## A BILL FOR AN ACT

RELATING TO LAND USE.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that there are many
- 2 examples across the country of agricultural tourism incorporated
- 3 within productive farms and ranches. For example, several sites
- 4 in Napa valley in northern California are well-known
- 5 agricultural tourism destinations. Agricultural tourism serves
- 6 as a means to provide not only additional income for farmers and
- 7 ranchers but also serves as a learning experience for many
- 8 people who do not have a connection to agriculture.
- 9 The legislature further finds that there are agricultural
- 10 tourism opportunities in areas such as the Hamakua coast on the
- 11 island of Hawaii, upcountry Maui, and the north and west sides
- 12 of Kauai. Additional economic activity in those areas will also
- 13 benefit neighboring communities. Although the legislature finds
- 14 that agricultural tourism can be a profitable marketing tool for
- 15 the agricultural industry, the legislature recognizes that each
- 16 county may have differing priorities regarding land use,
- 17 particularly regarding permissible uses on agricultural lands.
- 18 The intent of this Act is to enable the counties to make their 2012-1321 SB2341 SD2 SMA.doc



- 1 own determinations regarding the allowance of certain activities
- 2 on, or uses of, land in agricultural districts.
- 3 The purpose of this Act is to repeal the state prohibition
- 4 on agricultural tourism activities in the absence of bona fide
- 5 farming operations and to permit short-term rentals in
- 6 agricultural districts; provided that the county has adopted an
- 7 ordinance specifically allowing for such activity.
- 8 SECTION 2. Section 141-9, Hawaii Revised Statutes, is
- 9 amended by amending subsection (a) to read as follows:
- "[+]\$141-9[+] Energy feedstock program. (a) There is
- 11 established within the department of agriculture an energy
- 12 feedstock program that shall:
- 13 (1) Maintain cognizance of actions taken by industry and
- 14 by federal, state, county, and private agencies in
- 15 activities relating to the production of energy
- 16 feedstock, and promote and support worthwhile energy
- 17 feedstock production activities in the State;
- 18 (2) Serve as an information clearinghouse for energy
- 20 (3) Coordinate development projects to investigate and
- 21 solve biological and technical problems involved in

1		raising selected species with commercial energy
2	•	generating potential;
3	(4)	Actively seek federal funding for energy feedstock
4		production activities;
5	(5)	Undertake activities required to develop and expand
6		the energy feedstock production industry; and
7	(6)	Perform other functions and activities as may be
8		assigned by law, including monitoring the compliance
9		provisions under section $[\frac{205-4.5(a)(15)}{}]$ $\underline{205-}$
10		4.5(a)(16)."
11	SECT	ION 3. Section 205-2, Hawaii Revised Statutes, is
12	amended by	y amending subsection (d) to read as follows:
13	" (d)	Agricultural districts shall include:
14	(1)	Activities or uses as characterized by the cultivation
15		of crops, crops for bioenergy, orchards, forage, and
16		forestry;
17	(2)	Farming activities or uses related to animal husbandry
18		and game and fish propagation;
19	(3)	Aquaculture, which means the production of aquatic
20		plant and animal life within ponds and other bodies of
21		water;

1	(4)	Wind generated energy production for public, private,
2		and commercial use;
3	(5)	Biofuel production, as described in section
	(3)	<del>-</del>
4		[205-4.5(a)(15),] 205-4.5(a)(16), for public, private,
5		and commercial use;
6	(6)	Solar energy facilities; provided that:
7		(A) This paragraph shall apply only to land with soil
8		classified by the land study bureau's detailed
9		land classification as overall (master)
10		productivity rating class B, C, D or E; and
11		(B) Solar energy facilities placed within land with
12		soil classified as overall productivity rating
13		class B or C shall not occupy more than ten per
14		cent of the acreage of the parcel, or twenty
15		acres of land, whichever is lesser;
16	(7)	Bona fide agricultural services and uses that support
17		the agricultural activities of the fee or leasehold
18		owner of the property and accessory to any of the
19		above activities, regardless of whether conducted on
20		the same premises as the agricultural activities to
21		which they are accessory, including farm dwellings as

defined in section 205-4.5(a)(4), employee housing,

	farm buildings, mills, storage facilities, processing
2	facilities, agricultural-energy facilities as defined
3	in section $[\frac{205-4.5(a)(16)}{},]$ $205-4.5(a)(17)$ , vehicle
ŀ	and equipment storage areas, roadside stands for the
5	sale of products grown on the premises, and plantation
5	community subdivisions as defined in section
7	205-4.5(a)(12);

