A BILL FOR AN ACT

RELATING TO ELECTIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

PART I
SECTION 1. This Act updates, organizes, and clarifies
current campaign finance laws.
The laws have their genesis in Act 185, Session Laws of
Hawaii 1973. Over the past thirty-five years, numerous
amendments have been made to the campaign finance laws in a
piecemeal fashion and, apparently, with little regard to the
laws as a whole. The resulting laws are unorganized, difficult
to read, and inconsistent in some areas. The current campaign
finance laws are codified in part XII, subpart B of chapter 11,
Hawaii Revised Statutes.
This Act organizes the campaign finance laws into a new
part of chapter 11, with ten subparts. Long and involved
sections are divided into shorter sections with clear titles for
quick reference. All the laws on one subject are grouped
together, in contrast to current campaign finance laws that
require a reader to search through the entire subpart for laws
that may apply to that one subject.



1	This Act is a product of the campaign spending commission's
2	blue ribbon recodification committee (committee). The committee
3	completed its work in 2008 after meeting regularly for nine
4	months. The committee comprised the commission's staff and
5	seventeen attorneys who were experienced in campaign finance law
6	and who represented various interests.
7	The purpose of this Act is to update, organize, and clarify
8	current campaign finance laws and make minor substantive changes
9	to the current laws.
10	PART II
11	SECTION 2. Chapter 11, Hawaii Revised Statutes, is amended
12	by adding a new part to be appropriately designated and to read
13	as follows:
14	"PART . CAMPAIGN FINANCE
15	A. Definitions
16	§11-A Definitions. When used in this part:
17	"Advertisement" means any communication, excluding sundry
18	items, including bumper stickers, that:
19	(1) Identifies a candidate directly or by implication, or
20	identifies an issue or question that will appear on
21	the ballot at the next applicable election; and

the ballot at the next applicable election; and

H.B. NO. H.D. 1 S.D. 1

1	(2)	Advocates or supports the nomination, opposition, or
2		ologica of the gardidate or advegates the reserve or
2		election of the candidate, or advocates the passage or
3		defeat of the issue or question on the ballot.

- 4 "Ballot issue committee" means a noncandidate committee
 5 that has the exclusive purpose of making or receiving
- 6 contributions, making expenditures, or incurring financial
- 7 obligations for or against any question or issue appearing on
- 8 the ballot at the next applicable election.
- 9 "Campaign funds" means contributions, interest, rebates,
 10 refunds, loans, or advances received by a candidate committee or
 11 noncandidate committee.
- "Candidate" means an individual who seeks nomination for election or seeks election to office. An individual remains a candidate until the individual's candidate committee terminates registration with the commission. An individual is a candidate if the individual does any of the following:
- 17 (1) Files nomination papers for an office for oneself with
 18 the county clerk's office or with the chief election
 19 officer's office, whichever is applicable;
- 20 (2) Receives contributions, makes expenditures, or incurs
 21 financial obligations of more than \$100 to bring about

1		the individual's nomination for election, or to bring
2		about the individual's election to office;
3	(3)	Gives consent for any other person to receive
4		contributions, make expenditures, or incur financial
5		obligations to aid the individual's nomination for
6		election, or the individual's election, to office; or
7	(4)	Is certified to be a candidate by the chief election
8		officer or county clerk.
9	"Can	didate committee" means an organization, association,
10	or indivi	dual that receives campaign funds, makes expenditures,
11	or incurs	financial obligations on behalf of a candidate with
12	the candi	date's authorization.
13	"Cle	arly identified" means the name, photograph or other
14	similar i	mage, or other unambiguous identification of a
15	candidate	
16	"Com	mission" means the campaign spending commission.
17	"Com	missioner" means any person appointed to the
18	commissio	n.
19	"Con	tribution" means:
20	(1)	A gift, subscription, deposit of money or anything of
21		value, or cancellation of a debt or legal obligation

1		and includes the purchase of tickets to fundraisers,					
2		for the purpose of:					
3		(A) Influencing the nomination for election, or the					
4		election, of any person to office;					
5		(B) Influencing the outcome of any question or issue					
6		that has been certified to appear on the ballot					
7		at the next applicable election referenced in					
8		subparagraph (A); or					
9		(C) Use by any candidate committee or noncandidate					
10		committee for the purpose of subparagraph (A) or					
11		(B);					
12	(2)	The payment, by any person or party other than a					
13		candidate, candidate committee, or noncandidate					
14		committee, of compensation for the services of another					
15		person that are rendered to the candidate, candidate					
16		committee, or noncandidate committee without charge or					
17		at an unreasonably low charge for a purpose listed in					
18		<pre>paragraph (1);</pre>					
19	(3)	A contract, promise, or agreement to make a					
20		contribution; or					

1	(4)	Any loans or advances that are not documented or
2		disclosed to the commission as provided in section
3		11-QQ;
4	provided	that contribution does not include:
5	(1)	Services voluntarily provided without compensation by
6		individuals to or on behalf of a candidate, candidate
7		committee, or noncandidate committee;
8	(2)	A candidate's expenditure of the candidate's own
9		funds; provided that this expenditure shall be
10		reportable as other receipts;
11	(3)	Any loans or advances to the candidate committee;
12		provided that these loans or advances shall be
13		reportable as other receipts; or
14	(4)	An individual or candidate committee or noncandidate
15		committee engaging in internet activities for the
16		purpose of influencing an election if:
17		(A) The individual, candidate committee, or
18		noncandidate committee is uncompensated for the
19		internet activities; or
20		(B) The individual, candidate committee, or
21		noncandidate committee uses equipment or services

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1	for uncompensated internet activities, regardless
2	of who owns the equipment and services.
3	"Earmarked funds" means contributions received by a
4	candidate committee or noncandidate committee on the condition
5	that the funds be contributed to or expended on certain
6	candidates, issues, or questions.
7	"Election" means any election for office or for determining
8	a question or issue provided by law or ordinance.
9	"Election period" means:
10	(1) The two-year time period between the day after the
11	general election through the day of the next general
12	election if a candidate is seeking nomination or
13	election to a two-year office; or
14	(2) The four-year time period between the day after the
15	general election through the day of the next general
16	election if a candidate is seeking nomination or
17	election to a four-year office.
18	"Equipment and services" includes computers, software,
19	internet domain names, internet service providers, and any other
20	technology that is used to provide access to or use of the
21	Internet.

HB128 CD2 HMS 2009-4150

22

1	"Expendit	ure"	means:
	Dirp Circu		

- (1) Any purchase or transfer of money or anything of value, or promise or agreement to purchase or transfer money or anything of value, or payment incurred or made, or the use or consumption of a nonmonetary contribution for the purpose of:
 - (A) Influencing the nomination for election, or the election, of any person seeking nomination for election, or election, to office whether or not the person has filed the person's nomination paper;
 - (B) Influencing the outcome of any question or issue that has been certified to appear on the ballot at the next applicable election; or
 - (C) Use by any party for the purposes set out in subparagraph (A) or (B);
 - (2) Any payment, by any person other than a candidate, candidate committee, or noncandidate committee, of compensation for the services of another person that are rendered to the candidate, candidate committee, or noncandidate committee for any of the purposes mentioned in paragraph (1)(A); provided that payment

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1		under this paragraph shall include provision of
2		services without charge; or
3	(3)	The expenditure by a candidate of the candidate's own
4		funds for the purposes set out in paragraph (1).
5	"Exp	enditure" does not include:
6	(1)	Services voluntarily provided without compensation by
7		individuals to or on behalf of a candidate, candidate
8		committee, or noncandidate committee;
9	(2)	Voter registration efforts that are nonpartisan; or
10	(3)	An individual, candidate committee, or noncandidate
11		committee engaging in internet activities for the
12		purpose of influencing an election if:
13		(A) The individual, candidate committee, or
14		noncandidate committee is uncompensated for
15		internet activities; or
16		(B) The individual, candidate committee, or
17		noncandidate committee uses equipment or services
18		for uncompensated internet activities, regardless
19		of who owns the equipment and services;
20		provided that the internet activity does not apply to:
21		(i) Any payment for an advertisement other than
22		a nominal fee;

1	(ii) The purchase or rental of an e-mail address
2	list made at the direction of a candidate
3	committee or noncandidate committee; or
4	(iii) An e-mail address list that is transferred
5	to a candidate committee or noncandidate
6	committee.
7	"House bulletin" means a communication sponsored by any
8	person in the regular course of publication for limited
9	distribution primarily to its employees or members.
10	"Immediate family" means a candidate's spouse or reciprocal
11	beneficiary, as defined in section 572C-3, and any child,
12	parent, grandparent, brother, or sister of the candidate, and
13	the spouses or reciprocal beneficiaries of such persons.
14	"Independent expenditure" means an expenditure by a person
15	expressly advocating the election or defeat of a clearly
16	identified candidate that is not made in concert or cooperation
17	with or at the request or suggestion of the candidate, the
18	candidate committee, a party, or their agents.
19	"Individual" means a human being.
20	"Internet activities" includes:
21	(1) Sending or forwarding electronic messages;

1	(2)	Providing	ga	hypei	clink	or	other	direct	access	to
2		another]	per	son's	websi	ite	;			

- 3 (3) Blogging;
- 4 (4) Creating, maintaining, or hosting a website;
- 5 (5) Paying a nominal fee for the use of another person's6 website; and
- 7 (6) Any other form of communication distributed over the 8 Internet.
- 9 "Limited liability company" means a business entity that is
 10 recognized as a limited liability company under the laws of the
 11 state in which it is established.
- "Loan" means an advance of money, goods, or services, with

 13 a promise to repay in full or in part within a specified period

 14 of time. A loan does not include expenditures made on behalf of

 15 a candidate committee or noncandidate committee by a candidate,

 16 volunteer, or employee if:
- 17 (1) A candidate, volunteer, or employee's aggregate

 18 expenditures do not exceed \$1,500 within a thirty-day

 19 period;
- 20 (2) A dated receipt and a written description of the name
 21 and address of each payee; provided that the amount,
 22 date, and purpose of each expenditure is provided to

1	the candidate committee or noncandidate committee
2	before the candidate committee or noncandidate
3	committee reimburses the candidate, volunteer, or
4	employee; and
5	(3) The candidate committee or noncandidate committee
6	reimburses the candidate, volunteer, or employee
7	within forty-five days of the expenditure being made.
8	"Newspaper" means a publication of general distribution in
9	the state issued once or more per month, which is written and
10	published in the state.
11	"Noncandidate committee" means an organization,
12	association, party, or individual that has the purpose of making
13	or receiving contributions, making expenditures, or incurring
14	financial obligations to influence the nomination for election,
15	or the election, of any candidate to office, or for or against
16	any question or issue on the ballot; provided that a
17	noncandidate committee does not include:
18	(1) A candidate committee;
19	(2) Any individual making a contribution or making an
20	expenditure of the individual's own funds or anything
21	of value that the individual originally acquired for

1	the individual's own use and not for the purpose of
2	evading any provision of this part; or
3	(3) Any organization that raises or expends funds for the
4	sole purpose of producing and disseminating
5	informational or educational communications that are
6	not made to influence the outcome of an election,
7	question, or issue on a ballot.
8	"Office" means any Hawaii elective public or constitutional
9	office, excluding county neighborhood board and federal elective
10	offices.
11	"Other receipts" means the candidate's own funds, interest,
12	rebates, refunds, loans, or advances, and any other funds
13	received by a candidate committee or noncandidate committee, but
14	does not include contributions received from other persons.
15	"Party" means any political party that satisfies the
16	requirements of section 11-61.
17	"Person" means an individual, partnership, candidate
18	committee or noncandidate committee, party, association,
19	corporation, business entity, organization, or labor union and
20	its auxiliary committees.
21	"Political committees established and maintained by a

national political party" means:

