will be present: No
Submitted by: Mae Nakahata
Organization: Individual

E-mail: mnakahata@gmail.com Submitted on: 3/29/2012

Comments:

From: <u>mailinglist@capitol.hawaii.gov</u>

To: WAM Testimony

Cc: <u>warrenmcfb@hotmail.com</u>

Subject: Testimony for HB2644 on 3/29/2012 9:00:00 AM

Date: Thursday, March 29, 2012 6:06:18 AM

Testimony for WAM 3/29/2012 9:00:00 AM HB2644

Conference room: 211 Testifier position: Support Testifier will be present: No Submitted by: Warren Watanabe

Organization: MCFB

E-mail: warrenmcfb@hotmail.com

Submitted on: 3/29/2012

Comments:



SENATE COMMITTEE ON WAYS AND MEANS THE HONORABLE DAVID Y. IGE, CHAIR THE HONORABLE MICHELLE N. KIDANI, VICE CHAIR

HOUSE BILL NO. 2644, HOUSE DRAFT 2, SENATE DRAFT 1, scheduled for hearing on March 29, 2012

Testimony of Roy Catalani, Vice President of Strategic Planning and Government Affairs, and Sandra Hoshida, Manager of Government Affairs, Young Brothers, Limited

Chair Ige, Vice Chair Kidani, and Members of the Senate Ways and Means Committee:

Young Brothers, Limited (Young Brothers) is in support of House Bill No. 2644, House Draft 2, Senate Draft 1 (HB2644 HD2 SD1).

HB2644 HD2 SD1 seeks to increase transparency and efficiency at the Public Utilities Commission of the State of Hawai`i (the *Commission*) by requiring the agency to adopt best practices in relation to all commission activities. Adoption of such best practices is intended to ensure that the Commission is in the best position to guide the State in "the development and modernization of Hawaii's infrastructure in the twenty-first century." The bill also proposes to authorize the Commission to provide preferential rates for water carrier services to ratepayers engaged in agricultural activities in order "for Hawaii's farmers and ranchers to remain competitive and self-sustaining"

Young Brothers observes that the Commission has already inaugurated steps in "[t]he use of information technology to improve internal workflow, transparency, and public access to filings and data"—one of the areas proposed by HB2644 HD2 SD1 for integration and implementation of best practices. The Commission's Document Management System, or DMS, has certainly facilitated easy access to docket records and decisions and orders issued by the Commission. The DMS has also relieved Commission staff of hours spent searching through hard-copy files in response to record requests by the public.

HB2644 HD2 SD1 envisions the adoption of best practices "in relation to all commission activities, both internal and external, to ensure the commission is in the best position to guide the State in utility matters." This vision suggests that this undertaking will benefit from collaboration between the Commission and its stakeholders, including public utilities and consumers. Young Brothers heartily supports, and is ready to participate in, this undertaking.

Young Brothers offers its testimony in support of HB2644 HD2 SD1, in particular, because SD1 also proposes to expressly authorize preferential rates for water carrier services provided to rate payers engaged in agricultural activities. The bill provides for a new section to chapter 269, Hawaii Revised Statutes, which currently provides express authorization only for preferential potable water rates for agricultural activities. Young Brothers supports this new authority as it relates to water carrier services. Young Brothers has been providing local farmers and ranchers with a discount for shipments of island agricultural products for over 20 years. Today, Young Brothers offers a discount of 35 percent for containerized island agricultural products and a discount of 30 percent for all other island agricultural product shipments. These discounts applicable to shipments of island agricultural products are consistent with the State's policy of promoting locally grown produce and the constitutional mandate of Haw. Const. of 1993, art. XI, § 3, which provides in relevant part:

The State shall conserve and protect agricultural lands, promote diversified agriculture, increase agricultural self-sufficiency and assure the availability of agriculturally suitable lands. The legislature shall provide standards and criteria to accomplish the foregoing.

Thank you for this opportunity to testify.