- (8) Wind machines and wind farms;
- 9 (9) Small-scale meteorological, air quality, noise, and
  10 other scientific and environmental data collection and
  11 monitoring facilities occupying less than one-half
  12 acre of land; provided that these facilities shall not
  13 be used as or equipped for use as living quarters or
  14 dwellings;
- 15 (10) Agricultural parks;
- 16 (11) Agricultural tourism conducted on a working farm, or a
  17 farming operation as defined in section 165-2, for the
  18 enjoyment, education, or involvement of visitors;
  19 provided that the agricultural tourism activity is
  20 accessory and secondary to the principal agricultural
  21 use and does not interfere with surrounding farm
  22 operations; and provided further that this paragraph

1		shall apply only to a county that has adopted
2		ordinances regulating agricultural tourism under
3		section 205-5; [and]
4	(12)	Agricultural tourism activities, including overnight
5		accommodations of twenty-one days or less, for any one
6	· · · · · · · · · · · · · · · · · · ·	stay within a county; provided that this paragraph
7		shall apply only to a county that has adopted
8		ordinances regulating agricultural tourism under
9		section 205-5; and
10	[ <del>(12)</del> ]	(13) Open area recreational facilities.
11	Agricultu:	ral districts shall not include golf courses and golf
12	driving r	anges, except as provided in section 205-4.5(d).
13	Agricultu	ral districts include areas that are not used for, or
14	that are	not suited to, agricultural and ancillary activities by
15	reason of	topography, soils, and other related characteristics."
16	SECT	ION 4. Section 205-4.5, Hawaii Revised Statutes, is
17	amended by	y amending subsection (a) to read as follows:
18	"(a)	Within the agricultural district, all lands with soil
19	classifie	d by the land study bureau's detailed land
20	classific	ation as overall (master) productivity rating class A
21	or B shal	l be restricted to the following permitted uses:

1	(1)	Cultivation of crops, including crops for bioenergy,
2		flowers, vegetables, foliage, fruits, forage, and
3		timber;
4 '	(2)	Game and fish propagation;
5	(3)	Raising of livestock, including poultry, bees, fish,
6		or other animal or aquatic life that are propagated
7		for economic or personal use;
8	(4)	Farm dwellings, employee housing, farm buildings, or
9		activities or uses related to farming and animal
10		husbandry. "Farm dwelling", as used in this
11		paragraph, means a single-family dwelling located on
12		and used in connection with a farm, including clusters
13		of single-family farm dwellings permitted within
14		agricultural parks developed by the State, or where
15		agricultural activity provides income to the family
16		occupying the dwelling;
17	(5)	Public institutions and buildings that are necessary
18		for agricultural practices;
19	(6)	Public and private open area types of recreational
20		uses, including day camps, picnic grounds, parks, and

riding stables, but not including dragstrips,

I	•	airports, drive-in theaters, goil courses, goil
2		driving ranges, country clubs, and overnight camps;
3	(7)	Public, private, and quasi-public utility lines and
4		roadways, transformer stations, communications
5		equipment buildings, solid waste transfer stations,
6		major water storage tanks, and appurtenant small
7		buildings such as booster pumping stations, but not
8		including offices or yards for equipment, material,
9		vehicle storage, repair or maintenance, treatment
10		plants, corporation yards, or other similar
11		structures;
12	(8)	Retention, restoration, rehabilitation, or improvement
13		of buildings or sites of historic or scenic interest;
14	(9)	Roadside stands for the sale of agricultural products
15		grown on the premises;
16	(10)	Buildings and uses, including mills, storage, and
17		processing facilities, maintenance facilities, and
18		vehicle and equipment storage areas that are normally
19		considered directly accessory to the above-mentioned
20		uses and are permitted under section 205-2(d);
21	(11)	Agricultural parks;