- 1 (1) The National Committee;
- 2 (2) The House Campaign Committee; and
- 3 (3) The Senate Committee.
- 4 "Qualifying contribution" means an aggregate monetary
- 5 contribution of \$100 or less by an individual Hawaii resident
- 6 during a matching payment period that is received after a
- 7 candidate files a statement of intent to seek public funds. A
- 8 qualifying contribution does not include a loan, in-kind
- 9 contribution, or the candidate's own funds.
- 10 "Special election" means any election other than a primary
- 11 or general election.
- 12 "Treasurer" means a person appointed under section 11-L and
- 13 unless expressly indicated otherwise, includes deputy
- 14 treasurers.
- B. Campaign Spending Commission
- 16 §11-B Campaign spending commission established;
- 17 composition. (a) There is established a campaign spending
- 18 commission, which shall be placed within the department of
- 19 accounting and general services for administrative purposes.
- (b) The commission shall consist of five members
- 21 representing the general public, appointed by the governor from
- 22 a list of ten nominees submitted by the judicial council. A



- 1 vacancy on the commission shall be filled by the appointment of
- 2 one of two persons nominated by the judicial council, or by the
- 3 reappointment of a commissioner whose term has expired, subject
- 4 to the limit on length of service imposed by section 26-34.
- 5 Notwithstanding section 26-34, appointments to the commission
- 6 shall not be subject to senatorial confirmation.
- 7 (c) The judicial council may solicit applications for the
- 8 list of nominees through community organizations and
- 9 advertisements in any newspaper.
- 10 §11-C Terms of office. The term of each commissioner
- 11 shall be four years.
- 12 §11-D No compensation. The commissioners shall serve
- 13 without compensation but shall be reimbursed for reasonable
- 14 expenses, including travel expenses, incurred in the discharge
- 15 of their duties.
- 16 §11-E Duties of the commission. The duties of the
- 17 commission under this part are to:
- 18 (1) Develop and adopt forms required by this part;
- 19 (2) Adopt and publish a manual for all candidates,
- 20 candidate committees, and noncandidate committees,
- 21 describing the requirements of this part, including
- 22 uniform and simple methods of recordkeeping;

4

5

6

7

H.B. NO. H.D. 1 S.D. 1

1	(3)	Presei	cve	all rep	ports	requ	uired	рy	this	part	for	at
2		least	ten	years	from	the	date	of	rece	ipt;		

- (4) Permit the inspection, copying, or duplicating of any report required by this part pursuant to rules adopted under chapter 91 by the commission; provided that this paragraph shall not apply to the sale or use of information under section 11-AA;
- 8 (5) Ascertain whether any candidate, candidate committee, 9 or noncandidate committee, or party has failed to file 10 a report required by this part or has filed a 11 substantially defective or deficient report, and to 12 notify these persons by first class mail that the 13 failure to file, or the filing of a substantially 14 defective or deficient report shall be corrected and 15 explained, and that a fine may be assessed. All fines collected under this section shall be deposited in the 16 17 general fund of the State;
- 18 (6) Hold public hearings;
- 19 (7) Investigate and hold hearings for receiving evidence
 20 of any violations pursuant to subpart I of this part;
- 21 (8) Adopt rules pursuant to chapter 91;

1	(9)	Request the initiation of prosecution for the
2		violation of this part pursuant to section 11-III;
3	(10)	Administer and monitor the distribution of public
4		funds under this part;
5	(11)	Suggest accounting methods for candidates, candidate
6		committees, or noncandidate committees in connection
7		with reports and records required by this part;
8	(12)	Employ or contract, without regard to chapters 76, 78,
9		and 89, persons it finds necessary for the performance
10		of its functions, including a full-time executive
11		director, and to fix their compensation and to dismiss
12		such persons;
13	(13)	Conduct random audits and field investigations, as
14		necessary; and
15	(14)	File for injunctive relief when indicated.
16	§11-	F Advisory opinions. The commission may render
17	written a	dvisory opinions upon the request of any candidate,
18	candidate	committee, noncandidate committee, or other person or
19	entity su	bject to this part, as to whether the facts and
20	circumsta	nces of a particular case constitute or will constitute
21	a violati	on of the spending laws. If no advisory opinion is

rendered within ninety days after all information necessary to

H.B. NO. 128 H.D. 1 S.D. 1

- 1 issue an opinion has been obtained, it shall be deemed that an
- 2 advisory opinion was rendered and that the facts and
- 3 circumstances of that particular case do not constitute a
- 4 violation of the spending laws. The opinion rendered or deemed
- 5 rendered, until amended or revoked, shall be binding on the
- 6 commission in any subsequent charges concerning the candidate,
- 7 any candidate committee or noncandidate committee, or other
- 8 person or entity subject to this part, who sought the opinion
- 9 and acted in reliance on it in good faith, unless material facts
- 10 were omitted or misstated by the persons in the request for an
- 11 advisory opinion. Nothing in this section shall be construed to
- 12 allow the commission to issue rules through an advisory opinion.
- 13 §11-G Political activities prohibited. (a) Each
- 14 commissioner and employee of the commission shall not
- 15 participate in any political campaign, including making a
- 16 contribution to a candidate, candidate committee, or
- 17 noncandidate committee, during the commissioner's term of office
- 18 or employee's term of employment.
- 19 (b) Each commissioner and employee of the commission shall
- 20 retain the right to:
- 21 (1) Register and vote in any election;

5

1	(2)	Participate in the nonpolitical activities of a civic,
2		community, social, labor, or professional
3		organization, or of a similar organization;

- (3) Be a member of a political party or other noncandidate political organization and participate in its activities to the extent consistent with law; and
- 7 (4) Otherwise participate fully in public affairs, except
 8 as prohibited by law, in a manner that does not
 9 materially compromise the commissioner's or the
 10 employee's efficiency or integrity as a commissioner
 11 or employee or the neutrality, efficiency, or
 12 integrity of the commission.
- 13 (c) Any commissioner or employee of the commission may
 14 request an advisory opinion from the state ethics commission to
 15 determine whether a particular activity constitutes or would
 16 constitute a violation of the code of ethics or this section.
- 17 §11-H Exemptions. (a) The commission shall be exempt

 18 from section 26-35(a)(1), (4), and (5) and shall:
- 19 (1) Make direct communications with the governor and20 legislature;
- (2) Make all decisions regarding employment, appointment,promotion, transfer, demotion, discharge, and job

1	descriptions of all officers and employees of or under
2	the jurisdiction of the commission without the
3	approval of the comptroller; and
4	(3) Purchase all supplies, equipment, or furniture without
5	the approval of the comptroller.
6	(b) The commission shall follow all applicable personnel
7	laws.
8	C. Registration
9	§11-I Registration of candidate committee or noncandidate
10	committee. (a) Each candidate committee or noncandidate
11	committee shall register with the commission by filing an
12	organizational report as set forth in section 11-J or 11-K, as
13	applicable.
14	(b) Before filing the organizational report, each
15	candidate committee or noncandidate committee shall mail or
16	deliver an electronic filing form to the commission.
17	(c) The form shall include a written acceptance of
18	appointment and certification of each report, as follows:
19	(1) A candidate committee shall file a written acceptance
20	of appointment by the chairperson and treasurer and a
21	certification by the candidate and treasurer of each
22	filed report; or

1	(2)	A noncandidate committee shall file a written
2		acceptance of appointment by the chairperson and
3		treasurer and a certification by the chairperson and
4		treasurer of each filed report.

- 5 (d) The organizational report for a candidate committee
 6 shall be filed within ten days of the earlier of:
- 7 (1) The date the candidate files nomination papers for office; or
- 9 (2) The date the candidate or candidate committee receives
 10 contributions or makes or incurs expenditures of more
 11 than \$100 in the aggregate during the applicable
 12 election period.
- (e) An organizational report need not be filed under this
 section by an elected official who is a candidate for reelection
 to the same office in successive elections and has not sought
 election to any other office during the period between
 elections, unless the candidate is required to report a change
 in information pursuant to section 11-J.
- 19 (f) A candidate shall have only one candidate committee.
- 20 (g) The organizational report for a noncandidate committee 21 shall be filed within ten days of receiving contributions or 22 making or incurring expenditures of more than \$1,000, in the

HB128 CD2 HMS 2009-4150

- 1 aggregate, in a two-year election period; provided that within
- 2 the thirty-day period prior to an election, a noncandidate
- 3 committee shall register by filing an organizational report
- 4 within two days of receiving contributions or making or
- 5 incurring expenditures of more than \$1,000, in the aggregate, in
- 6 a two-year election period.
- 7 §11-J Organizational report, candidate committee. (a)
- 8 The candidate committee organizational report shall include:
- 9 (1) The committee's name and address, including web page
- 10 address, if any;
- 11 (2) The candidate's name, address, and telephone number;
- 12 (3) The office being sought by the candidate, district,
- and party affiliation;
- 14 (4) The chairperson's name and address and, if appointed,
- the deputy chairperson's name and address;
- 16 (5) The treasurer's name and address and, if appointed,
- all deputy treasurers' names and addresses;
- 18 (6) The name and address of each depository institution in
- 19 which the committee will maintain any of its accounts
- and the applicable account number;
- 21 (7) A certification of statements in the report by the
- 22 candidate and treasurer; and

1	(8)	The name and address of each contributor who
2		contributed an aggregate amount of more than \$100
3		since the last election applicable to the office being
4		sought and the amount and date of deposit of each such
5		contribution.
6	(b)	Any change in information previously reported in the

- organizational report with the exception of subsection (a)(8)

 shall be electronically filed with the commission within ten

 days of the change being brought to the attention of the

 committee chairperson or treasurer.
- 11 §11-K Organizational report, noncandidate committee. (a)
 12 The noncandidate committee organizational report shall include:
- 13 (1) The committee's name, which shall incorporate the full
 14 name of the sponsoring entity, if any. An acronym or
 15 abbreviation may be used in other communications if
 16 the acronym or abbreviation is commonly known or
 17 clearly recognized by the general public. The
 18 committee's name shall not include the name of a
 19 candidate;
 - (2) The committee's address, including web page address, if any;
- 22 (3) The area, scope, or jurisdiction of the committee;

1	(4)	The name and address of the committee's sponsoring
2		entity. If the committee does not have a sponsoring
3		entity, the committee shall specify the trade,
4		profession, or primary interest of contributors to the
5		committee;
6	(5)	The name, address, telephone number, occupation, and
7		principal place of business of the chairperson;
8	(6)	The name, address, telephone number, occupation, and
9		principal place of business of the treasurer and any
10		other officers;
11	(7)	An indication as to whether the committee was formed
12		to support or oppose a specific ballot question or
13		candidate and, if so, a brief description of the
14		question or the name of the candidate;
15	(8)	An indication as to whether the committee is a
16		political party committee;
17	(9)	The name, address, telephone number, occupation, and
18		principal place of business of the custodian of the
19		books and accounts;
20	(10)	The name and address of the depository institution in
21		which the committee will maintain its campaign account

and each applicable account number;

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1	(11)	A certificat	ion	of	statemer	nts	in	the	report	by	the
2		chairperson	and	tre	easurer;	and	i				

- 3 (12) The name, address, employer and occupation of each
 4 contributor who contributed an aggregate amount of
 5 more than \$100 since the last election and the amount
 6 and date of deposit of each such contribution.
- 7 (b) Any change in information previously reported in the 8 organizational report, with the exception of subsection (a)(12), 9 shall be electronically filed with the commission within ten 10 days of the change being brought to the attention of the 11 committee chairperson or treasurer.
- 12 §11-L Treasurer. (a) Every candidate committee or
 13 noncandidate committee shall appoint a treasurer on or before
 14 the day it files an organizational report. The following shall
 15 be permissible:
 - (1) Up to five deputy treasurers may be appointed;
- 17 (2) A candidate may be appointed as the treasurer or 18 deputy treasurer; and
- 20 An individual who is not an officer or treasurer may be appointed by the candidate, on a fee or voluntary basis, to specifically prepare and file reports with the commission.

