
HOUSE CONCURRENT RESOLUTION

REQUESTING THE DIRECTOR OF COMMERCE AND CONSUMER AFFAIRS TO
CONVENE A TASK FORCE TO EVALUATE THE IMPLEMENTATION OF
PARIMUTUEL WAGERING ON HORSE RACING.

1 WHEREAS, horse racing began in Hawaii in the late
2 nineteenth century. The Hawaiian Jockey Club was founded in
3 1872 by King Kalakaua. It was the Hawaiian Jockey Club that
4 brought order out of the irregular conduct of the early races
5 and organized the sport according to the rules that governed
6 races elsewhere. Among the original members of the club were
7 such prominent personages as King Kalakaua, Governor John Owen
8 Dominis, Samuel Parker, Major Cornwell, and A.S. Cleghorn; and
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10 WHEREAS, prior to the Second World War, horse racing was an
11 active pursuit for a great many people for recreation and
12 employment on the Big Island. On Oahu, horse racing officially
13 began in 1939 when the Oahu Jockey club was incorporated and the
14 Kailua race track was constructed. According to newspaper
15 accounts, modern horse racing on Oahu flourished until 1952.
16 The sport of horse racing enjoyed the hearty patronage of King
17 Kalakaua V. The anniversary of the birth of Kamehameha the
18 Great was first made a legal holiday on June 11, 1872, the
19 occasion being celebrated by horse races at Kapiolani Park. A
20 few years later, the races were held on a regular mile course,
21 and on every recurring holiday, crowds gathered there to enjoy
22 racing and trotting events. Attempts to conduct horse racing at
23 Kapiolani Park failed in 1949, and a bill to permit horse racing
24 on Maui failed to pass the House of Representatives in 1959; and
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26 WHEREAS, during this time, Hawaii's economy depended
27 heavily on agriculture, exporting sugar cane and pineapples, but
28 since then, tourism has taken over to become the State's number
29 one industry; and
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31 WHEREAS, as the Legislature contemplates different
32 alternatives to revitalize Hawaii's economy, it is clear that



1 the State needs to diversify Hawaii's economy and expand other
2 industries, in order to assure that economic downturns in other
3 areas do not have such a great impact on our own economy. Other
4 industries the Legislature has attempted to provide additional
5 support for include green, high-return, high-technology, and
6 agricultural industries; and
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8 WHEREAS, the Legislature believes that the time has come to
9 take a hard look at supporting a form of gaming in Hawaii, and
10 parimutuel wagering on horse racing is a well-regulated,
11 economically-advantageous, fair, and industry-diversifying
12 alternative to other forms of gaming; and
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14 WHEREAS, horse racing has a long and honorable
15 international history. Parimutuel wagering is a popular and
16 widespread form of legalized gambling in the United States and
17 is approved in forty states. Parimutuel horse racing and
18 facilities are operated by private groups under strict federal
19 and state government regulation and law enforcement. The
20 industry is also regulated by the Thoroughbred Racing
21 Association, the Thoroughbred Racing Protective Bureau, the
22 United States Trotting Association, and the Association of
23 Racing Commissioners International; and
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25 WHEREAS, from an economic standpoint, a fully-operating
26 track will employ more than six thousand employees in well-
27 paying union jobs. In areas where a race track was built, this
28 industry has spawned the development of many small businesses.
29 It has been estimated that one hundred thousand new jobs have
30 been created in cities with race tracks; and
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32 WHEREAS, race track activities include betting, which is
33 classified as "parimutuel", as opposed to casino gambling. With
34 parimutuel betting, approximately eighty per cent is paid out to
35 the players (which is the reason for the established odds),
36 while ten per cent is paid to the State in taxes and the
37 remaining ten per cent is applied to track expenses. Casino
38 gambling, on the other hand, pays eighty per cent to the house
39 with ten per cent paid to the players; and
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41 WHEREAS, development of a parimutuel horse racing industry
42 in Hawaii would encourage agriculture and the breeding of horses
43 in this State, along with generating employment and economic
44 development opportunities in the veterinary and farming



1 services, among others, as well as provide a landscape
2 reminiscent of the days when the paniolos were prominent. A
3 horse racing facility could even be included in the planning and
4 development of an international sports complex in Hawaii; and
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6 WHEREAS, additionally, the development of a horse racing
7 industry would serve to bolster the State's key tourism industry
8 by providing increased sources of revenue from newly-generated
9 business, hotel, restaurant, and airline activities. The State
10 is currently losing revenues as many residents travel to other
11 states to observe and wager on horse racing and participate in
12 other casing gaming activities; and
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14 WHEREAS, horse racing, which is controlled and regulated by
15 the State, will serve to prevent and deter unlawful bookmaking
16 and gambling activities and will diversify Hawaii's economy,
17 while also diversifying Hawaii's tourism industry; now,
18 therefore,
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20 BE IT RESOLVED by the House of Representatives of the
21 Twenty-fifth Legislature of the State of Hawaii, Regular Session
22 of 2010, the Senate concurring, that the Department of Commerce
23 and Consumer Affairs is requested to convene a Task Force to
24 examine the establishment of parimutuel wagering for horse
25 racing in Hawaii, including proposed legislation and a draft
26 regulatory scheme; and
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28 BE IT FURTHER RESOLVED that the Legislature requests that
29 the Task Force membership comprise seven persons with knowledge,
30 interest, and proven expertise in one or more of the following
31 fields: equitation and operations of the horse racing industry,
32 accounting, agriculture, commerce and trade, computer science,
33 corporate management, economics, finance, law, law enforcement,
34 tourism, marketing, and the parimutuel industry; and
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36 BE IT FURTHER RESOLVED that the Director of Commerce and
37 Consumer Affairs is requested to appoint the task force members
38 based on lists of candidates submitted by the Department of
39 Business, Economic Development, and Tourism, the Governor, the
40 President of the Senate, and the Speaker of the House of
41 Representatives; and
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43 BE IT FURTHER RESOLVED that the Director of Commerce and
44 Consumer Affairs is requested to submit a report to the



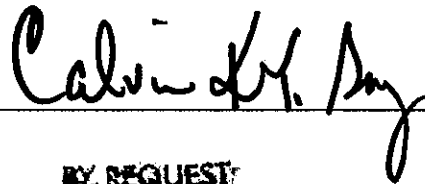
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1 Legislature no later than twenty days prior to the convening of
2 the Regular Session of 2011, containing the findings and
3 recommendations of the Task Force, including any proposed
4 legislation and the draft regulatory scheme; and
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6 BE IT FURTHER RESOLVED that the Task Force members are
7 requested to serve on a voluntary basis and to assume
8 responsibility for any costs associated with their participation
9 on the Task Force; and
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11 BE IT FURTHER RESOLVED that certified copies of this
12 Concurrent Resolution be transmitted to the Governor, Director
13 of Commerce and Consumer Affairs, and the Director of Business,
14 Economic Development, and Tourism.
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OFFERED BY:



BY REQUEST

MAR 10 2010