1	(12)	Plantation community subdivisions, which as used in
2		this chapter means an established subdivision or
3		cluster of employee housing, community buildings, and
4		agricultural support buildings on land currently or
5		formerly owned, leased, or operated by a sugar or
6		pineapple plantation; provided that the existing
7		structures may be used or rehabilitated for use, and
8		new employee housing and agricultural support
9		buildings may be allowed on land within the
10		subdivision as follows:
11		(A) The employee housing is occupied by employees or
12		former employees of the plantation who have a
13		property interest in the land;
14		(B) The employee housing units not owned by their
15		occupants shall be rented or leased at affordable
16		rates for agricultural workers; or
17		(C) The agricultural support buildings shall be
18		rented or leased to agricultural business
19		operators or agricultural support services;
20	(13)	Agricultural tourism conducted on a working farm, or a
21		farming operation as defined in section 165-2, for the
22		enjoyment, education, or involvement of visitors;

1		provided that the agricultural tourism activity is
2		accessory and secondary to the principal agricultural
3		use and does not interfere with surrounding farm
4		operations; and provided further that this paragraph
5		shall apply only to a county that has adopted
6		ordinances regulating agricultural tourism under
7		section 205-5;
8	(14)	Agricultural tourism activities, including overnight
9		accommodations of twenty-one days or less, for any one
10		stay within a county; provided that this paragraph
11		shall apply only to a county that has adopted
12		ordinances regulating agricultural tourism under
13		section 205-5;
14	[ <del>(14)</del> ]	(15) Wind energy facilities, including the
15		appurtenances associated with the production and
16		transmission of wind generated energy; provided that
17		the wind energy facilities and appurtenances are
18		compatible with agriculture uses and cause minimal
19		adverse impact on agricultural land;
20	[ <del>(15)</del> ]	(16) Biofuel processing facilities, including the
21		appurtenances associated with the production and
22		refining of biofuels that is normally considered

directly accessory and secondary to the growing of the
energy feedstock; provided that biofuels processing
facilities and appurtenances do not adversely impact
agricultural land and other agricultural uses in the
vicinity.

For the purposes of this paragraph:

"Appurtenances" means operational infrastructure of the appropriate type and scale for economic commercial storage and distribution, and other similar handling of feedstock, fuels, and other products of biofuels processing facilities.

"Biofuel processing facility" means a facility
that produces liquid or gaseous fuels from organic
sources such as biomass crops, agricultural residues,
and oil crops, including palm, canola, soybean, and
waste cooking oils; grease; food wastes; and animal
residues and wastes that can be used to generate
energy;

19 [(16)] (17) Agricultural-energy facilities, including
20 appurtenances necessary for an agricultural-energy
21 enterprise; provided that the primary activity of the
22 agricultural-energy enterprise is agricultural

activity. To be considered the primary activity of an
agricultural-energy enterprise, the total acreage
devoted to agricultural activity shall be not less
than ninety per cent of the total acreage of the
agricultural-energy enterprise. The agricultural-
energy facility shall be limited to lands owned,
leased, licensed, or operated by the entity conducting
the agricultural activity.

As used in this paragraph:

"Agricultural activity" means any activity described in paragraphs (1) to (3) of this subsection.

"Agricultural-energy enterprise" means an enterprise that integrally incorporates an agricultural activity with an agricultural-energy facility.

"Agricultural-energy facility" means a facility that generates, stores, or distributes renewable energy as defined in section 269-91 or renewable fuel including electrical or thermal energy or liquid or gaseous fuels from products of agricultural activities from agricultural lands located in the State.

1		"Appurtenances" means operational infrastructure
2		of the appropriate type and scale for the economic
3		commercial generation, storage, distribution, and
4	r	other similar handling of energy, including equipment,
5		feedstock, fuels, and other products of agricultural-
6		energy facilities;
7	[ <del>(17)</del> ]	(18) Construction and operation of wireless
8		communication antennas; provided that, for the
9		purposes of this paragraph, "wireless communication
10		antenna" means communications equipment that is either
11		freestanding or placed upon or attached to an already
12		existing structure and that transmits and receives
13		electromagnetic radio signals used in the provision of
14		all types of wireless communications services;
15		provided further that nothing in this paragraph shall
16		be construed to permit the construction of any new
17		structure that is not deemed a permitted use under
18		this subsection;
19	[ <del>(18)</del> ]	(19) Agricultural education programs conducted on a
20		farming operation as defined in section 165-2, for the
21		education and participation of the general public;
22		provided that the agricultural education programs are