H.B. NO. H.D. 1 S.D. 1 C.D. 2

- 1 (b) A treasurer may be removed at any time.
- 2 (c) In case of death, resignation, or removal of the
- 3 treasurer, the candidate, candidate committee, or noncandidate
- 4 committee shall promptly appoint a successor. During the period
- 5 the office of treasurer is vacant, the candidate, candidate
- 6 committee, or chairperson, or party chairperson, whichever is
- 7 applicable, shall serve as treasurer.
- **8** (d) Only the treasurer and deputy treasurers shall be
- 9 authorized to receive contributions or make or incur
- 10 expenditures on behalf of the candidate committee or
- 11 noncandidate committee.
- 12 (e) The treasurer shall establish and maintain itemized
- 13 records showing:
- 14 (1) The amount of each monetary contribution;
- 15 (2) The description and value of each nonmonetary
- 16 contribution; and
- 17 (3) The name and address of each contributor making a
- 18 contribution of more than \$25 in value.
- 19 (f) The treasurer shall maintain detailed accounts, bills,
- 20 receipts, and other records to establish that reports were
- 21 properly prepared and filed.

HB128 CD2 HMS 2009-4150

1	(g) The records shall be retained for at least five years
2	after the report is filed.
3	§11-M When an individual not to serve as a committee
4	officer. No candidate committee or noncandidate committee that
5	supports or opposes a candidate shall have an officer who serves
6	as an officer on any other candidate committee or noncandidate
7	committee that supports or opposes the same candidate.
8	§11-N Termination of candidate committee's or noncandidate
9	committee's registration. A candidate committee or noncandidate
10	committee may terminate its registration if:
11	(1) The candidate committee or noncandidate committee:
12	(A) Files a request for registration termination
13	form;
14	(B) Files a report disclosing contributions and
15	expenditures not previously reported by the
16	committee and the committee has no surplus or
17	deficit; and
18	(C) Mails or delivers to the commission a copy of the
19	committee's closing bank statement; and
20	(2) The request is approved by the commission.

```
1
              D. Reporting and Filing with the Commission
2
         §11-0 Filing of reports, generally. (a) Every report
3
    required to be filed by a candidate or candidate committee shall
4
    be certified by the candidate and treasurer.
5
         (b) Every report required to be filed by a noncandidate
6
    committee shall be certified by the chairperson and treasurer.
7
         (c) All reports required to be filed under this part shall
    be filed on the commission's electronic filing system.
8
9
              For purposes of this part, whenever a report is
10
    required to be filed with the commission, "filed" means that a
11
    report shall be filed with the commission's electronic filing
12
    system by the date and time specified for the filing of the
13
    report by:
14
              The candidate or candidate committee of a candidate
         (1)
15
              who is seeking election to the:
16
                   Office of governor;
              (A)
17
              (B)
                   Office of lieutenant governor;
18
              (C)
                   Office of mayor;
19
              (D)
                   Office of prosecuting attorney;
20
                   County council;
              (E)
21
              (F)
                   Senate;
22
                   House of representatives;
              (G)
```

HB128 CD2 HMS 2009-4150

H.B. NO. 128 H.D. 1 S.D. 1

1		(H) Office of Hawaiian affairs; or
2		(I) Board of education; or
3	(2)	A noncandidate committee required to be registered
4		with the commission pursuant to section 11-K.
5	(e)	In order to be timely filed, a committee's reports
6	shall be	filed with the commission's electronic filing system on
7	or before	11:59 p.m. Hawaii Standard Time on the filing date
8	specified	
9	(f)	All reports filed under this part are public records.
10	§11-	P Candidate committee reports. (a) The candidate and
11	treasurer	shall file preliminary, final, and supplemental
12	reports t	hat shall disclose the following information:
13	(1)	The candidate committee's name and address;
14	(2)	The cash on hand at the beginning of the reporting
15		period and election period;
16	(3)	The reporting period and election period aggregate
17		total for each of the following categories:
18		(A) Contributions;
19		(B) Expenditures;
20		(C) Other receipts; and
21		(D) Loans:

4

13

14

15

16

17

18

19

H.B. NO. H.D. 1 S.D. 1

ı	(4)	The	cash	on	hand	at	the	end	ΟÍ	the	reporting	period;
2		and										

- (5) The surplus or deficit at the end of the reporting period.
- (b) Schedules filed with the reports shall include thefollowing additional information:
- 7 (1) The amount and date of deposit of each contribution
 8 and the name and address of each contributor who makes
 9 contributions aggregating more than \$100 in an
 10 election period; provided that if all the information
 11 is not on file, the contribution shall be returned to
 12 the contributor within thirty days of deposit;
 - The amount and date of deposit of each contribution and the name, address, occupation, and employer of each contributor who makes contributions aggregating \$1,000 or more during an election period; provided that if all the information is not on file, the contribution shall be returned to the contributor within thirty days of deposit;
- 20 (3) All expenditures, including the name and address of
 21 each payee and the amount, date, and purpose of each
 22 expenditure. Expenditures for consultants,

7

1	advertising agencies and similar firms, credit card
2	payments, salaries, and candidate reimbursements shall
3	be itemized to permit a reasonable person to determine
4	the ultimate intended recipient of the expenditure and
5	its purpose;

- (4) The amount, date of deposit, and description of other receipts and the name and address of the source of each of the other receipts;
- 9 (5) Information about each loan received by the committee, 10 together with the names and addresses of the lender 11 and each person liable directly, and amount of each 12 loan. A copy of the executed loan document shall be 13 received by the commission by mail or delivery on or before the filing date for the report covering the 14 15 reporting period when the loan was received. 16 document shall contain the terms of the loan, 17 including the interest and repayment schedule. 18 Failure to disclose the loan or to provide 19 documentation of the loan to the commission shall 20 cause the loan to be treated as a contribution, 21 subject to all relevant provisions of this chapter;

H.B. NO. H.D. 1 S.D. 1

1	(6)	A description of each durable asset, the date of
2		acquisition, value at the time of acquisition, and the
3		name and address of the vendor or contributor of the
4		asset; and
5	(7)	The date of disposition of each durable asset, value
6		at the time of disposition, the method of disposition,
7		and the name and address of the person receiving the
8		asset.
9	(c)	The candidate committee shall file a late contribution
10	report as	provided in section 11-U if the committee receives
11	late cont	ributions from any person aggregating more than \$500.
12	§11-	Q Time for candidate committee to file preliminary,
13	final, an	d supplemental reports. (a) The candidate and
14	treasurer	of each candidate whose name will appear on the ballot
		
15	in the im	mediately succeeding election shall file preliminary,
15 16		
		mediately succeeding election shall file preliminary,
16	final, an	mediately succeeding election shall file preliminary, and supplemental reports.
16 17	final, an	mediately succeeding election shall file preliminary, and supplemental reports. The filing dates for preliminary reports are:
16 17 18	final, an	mediately succeeding election shall file preliminary, and supplemental reports. The filing dates for preliminary reports are: (A) July 31 of the election year;
16 17 18 19	final, an	mediately succeeding election shall file preliminary, and supplemental reports. The filing dates for preliminary reports are: (A) July 31 of the election year; (B) Ten calendar days prior to a primary, each

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1		need to be filed by a candidate who is
2		unsuccessful in a primary, special, or
3		nonpartisan election or a candidate who is
4		elected to office in the primary, initial
5		special, or initial nonpartisan election.
6		Each preliminary report shall be current through June
7		30 for the report filed on July 31 and current through
8		the fifth calendar day before the filing deadline of
9		other preliminary reports.
10	(2)	The filing date for the final primary report is twenty
11		calendar days after a primary, initial special, or
12		initial nonpartisan election. The report shall be
13		current through the day of the applicable election.
14	(3)	The filing date for the final election period report
15		is thirty calendar days after a general, subsequent,
16		subsequent special, or subsequent nonpartisan
17		election. The report shall be current through the day
18		of the applicable election. The final election period
19		report shall be filed by a candidate who is
20		unsuccessful in a primary, initial special, or initial
21		nonpartisan election or a candidate who is elected to

1		office in the primary, initial special, or initial
2		nonpartisan election.
3	(4)	The filing dates for supplemental reports are:
4		(A) January 31 after an election year; and
5		(B) July 31 after an election year.
6		The report shall be current through December 31 for
7		the report filed on January 31 and current through
8		June 30 for the report filed on July 31.
9	(b)	A candidate with a deficit or surplus whose name will
10	not appear	on the ballot in the immediately succeeding election
11	shall file	e a supplemental report every six months on January 31
12	and July 3	31 until:
13	(1)	The candidate's name appears on the ballot and then is
14		subject to the reporting requirements in subsection
15		(a); or
16	(2)	The committee's registration is terminated as provided
17		in section 11-N.
18	The r	report shall be current through December 31 for the
19	report fil	ed on January 31 and current through June 30 for the
20	report fil	led on July 31.

- 1 (c) A candidate shall continue to file all reports until
- 2 the committee's registration is terminated as provided in
- 3 section 11-N.
- 4 §11-R Noncandidate committee reports. (a) The authorized
- 5 person in the case of a party, or treasurer in the case of a
- 6 noncandidate committee that is not a party, shall file
- 7 preliminary, final, and supplemental reports that disclose the
- **8** following information:
- 9 (1) The noncandidate committee's name and address;
- 10 (2) The cash on hand at the beginning of the reporting
- period and election period;
- 12 (3) The reporting period and election period aggregate
- total for each of the following categories:
- 14 (A) Contributions;
- 15 (B) Expenditures; and
- 16 (C) Other receipts;
- 17 (4) The cash on hand at the end of the reporting period;
- **18** and
- 19 (5) The surplus or deficit at the end of the reporting
- 20 period.
- 21 (b) Schedules filed with the reports shall include the
- 22 following additional information:

HB128 CD2 HMS 2009-4150

H.B. NO. H.D. 1 S.D. 1 C.D. 2

(1)	The amount and date of deposit of each contribution
	and the name, address, occupation, and employer of
	each contributor making a contribution aggregating
	more than \$100 during an election period, which was
	not previously reported; provided that if all the
	information is not on file, the contribution shall be
	returned to the contributor within thirty days of
	deposit;

- (2) All expenditures, including the name and address of each payee and the amount, date, and purpose of each expenditure. Expenditures for consultants, advertising agencies and similar firms, credit card payments, salaries, and candidate reimbursements shall be itemized to permit a reasonable person to determine the ultimate intended recipient of the expenditure and its purpose;
 - (3) The amount, date of deposit, and description of other receipts and the name and address of the source of each of the other receipts;
- 20 (4) A description of each durable asset, the date of
 21 acquisition, value at the time of acquisition, and the

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1	name and address of the vendor or contributor of the
2	asset; and
3	(5) The date of disposition of a durable asset, value at
4	the time of disposition, method of disposition, and
5	name and address of the person receiving the asset.
6	(c) No loan may be made or received by a noncandidate
7	committee.
8	(d) The authorized person in the case of a party, or
9	treasurer in the case of a committee shall file a late
10	contribution report as provided in section 11-U if the committee
11	receives late contributions from any person aggregating more
12	than \$500 or makes late contributions aggregating more than
13	\$500.
14	§11-S Time for noncandidate committee to file preliminary,
15	final, and supplemental reports. (a) The filing dates for
16	preliminary reports are:
17	(1) Ten calendar days prior to a primary, special, or
18	nonpartisan election; and
19	(2) Ten calendar days prior to a general election.
20	Each preliminary report shall be current through the fifth
21	calendar day prior to the filing of the report.

