SR 58

LINDA LINGLE GOVERNOR

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IN REPLY REFER TO:

## STATE OF HAWAII DEPARTMENT OF TRANSPORTATION 869 PUNCHBOWL STREET HONOLULU, HAWAII 96813-5097

## March 22, 2010

## TESTIMONY OF THE DEPARTMENT OF TRANSPORTATION

SENATE TRANSPORTATION, INTERNATIONAL AND INTERGOVERNMENTAL AFFAIRS

SENATE CONCURRENT RESOLUTION NO. 130 SENATE RESOLUTION NO. 58

REQUESTING A STUDY TO DETERMINE IF SAVINGS MAY BE ACHIEVED BY HAVING THE HIGHWAYS, HARBORS, AND AIRPORTS DIVISIONS SHARE CERTAIN COMMON FUNCTIONS.

The Department of Transportation (DOT) opposes this resolution.

The DOT is structured and operates as a line-staff organization. The line segments are the Airports, Harbors, and Highways divisions. The staff segments are the departmental staff offices.

The three line divisions are very decentralized. They operate and maintain their respective facilities and infrastructure separately and autonomously from the other divisions.

In contrast, the departmental staff offices are centralized and grouped by administrative functions. They provide general advice, guidance, and support to the line divisions. To this extent, the line divisions are already sharing common functions.

In addition, the divisions operate under the oversight of their respective federal counterparts: the Federal Aviation Administration for Airports, the Maritime Administration for Harbors, and the Federal Highways Administration for Highways. As a result, the divisions are governed by different federal statutes, different federal regulations, different federal policies, different federal procedures, and different federal requirements. The division's functions (including divisional SCR130/SR58 March 22, 2010

administrative functions) are therefore not interchangeable among each other. Consequently, their respective staff cannot perform the specialized functions needed by the other divisions.

Furthermore, if this resolution's proposed consolidation of common functions is implemented, there will be no cost savings generated. The same amount of personnel will be required to perform the specialized work that they are presently performing. In short, we do not believe that this proposal will generate any real savings.

We believe the present decentralized organization of our divisions is working well. The forced consolidation of common functions proposed by this resolution will disrupt our Department in the following ways:

- 1. It will impose an incompatible centralized component on the decentralized organization of the divisions.
- 2. It will undermine the authority of the division heads by removing key functions from their control.
- 3. It will create another unnecessary layer of bureaucracy which will inevitably constrain quick and decisive action.

Our organization is not static. We are constantly making organizational adjustments to meet the demands of changing circumstances. In the past two years, we have undergone twelve reorganizations including three major ones. Moreover, we have abolished scores of vacant positions during the same period of time. As one can see, the Department has already undergone major efforts to save money and to operate more efficiently.

For these reasons, we believe that it would not be the most optimal use of the DOT's time and energy to conduct the study being requested by this resolution.

Finally, on a technical note, "Legislative Reference Bureau" is misspelled on lines 22-23 of page 2 of the resolution.