1		accessory and secondary to the principal agricultural
2		use of the parcels or lots on which the agricultural
3		education programs are to occur and do not interfere
4		with surrounding farm operations. For the purposes of
5		this section, "agricultural education programs" means
6		activities or events designed to promote knowledge and
7		understanding of agricultural activities and practices
8		conducted on a farming operation as defined in section
9		165-2; or
10	[ <del>(19)</del> ]	(20) Solar energy facilities that do not occupy more
11		than ten per cent of the acreage of the parcel, or
12		twenty acres of land, whichever is lesser; provided
13		that this use shall not be permitted on lands with
14		soil classified by the land study bureau's detailed
15		land classification as overall (master) productivity
16		rating class A."
17	SECT	ION 5. Section 205-5, Hawaii Revised Statutes, is
18	amended by	y amending subsection (b) to read as follows:
19	"(b)	Within agricultural districts, uses compatible to the
20	activitie	s described in section 205-2 as determined by the
21	commissio	n shall be permitted; provided that accessory

agricultural uses and services described in sections 205-2 and

- 1 205-4.5 may be further defined by each county by zoning
- 2 ordinance. Each county shall adopt ordinances setting forth
- 3 procedures and requirements, including provisions for
- 4 enforcement, penalties, and administrative oversight, for the
- 5 review and permitting of agricultural tourism uses and
- 6 activities as an accessory use on a working farm, or farming
- 7 operation as defined in section 165-2[+ provided that
- 8 agricultural tourism activities shall not be permissible in the
- 9 absence of a bona fide farming operation]. Ordinances shall
- 10 include but not be limited to:
- (1) Requirements for access to a farm, including roadwidth, road surface, and parking;
- 13 (2) Requirements and restrictions for accessory facilities
  14 connected with the farming operation, including gift
  15 shops and restaurants; [provided that overnight
  16 accommodations shall not be permitted;]
- 17 (3) Activities that may be offered by the farming18 operation for visitors;
- 19 (4) Days and hours of operation; and
- 20 (5) Automatic termination of the accessory use upon the21 cessation of the farming operation.

- 1 Each county may require an environmental assessment under
- 2 chapter 343 as a condition to any agricultural tourism use and
- 3 activity. Other uses may be allowed by special permits issued
- 4 pursuant to this chapter. The minimum lot size in agricultural
- 5 districts shall be determined by each county by zoning
- 6 ordinance, subdivision ordinance, or other lawful means;
- 7 provided that the minimum lot size for any agricultural use
- 8 shall not be less than one acre, except as provided herein. If
- 9 the county finds that unreasonable economic hardship to the
- 10 owner or lessee of land cannot otherwise be prevented or where
- 11 land utilization is improved, the county may allow lot sizes of
- 12 less than the minimum lot size as specified by law for lots
- 13 created by a consolidation of existing lots within an
- 14 agricultural district and the resubdivision thereof; provided
- 15 that the consolidation and resubdivision do not result in an
- 16 increase in the number of lots over the number existing prior to
- 17 consolidation; and provided further that in no event shall a lot
- 18 which is equal to or exceeds the minimum lot size of one acre be
- 19 less than that minimum after the consolidation and resubdivision
- 20 action. The county may also allow lot sizes of less than the
- 21 minimum lot size as specified by law for lots created or used
- 22 for plantation community subdivisions as defined in section



- 1 205-4.5(a)(12), for public, private, and quasi-public utility
- 2 purposes, and for lots resulting from the subdivision of
- 3 abandoned roadways and railroad easements."
- 4 SECTION 6. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 7. This Act shall take effect on July 1, 2050.

## Report Title:

Zoning; Agricultural Tourism

## Description:

Repeals the prohibition on agricultural tourism activities in the absence of a bona fide farming operation. Repeals the prohibition on ordinances that allow overnight accommodations in agricultural districts. Authorizes agricultural tourism activities, including overnight accommodations of twenty-one days or less, for any one stay within a county; provided that a county has adopted ordinances regulating agricultural tourism. Effective 7/1/2050. (SD2)

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