H.B. NO. 128 H.D. 1 S.D. 1

- 1 (b) The filing date for the final primary report is twenty
- 2 calendar days after the primary, initial special, or initial
- 3 nonpartisan election. The report shall be current through the
- 4 day of the applicable election.
- 5 (c) The filing date for the final election period report
- 6 is thirty calendar days after a general, subsequent special, or
- 7 subsequent nonpartisan election. The report shall be current
- 8 through the day of the applicable election.
- 9 (d) The filing dates for supplemental reports are:
- 10 (1) January 31 after an election year; and
- 11 (2) July 31 after an election year.
- 12 The report shall be current through December 31 for the report
- 13 filed on January 31 and current through June 30 for the report
- 14 filed on July 31.
- 15 (e) The authorized person in the case of a party, or
- 16 treasurer in the case of a committee, shall continue to file all
- 17 reports until the committee's registration is terminated as
- 18 provided in section 11-N.
- 19 §11-T Reporting expenditures. For the purposes of this
- 20 part, an expenditure is deemed to be made or incurred when the
- 21 services are rendered or the product is delivered. Services
- 22 rendered or products delivered for use during a reporting period



- 1 are deemed delivered or rendered during the period or periods of
- 2 use; provided that these expenditures shall be reasonably
- 3 allocated between periods in accordance with the time the
- 4 services or products are actually used.
- 5 §11-U Late contributions; report. (a) The candidate,
- 6 authorized person in the case of a noncandidate committee that
- 7 is a party, or treasurer in the case of a candidate committee or
- 8 other noncandidate committee, that within the period of fourteen
- 9 calendar days through four calendar days prior to any election,
- 10 makes contributions aggregating more than \$500, or receives
- 11 contributions from any person aggregating more than \$500, shall
- 12 file a late contribution report by means of the commission's
- 13 electronic filing system on or before the third calendar day
- 14 prior to the election.
- 15 (b) The late contribution report shall include the
- 16 following information:
- 17 (1) Name, address, occupation, and employer of the
- 18 contributor;
- 19 (2) Name of the candidate, candidate committee, or
- 20 noncandidate committee making or receiving the
- 21 contribution;
- 22 (3) The amount of the contribution;

1	(4)	The contrib	outor's ago	gregate	contril	outions	to	the
2		candidate,	candidate	committ	tee, or	noncand	dida	te
3		committee;	and					

- 4 (5) The purpose, if any, to which the contribution will be 5 applied.
- 6 A late contribution report filed pursuant to this 7 section shall be in addition to any other report required to be 8 filed by this part.
- §11-V Final election period report for candidate committee 10 or noncandidate committee receiving and expending \$1,000 or less 11 during the election period. (a) Any provision of law to the 12 contrary notwithstanding, a candidate committee or noncandidate 13 committee whose aggregate contributions and aggregate 14 expenditures for the election period total \$1,000 or less, shall 15 electronically file only a final election period report, and need not file a preliminary and final primary report, a 16 preliminary and final general report, or a special election 17 18 report.
- 19 Until the candidate committee's or noncandidate 20 committee's registration is terminated as provided in section 21 11-N, supplemental reports and other reports required by this 22 part shall be filed.

HB128 CD2 HMS 2009-4150

1	§11-W Failure to file report; filing a substantially
2	defective or deficient report. (a) True and accurate reports
3	shall be filed with the commission on or before the due date
4	specified in this part. The commission may assess a fine
5	against a candidate committee or noncandidate committee that is
6	required to file a report under this part if the report is not
7	filed by the due date or if the report is substantially
8	defective or deficient, as determined by the commission.
9	(b) The fine for not filing a report by the due date, if
10	assessed, shall not exceed \$50 per day for the first seven days
11	beginning with the day after the due date of the report, and
12	shall not exceed \$200 per day thereafter; provided that:
13	(1) In aggregate, the fine shall not exceed twenty-five
14	per cent of the total amount of contributions or
15	expenditures, whichever is greater, for the period
16	covered by the report; and
17	(2) The minimum fine for a report filed more than four
18	days after the due date, if assessed, shall be \$200.
19	(c) Subsection (b) notwithstanding, if a candidate
20	committee does not file the second preliminary primary report of
21	the preliminary general report, or if a noncandidate committee

does not file the preliminary primary report or the preliminary

H.B. NO. 128 H.D. 1 S.D. 1

- 1 general report by the due date, the fine, if assessed, shall not
- 2 exceed \$300 per day; provided that:
- 3 (1) In aggregate, the fine shall not exceed twenty-five
 4 per cent of the total amount of contributions or
 5 expenditures, whichever is greater, for the period
 6 covered by the report; and
- 7 (2) The minimum fine, if assessed, shall be \$300.
- 8 (d) If the commission determines that a report is9 substantially defective or deficient, the commission shall
- 10 notify the candidate's committee by first class mail that:
- 11 (1) The report is substantially defective or deficient;
- 12 and
- 13 (2) A fine may be assessed.
- 14 (e) If the corrected report is not filed with the
- 15 commission's electronic filing system on or before the
- 16 fourteenth day after the notice of deficiency has been mailed,
- 17 the fine, if assessed, for a substantially defective or
- 18 deficient report shall not exceed \$50 per day for the first
- 19 seven days, beginning with the fifteenth day after the notice
- 20 was sent, and shall not exceed \$200 per day thereafter; provided
- 21 that:

7

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1	(1)	In aggregate, the fine shall not to exceed twenty-five
2		per cent of the total amount of contributions or
3		expenditures, whichever is greater, for the period
4		covered by the report; and
5	(2)	The minimum fine for not filing a corrected report

- (2) The minimum fine for not filing a corrected report more than eighteen days after the notice, if assessed, shall be \$200.
- 8 (f) The commission shall publish on its website the names
 9 of all candidate committees that have failed to:
- 10 (1) File a report; or
- 11 (2) Correct a report within the time allowed by the commission.
- (g) All fines collected under this section shall bedeposited into the general fund.
- 15 §11-X Electioneering communications; statement of
- 16 information. (a) Each person who makes a disbursement for
- 17 electioneering communications in an aggregate amount of more
- 18 than \$2,000 during any calendar year shall file with the
- 19 commission a statement of information within twenty-four hours
- 20 of each disclosure date provided in this section.
- 21 (b) Each statement of information shall contain the
- 22 following:



1	(1)	The name of the person making the disbursement, name
2		of any person or entity sharing or exercising
3		discretion or control over such person, and the
4		custodian of the books and accounts of the person
5		making the disbursement;
6	(2)	The state of incorporation and principal place of
7		business or, for an individual, the address of the
8		person making the disbursement;
9	(3)	The amount of each disbursement during the period
10		covered by the statement and the identification of the
11		person to whom the disbursement was made;
12	(4)	The elections to which the electioneering
13		communications pertain and the names, if known, of the
14		candidates identified or to be identified;
15	(5)	If the disbursements were made by a candidate
16		committee or noncandidate committee, the names and
17		addresses of all persons who contributed to the
18		candidate committee or noncandidate committee for the
19		purpose of publishing or broadcasting the
20		electioneering communications;
21	(6)	If the disbursements were made by an organization
22		other than any candidate committee or noncandidate

1		committee, the names and addresses of all persons who
2		contributed to the organization for the purpose of
3		publishing or broadcasting the electioneering
4		communications; and
5	(7)	Whether or not any electioneering communication is
6		made in coordination, cooperation, or concert with or
7		at the request or suggestion of any candidate,
8		candidate committee, or noncandidate committee, or
9		agent of any candidate if any, and if so, the
10		identification of the candidate, a candidate committee
11		or a noncandidate committee, or agent involved.
12	(c)	For the purposes of this section:
13	"Dis	closure date" means, for every calendar year, the first
14	date by w	hich a person has made disbursements during that same
15	year of m	ore than \$2,000 in the aggregate for electioneering
16	communica	tions, and the date of any subsequent disbursements by
17	that pers	on for electioneering communications.
18	"Ele	ctioneering communication" means any advertisement that
19	is broadc	ast from a cable, satellite, television, or radio
20	broadcast	station; published in any periodical or newspaper; or
21	sent by m	ail at a bulk rate, and that:

Refers to a clearly identifiable candidate;

(1)

1	(2)	is made, or scheduled to be made, either within thirty
2		days prior to a primary or initial special election or
3		within sixty days prior to a general or special
4		election; and
5	(3)	Is not susceptible to any reasonable interpretation
6		other than as an appeal to vote for or against a
7		specific candidate.
8	"Election	eering communication" shall not include communications:
9	(1)	In a news story or editorial disseminated by any
10		broadcast station or publisher of periodicals or
11		newspapers, unless the facilities are owned or
12		controlled by any candidate, candidate committee, or
13		noncandidate committee;
14	(2)	That constitute expenditures by the disbursing
15		organization;
16	(3)	In house bulletins; or
17	(4)	That constitute a candidate debate or forum, or solely

20 (d) For purposes of this section, a person shall be
21 treated as having made a disbursement if the person has executed
22 a contract to make the disbursement.

of the person sponsoring the debate or forum.

promote a debate or forum and are made by or on behalf

18

- 1 §11-Y Fundraiser; notice of intent. (a) No fundraiser
- 2 shall be held unless a notice of intent to hold the fundraiser
- 3 is filed setting forth the name and address of the person in
- 4 charge, the price per person, the date, hour, and place of the
- 5 fundraiser, and the method thereof.
- 6 (b) The person in charge of the fundraiser shall file the
- 7 notice with the commission prior to the fundraiser.
- 8 (c) As used in this section, "fundraiser" means any
- 9 function held for the benefit of a candidate, candidate
- 10 committee, or noncandidate committee that is intended or
- 11 designed, directly or indirectly, to raise contributions for
- 12 which the price or suggested contribution for attending the
- 13 function is more than \$25 per person.
- 14 §11-Z Reporting deadline. When any reporting deadline
- 15 falls on a Saturday, Sunday, or holiday designated in section 8-
- 16 1, the reporting deadline shall be the next succeeding day that
- 17 is not a Saturday, Sunday, or holiday.
- 18 §11-AA Sale or use of information. No information in the
- 19 reports or copies of the reports filed with the commission shall
- 20 be sold or used by any person for the purpose of soliciting
- 21 contributions or for any commercial purpose.

	E.	Contributions:	: Prohibitions;	: Limits
--	----	----------------	-----------------	----------

- 2 §11-BB Contributions, generally. (a) Monetary
- 3 contributions and other campaign funds shall be promptly
- 4 deposited in a depository institution, as defined by section
- 5 412:1-109, duly authorized to do business in the state,
- 6 including a bank, savings bank, savings and loan association,
- 7 depository financial services loan company, credit union, intra-
- 8 Pacific bank, or similar financial institution, the deposits or
- 9 accounts of which are insured by the Federal Deposit Insurance
- 10 Corporation, or the National Credit Union Administration in the
- 11 name of the candidate, candidate committee, or noncandidate
- 12 committee, whichever is applicable.
- 13 (b) A candidate, candidate committee, or noncandidate
- 14 committee, shall not accept a contribution of more than \$100 in
- 15 cash from a single person without issuing a receipt to the
- 16 contributor and keeping a record of the contribution.
- 17 (c) Each candidate committee or noncandidate committee
- 18 shall disclose the original source of all earmarked funds, the
- 19 ultimate recipient of the earmarked funds, and the fact that the
- 20 funds are earmarked.
- 21 §11-CC False name contributions prohibited. (a) No
- 22 person shall make a contribution to any candidate or a



- 1 candidate committee or noncandidate committee, in any name other
- 2 than that of the person who owns the money, property, or
- 3 service.
- 4 (b) All contributions made in the name of a person other
- 5 than the owner of the money, property, or service shall escheat
- 6 to the Hawaii election campaign fund.
- 7 §11-DD Anonymous contributions prohibited. (a) Except as
- 8 provided in subsection (d), no person shall make an anonymous
- 9 contribution to any candidate, candidate committee, or
- 10 noncandidate committee.
- 11 (b) A candidate, candidate committee, or noncandidate
- 12 committee shall not knowingly receive, accept, or retain an
- 13 anonymous contribution, or report such contribution as an
- 14 anonymous contribution, except as provided in this section.
- 15 (c) An anonymous contribution shall not be used or
- 16 expended by the candidate, candidate committee, or noncandidate
- 17 committee, but shall be returned to the contributor. If the
- 18 contributor cannot be identified, the contribution shall escheat
- 19 to the Hawaii election campaign fund.
- 20 (d) This section shall not apply to amounts that aggregate
- 21 to less than \$500 that are received from ten or more persons at
- 22 the same political function. The receipt of these contributions

- 1 shall be disclosed in a report filed pursuant to section 11-P
- 2 and 11-R.
- §11-EE Fundraising on state or county property prohibited.
- 4 (a) Except as provided in subsection (b), no person shall
- 5 solicit a contribution in a government facility that is used for
- 6 the discharge of official duties by an officer or employee of
- 7 the State or county.
- 8 (b) This prohibition shall not apply to any government
- 9 facility that permits use by nongovernmental organizations for a
- 10 fee or with reservations; provided the governmental facility's
- 11 use rules do not prohibit political activities on the premises.
- 12 Government facilities that permit use for political activities
- 13 shall be available to a candidate, candidate committee, or
- 14 noncandidate committee, for fundraising activities pursuant to
- 15 the same terms and conditions that would otherwise apply to use
- 16 by nongovernmental organizations.
- 17 (c) A person who violates the prohibition of fundraising
- 18 on state or county property shall be guilty of a misdemeanor.
- 19 §11-FF Contributions by state and county contractors
- 20 prohibited. (a) It shall be unlawful for any person exempt from
- 21 competitive solicitation pursuant to chapters 102, 103, 103D,
- 22 and 103F who enters into any contract with the State, any of its

- 1 counties, or any department or agency thereof either for the
- 2 rendition of personal services, the buying of property, or
- 3 furnishing of any material, supplies, or equipment to the State,
- 4 any of its counties, department or agency thereof, or for
- 5 selling any land or building to the State, any of its counties,
- 6 or any department or agency thereof, if payment for the
- 7 performance of the contract or payment for material, supplies,
- 8 equipment, land, property, or building is to be made in whole or
- 9 in part from funds appropriated by the legislative body, at any
- 10 time between the execution of the contract through the
- 11 completion of the contract, to:
- 12 (1) Directly or indirectly make any contribution, or
- promise expressly or impliedly to make any
- 14 contribution to any candidate committee or
- noncandidate committee, or to any candidate or to any
- 16 person for any political purpose or use; or
- 17 (2) Knowingly solicit any contribution from any person for
- any purpose during any period.
- (b) Except as provided in subsection (a), this section
- 20 does not prohibit or make unlawful the establishment or
- 21 administration of, or the solicitation of contributions to, any
- 22 noncandidate committee by any person for the purpose of



- 1 influencing the nomination for election, or the election of any
- 2 person to office; provided that the commission shall by rule
- 3 establish contribution limits for limited liability companies as
- 4 defined in section 428-101, limited liability partnerships as
- 5 defined in section 425-101, and limited liability limited
- 6 partnerships as defined in section 425E-102. Sole proprietors
- 7 subject to this section shall comply with applicable campaign
- 8 contribution limits in section 11-HH(a).
- 9 (c) For purposes of this section, "completion of the
- 10 contract" means that the parties to the government contract have
- 11 either terminated the contract prior to completion of
- 12 performance or fully performed the duties and obligations under
- 13 the contract, no disputes relating to the performance and
- 14 payment remain under the contract, and all disputed claims have
- 15 been adjudicated and are final.
- 16 §11-GG Contributions by foreign national or foreign
- 17 corporation prohibited. (a) Except as provided in subsection
- 18 (b), no contributions or expenditures shall be made to or on
- 19 behalf of a candidate, candidate committee, or noncandidate
- 20 committee, by a foreign national or foreign corporation,
- 21 including a domestic subsidiary of a foreign corporation, a
- 22 domestic corporation that is owned by a foreign national, or a

1	local	subsidiary	where	administrative	control	is	retained	by	the
---	-------	------------	-------	----------------	---------	----	----------	----	-----

- 2 foreign corporation, and in the same manner prohibited under 2
- 3 United States Code section 441e and 11 Code of Federal
- 4 Regulations 110.20, as amended.
- 5 (b) A foreign-owned domestic corporation may make
- 6 contributions if:
- 7 (1) Foreign national individuals do not participate in
 8 election-related activities, including decisions
 9 concerning contributions or the administration of a
 10 candidate committee or noncandidate committee; or
- 11 (2) The contributions are domestically-derived.
- 12 §11-HH Contributions to candidate committees; limits. (a)
- 13 No person shall make contributions to:
- 14 (1) A candidate seeking nomination or election to a two-
- year office or to a candidate committee in an
- 16 aggregate amount greater than \$2,000 during an
- 17 election period;
- 18 (2) A candidate seeking nomination or election to a four-
- 19 year nonstatewide office or to a candidate committee
- in an aggregate amount greater than \$4,000 during an
- 21 election period; or

1	(3)	A candidate seeking nomination or election to a four-
2		year statewide office or to a candidate committee in
3		an aggregate amount greater than \$6,000 during an
4		election period.

- 5 (b) For purposes of this section, the length of term of an office shall be the usual length of term of the office as unaffected by reapportionment, a special election to fill a vacancy, or any other factor causing the term of the office the candidate is seeking to be less than the usual length of term of that office.
- 11 §11-II Contributions to noncandidate committees; limits.

 12 No person shall make contributions to a noncandidate committee

 13 in an aggregate amount greater than \$1,000 in an election. This

 14 section shall not apply to ballot issue committees.
- 15 §11-JJ Family contributions. (a) A contribution by a
 16 dependent minor shall be reported in the name of the minor but
 17 included in the aggregate contributions of the minor's parent or
 18 guardian.
- 19 (b) A contribution by the candidate's immediate family
 20 shall be exempt from section 11-HH, but shall be limited in the
 21 aggregate to \$50,000 in any election period; provided that the
 22 aggregate amount of loans and contributions received from the

H.B. NO. H.D. 1 S.D. 1 C.D. 2

- 1 candidate's immediate family does not exceed \$50,000 during an
- 2 election period.
- 3 §11-KK Contributions to a party. (a) No person shall
- 4 make contributions to a party in an aggregate amount greater
- 5 than \$25,000 in any two-year election period, except as provided
- 6 in subsection (b).
- 7 (b) No political committee established and maintained by a
- 8 national political party shall make contributions to a party in
- 9 an aggregate amount greater than \$50,000 in any two-year
- 10 election period.
- 11 (c) If a person makes a contribution to a party that is
- 12 earmarked for a candidate or candidates, the contribution shall
- 13 be deemed to be a contribution from both the original
- 14 contributor and the party distributing such funds to a candidate
- 15 or candidates. The earmarked funds shall be promptly
- 16 distributed by the party to the candidate.
- 17 (d) This section shall not prohibit a candidate from
- 18 making contributions to the candidate's party if contributions
- 19 are not earmarked for another candidate.
- 20 §11-LL Aggregation of contributions and expenditures. (a)
- 21 All contributions and expenditures of a person whose
- 22 contributions or expenditures are financed, maintained, or



- 1 controlled by any corporation, labor organization, association,
- 2 party, or any other person, including any parent, subsidiary,
- 3 branch, division, department, or local unit of the corporation,
- 4 labor organization, association, party, political committees
- 5 established and maintained by a national political party, or by
- 6 any group of those persons shall be considered to be made by a
- 7 single person.
- 8 (b) A contribution by a partnership shall not exceed the
- 9 limitations in this section and shall be attributed to the
- 10 partnership and to each partner in direct proportion to the
- 11 partner's share of the partnership profits, according to
- 12 instructions that shall be provided by the partnership to the
- 13 party, candidate, or committee receiving the contribution.
- 14 (c) A contribution by a limited liability company shall be
- 15 treated as follows:
- 16 (1) A contribution by a limited liability company that is
- 17 treated as a partnership by the Internal Revenue
- 18 Service shall be considered a contribution from a
- partnership.
- 20 (2) A contribution by a limited liability company that is
- 21 treated as a corporation by the Internal Revenue

4

5

6

7

8

9

10

11

H.B. NO. H.D. 1 S.D. 1 C.D. 2

1	Service	shall	be	considered	a	contribution	from	a
2	corporat	cion.						

- (3) A contribution by a limited liability company with a single individual member that is not treated as a corporation by the Internal Revenue Service shall be attributed only to that single individual member.
- (4) A limited liability company that makes a contribution shall, at the time the limited liability company makes the contribution, provide information to the party, committee, or candidate receiving the contribution specifying how the contribution is to be attributed.
- (d) A person's contribution to a party that is earmarked for a candidate or candidates shall be included in the aggregate contributions of both the person and the party. The earmarked funds shall be promptly distributed by the party to the candidate.
- 17 (e) A contribution by a dependent minor shall be reported
 18 in the name of the minor but included in the aggregate
 19 contributions of the minor's parent or guardian.
- 20 §11-MM Contributions limited from nonresident persons.
- (a) Contributions from all persons who are not residents of thestate at the time the contributions are made, shall not exceed

HB128 CD2 HMS 2009-4150

- 1 thirty per cent of the total contributions received by a
- 2 candidate or candidate committee for each election period.
- 3 (b) This section shall not be applicable to contributions
- 4 from the candidate's immediate family.
- 5 §11-NN Other contributions and expenditures. (a)
- 6 Expenditures or disbursements for electioneering communications
- 7 as defined in section 11-X, or any other coordinated activity
- 8 made by any person for the benefit of a candidate in
- 9 cooperation, consultation, or concert with, or at the request or
- 10 suggestion of, a candidate, a candidate committee, or their
- 11 agents, shall be considered to be a contribution to the
- 12 candidate and expenditure by the candidate.
- 13 The financing by any person of the dissemination,
- 14 distribution, or republication, in whole or in part, of any
- 15 broadcast or any written or other campaign materials prepared by
- 16 the candidate, candidate committee, or agents shall be
- 17 considered to be a contribution to the candidate.
- 18 This subsection shall not apply to candidates for governor
- 19 or lieutenant governor supporting a co-candidate in the general
- 20 election.
- 21 (b) "Coordinated activity" means:

HB128 CD2 HMS 2009-4150

H.B. NO. H.D. 1 S.D. 1

(1)	The payment by any person in cooperation,
2	consultation, or concert with, at the request of, or
3	pursuant to, any general or particular understanding
1	with a candidate, candidate committee, the party of a
5	candidate, or an agent of a candidate, candidate
5	committee, or the party of a candidate;

- (2) The payment by any person for the production,
 dissemination, distribution, or republication of any
 written, graphic, or other form of campaign material,
 in whole or in part, prepared by a candidate,
 candidate committee, or noncandidate committee, or an
 agent of a candidate, candidate committee, or
 noncandidate committee; or
- (3) Any payment by any person or contract for any electioneering communication, as defined in section 11-X, where the payment is coordinated with a candidate, candidate committee, the party of the candidate, or an agent of a candidate, candidate committee, or the party of the candidate.
- (c) No expenditure for a candidate who files an affidavit
 with the commission agreeing to limit aggregate expenditures by
 the candidate, including coordinated activity by any person,

- 1 shall be made or incurred by a candidate committee or
- 2 noncandidate committee without authorization of the candidate or
- 3 the candidate's authorized representative. Every expenditure so
- 4 authorized and made or incurred shall be attributed to the
- 5 candidate with whom the candidate committee or noncandidate
- 6 committee is directly associated for the purpose of imposing the
- 7 expenditure limitations set forth in section 11-MMM.
- 8 §11-00 Excess contribution; return; escheat. (a) Any
- 9 candidate, candidate committee, or noncandidate committee that
- 10 receives in the aggregate more than the applicable contribution
- 11 limit in sections 11-HH, 11-II, 11-JJ, and 11-KK shall return
- 12 any excess contribution to the contributor within thirty days of
- 13 receipt of the excess contribution. Any excess contribution not
- 14 returned to the contributor within thirty days shall escheat to
- 15 the Hawaii election campaign fund.
- (b) A candidate or a candidate or noncandidate committee
- 17 who complies with this section prior to the initiation of
- 18 administrative action shall not be subject to any fine under
- 19 section 11-HHH.

1		F. Loans
2	§11-	PP Loan to candidate committee. (a) A candidate or
3	candidate	committee may receive a loan from any or all of the
4	following	:
5	(1)	The candidate's own funds;
6	(2)	A financial institution regulated by the State or a
7		federally chartered depository institution and made in
8		accordance with applicable law in the ordinary course
9		of business;
10	(3)	The candidate's immediate family in an aggregate
11		amount not to exceed \$50,000 during an election
12		period; provided that the aggregate amount of loans
13		and contributions received from the immediate family
14		shall not exceed \$50,000 during an election period;
15		and
16	(4)	Persons other than immediate family of the candidate
17		in an aggregate amount not to exceed \$10,000 during ar
18		election period; provided that:
19		(A) If the \$10,000 limit for loans from persons other
20		than the immediate family is reached, the
21		candidate and candidate committee shall be

1		prohibited from receiving or accepting any other
2		loans until the \$10,000 is repaid in full;
3		(B) If a loan from persons other than immediate
4		family members is not repaid within one year of
5		the date that the loan is made, the candidate and
6		candidate committee shall be prohibited from
7		accepting any other loans. All campaign funds,
8		including contributions subsequently received,
9		shall be used to repay the outstanding loan in
10		full.
11	(b)	For the purposes of this section, a "loan" does not
12	include e	xpenditures made on behalf of a candidate committee by
13	a candida	te, volunteer, or employee if:
14	(1)	The candidate's, volunteer's, or employee's aggregate
15		expenditures do not exceed \$1,500 within a thirty-day
16		period;
17	(2)	A dated receipt and a written description of the name
18		and address of each payee and the amount, date, and
19		purpose of each expenditure is provided to the
20		candidate committee before the candidate committee

reimburses the candidate, volunteer, or employee; and

1	(3) The candidate committee reimburses the candidate,
2	volunteer, or employee within forty-five days of the
3	expenditures being made.
4	§11-QQ Reporting loan; written loan agreement. (a) Every
5	loan shall be reported as provided in section 11-P.
6	(b) Every loan in excess of \$100 shall be documented as
7	provided in section 11-P.
8	(c) A loan shall be treated as a contribution, subject to
9	all relevant provisions of this part, if the loan is not
10	reported or documented as provided in section 11-P.
11	§11-RR Noncandidate committee loan prohibited. A
12	noncandidate committee shall not receive or make a loan.
13	G. Expenditures
14	§11-SS Campaign funds only used for certain purposes. (a)
15	Campaign funds may be used by a candidate, treasurer, or
16	candidate committee:
17	(1) For any purpose directly related:
18	(A) In the case of the candidate, to the candidate's
19	own campaign; or
20	(B) In the case of a candidate committee or treasurer
21	of a candidate committee, to the campaign of the

4

5

6

7

18

19

20

21

1	candidate,	question,	or	issue	with	which	they	are
2	directly a	ssociated;						

- (2) To purchase or lease consumer goods, vehicles, equipment, and services that provide a mixed benefit to the candidate. The candidate, however, shall reimburse the committee for the candidate's personal use unless the personal use is de minimis;
- 8 To make donations to any community service, (3) 9 educational, youth, recreational, charitable, 10 scientific, or literary organization; provided that in 11 any election period, the total amount of all 12 contributions shall be no more than twice the maximum 13 amount that one person may contribute to that 14 candidate pursuant to section 11-HH; provided further 15 that no contributions shall be made from the date the 16 candidate files nomination papers to the date of the 17 general election;
 - (4) To make donations to any public school or public library; provided that in any election period, the total amount of all contributions shall be no more than twice the maximum amount that one person may contribute to that candidate pursuant to section 11-

1		HH; provided further that any donation under this
2		paragraph shall not be aggregated with or imputed
3		toward any limitation on donations pursuant to
4		<pre>paragraph (3);</pre>
5	(5)	To purchase not more than two tickets for each event
6		held by another candidate or committee, whether or not
7		the event constitutes a fundraiser as defined in
8		section 11-Y;
9	(6)	To make contributions to the candidate's party so long
10		as the contributions are not earmarked for another
11		candidate; or
12	(7)	To pay for ordinary and necessary expenses incurred in
13		connection with the candidate's duties as a holder of
14		an office.
15	(b)	Campaign funds may be used for the candidate's next
16	subsequen	t election upon registration for the election pursuant
17	to section	n 11-I.
18	§11-	TT Prohibited uses of campaign funds. Campaign funds
19	shall not	be used:
20	(1)	To support the campaigns of candidates other than the

candidate with which they are directly associated;

1	(2)	To campaign against any other candidate not directly
2		opposing the candidate with which they are directly
3		associated; or

- 4 (3) For personal expenses.
- 5 §11-UU Exceptions. Notwithstanding sections 11-SS and 11-
- 6 TT:
- 7 (1) A party may support more than one candidate; and
- 8 (2) A candidate for the office of governor or lieutenant9 governor may support a co-candidate in the general
- 10 election.
- 11 §11-VV Disposition of campaign funds; termination of
- 12 registration. (a) The candidate committee and candidate who
- 13 receives contributions for an election but fails to file
- 14 nomination papers for that election shall return residual funds
- 15 to the contributors no later than ninety days after the date on
- 16 which nominations for that election shall be filed. Funds not
- 17 returned to contributors shall escheat to the Hawaii election
- 18 campaign fund.
- 19 (b) The candidate committee and candidate who withdraws or
- 20 ceases to be a candidate for the election because of death,
- 21 disqualification, or other reasons shall return residual funds
- 22 to the contributors no later than ninety days after the

HB128 CD2 HMS 2009-4150

- 1 candidate ceases to be a candidate. Funds not returned to
- 2 contributors shall escheat to the Hawaii election campaign fund.
- 3 (c) A candidate who is elected to office, including a
- 4 candidate subject to term limits and a candidate who resigned
- 5 before the end of the term of office and the candidate committee
- 6 of such a candidate, may use campaign funds as provided in
- 7 section 11-SS or return funds to contributors until four years
- 8 from the date of the election for which the campaign funds were
- 9 received. Funds that are not used or returned to contributors
- 10 shall escheat to the Hawaii election campaign fund.
- 11 (d) A candidate who lost in an election and the candidate
- 12 committee of such a candidate may use campaign funds as provided
- 13 in section 11-SS or return funds to contributors until one year
- 14 from the date of the election for which the campaign funds were
- 15 received. Funds that are not used or returned to contributors
- 16 shall escheat to the Hawaii election campaign fund.
- 17 (e) A candidate committee that disposes of campaign funds
- 18 pursuant to this section shall terminate registration with the
- 19 commission as provided in section 11-N.
- 20 (f) Notwithstanding any of the foregoing, campaign funds
- 21 may be used for the candidate's next subsequent election as

1	provided in section 11-SS upon registration for the election
2	pursuant to section 11-I.
3	(g) The commission shall adopt rules pursuant to chapter
4	91 to carry out the purposes of this section.
5	H. Advertisements
6	§11-WW Advertisements. (a) Any advertisement shall
7	contain:
8	(1) The name and address of the candidate, candidate
9	committee, noncandidate committee, or other person
10	paying for the advertisement; and
11	(2) A notice in a prominent location stating either that:
12	(A) The advertisement is published, broadcast,
13	televised, or circulated with the approval and
14	authority of the candidate; provided that an
15	advertisement paid for by a candidate, candidate
16	committee, or ballot issue committee does not
17	need to include the notice; or

The advertisement is published, broadcast,

authority of the candidate.

televised, or circulated without the approval and

(B)

18

19

H.B. NO. 128 H.D. 1 S.D. 1

- 1 (b) The fine for violation of this section, if assessed by
- 2 the commission, shall not exceed \$25 for each advertisement that
- 3 lacks the information required by this section, and shall not
- 4 exceed an aggregate amount of \$5,000.
- 5 §11-XX House bulletins. The costs of preparing, printing,
- 6 and circulating house bulletins and the writings, drawings, and
- 7 photographs contained therein, except for paid political
- 8 advertisements, shall be exempt from the provisions of this
- 9 part.

10 I. Enforcement

- 11 §11-YY Subpoena powers. (a) The commission may subpoena
- 12 witnesses, examine them under oath, and require the production
- 13 of books, papers, documents, or objects to the commission office
- 14 or at any place in the state whether or not the subpoena is in
- 15 connection with any hearing; provided that the person or
- 16 documents subpoenaed shall be relevant to a matter under study
- 17 or investigation by the commission.
- 18 (b) The books, papers, documents, or objects may be
- 19 retained by the commission for a reasonable period of time for
- 20 examination, audit, copying, testing, and photographing.
- 21 (c) The subpoena power shall be exercised by the
- 22 chairperson of the commission, or the chairperson's designee.



H.B. NO. H.D. 1 S.D. 1

- 1 (d) Upon application of the commission, obedience to the
- 2 subpoena shall be enforced by the circuit court in the county in
- 3 which the person subpoenaed resides or is found, in the same
- 4 manner as a subpoena issued by a circuit court.
- 5 §11-ZZ Filing of complaint. (a) A person alleging
- 6 violations of this part shall file a complaint with the
- 7 commission.
- 8 (b) A complaint initiated by the commission shall be in
- 9 writing and signed by the executive director.
- 10 (c) A complaint by a person other than the executive
- 11 director shall be in writing, signed by the person filing the
- 12 complaint, and notarized.
- 13 §11-AAA Notice of complaint; opportunity to explain or
- 14 respond to complaint. (a) The commission shall give notice of
- 15 receipt of the complaint and a copy of the complaint to the
- 16 respondent.
- 17 (b) The respondent may explain or otherwise respond in
- 18 writing to the complaint and explain or otherwise respond to the
- 19 complaint at a meeting promptly noticed by the commission and
- 20 conducted under chapter 92.

1 §11-BBB Initial determination by the commission. 2 commission shall promptly determine, without regard to chapter 3 91, to: Summarily dismiss the complaint; 4 (1)5 (2)Investigate further; 6 Make a preliminary determination; or (3) Refer the complaint to an appropriate prosecuting 7 (4)attorney for prosecution under section 11-III. 8 9 §11-CCC Preliminary determination regarding probable 10 (a) Upon hearing the response, if the respondent 11 explains or otherwise responds to the complaint, and upon 12 completion of any investigation, the commission may make a 13 prompt preliminary determination as to whether probable cause 14 exists that a violation of this part has been committed. The 15 preliminary determination with findings of fact and conclusions 16 of law shall be served upon the respondent by certified mail. 17 The respondent shall be afforded an opportunity to (b) 18 contest the commission's preliminary determination of probable 19 cause by making a request for a contested case hearing under 20 chapter 91 within twenty days of receipt of the preliminary 21 determination. Failure to request a contested case hearing

shall render the commission's preliminary determination final.

- 1 §11-DDD Waiver of further proceedings. The commission may
- 2 waive further proceedings due to action the respondent takes to
- 3 remedy or correct the alleged violation, including the payment
- 4 of any administrative fine. The commission shall make the
- 5 remedial or corrective action taken by the respondent, the
- 6 commission's decision in light of the action to waive further
- 7 proceedings, and the commission's justification for its
- 8 decision, a part of the public record.
- 9 §11-EEE Contested case hearing. (a) A contested case
- 10 hearing shall be conducted pursuant to chapter 91 and any rules
- 11 adopted by the commission, except as provided in this section.
- 12 (b) If a hearing is held before the commission, the
- 13 commission shall not be bound by strict rules of evidence when
- 14 conducting a hearing to determine whether a violation of this
- 15 part has occurred, and the degree or quantum of proof required
- 16 shall be a preponderance of the evidence.
- 17 (c) The commission or hearings officer, if there is no
- 18 dispute as to the facts involved in a particular matter, may
- 19 permit the parties to proceed by memoranda of law in lieu of a
- 20 hearing unless the procedure would unduly burden any party or is
- 21 otherwise not conducive to the ends of justice.
- 22 (d) A record shall be made of the proceeding.

HB128 CD2 HMS 2009-4150

- (e) All parties shall be afforded full opportunity to
- 2 present evidence and argument on all issues involved.
- 3 (f) Any person who appears before the commission shall
- 4 have all of the rights, privileges, and responsibilities of a
- 5 witness appearing before the courts of this State. All
- 6 witnesses summoned before the commission or hearings officer
- 7 shall receive reimbursements as paid in like circumstances in
- 8 the courts of this State. Any person whose name is mentioned
- 9 during a proceeding before the commission and who may be
- 10 adversely affected thereby, may appear or file a written
- 11 statement for incorporation into the record of the proceeding.
- 12 (g) If a hearing is held before a hearings officer, the
- 13 hearings officer shall render a recommended decision for the
- 14 commission's consideration. Any party adversely affected by the
- 15 decision may file written exceptions with the commission within
- 16 fifteen days after receipt of a copy of the decision by
- 17 certified mail.
- 18 (h) The commission, as expeditiously as possible after the
- 19 close of the commission's hearing, shall issue its final
- 20 determination of violation together with separate findings of
- 21 fact and conclusions of law regarding whether a violation of
- 22 this part has been committed.



- 1 §11-FFF Dismissal. The complaint shall be dismissed if
- 2 the commission makes a final determination that there is no
- 3 violation of this part.
- 4 §11-GGG Final determination of violation; order. If the
- 5 commission makes a final determination of a violation of this
- 6 part, its written decision with findings of fact and conclusions
- 7 of law may order any of the following:
- 8 (1) The return of any contribution;
- 9 (2) The reimbursement of any unauthorized expenditure;
- 10 (3) The payment of any administrative fine to the general
- fund of the State;
- 12 (4) The respondent to cease and desist violations of this
- part; or
- 14 (5) Any report, statement, or other information required
- by this part to be filed.
- 16 §11-HHH Administrative fines; relief. (a) The commission
- 17 may make a decision or issue an order affecting any person
- 18 violating any provision of this part or section 281-22 that may
- 19 provide for the assessment of an administrative fine as follows:
- 20 (1) If an individual, an amount not to exceed \$1,000 for
- 21 each occurrence or an amount equivalent to three times

3

4

5

1	the	amount	of	an	unlawful	contribution	or	expenditure;
2	or							×

- (2) If a corporation, organization, association, or labor union, an amount not to exceed \$1,000 for each occurrence;
- 6 provided that whenever a corporation, organization, association,
- 7 or labor union violates this part, the violation may be deemed
- 8 to be also that of the individual directors, officers, or agents
- 9 of the corporation, organization, association, or labor union,
- 10 who have knowingly authorized, ordered, or done any of the acts
- 11 constituting the violation.
- 12 (b) Any order for the assessment of an administrative fine
- 13 shall not be issued against a person without providing the
- 14 person written notice and an opportunity to be heard at a
- 15 hearing conducted under chapter 91. A person may waive these
- 16 rights by written stipulation or consent.
- 17 (c) If an administrative fine is imposed upon a candidate,
- 18 the commission may order that the fine, or any portion, be paid
- 19 from the candidate's personal funds.
- (d) If the person to whom the commission's order is
- 21 directed does not comply with the order, the first circuit
- 22 court, upon application of the commission, shall issue an order

- 1 requiring the person to comply with the commission's order.
- 2 Failure to obey such a court order shall be punished as
- 3 contempt.
- 4 (e) Any administrative fine collected by the commission
- 5 shall be deposited in the general fund of the State.
- 6 (f) Any person or the commission may sue for injunctive
- 7 relief to compel compliance with this part.
- **8** (g) The provisions of this section shall not prohibit
- 9 prosecution under any appropriate provision of the Hawaii Penal
- 10 Code or section 11-JJJ.
- 11 (h) The provisions of this section shall not apply to any
- 12 person who, prior to the commencement of proceedings under this
- 13 section, has paid or agreed to pay the fines prescribed by
- 14 section 11-W and 11-WW(b).
- 15 §11-III Criminal referral. In lieu of an administrative
- 16 determination that a violation of this part has been committed,
- 17 the commission may refer the complaint to the attorney general
- 18 or county prosecutor at any time it believes the respondent may
- 19 have recklessly, knowingly, or intentionally committed a
- 20 violation.

1	§11-JJJ	Criminal	prosecution.	(a)	Any	person	who

- 2 recklessly, knowingly, or intentionally violates any provision
- 3 of this part shall be guilty of a misdemeanor.
- 4 (b) Any person who knowingly or intentionally falsifies
- 5 any report required by this part with the intent to circumvent
- 6 the law or deceive the commission or who violates section 11-CC
- 7 or 11-DD shall be guilty of a class C felony. A person charged
- 8 with a class C felony shall not be eligible for a deferred
- 9 acceptance of guilty plea or nolo contendere plea under chapter
- 10 853.
- 11 (c) A person who is convicted under this section shall be
- 12 disqualified from holding elective public office for a period of
- 13 four years from the date of conviction.
- 14 (d) For purposes of prosecution for violation of this
- 15 part, the offices of the attorney general and the prosecuting
- 16 attorney of the respective counties shall be deemed to have
- 17 concurrent jurisdiction to be exercised as follows:
- 18 (1) Prosecution shall commence with a written request from
- 19 the commission or upon the issuance of an order of the
- 20 court; provided that prosecution may commence prior to
- 21 any proceeding initiated by the commission or final
- 22 determination;

1	(2)	In the case of state offices, parties, or issues, the
2		attorney general or the prosecuting attorney for the
3		city and county of Honolulu shall prosecute any
4		violation; and

- 5 (3) In the case of all other offices, parties, or issues,
 6 the attorney general or the prosecuting attorney for
 7 the respective county shall prosecute any violation.
- In the commission's choice of prosecuting agency, it shall be guided by whether any conflicting interest exists between the agency and its appointive authority.
- (e) The court shall give priority to the expeditiousprocessing of prosecutions under this section.
- (f) Prosecution for violations of this part shall not

 commence after five years have elapsed from the date of the

 violation or date of filing of the report covering the period in

 which the violation occurred, whichever is later.
- 17 (g) This section shall not apply to any person who, prior 18 to the commencement of proceedings under this section, has paid 19 or agreed to pay the fines prescribed by sections 11-W and 20 11-WW(b).

21

1 J. I	Partial	Public	Financing
--------	---------	--------	-----------

- 2 §11-KKK Hawaii election campaign fund; creation. (a) The
- 3 Hawaii election campaign fund is created as a trust fund within
- 4 the state treasury.
- 5 (b) The fund shall consist of:
- 6 (1) All moneys collected from persons who have designated
- 7 a portion of their income tax liability to the fund as
- **8** provided in section 235-102.5(a);
- 9 (2) Any general fund appropriations; and
- 10 (3) Other moneys collected pursuant to this part.
- 11 (c) Moneys in this fund shall be paid to candidates by the
- 12 comptroller as prescribed in section 11-UUU and may be used for
- 13 the commission's operating expenses, including staff salaries
- 14 and fringe benefits.
- 15 §11-LLL Depletion of fund. (a) The commission shall be
- 16 under no obligation to provide moneys to candidates if, in the
- 17 partial public funding program or comprehensive public funding
- 18 for elections to the county of Hawaii council, moneys in that
- 19 fund are near depletion.
- 20 (b) For purpose of the partial funding program, if the
- 21 Hawaii election campaign fund is close to depletion as
- 22 determined by the commission, the commission shall determine the

- 1 amounts available to eligible candidates based on their order of
- 2 eligibility in qualifying for partial public funds, as
- 3 determined by the date of filing of an application for public
- 4 funds with the commission pursuant to section 11-TTT; provided
- 5 that the application has been accepted by the commission.
- 6 (c) For purpose of the comprehensive public funding for
- 7 elections to the county councils, if the Hawaii elections
- 8 campaign fund is close to depletion, the commission shall
- 9 determine whether the program shall be operative in accordance
- 10 with this part.
- 11 §11-MMM Voluntary expenditure limits; filing affidavit.
- 12 (a) Any candidate may voluntarily agree to limit the candidate's
- 13 campaign expenditures and those of the candidate's committee or
- 14 committees and the candidate's party on the candidate's behalf
- 15 by filing an affidavit with the campaign spending commission.
- (b) The affidavit shall state that the candidate knows the
- 17 voluntary campaign expenditure limitations as set out in this
- 18 part and that the candidate is voluntarily agreeing to limit the
- 19 candidate's expenditures and those made on the candidate's
- 20 behalf by the amount set by law. The affidavit shall be
- 21 subscribed to by the candidate and notarized.

- ${f 1}$ (c) The affidavit shall remain effective until the
- 2 termination of the candidate committee or the opening of filing
- 3 of nomination papers for the next succeeding election, whichever
- 4 occurs first. An affidavit filed under this section may not be
- 5 rescinded.
- 6 (d) From January 1 of the year of any primary, special, or
- 7 general election, the aggregate expenditures for each election
- 8 by a candidate who voluntarily agrees to limit campaign
- 9 expenditures, inclusive of all expenditures made or authorized
- 10 by the candidate alone, all treasurers, the candidate committee,
- 11 and noncandidate committees on the candidate's behalf, shall not
- 12 exceed the following amounts expressed, respectively multiplied
- 13 by the number of voters in the last preceding general election
- 14 registered to vote in each respective voting district:
- 15 (1) For the office of governor \$2.50;
- 16 (2) For the office of lieutenant governor \$1.40;
- 17 (3) For the office of mayor -\$2.00;
- 18 (4) For the offices of state senator, state
- representative, and county council member \$1.40; and
- (5) For the board of education and all other offices -20
- 21 cents.

- 1 §11-NNN Tax deduction for qualifying contributions. (a)
- 2 An individual resident of Hawaii may claim a state income tax
- 3 deduction pursuant to section 235-7(g)(2), for contributions to
- 4 a candidate who files an affidavit pursuant to section 11-MMM
- 5 and does not exceed the expenditure limit. Cancelled checks or
- 6 copies of the same shall be considered adequate receipt forms to
- 7 attach to the tax form to claim the credit.
- 8 (b) The commission shall forward a certified copy of the
- 9 affidavit to the director of taxation.
- (c) If a candidate has not filed the affidavit pursuant to
- 11 section 11-MMM, the candidate shall inform all contributors in
- 12 writing immediately upon receipt of the contribution that they
- 13 are not entitled to a tax deduction for their contributions to
- 14 the candidate. The director of taxation shall not allow any
- 15 contributor to take a deduction, pursuant to section
- 16 235-7(g)(2), for any contribution to a candidate for a statewide
- 17 or county office who has not filed the affidavit pursuant to
- 18 section 11-MMM.
- 19 §11-000 Maximum amount of public funds available to
- 20 candidate. (a) The maximum amount of public funds available in
- 21 each election to a candidate for the office of governor,
- 22 lieutenant governor, or mayor shall not exceed ten per cent of



- 1 the expenditure limit established in section 11-MMM(d) for each
- 2 election.
- 3 (b) The maximum amount of public funds available in each
- 4 election to a candidate for the office of state senator, state
- 5 representative, county council member, and prosecuting attorney
- 6 shall not exceed fifteen per cent of the expenditure limit
- 7 established in section 11-MMM(d) for each election.
- 8 (c) For the office of Hawaiian affairs, the maximum amount
- 9 of public funds available to a candidate shall not exceed \$1,500
- 10 in any election year.
- 11 (d) For the board of education and all other offices, the
- 12 maximum amount of public funds available to a candidate shall
- 13 not exceed \$100 in any election year.
- (e) Each candidate who qualified for the maximum amount of
- 15 public funding in any primary election and who is a candidate
- 16 for a subsequent general election shall apply with the
- 17 commission to be qualified to receive the maximum amount of
- 18 public funds as provided in this section for the respective
- 19 general election. For purposes of this section, "qualified"
- 20 means meeting the qualifying campaign contribution requirements
- 21 of section 11-RRR.

1	§11-PPP Candidate exceeds voluntary expenditure limit. A
2	candidate who files the affidavit agreeing to limit expenditure
3	and who exceeds the expenditure limit for that election shall:
4	(1) Notify all opponents, the chief election officer, and
5	the commission by telephone and writing on the day the
6	expenditure limit is exceeded;
7	(2) Pay the balance of the full filing fee; and
8	(3) Provide reasonable notice to all contributors within
9	thirty days of exceeding the limit that the
10	expenditure limit was exceeded and contributions to
11	the candidate no longer qualify for a state income tax
12	deduction.
13	§11-QQQ Reserving use of contributions. A candidate who
14	files the affidavit voluntarily agreeing to limit expenditures
15	and who receives contributions that in aggregate exceed the
16	expenditure limit for an election shall reserve use of any
17	contributions that exceed the limit until after the applicable
18	election.
19	§11-RRR Eligibility requirements for public funds. In
20	order to be eligible to receive public funds for an election, a
21	candidate shall certify that the candidate will meet all the
22	following requirements:

1	(1)	The candidate and any candidate committee authorized
2		by the candidate shall not incur campaign expenses in
3		excess of the expenditure limitations imposed by
4		section 11-209;
5	(2)	The candidate has qualified to be on the election
6		ballot in a primary or general election;
7	(3)	The candidate has filed a statement of intent to seek
8		qualifying contributions. A contribution received
9		before the filing of a statement of intent to seek
10		public funds shall not be considered a qualifying
11		contribution;
12	(4)	The candidate or committee authorized by the candidate
13		has received the qualifying sum of private
14		contributions for the office sought by the candidate
15		as set forth in section 11-219;
16	(5)	The aggregate of contributions certified with respect
17		to any person under paragraph (4) does not exceed
18		\$100;
19	(6)	The candidate agrees to obtain and furnish any
20		evidence relating to expenditures that the commission
21		may request;

1	(7)	The candidate agrees to keep and furnish records,
2		books, and other information that the commission may
3		request;
4	(8)	The candidate agrees to an audit and examination by
5		the commission pursuant to section 11-XXX and to pay
6		any amounts required to be paid pursuant to that
7		section; and
8	(9)	Each candidate and candidate committee in receipt of
9		qualifying contributions that may be taken into
10		account for purposes of public funding shall maintain,
11		on a form prescribed by the commission, records that
12		show the date and amount of each qualifying
13		contribution and the full name and mailing address of
14		the person making the contribution. The candidate and
15		all candidate committees authorized by the candidate
16		shall transmit to the commission all reports with
17		respect to these contributions that the commission may
18		require.
19	§11-	SSS Minimum qualifying contribution amounts;
20	qualifyin	g contribution statement. (a) As a condition of
21	receiving	public funds for a primary or general election, a

candidate shall not be unopposed in any election for which

22

1	public fur	nds are sought, shall have filed an affidavit with the
2	commission	n pursuant to section 11-MMM to voluntarily limit the
3	candidate	's campaign expenditures, and shall be in receipt of
4	the follow	wing sum of qualifying contributions from individual
5	residents	of Hawaii:
6	(1)	For the office of governor — qualifying contributions
7		that in the aggregate, exceed \$100,000;
8	(2)	For the office of lieutenant governor — qualifying
9		contributions that in the aggregate, exceed \$50,000;
10	(3)	For the office of mayor for each respective county:
11		(A) County of Honolulu - qualifying contributions
12		that in the aggregate, exceed \$50,000;
13		(B) County of Hawaii - qualifying contributions that
14		in the aggregate, exceed \$15,000;
15		(C) County of Maui - qualifying contributions that in
16		the aggregate, exceed \$10,000;
17		(D) County of Kauai - qualifying contributions that
18		in the aggregate, exceed \$5,000; and
19	(4)	For the office of prosecuting attorney for each
20		respective county:
21		(A) County of Honolulu - qualifying contributions

that in the aggregate, exceed \$30,000;

22

1		(b) Country of Hawaii - qualifying contributions that
2		in the aggregate, exceed \$10,000; and
3		(C) County of Kauai - qualifying contributions that
4		in the aggregate, exceed \$5,000;
5	(5)	For the office of county council - for each respective
6		county:
7		(A) County of Honolulu - qualifying contributions
8		that in the aggregate, exceed \$5,000;
9		(B) County of Hawaii - qualifying contributions that
10		in the aggregate, exceed \$1,500;
11		(C) County of Maui - qualifying contributions that in
12		the aggregate, exceed \$5,000; and
13		(D) County of Kauai - qualifying contributions that
14		in the aggregate, exceed \$3,000;
15	(6)	For the office of state senator — qualifying
16		contributions that, in the aggregate, exceed \$2,500;
17	(7)	For the office of state representative — qualifying
18		contributions that, in the aggregate, exceed \$1,500;
19	(8)	For the office of Hawaiian affairs — qualifying
20		contributions that, in the aggregate, exceed \$1,500;
21		and

9

10

11

12

13

14

15

16

- (9) For all other offices, qualifying contributions that,
 in the aggregate, exceed \$500.
- 3 (b) A candidate shall obtain the minimum qualifying
 4 contribution amount set forth in subsection (a), once for the
 5 election period.
- 6 (1) If the candidate obtains the minimum qualifying
 7 contribution amount, the candidate is eligible to
 8 receive:
 - (A) The minimum payment in an amount equal to the minimum qualifying contribution amounts; and
 - (B) Payments of \$1 for each \$1 of qualifying contributions in excess of the minimum qualifying contribution amounts.
 - (2) A candidate shall have at least one other qualified candidate as an opponent for the primary or general election to receive public funds for that election.
- 17 (c) The candidate shall not receive more than the maximum
 18 amount of public funds available to a candidate pursuant to
 19 section 11-000; provided that the candidate shall not receive
 20 public funds for a primary election if the candidate does not
 21 obtain the minimum qualifying contribution amounts before the
 22 date of the primary election.

- 1 §11-TTT Application for public funds. (a) Each
- 2 application for public funds shall be signed by the candidate
- and notarized, and accompanied by the qualifying campaign 3
- 4 contribution statement or statements.
- 5 The application shall be mailed or delivered to the
- 6 commission, and shall not be valid unless received by the
- 7 commission no later than thirty days after the general election.
- 8 Each candidate in receipt of the qualifying sum of
- 9 contributions established for the office that the candidate
- 10 seeks may apply to the commission for public funding after the
- 11 candidate has become a candidate in a primary or general
- 12 election.
- 13 §11-UUU Payment to candidate. (a) Upon the commission's
- 14 approval of the application and statement of qualifying
- 15 contributions, the commission shall direct the comptroller to
- 16 distribute matching public funds up to the maximum amount of
- 17 public funds allowed by section 11-000. Public funds shall be
- 18 distributed to the candidate within twenty days from the date
- 19 that the candidate's initial application and qualifying
- 20 contribution statement is approved by the commission.
- 21 The commission shall make additional determinations (b)
- 22 within fourteen days after receiving a complete application and



- 1 supplemental statement of qualifying contributions from a
- 2 candidate.
- 3 (c) All determinations made by the commission under this
- 4 section are final and conclusive, except to the extent they are
- 5 subject to examination and audit by the commission under section
- 6 11-XXX.
- 7 §11-VVV Use of public funds. (a) Public funds shall be
- 8 deposited in a depository institution, as defined in section
- 9 412:1-109, duly authorized to do business in the state, such as
- 10 a bank, savings bank, savings and loan association, depository
- 11 financial services loan company, credit union, intra-Pacific
- 12 bank, or similar financial institution, the deposits or accounts
- 13 of which are insured by the Federal Deposit Insurance
- 14 Corporation, or the National Credit Union Administration.
- 15 (b) No expenditures of any public funds shall be made
- 16 except by checks drawn on such checking account.
- 17 (c) Public funds shall be only used to:
- 18 (1) Defray expenditures of the candidate or all candidate
- 19 committees authorized by the candidate; and
- 20 (2) Repay loans, the proceeds of which were used to defray
- 21 expenditures.

- 1 (d) Public funds shall not be transferred to another
- 2 candidate for any election.
- 3 (e) Unexpended public funds shall be returned to the
- 4 commission by the deadline for filing the final report for the
- 5 election for which the funds were received.
- 6 §11-WWW Post-election report required. The treasurer
- 7 shall electronically submit an expenditure of public funds
- 8 report to the commission no later than twenty days after a
- 9 primary election and no later than thirty days after a general
- 10 election certifying that all public funds paid to the candidate
- 11 have been used as required by this part.
- 12 Should the commission determine that any portion of the
- 13 public funds have been used for noncampaign or other improper
- 14 expenses, it shall report such finding to the attorney general
- 15 and shall order the candidate to return all or part of the funds
- 16 paid to that candidate for a primary or general election. When
- 17 public funds are returned, they shall be deposited into the
- 18 Hawaii election campaign fund.
- 19 §11-XXX Post-election examination and audit; return of
- 20 funds. (a) The commission shall examine and audit the public
- 21 funds received by all candidates, qualifying contributions, and

- 1 the expenditures made by all candidates within sixty days after
- 2 each general election.
- 3 (b) The commission shall adopt rules, pursuant to chapter
- 4 91, prior to the payment of public money, regarding expenditures
- 5 which qualify under section 11-VVV.
- 6 (c) If the commission determines that any payment of
- 7 public funds to a candidate exceeded the aggregate amount to
- 8 which the candidate was entitled, the commission shall notify
- 9 the candidate within two years of the payment of the public
- 10 funds and the candidate shall repay the excess amount to the
- 11 Hawaii election campaign fund.
- 12 (d) If the commission determines that any public funds
- 13 were used for any improper purpose, the commission shall notify
- 14 the candidate, and the candidate shall pay to the Hawaii
- 15 election campaign fund an amount equal to three hundred per cent
- 16 of such amount in addition to any fines under section 11-HHH and
- 17 section 11-JJJ.
- 18 §11-YYY Report and recommendation. In January of each
- 19 year, the commission shall submit to the legislature:
- 20 (1) A study and recommendations of reasonable campaign
- 21 expenditure and contribution limits and the factors
- which may be relevant in their establishment; and

- 1 (2) A report concerning the status of the Hawaii election 2 fund."
- 3 PART III
- 4 SECTION 3. Chapter 11, part XII, subpart B, Hawaii Revised
- 5 Statutes, is repealed.
- 6 PART IV
- 7 SECTION 4. This Act does not affect rights and duties that
- 8 matured, penalties that were incurred, and proceedings that were
- 9 begun, before its effective date.
- 10 SECTION 5. If any provision of this Act, or the
- 11 application thereof to any person or circumstance is held
- 12 invalid, the invalidity shall not affect other provisions or
- 13 applications of the Act, which can be given effect without the
- 14 invalid provision or application, and to this end the provisions
- 15 of this Act are severable.
- 16 SECTION 6. In codifying the new sections added by part II
- 17 of this Act, the revisor of statutes shall substitute
- 18 appropriate section numbers for the letters used in designating
- 19 the new sections in this Act.
- 20 SECTION 7. This Act shall take effect on January 1, 2010.

Report Title:

Elections; Campaign Financing

Description:

Organizes, clarifies, updates, and recodifies campaign finance laws. Restricts limitation on contributions by contractors with the state to contributions by non-bid contractors only. Increases percentage limit on contributions by non-residents from 20% to 30%. Allows for pro-rata attribution of contributions by partnerships and limited liability companies. Allows campaign funds to be used for donations to public schools or public libraries, subject to limitations. (HB128 CD2)